

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION IV

IN THE MATTER OF:	)	AGREEMENT FOR RECOVERY
ESCAMBIA WOOD PRESERVING	)	OF RESPONSE COSTS
SUPERFUND SITES:	)	
	)	
Brookhaven Wood Preserving Site	)	
Brookhaven, Lincoln County, MS	)	
	)	
Brunswick Wood Preserving Site	)	U.S. EPA Region 4
Brunswick, Glynn County, GA	)	CERCLA Docket No. <u>CER-04-2002-3762</u>
	)	
Camilla Wood Preserving Site	)	PROCEEDING UNDER SECTION
Camilla, Mitchell County, GA	)	122(h)(1) OF CERCLA
	)	42 U.S.C. § 9622(h)(1)
Pensacola Wood Preserving Site	)	
Pensacola, Escambia County, FL	)	
	)	
Charles A. Soule, Jr.	)	
SETTLING PARTY	)	

**I. JURISDICTION**

1. This Agreement is entered into pursuant to the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 122(h)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. § 9622(h)(1), which authority has been delegated to the Regional Administrators of the EPA by EPA Delegation No. 14-14-D and redelegated from the Regional Administrator through the Director of the Waste Management Division, through the Associate Division Director for the Office of Superfund and Emergency Response, to the Chief of the CERCLA Program Services Branch by EPA Regional Delegation No. R-14-14-D. This Agreement is also entered into pursuant to the authority of the Attorney General of the United States to compromise and settle claims of the United States, which authority, in the circumstances of this settlement, has been delegated to the Associate Attorney General, U.S. Department of Justice.

2. This Agreement is made and entered into by EPA and Charles A. Soule, Jr. ("Settling Party"). Settling Party consents to and will not contest the authority of the United States to enter into this Agreement or to implement or enforce its terms.

## **II. BACKGROUND**

3. This Agreement concerns the following four Sites ("Sites"): (a) the Brookhaven Wood Preserving Site located in Lincoln County, Mississippi; (b) the Brunswick Wood Preserving Site located in Glynn County, Georgia; (c) the Camilla Wood Preserving Site located in Mitchell County, Georgia; and (d) the Pensacola Wood Preserving Site located in Escambia County, Florida. EPA alleges that each of the Sites is a facility as defined by Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).

4. In response to the release or threatened release of hazardous substances at or from the Sites, EPA undertook response actions at the Sites pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604, and may undertake additional response actions in the future.

5. In performing response action at the Sites, EPA has incurred response costs and will incur additional response costs in the future.

6. EPA alleges that Settling Party is a responsible party pursuant to Section 107(a) of CERCLA, 42 U.S.C. § 9607(a), and is jointly and severally liable for response costs incurred and to be incurred at the Sites.

7. EPA has reviewed the Financial Information submitted by Settling Party to determine whether Settling Party is financially able to pay response costs incurred and to be incurred at the Sites. Based upon this Financial Information, EPA has determined that Settling Party is able to pay the amounts specified in Section VI without undue financial hardship.

8. EPA and Settling Party recognize that this Agreement has been negotiated in good faith and that this Agreement is entered into without the admission or adjudication of any issue of fact or law. The actions undertaken by Settling Party in accordance with this Agreement do not constitute an admission of any liability. Settling Party does not admit, and retains the right to controvert in any subsequent proceedings other than proceedings to implement or enforce this Agreement, the validity of the facts or allegations contained in this Section.

## **III. PARTIES BOUND**

9. This Agreement shall be binding upon EPA and upon Settling Party and his heirs, successors and assigns. Any change in ownership or corporate or other legal status of Settling Party, including but not limited to any transfer of assets or real or personal property, shall in no way alter Settling Party's responsibilities under this Agreement. Each signatory to this Agreement certifies that he or she is authorized to enter into the terms and conditions of this Agreement and to bind legally the party represented by him or her.

#### **IV. STATEMENT OF PURPOSE**

10. By entering into this Agreement, the mutual objective of the Parties is to avoid difficult and prolonged litigation by allowing Settling Party to make a cash payment to resolve his alleged civil liability under Sections 106 and 107(a) of CERCLA, 42 U.S.C. §§ 9606 and 9607(a), for injunctive relief with regard to the Sites and for response costs incurred and to be incurred at or in connection with the Sites, subject to the reservations of rights included in Section IX (Reservations of Rights by EPA).

#### **V. DEFINITIONS**

11. Unless otherwise expressly provided herein, terms used in this Agreement which are defined in CERCLA or in regulations promulgated under CERCLA shall have the meaning assigned to them in CERCLA or in such regulations. Whenever terms listed below are used in this Agreement or in any appendix attached hereto, the following definitions shall apply:

a. "Agreement" shall mean this Agreement and any attached appendices. In the event of conflict between this Agreement and any appendix, the Agreement shall control.

b. "CERCLA" shall mean the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, 42 U.S.C. § 9601, et seq.

c. "Day" shall mean a calendar day. In computing any period of time under this Agreement, where the last day would fall on a Saturday, Sunday, or federal holiday, the period shall run until the close of business of the next working day.

d. "EPA" shall mean the United States Environmental Protection Agency and any successor departments, agencies, or instrumentalities of the United States.

e. "Financial Information" shall mean those financial documents identified in Appendix A.

f. "Interest" shall mean interest at the rate specified for interest on investments of the Hazardous Substance Superfund established by 26 U.S.C. § 9507, compounded on October 1 of each year, in accordance with 42 U.S.C. § 9607(a).

g. "Paragraph" shall mean a portion of this Agreement identified by an arabic numeral or a lower case letter.

h. "Parties" shall mean EPA and Settling Party.

i. "RCRA" shall mean the Solid Waste Disposal Act, as amended, 42 U.S.C. §§ 6901, et seq. (also known as the Resource Conservation and Recovery Act).

j. "Section" shall mean a portion of this Agreement identified by a roman numeral.

k. "Settling Party" shall mean Charles A. Soule, Jr.

l. "Sites" shall mean the following four Superfund sites: (a) the Brookhaven Wood Preserving Site, encompassing approximately 68 acres, located at 1460 N. First Street in Brookhaven, Lincoln County, Mississippi; (b) the Brunswick Wood Preserving Site, encompassing approximately 84 acres, located on Perry Lane Road, north of the city of Brunswick, Glynn County, Georgia (listed on the National Priorities List ("NPL") on April 1, 1997); (c) the Camilla Wood Preserving Site, encompassing approximately 45 acres, located at 131 East Bennett Street in Camilla, Mitchell County, Georgia (listed on the NPL on July 27, 1998); and (d) the Pensacola Wood Preserving Site, encompassing approximately 26 acres, located at 3910 N. Palafox Street in Pensacola, Escambia County, Florida (listed on the NPL on December 16, 1994). Each Site is generally shown on a map included in Appendices B-E, respectively.

m. "United States" shall mean the United States of America, including its departments, agencies, and instrumentalities.

#### **VI. REIMBURSEMENT OF RESPONSE COSTS**

12. Within 30 days of the effective date of this Agreement as defined by Paragraph 36, Settling Party shall pay to the EPA Hazardous Substance Superfund \$21,500. Payment shall be made by Electronic Funds Transfer ("EFT") in accordance with current EFT procedures to be provided to Settling Party by EPA Region 4, and shall be accompanied by a statement identifying the name and address of Settling Party, the Site names, the EPA Region and Site/Spill IDs #04QH, #04QF, #04QG, #04GS, and the EPA docket number for this action. At the time of payment, Settling Party shall send notice that such payment has been made to:

Paula Batchelor  
Program Services Branch  
Waste Management Division  
U.S. EPA, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

Gregory Luetscher  
Assistant Regional Counsel  
Environmental Accountability Division  
U.S. EPA, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

13. The total amount to be paid pursuant to Paragraph 12 shall be deposited in the EPA Hazardous Substance Superfund as reimbursement for response costs incurred and paid at or in connection with the Sites by the EPA Hazardous Substance Superfund. The total amount shall be allocated equally among the four Sites.

## **VII. FAILURE TO COMPLY WITH AGREEMENT**

14. If Settling Party fails to make any payment under Paragraph 12 by the required due date, Interest shall continue to accrue on the unpaid balance from the due date through the date of payment.

15. If any amounts due under Paragraph 12 are not paid by the required date, Settling Party shall be in violation of this Agreement and shall pay, as a stipulated penalty, in addition to the Interest required by Paragraph 14, five hundred dollars (\$500) per violation per day that such payment is late.

16. Stipulated penalties are due and payable within 30 days of the date of demand for payment of the penalties. All payments under this Paragraph shall be identified as "stipulated penalties" and shall be made by certified or cashier's check made payable to "EPA Hazardous Substance Superfund." The check, or a letter accompanying the check, shall reference the name and address of Settling Party, the Site names, the EPA Region and Site/Spill IDs #04QH, #04QF, #04QG, #04GS, and the EPA docket number for this action, and shall be sent to:

US EPA, Region 4  
Superfund Accounting  
Attn: Superfund Collection Officer  
P.O. Box 100142  
Atlanta, GA 30384

At the time of each payment, Settling Party shall send notice that such payment has been made to:

Paula Batchelor  
Program Services Branch  
Waste Management Division  
U.S. EPA, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

Gregory Luetscher  
Assistant Regional Counsel  
Environmental Accountability Division  
U.S. EPA, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

17. Penalties shall accrue as provided above regardless of whether EPA has notified Settling Party of the violation or made a demand for payment, but need only be paid upon demand. All penalties shall begin to accrue on the day after payment is due and shall continue to accrue through the date of payment. Nothing herein shall prevent the simultaneous accrual of separate penalties for separate violations of this Agreement.

18. In addition to the Interest and Stipulated Penalty payments required by this Section and any other remedies or sanctions available to the United States by virtue of Settling Party's failure to comply with the requirements of this Agreement, if Settling Party fails or refuses to comply with any term or condition of this Agreement, he shall be subject to enforcement action

pursuant to Section 122(h)(3) of CERCLA, 42 U.S.C. § 9622(h)(3). If the United States brings an action to enforce this Agreement, Settling Party shall reimburse the United States for all costs of such action, including but not limited to costs of attorney time.

19. Notwithstanding any other provision of this Section, EPA may, in its unreviewable discretion, waive payment of any portion of the stipulated penalties that have accrued pursuant to this Agreement. Settling Party's payment of stipulated penalties shall not excuse Settling Party from payment as required by Paragraph 12 or from performance of any other requirements of this Agreement.

#### **VIII. COVENANT NOT TO SUE BY EPA**

20. Except as specifically provided in Section IX (Reservations of Rights by EPA), EPA covenants not to sue or to take administrative action against Settling Party pursuant to Sections 106 and 107(a) of CERCLA, 42 U.S.C. §§ 9606 and 9607(a), with regard to the Sites. With respect to present and future liability, this covenant shall take effect upon receipt by EPA of all amounts required by Section VI (Reimbursement of Response Costs) and any amount due under Section VII (Failure to Comply with Agreement). This covenant not to sue is conditioned upon the satisfactory performance by Settling Party of his obligations under this Agreement. This covenant not to sue is also conditioned upon the veracity and completeness of the Financial Information provided to EPA by Settling Party. If the Financial Information is subsequently determined by EPA to be false or, in any material respect, inaccurate, Settling Party shall forfeit all payments made pursuant to this Agreement and the covenant not to sue shall be null and void. Such forfeiture shall not constitute liquidated damages and shall not in any way foreclose EPA's right to pursue any other causes of action arising from Settling Party's false or materially inaccurate information. This covenant not to sue extends only to Settling Party and does not extend to any other person.

#### **IX. RESERVATIONS OF RIGHTS BY EPA**

21. EPA reserves, and this Agreement is without prejudice to, all rights against Settling Party with respect to all matters not expressly included within the Covenant Not to Sue by EPA in Paragraph 20. Notwithstanding any other provision of this Agreement, EPA specifically reserves all rights against Settling Party with respect to:

- a. liability for failure of Settling Party to meet a requirement of this Agreement;
- b. criminal liability;
- c. liability for damages for injury to, destruction of, or loss of natural resources, and for the costs of any natural resource damage assessments;

d. liability, based upon the ownership or operation of any of the Sites, or upon the transportation, treatment, storage, or disposal, or the arrangement for the transportation, treatment, storage, or disposal, of a hazardous substance or a solid waste at or in connection with any of the Sites, after signature of this Agreement by Settling Party; and

e. liability arising from the past, present, or future disposal, release or threat of release of a hazardous substance, pollutant, or contaminant outside of the Sites.

22. Notwithstanding any other provision of this Agreement, EPA reserves, and this Agreement is without prejudice to, the right to reinstitute or reopen this action, or to commence a new action seeking relief other than as provided in this Agreement, if the Financial Information provided by Settling Party, or the financial certification made by Settling Party in Paragraph 32(d), is false or, in any material respect, inaccurate.

23. Nothing in this Agreement is intended to be nor shall it be construed as a release, covenant not to sue, or compromise of any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which EPA may have against any person, firm, corporation or other entity not a signatory to this Agreement.

#### **X. COVENANT NOT TO SUE BY SETTLING PARTY**

24. Settling Party agrees not to assert any claims or causes of action against the United States, or its contractors or employees, with respect to the Sites or this Agreement, including but not limited to:

a. any direct or indirect claim for reimbursement from the EPA Hazardous Substance Superfund established by 26 U.S.C. § 9507, based on Sections 106(b)(2), 107, 111, 112, or 113 of CERCLA, 42 U.S.C. §§ 9606(b)(2), 9607, 9611, 9612, or 9613, or any other provision of law;

b. any claims arising out of response activities at any of the Sites; and

c. any claim against the United States pursuant to Sections 107 and 113 of CERCLA, 42 U.S.C. §§ 9607 and 9613, relating to any of the Sites.

25. Nothing in this Agreement shall be deemed to constitute approval or preauthorization of a claim within the meaning of Section 111 of CERCLA, 42 U.S.C. § 9611, or 40 C.F.R. 300.700(d).

26. Settling Party agrees not to assert any claims or causes of action that he may have for all matters relating to any of the Sites, including for contribution, against any other person.

## **XI. EFFECT OF SETTLEMENT/CONTRIBUTION PROTECTION**

27. Except as provided in Paragraph 26, nothing in this Agreement shall be construed to create any rights in, or grant any cause of action to, any person not a Party to this Agreement. EPA reserves any and all rights (including, but not limited to, any right to contribution), defenses, claims, demands, and causes of action that it may have with respect to any matter, transaction, or occurrence relating in any way to any of the Sites against any person not a Party hereto.

28. The Parties agree that Settling Party is entitled, as of the effective date of this Agreement, to protection from contribution actions or claims as provided by Sections 113(f)(2) and 122(h)(4) of CERCLA, 42 U.S.C. §§ 9613(f)(2) and 9622(h)(4), for "matters addressed" in this Agreement. The "matters addressed" in this Agreement are all response actions taken or to be taken and all response costs incurred or to be incurred, at or in connection with the Sites, by the United States or any other person.

29. In any subsequent administrative or judicial proceeding initiated by the United States for injunctive relief, recovery of response costs, or other appropriate relief relating to any of the Sites, Settling Party shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, res judicata, collateral estoppel, issue preclusion, claim-splitting, or other defenses based upon any contention that the claims raised in the subsequent proceeding were or should have been addressed in this Agreement; provided, however, that nothing in this Paragraph affects the enforceability of the covenant not to sue set forth in Paragraph 20.

## **XII. RETENTION OF RECORDS**

30. Until 5 years after the effective date of this Agreement, Settling Party shall preserve and retain all documents or information now in his possession or control, or which come into his possession or control, that relate in any manner to response actions taken at any of the Sites or to the liability of any person for response actions or response costs at or in connection with any of the Sites, regardless of any corporate retention policy to the contrary.

31. After the conclusion of the document retention period in the preceding paragraph, Settling Party shall notify EPA at least 90 days prior to the destruction of any such documents or information, and, upon request by EPA, Settling Party shall deliver any such documents or information to EPA. Settling Party may assert that certain documents or information are privileged under the attorney-client privilege or any other privilege recognized by federal law. If Settling Party asserts such a privilege, he shall provide EPA with the following: 1) the title of the document or information; 2) the date of the document or information; 3) the name and title of the author of the document or information; 4) the name and title of each addressee and recipient; 5) a description of the subject of the document or information; and 6) the privilege asserted. However, no documents or information created or generated pursuant to the requirements of this or any other judicial or administrative settlement with the United States shall be withheld on the

grounds that they are privileged. If a claim of privilege applies only to a portion of a document or information, the document or information shall be provided to EPA in redacted form to mask the privileged portion only. Settling Party shall retain all documents or information that he claims to be privileged until EPA has had a reasonable opportunity to dispute the privilege claim and any such dispute has been resolved in Settling Party's favor.

### **XIII. CERTIFICATION**

32. By signing this Agreement, Settling Party certifies that, to the best of his knowledge and belief, he has:

a. conducted a thorough, comprehensive, good faith search for documents or information, and has fully and accurately disclosed to EPA, all documents or information currently in his possession, or in the possession of his officers, directors, employees, contractors or agents, which relates in any way to the ownership, operation or control of any of the Sites, or to the ownership, possession, generation, treatment, transportation, storage, or disposal of a hazardous substance, pollutant, or contaminant at or in connection with any of the Sites;

b. not altered, mutilated, discarded, destroyed or otherwise disposed of any documents or information relating to his potential liability regarding any of the Sites after notification of potential liability or the filing of a suit against him regarding any of the Sites;

c. fully complied with any and all EPA requests for documents or information regarding any of the Sites and Settling Party's financial circumstances pursuant to Sections 104(e) and 122(e) of CERCLA, 42 U.S.C. §§ 9604(e) and 9622(e) ; and

d. submitted to EPA Financial Information that fairly, accurately, and materially sets forth his financial circumstances, and that those circumstances have not materially changed between the time the Financial Information was submitted to EPA and the time Settling Party executes this Agreement.

### **XIV. NOTICES AND SUBMISSIONS**

33. Whenever, under the terms of this Agreement, notice is required to be given or a document is required to be sent by one Party to another, it shall be directed to the individuals at the addresses specified below, unless those individuals or their successors give notice of a change to the other Party in writing. Written notice as specified herein shall constitute complete satisfaction of any written notice requirement of this Agreement with respect to EPA and Settling Party.

As to EPA:

Gregory Luetscher  
Environmental Accountability Division  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

Annette Hill  
Enforcement Project Manager  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

Greg Armstrong  
Enforcement Project Manager  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

As to Settling Party:

Charles A. Soule, Jr.  
1220 Bridgewater Ln.  
Chattanooga, TN 37405

**XV. INTEGRATION/APPENDICES**

34. This Agreement and its appendices constitute the final, complete and exclusive agreement and understanding between the Parties with respect to the settlement embodied in this Agreement. The Parties acknowledge that there are no representations, agreements, or understandings relating to the settlement other than those expressly contained in this Agreement. The following appendices are attached to and incorporated into this Agreement:

Appendix A is a list of the financial documents submitted to EPA by Settling Party.  
Appendix B is a map of the Brookhaven Wood Preserving Site.  
Appendix C is a map of the Brunswick Wood Preserving Site.  
Appendix D is a map of the Camilla Wood Preserving Site.  
Appendix E is a map of the Pensacola Site Wood Preserving Site.

**XVI. PUBLIC COMMENT**

35. This Agreement shall be subject to a public comment period of not less than 30 days pursuant to Section 122(i) of CERCLA, 42 U.S.C. § 9622(i). In accordance with Section 122(i)(3) of CERCLA, the United States may modify or withdraw its consent to this Agreement if comments received disclose facts or considerations which indicate that this Agreement is inappropriate, improper, or inadequate.

**XVII. EFFECTIVE DATE**

36. The effective date of this Agreement shall be the date upon which EPA issues written notice that the public comment period pursuant to Paragraph 35 has closed and that comments received, if any, do not require modification of or withdrawal by the United States from this Agreement.

IT IS SO AGREED:

By: Charles A. Soule  
Charles A. Soule, Jr.  
1220 Bridgewater Ln.  
Chattanooga, TN 37405

12/27/01  
Date

U.S. Environmental Protection Agency

By: James T. Miller  
James T. Miller  
Acting Chief, CERCLA Program Services Branch  
U.S. Environmental Protection Agency, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

4.22.02  
Date

Gregory Luetscher  
Assistant Regional Counsel  
U.S. Environmental Protection Agency, Region 4  
61 Forsyth Street, S.W.  
Atlanta, GA 30303

U.S. Department of Justice

By: Tom Sansonetti

Thomas L. Sansonetti  
Assistant Attorney General  
Environment and Natural Resources Division  
U.S. Department of Justice  
Washington, D.C. 20530

3.19.02

Date

By: Valerie K. Mann

Valerie K. Mann  
Trial Attorney  
Environmental Enforcement Section  
Environment and Natural Resources Division  
U.S. Department of Justice  
P.O. Box 7611  
Washington, D.C. 20044-7611

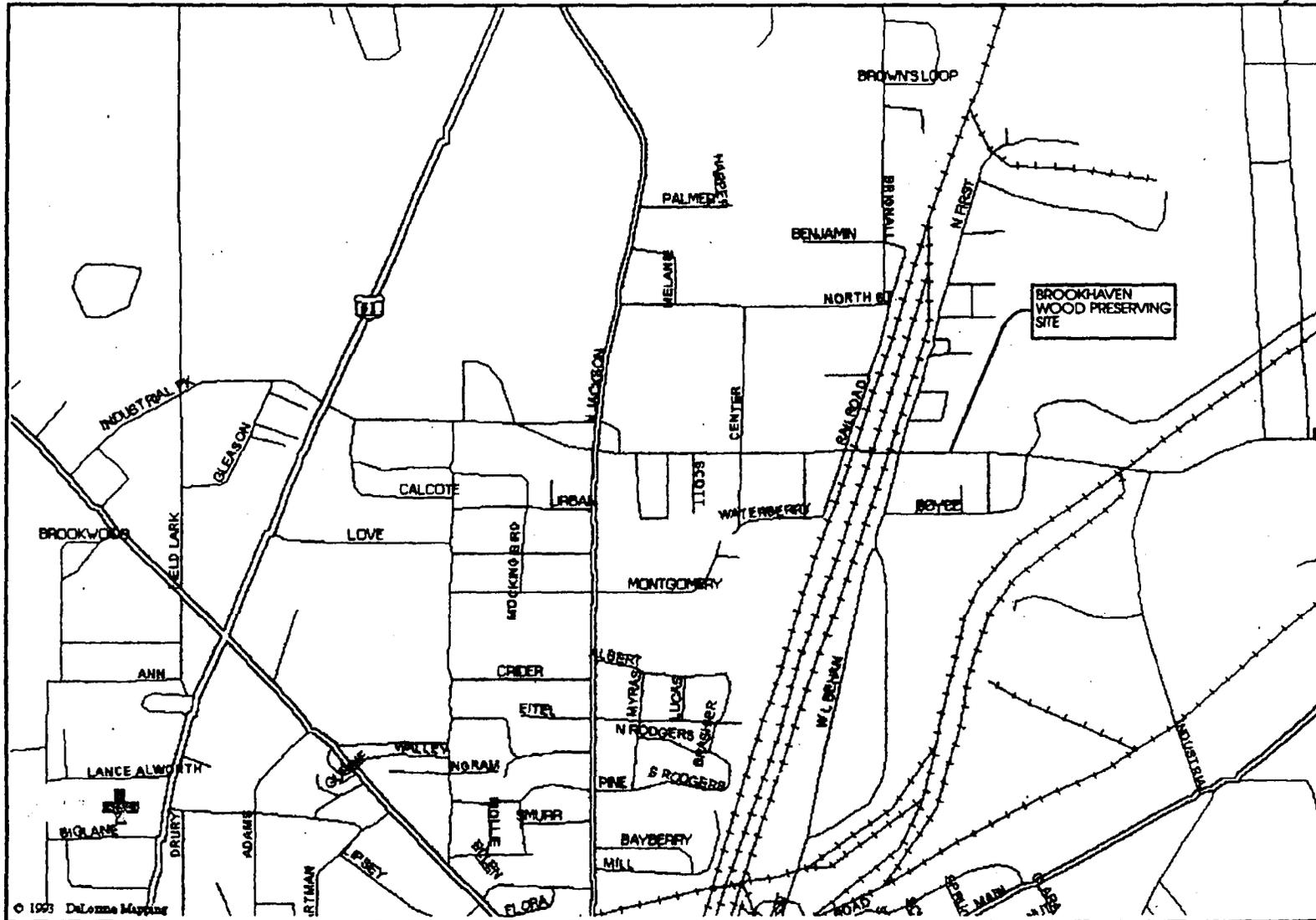
2/20/02

Date

**Appendix A**

Federal Income Tax Returns for 1992-1999  
Financial Statement Dated August 20, 2000

# SITE LOCATION MAP



BROOKHAVEN WOOD PRESERVING SITE  
BROOKHAVEN, LINCOLN COUNTY, MISSISSIPPI  
TDD# 04-9404-0005

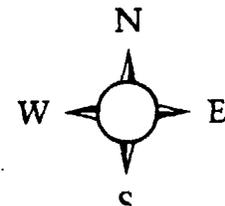
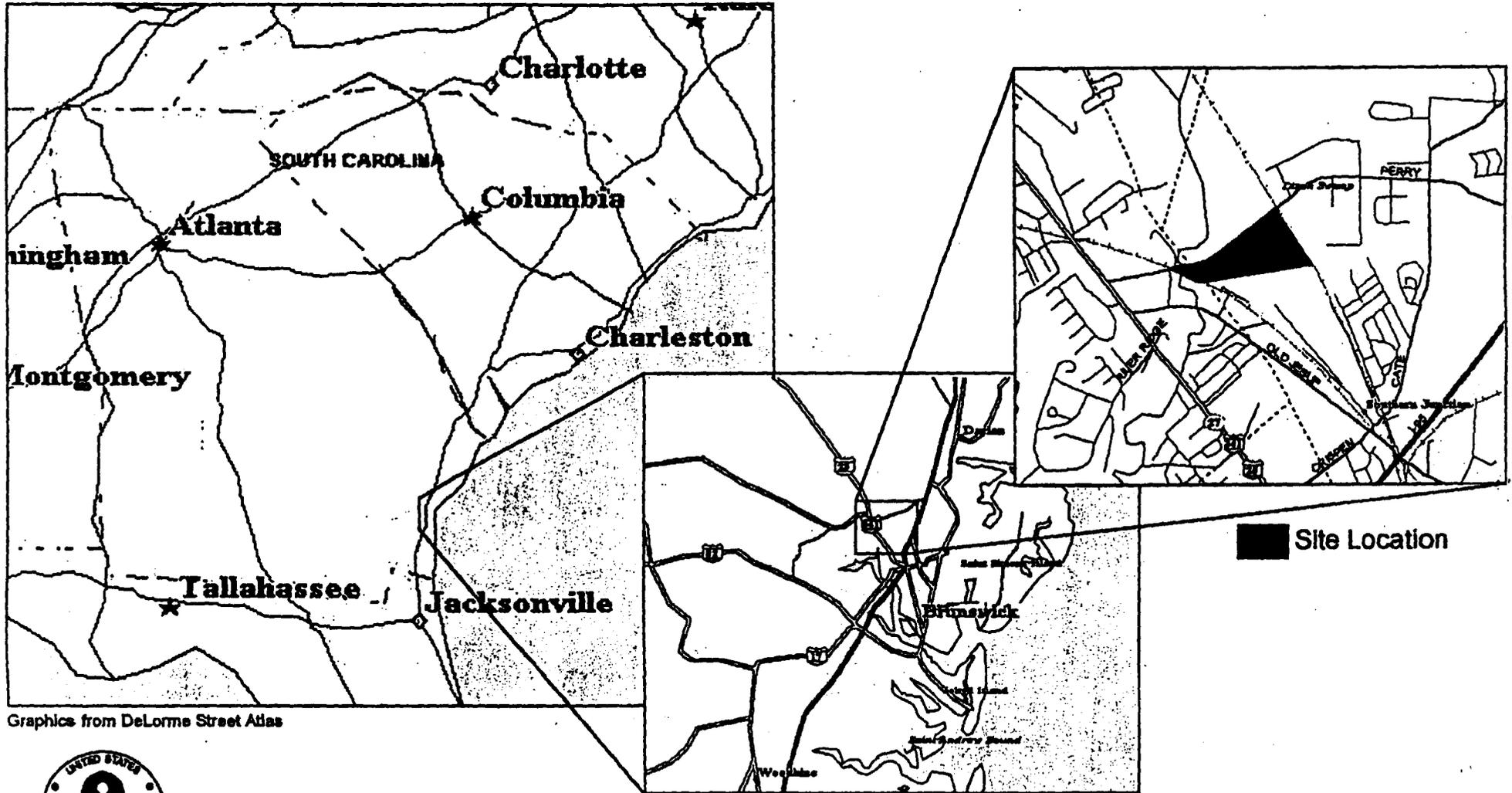
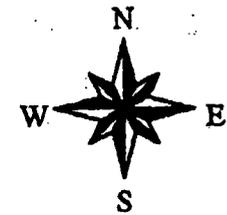


Figure 1-1  
Site Location Map  
Brunswick Wood Superfund Site  
Brunswick, Georgia



Graphics from DeLorme Street Atlas





**LEGEND**  
 Site location

Map modified from USGS Quadrangle:  
 Pensacola, Florida

**CDM FEDERAL ARCS IV  
 SITE AREA MAP**

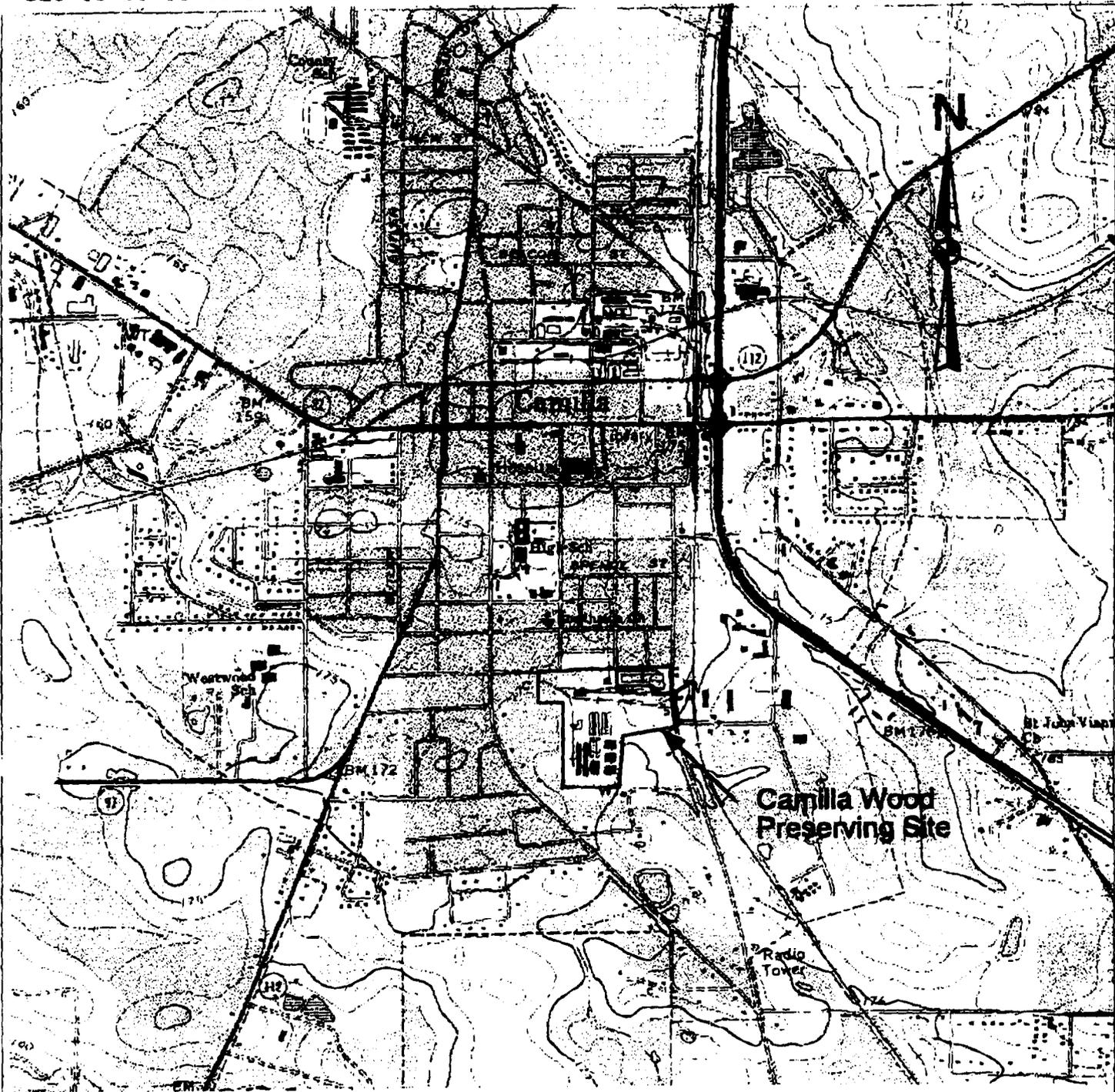
**ESCAMBIA TREATING COMPANY SITE  
 PENSACOLA, FLORIDA**

**FIGURE NO.**

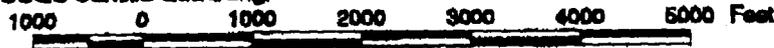
**2-2**

**CDM FEDERAL PROGRAMS CORPORATION**  
 a subsidiary of Camp Dresser & McKee Inc.

DATE: 12/13/01 2:28PM



Map is a portion of the 1988 USGS Camilla Quadrangle



ROAD CLASSIFICATION

- Primary highway, hard surface ..... Light-duty road, hard or improved surface .....
- Secondary highway, hard surface ..... Unimproved road .....
- Interstate Route    ○ U. S. Route    ○ State Route
- County Route

Figure 1-1  
Area Location Map  
Camilla Wood Preserving Site  
Camilla, Georgia

