

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 8
1595 WYNKOOP STREET
DENVER, COLORADO 80202-1129

AUTHORIZATION TO DISCHARGE UNDER THE
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Clean Water Act, as amended, (33 U.S.C. § 1251 *et seq.*; “the Act”),

the Crossfire-Bonds Gravel Pit

is authorized to discharge from its wastewater treatment facility located in the SW ¼ of Section 36, Township 33 N, Range 10, and the NW ¼ of Section 1, Township 32 N, Range 10W, N.M.P.M., La
Lat/Long 37° 3' 5.72" N, 107° 53' 36.4" W and Lat/Long 37° 3' 2.37" N, 107° 53' 23.45" W, Plata
County, Colorado.

to Deer Canyon

in accordance with discharge point(s), effluent limitations, monitoring requirements and other
conditions set forth herein. Authorization for discharge is limited to those outfalls specifically listed
in the permit.

This permit shall become effective **to be determined upon issuance**

This permit and the authorization to discharge shall expire at midnight, **to be determined upon
issuance**

Signed this day of

Authorized Permitting Official

Darcy O’Conner
Acting Assistant Regional Administrator
Office of Partnerships and Regulatory Assistance
Title

TABLE OF CONTENTS

1. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

- 1.1. Definitions
- 1.2. Description of Discharge Point(s)
- 1.3. Specific Limitations and Self-Monitoring Requirements
 - 1.3.1. Effluent Limitations
 - 1.3.2. Self-Monitoring Requirements

2. MONITORING, RECORDING AND REPORTING REQUIREMENTS

- 2.1. Representative Sampling
- 2.2. Monitoring Procedures
- 2.3. Penalties for Tampering
- 2.4. Reporting of Monitoring Results
- 2.5. Additional Monitoring by the Permittee
- 2.6. Records Contents
- 2.7. Retention of Records
- 2.8. Twenty-four Hour Notice of Noncompliance Reporting
- 2.9. Other Noncompliance Reporting
- 2.10. Inspection and Entry

3. COMPLIANCE RESPONSIBILITIES

- 3.1. Duty to Comply
- 3.2. Penalties for Violations of Permit Conditions
- 3.3. Need to Halt or Reduce Activity not a Defense
- 3.4. Duty to Mitigate
- 3.5. Proper Operation and Maintenance
- 3.6. Removed Substances
- 3.7. Bypass of Treatment Facilities
- 3.8. Upset Conditions
- 3.9. Toxic Pollutants
- 3.10. Changes in Discharges of Toxic Substances

4. GENERAL REQUIREMENTS

- 4.1. Planned Changes
- 4.2. Anticipated Noncompliance
- 4.3. Permit Actions
- 4.4. Duty to Reapply
- 4.5. Duty to Provide Information
- 4.6. Other Information
- 4.7. Signatory Requirements
- 4.8. Penalties for Falsification of Reports
- 4.9. Availability of Reports
- 4.10. Oil and Hazardous Substance Liability
- 4.11. Property Rights
- 4.12. Severability
- 4.13. Transfers
- 4.14. Permittees in Indian Country
- 4.15. Reopener Provision
- 4.16. Toxicity Limitation-Reopener Provision

5. STORMWATER REQUIREMENTS

- 5.1 Stormwater Control Measures

- 5.2 Employee Training
- 5.3. Weekly Inspection
- 5.4. Quarterly Inspection
- 5.5. Storm Water Pollution Prevention Plan
- 5.6. Modifications to Stormwater Control Measures (SCMs)

1. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1.1. Definitions.

The *30-day (and monthly) average*, other than for microbiological organisms (e.g., bacteria, viruses, etc.), is the arithmetic average of all samples collected during a consecutive 30-day period or calendar month, whichever is applicable. Geometric means shall be calculated for microbiological organisms unless specified otherwise in the permit. The calendar month shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms.

The *7-day (and weekly) average*, other than for microbiological organisms (e.g., bacteria, viruses, etc.), is the arithmetic mean of all samples collected during a consecutive 7-day period or calendar week, whichever is applicable. Geometric means shall be calculated for microbiological organisms unless specified otherwise in the permit. The 7-day and weekly averages are applicable only to those effluent characteristics for which there are 7-day average effluent limitations. The calendar week, which begins on Sunday and ends on Saturday, shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms. Weekly averages shall be calculated for all calendar weeks with Saturdays in the month. If a calendar week overlaps two months (i.e., the Sunday is in one month and the Saturday in the following month), the weekly average calculated for that calendar week shall be included in the data for the month that contains the Saturday.

Daily Maximum (Daily Max.) is the maximum measured value for a pollutant discharged during a calendar day or any 24-hour period that reasonably represents a calendar day for purposes of sampling. For pollutants with daily maximum limitations expressed in units of mass (e.g., kilograms, pounds), the daily maximum is calculated as the total mass of pollutant discharged over the calendar day or representative 24-hour period. For pollutants with limitations expressed in other units of measurement (e.g., milligrams/liter, parts per billion), the daily maximum is calculated as the average of all measurements of the pollutant over the calendar day or representative 24-hour period. If only one measurement or sample is taken during a calendar day or representative 24-hour period, the single measured value for a pollutant will be considered the daily maximum measurement for that calendar day or representative 24-hour period.

Daily Minimum (Daily Min.) is the minimum value allowable in any single sample or instantaneous measurement collected during the course of a day.

Grab sample, for monitoring requirements, is defined as a single "dip and take" sample collected at a representative point in the discharge stream.

Instantaneous measurement, for monitoring requirements, is defined as a single reading, observation, or measurement.

Composite samples shall be flow proportioned. The composite sample shall, at a minimum, contain at least four (4) samples collected over the compositing period. Unless otherwise specified, the time between the collection of the first sample and the last sample shall not be less than six (6) hours, nor more than twenty-four (24) hours. Acceptable methods for the preparation of composite samples are as follows:

- a. Constant time interval between samples, sample volume proportional to flow rate at the time of sampling;
- b. Constant time interval between samples, sample volume proportional to total flow (volume) since last sample. For the first sample, the flow rate at the time of the first sample was collected may be used;
- c. Constant sample volume, time interval between samples proportional to flow (i.e., sample taken every "X" gallons of flow); and,
- d. Continuous collection of sample with sample collection rate proportional to flow rate.

Bypass means the intentional diversion of waste streams from any portion of a treatment facility.

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

Director means the Regional Administrator of EPA Region 8 or an authorized representative.

EPA means the United States Environmental Protection Agency.

Storm Water means storm water runoff, snow melt runoff, and surface runoff and drainage.

CWA means the Clean Water Act (formerly referred to as either the Federal Water Pollution Act or the Federal Water Pollution Control Act Amendments of 1972), Pub. L. 92-500, as amended by Pub. L. 95-217, Pub. L. 95-576, Pub. L. 96-483, Pub. L. 97-117, and Pub. L. 100-4. In this permit the CWA may be referred to as “the Act”.

Sewage Sludge is any solid, semi-solid or liquid residue generated during the treatment of domestic sewage in a treatment works. Sewage sludge includes, but is not limited to, domestic septage; scum or solids removed in primary, secondary or advanced wastewater treatment processes; and a material derived from sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screenings generated during preliminary treatment of domestic sewage in a treatment works.

Whole Effluent Toxicity (WET) is the total toxic effect of an effluent measured directly with a toxicity test. Acute toxicity occurs when 50 percent or more mortality is observed for either species (see Part 1.3) at any effluent concentration. Mortality in the control must simultaneously be 10 percent or less for the effluent results to be considered valid.

- 1.2. Description of Discharge Point(s). The authorization to discharge provided under this permit is limited to those outfalls specifically designated below as discharge locations. Discharges at any location not authorized under an NPDES permit is a violation of the Clean Water Act and could subject the person(s) responsible for such discharge to penalties under Section 309 of the Act.

Outfall

Serial Number(s)

Description of Discharge Point(s)

001

Any discharge from the outfall located at 37° 3' 5.72" N, 107° 53' 36.4" W to Deer Canyon, a tributary to the Animas River.

002

Any discharge from the outfall located at 37° 3' 2.37" N, 107° 53' 23.45" W to Deer Canyon, a tributary to the Animas River.

1.3. Specific Limitations and Self-Monitoring Requirements

- 1.3.1. Effluent Limitations - Outfalls 001 & 002. **Effective immediately and lasting through the life of this permit**, the quality of effluent discharged by the facility shall, at a minimum, meet the limitations as set forth below:

Effluent Characteristic	Effluent Limitations		
	30-Day Average <u>a/</u>	7-Day Average <u>a/</u>	Daily Maximum <u>a/</u>
Total Suspended Solids (TSS), mg/l	30	45	N/A
Dissolved Oxygen (DO), mg/L	N/A	N/A	<5.0
Oil and Grease (O&G), mg/L	N/A	N/A	10
The pH of the effluent shall not be less than 6.5 or greater than 9.0 at any time.			
The Southern Ute Indian Tribe shall be notified prior to any discharge event from any outfall.			
There shall be no discharge of water which contacts solid or liquid wastes which are not required for the mining and processing of sand and gravel.			
There shall be no discharge of sanitary wastewaters from toilets or related facilities.			
No chemicals shall be added to the discharge unless prior written permission for the use of a specific chemical is granted by permit issuing authority. In granting such use, additional limitations and/or monitoring requirements may be imposed.			
There shall be no discharge of floating debris, scum or other surface materials in quantities sufficient to harm existing beneficial uses of the receiving water.			
Bulk storage structures for petroleum products and other chemicals shall have adequate protection so as to prevent any reasonable loss of the material from entering discharged waters or waters of the United States. Depending on the amount of oil stored, the permittee may need to prepare a Spill Prevention Control and Countermeasures Plan as required by 40 CFR Part 112.			

a/ See Definitions, Part 1.1, for definitions.

- 1.3.2. Self-Monitoring Requirements – Outfalls 001 & 002. At a minimum, upon the effective date of this permit, the following constituents shall be monitored at the frequency and with the type of measurement indicated; samples or measurements shall be representative of the volume and nature of the monitored discharge. If no discharge occurs during the entire monitoring period, it shall be stated on the Discharge Monitoring Report Form (EPA No. 3320-1) that no discharge or overflow occurred.

Effluent Characteristic	Frequency	Sample Type
Total, mgd <u>b/</u>	<u>b/</u>	<u>b/</u>
Total Suspended Solids (TSS), mg/L	Weekly	Grab <u>a/</u>
Dissolved Oxygen (DO), mg/L	Weekly	Instantaneous <u>a/</u>
pH, units	Weekly	Instantaneous <u>a/</u>
Oil and Grease mg/L <u>c/</u>	Daily	Visual

a/ See Definitions, Part 1.1., for definition of terms in the permit.

b/ The approximate volume of wastewater discharged to Deer Canyon shall be reported. Flow measurements of effluent volume shall be made in such a manner that the permittee can affirmatively demonstrate that representative values are being obtained. The average flow rate (in million gallons per day) during the reporting period and the maximum flow rate observed (in mgd) shall be reported.

- c/ A daily visual observation is required. If a visible sheen is detected, a grab sample shall be taken and analyzed immediately. The concentration of oil and grease shall not exceed 10 mg/L in any sample.

2. MONITORING, RECORDING AND REPORTING REQUIREMENTS

- 2.1. Representative Sampling. Samples taken in compliance with the monitoring requirements established under Part 1 shall be collected from the effluent stream prior to discharge into the receiving waters. Samples and measurements shall be representative of the volume and nature of the monitored discharge. Sludge samples shall be collected at a location representative of the quality of sludge immediately prior to use-disposal practice.
- 2.2. Monitoring Procedures. Monitoring must be conducted according to test procedures approved under 40 C.F.R. Part 136, unless other test procedures have been specified in this permit. Sludge monitoring procedures shall be those specified in 40 C.F.R. Part 503, or as specified in the permit.
- 2.3. Penalties for Tampering. The Act provides that any person who knowingly falsifies, tampers with, or renders inaccurate, any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two years, or by both. Second conviction is punishable by a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four years, or both.
- 2.4. Reporting of Monitoring Results. Effluent monitoring results obtained during the previous quarter shall be summarized and reported on **one** Discharge Monitoring Report Form (EPA No. 3320-1), postmarked no later than the 28th day of the month following the completed reporting period. If no discharge occurs during the reporting period, "no discharge" shall be reported. Until further notice, sludge monitoring results may be reported in the testing laboratory's normal format (there is no EPA standard form at this time), but should be on letter size pages. Whole effluent toxicity (biomonitoring) results must be reported on the most recent version of EPA Region 8's Guidance For Whole Effluent Reporting. Legible copies of these, and all other reports required herein, shall be signed and certified in accordance with the Signatory Requirements (see Part 4), and submitted to the EPA Region 8 Policy, Information Management & Environmental Justice Program and the Southern Ute Tribe at the addresses given below:
- original to: U.S. EPA, Region 8
Policy, Information Management & Environmental Justice Program (8ENF-PJ)
Attention: Director
1595 Wynkoop Street
Denver, Colorado 80202-1129
- copy to: Southern Ute Tribe
Water Quality Program Mgr.
PO Box 737
Ignacio, CO 81137-0737
- 2.5. Additional Monitoring by the Permittee. If the permittee monitors any pollutant more frequently than required by this permit, using test procedures approved under 40 C.F.R. Part 136, 40 C.F.R. Part 503, or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR. Such increased frequency shall also be indicated.
- 2.6. Records Contents. Records of monitoring information shall include:
- 2.6.1. The date, exact place, and time of sampling or measurements;

- 2.6.2. The initials or name(s) of the individual(s) who performed the sampling or measurements;
 - 2.6.3. The date(s) analyses were performed;
 - 2.6.4. The time(s) analyses were initiated;
 - 2.6.5. The initials or name(s) of individual(s) who performed the analyses;
 - 2.6.6. References and written procedures, when available, for the analytical techniques or methods used; and,
 - 2.6.7. The results of such analyses, including the bench sheets, instrument readouts, computer disks or tapes, etc., used to determine these results.
- 2.7. Retention of Records. The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least three years from the date of the sample, measurement, report or application. Records of monitoring required by this permit related to sludge use and disposal activities must be kept at least five years (or longer as required by 40 C.F.R. Part 503). This period may be extended by request of the Director at any time. Data collected on site, data used to prepare the DMR, copies of Discharge Monitoring Reports, and a copy of this NPDES permit must be maintained on site.
- 2.8. Twenty-four Hour Notice of Noncompliance Reporting.
- 2.8.1. The permittee shall report any noncompliance which **may endanger health or the environment** as soon as possible, but no later than twenty-four (24) hours from the time the permittee first became aware of the circumstances. The report shall be made to the EPA, Region 8, Site Assessment/Emergency Response Program at (303) 293-1788, and the Tribe at (970) 563-0135.
 - 2.8.2. The following occurrences of noncompliance shall be reported by telephone to the EPA, Region 8, NPDES Enforcement Unit at (800) 227-8917 (8:00 a.m. - 4:30 p.m. Mountain Time) NPDES Program, and the Tribe at (970-563-0135) - (8:00 a.m. - 4:30 p.m. Central Time) by the first workday following the day the permittee became aware of the circumstances:
 - 2.8.2.1. Any unanticipated bypass which exceeds any effluent limitation in the permit (See Part 3.7, Bypass of Treatment Facilities.);
 - 2.8.2.2. Any upset which exceeds any effluent limitation in the permit (See Part 3.8, Upset Conditions.); or,
 - 2.8.2.3. Violation of a maximum daily discharge limitation for any of the pollutants listed in Part 1.3.1 of the permit.
 - 2.8.3. A written submission shall also be provided to the USEPA, Office of Enforcement, Compliance and Environmental Justice, or and to the Tribe within five days of the time that the permittee becomes aware of the circumstances. The written submission shall contain:
 - 2.8.3.1. A description of the noncompliance and its cause;
 - 2.8.3.2. The period of noncompliance, including exact dates and times;
 - 2.8.3.3. The estimated time noncompliance is expected to continue if it has not been corrected; and,

- 2.8.3.4. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.
- 2.8.4. The Director may waive the written report on a case-by-case basis for an occurrence of noncompliance listed under Part 2.8.2 above, if the incident has been orally reported in accordance with the requirements of Part 2.8.2.
- 2.8.5. Reports shall be submitted to the addresses in Part 2.4, Reporting of Monitoring Results.
- 2.9. Other Noncompliance Reporting. Instances of noncompliance not required to be reported within 24 hours shall be reported at the time that monitoring reports for Part 2.4 are submitted. The reports shall contain the information listed in Part 2.8.3.
- 2.10. Inspection and Entry. The permittee shall allow the Regional Administrator, or authorized representative (including an authorized contractor acting as a representative of the Administrator) upon presentation of credentials and other documents as may be required by law, to:
 - 2.10.1. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
 - 2.10.2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 - 2.10.3. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and,
 - 2.10.4. Sample or monitor at reasonable times, for the purpose of assuring permit compliance or as otherwise authorized by the Act, any substances or parameters at any location.

3. COMPLIANCE RESPONSIBILITIES

- 3.1. Duty to Comply. The permittee must comply with all conditions of this permit. Any failure to comply with the permit may constitute a violation of the Clean Water Act and may be grounds for enforcement action, including, but not limited to permit termination, revocation and reissuance, modification, or denial of a permit renewal application. The permittee shall give the director advance notice of any planned changes at the permitted facility that will change any discharge from the facility, or of any activity that may result in failure to comply with permit conditions.
- 3.2. Penalties for Violations of Permit Conditions. The Clean Water Act provides for specified civil and criminal monetary penalties for violations of its provisions. However, the Federal Civil Penalties Inflation Adjustment Act of 1990, as amended by the Debt Collection Improvement Act of 1996, requires EPA to adjust the civil monetary penalties for inflation on a periodic basis. EPA previously adjusted its civil monetary penalties on December 31, 1996 (61 Fed. Reg. 69359-69365), with technical corrections and additions published on March 20, 1997 (62 Fed. Reg. 13514-13517), June 27, 1997 (62 Fed. Reg. 35037-35041), February 13, 2004 (69 Fed. Reg. 7121-7127) and December 11, 2008 (73 Fed. Reg. 75340-75346). On November 6, 2013 (78 Fed. Reg. 66643-66648) EPA once again adjusted its civil monetary penalties. The civil and criminal penalties, as of December 6, 2013, for violations of the Act (including permit conditions) are given below:
 - 3.2.1. Any person who violates Section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under Section 402, or any requirement imposed in a pretreatment program approved under Section 402(a)(3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$37,500 per day for each violation.

- 3.2.2. Any person who negligently violates Sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, or any requirement imposed in a pretreatment program approved under Section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment for not more than 1 year, or both. In the case of a second or subsequent conviction for a negligent violation, a person shall be subject to criminal penalties of not more than \$50,000 per day of violation, or by imprisonment for not more than 2 years, or both.
- 3.2.3. Any person who knowingly violates Section 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, or any requirement imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than 3 years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment for not more than 6 years, or both.
- 3.2.4. Any person who knowingly violates Section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under Section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment for not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment for not more than 30 years, or both. An organization, as defined in Section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions.
- 3.2.5. Any person may be assessed an administrative penalty by the Administrator for violating Section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Where an administrative enforcement action is brought for a Class I civil penalty, the assessed penalty may not exceed \$16,000 per violation, with a maximum amount not to exceed \$37,500. Where an administrative enforcement action is brought for a Class II civil penalty, the assessed penalty may not exceed \$16,000 per day for each day during which the violation continues, with the maximum amount not to exceed \$187,500.
- 3.3. Need to Halt or Reduce Activity not a Defense. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
- 3.4. Duty to Mitigate. The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.
- 3.5. Proper Operation and Maintenance. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.

3.5.1. The permittee shall maintain a daily log in a **bound notebook(s)** containing a summary record of all operation and maintenance activities at the wastewater treatment facility. At a minimum, the notebook shall include the following information:

- 3.5.1.1. Date and time;
- 3.5.1.2. Name and title of person(s) making the log entry;
- 3.5.1.3. Name of the persons(s) performing the activity;
- 3.5.1.4. A brief description of the activity; and,
- 3.5.1.5. Other information, as appropriate.

The permittee shall maintain the notebook in accordance with proper record-keeping procedures and shall make the log available for inspection, upon request, by authorized representatives of the U.S. Environmental Protection Agency or the Southern Ute Tribe.

3.6. Removed Substances. Collected screenings, grit, solids, sludge (including sewage sludge), or other pollutants removed in the course of treatment shall be buried or disposed in a manner consistent with all applicable federal and tribal regulations (e.g., 40 C.F.R. Part 257, 40 C.F.R. Part 258, 40 C.F.R. Part 503). Sludge/digester supernatant and filter backwash shall not be directly blended with or enter either the final plant discharge and/or waters of the United States.

3.7. Bypass of Treatment Facilities.

3.7.1. Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of Parts 3.7.2 and 3.7.3.

3.7.2. Notice:

3.7.2.1. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least 10 days before the date of the bypass to the USEPA, Technical Enforcement Program, and the Southern Ute Tribe.

3.7.2.2. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required under Part 2.8, Twenty-four Hour Noncompliance Reporting, to the USEPA, Technical Enforcement Program, and the Southern Ute Tribe.

3.7.3. Prohibition of bypass.

3.7.3.1. Bypass is prohibited and the Director may take enforcement action against a permittee for a bypass, unless:

3.7.3.1.1. The bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;

3.7.3.1.2. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgement to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and,

3.7.3.1.3. The permittee submitted notices as required under Part 3.7.2.

3.7.3.2. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed above in Part 3.7.3.1.

3.8. Upset Conditions

3.8.1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with technology based permit effluent limitations if the requirements of Part 3.8.2 are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review (i.e., Permittees will have the opportunity for a judicial determination on any claim of upset only in an enforcement action brought for noncompliance with technology-based permit effluent limitations).

3.8.2. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:

3.8.2.1. An upset occurred and that the permittee can identify the cause(s) of the upset;

3.8.2.2. The permitted facility was at the time being properly operated;

3.8.2.3. The permittee submitted notice of the upset as required under Part 2.8, Twenty-four Hour Notice of Noncompliance Reporting; and,

3.8.2.4. The permittee complied with any remedial measures required under Part 3.4, Duty to Mitigate.

3.8.3. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

3.9. Toxic Pollutants. The permittee shall comply with effluent standards or prohibitions established under Section 307 (a) of the Act for toxic pollutants within the time provided in the regulations that establish those standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.

3.10. Changes in Discharge of Toxic Substances. Notification shall be provided to the Director as soon as the permittee knows of, or has reason to believe:

3.10.1. That any activity has occurred or will occur which would result in the discharge, on a routine or frequent basis, of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":

3.10.1.1. One hundred micrograms per liter (100 µg/L);

3.10.1.2. Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter 500 µg/L) for 2,4-dinitrophenol and for 2-methyl-4,6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;

3.10.1.3. Five (5) times the maximum concentration value reported for that pollutant in the permit application in accordance with 40 C.F.R. § 122.21(g)(7); or,

3.10.1.4. The level established by the Director in accordance with 40 C.F.R. § 122.44(f).

- 3.10.2. That any activity has occurred or will occur which would result in any discharge, on a non-routine or infrequent basis, of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
 - 3.10.2.1. Five hundred micrograms per liter (500 µg/L);
 - 3.10.2.2. One milligram per liter (1 mg/L) for antimony;
 - 3.10.2.3. Ten (10) times the maximum concentration value reported for that pollutant in the permit application in accordance with 40 C.F.R. § 122.21(g)(7); or,
 - 3.10.2.4. The level established by the Director in accordance with 40 C.F.R. § 122.44(f).

4. GENERAL REQUIREMENTS

- 4.1. Planned Changes. The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:
 - 4.1.1. The alteration or addition could significantly change the nature or increase the quantity of pollutant discharged. This notification applies to pollutants which are not subject to effluent limitations in the permit; or,
 - 4.1.2. There are any planned substantial changes to the existing sewage sludge facilities, the manner of its operation, or to current sewage sludge management practices of storage and disposal. The permittee shall give the Director notice of any planned changes at least 30 days prior to their implementation.
 - 4.1.3. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source.
- 4.2. Anticipated Noncompliance. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- 4.3. Permit Actions. This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.
- 4.4. Duty to Reapply. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The application should be submitted at least 180 days before the expiration date of this permit.
- 4.5. Duty to Provide Information. The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.
- 4.6. Other Information. When the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or any report to the Director, it shall promptly submit such facts or information.
- 4.7. Signatory Requirements. All applications, reports or information submitted to the Director shall be signed and certified.

- 4.7.1. All permit applications shall be signed by either a principal executive officer or ranking elected official.
- 4.7.2. All reports required by the permit and other information requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - 4.7.2.1. The authorization is made in writing by a person described above and submitted to the Director; and,
 - 4.7.2.2. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.)
- 4.7.3. Changes to authorization. If an authorization under Part 4.7.2 is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Part 4.7.2 must be submitted to the Director prior to or together with any reports, information, or applications to be signed by an authorized representative.
- 4.7.4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."
- 4.8. Penalties for Falsification of Reports. The Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.
- 4.9. Availability of Reports. Except for data determined to be confidential under 40 C.F.R. Part 2, Subpart B, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Director. As required by the Act, permit applications, permits and effluent data shall not be considered confidential.
- 4.10. Oil and Hazardous Substance Liability. Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject under Section 311 of the Act.
- 4.11. Property Rights. The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state, tribal or local laws or regulations.
- 4.12. Severability. The provisions of this permit are severable, and if any provision of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

4.13. Transfers. This permit may be automatically transferred to a new permittee if:

4.13.1. The current permittee notifies the Director at least 30 days in advance of the proposed transfer date;

4.13.2. The notice includes a written agreement between the existing and new permittees containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,

4.13.3. The Director does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in Part 4.13.2.

4.14. Permittees in Indian Country. EPA is issuing this permit pursuant to the Agency's authority to implement the Clean Water Act NPDES program in Indian country, as defined at 18 U.S.C. § 1151.

4.15. Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include the appropriate effluent limitations (and compliance schedule, if necessary), or other appropriate requirements if one or more of the following events occurs:

4.15.1. Water Quality Standards: The water quality standards of the receiving water(s) to which the permittee discharges are modified in such a manner as to require different effluent limits than contained in this permit.

4.15.2. Wasteload Allocation: A wasteload allocation is developed and approved by the Southern Ute Tribe and/or EPA for incorporation in this permit.

4.15.3. Water Quality Management Plan: A revision to the current water quality management plan is approved and adopted which calls for different effluent limitations than contained in this permit.

4.16. Toxicity Limitation-Reopener Provision. This permit may be reopened and modified (following proper administrative procedures) to include whole effluent toxicity limitations if whole effluent toxicity is detected in the discharge.

5. STORM WATER REQUIREMENTS

5.1 Stormwater Control Measures. The permittee must implement Stormwater Control Measures (SCMs) to meet the objective of reducing pollutants in storm water discharges associated with industrial activity. Stormwater Control Measures may include procedures, policies, structural elements, or treatment systems.

5.1.1. Diverting Stormwater Runoff: Precipitation shall be diverted from material handling, waste management, and storage areas. Stormwater runoff from non-industrial areas (such as employee parking) shall be diverted from contact with industrial areas of the facility. If flows from non-industrial cannot be diverted from industrial areas, the commingled flows are considered industrial stormwater runoff and appropriate controls shall be installed and maintained to reduce pollutants being discharged off-site;

5.1.2. Industrial Material Storage: All industrial materials stored outside shall be covered. This includes salt piles used for deicing, materials used for dust suppression, and any other materials that can be readily mobilized by contact with stormwater. All industrial materials that can be transported via wind dissipation shall be contained. Lead-acid batteries shall be stored indoors. Where applicable, vehicles intended to be dismantled shall be drained of all fluids upon arrival at the site, or other

equivalent means to prevent spills and leaks shall be employed;

- 5.1.3. **Material Tracking:** Controls shall be in place to reduce or prevent material tracking (e.g., sediment, debris) offsite. Off-site tracking of debris and sediment shall be cleaned and disposed of as soon as possible. Controls shall be in place to prevent disposal of any rinse/wash waters or industrial materials into the storm drain system. Disposal of rinse/wash waters or industrial materials into the stormwater swale is a violation of this permit;
- 5.1.4. **Loading and Unloading Operations:** Controls shall be in place to prevent or minimize exposure of wastes and industrial materials during loading and unloading operations. These must include cleanup kits for oil and grease, and secondary containment systems if appropriate based on the types of materials being loaded and unloaded, and procedures to prevent or minimize the handling of materials or wastes that can be readily mobilized during a storm event;
- 5.1.5. **Waste Disposal Practices:** Waste disposal containers shall be covered when not in use. Any outdoor material/waste handling equipment that can be contaminated by contact with industrial materials or wastes must be inspected and cleaned daily.
- 5.1.6. **Spill Prevention Procedures:** Spill prevention and response procedures must be developed and implemented. These must include notification of appropriate facility personnel, emergency agencies, and regulatory agencies, and procedures for stopping, containing and cleaning up spills. Preventative measures must be provided to prevent spills from discharging from the facility via the stormwater swale. These must include barriers between material storage and traffic areas, secondary containment provisions, and procedures for material storage and handling. Cleanup of all spilled materials/wastes should occur as soon as possible and measures for cleaning up hazardous material spills or leaks must be consistent with applicable Resource Conservation and Recovery Act (RCRA) regulations at 40 CFR Part 264 and 40 CFR Part 265.
- 5.1.7. **Erosion/Sediment Control:** Erosion control includes practices to prevent erosion from occurring. This includes the planting and maintenance of vegetation to stabilize the ground, and diversion of run-on and run-off away from areas subject to erosion. Sediment control includes measures to reduce the discharge of sediment once erosion has occurred, and includes measures such as sedimentation ponds and silt screens. Erosion controls must be installed to divert runoff from areas subject to erosion and sediment controls must be installed to achieve optimal performance for removing sediment from storm events.
- 5.1.7. **Stormwater Treatment Systems:** Stormwater treatment systems (oil/water separators, catch basins, etc.) shall be installed and maintained when the stormwater control measures for diverting runoff, industrial material storage, material tracking, loading and unloading operations, waste disposal practices, and spill prevention procedures have shown to be inadequate in preventing pollutants from being discharged in stormwater runoff based on weekly or quarterly site inspections.
- 5.2. **Employee Training.** The permittee must maintain an employee training program to ensure that all personnel with day-to-day operational control of implementing the Stormwater Control Measures in Part 5.1. are adequately trained on an annual basis. Employee training shall include training manuals or training materials with descriptions of each of the Stormwater Control Measures in Part 5.1, and a description of the maintenance necessary to ensure that controls are maintained in effective operating condition.
- 5.3. **Weekly Inspection.** Weekly inspections must be performed to detect leaks or identify conditions that may result in the development of leaks or stormwater contamination. Weekly inspections must be performed on each of the Stormwater Control Measures in Part 5.1. Weekly inspections may be suspended during periods when there is no outdoor exposure of equipment or systems. Any

identified debris, wastes, and spilled, tracked, or leaked materials shall be cleaned and disposed of properly as soon as possible.

- 5.4. Quarterly Inspection. Quarterly comprehensive inspections shall be performed on all on each of the Stormwater Control Measures in Part 5.1. The quarterly inspection shall be used to test operational controls (e.g., ball-valves on secondary containment systems), evaluate assimilative capacity (e.g., when oil/water separators should be cleaned, and when sediment ponds need maintenance or dredging), and determine necessary maintenance or replacement of SCMs. Facility equipment and systems used outdoors (e.g., forklifts, process machinery, storage containers, etc) shall be inspected to prevent spills and leaks from occurring due to age, use, malfunction, or damage. The permittee must also evaluate the storm water conveyance system on the site for the presence of discharges other than storm water such as dry weather discharges. Quarterly inspections must be documented in the Stormwater Pollution Prevention Plan and must include photographs documenting the condition of all Stormwater Control Measures in Part 5.1. Quarterly inspections must be performed by qualified personnel. Qualified personnel are those who possess the knowledge and skills to assess conditions and activities that could impact storm water quality at the facility, and who can also evaluate the effectiveness of BMPs selected.
- 5.5. Storm Water Pollution Prevention Plan. A Stormwater Pollution Prevention Plan (SWPPP) must be prepared and maintained on site.
- 5.5.1 Storm Water Pollution Prevention Plan Contents. The SWPPP must include the following items, at a minimum:
- 5.5.1.1 Industrial Activity Description. The plan shall provide a narrative description of the industrial activity taking place at the site.
- 5.5.1.2 Site Map. The plan shall include a site map indicating the following:
- 1) The areas where industrial activities occur;
 - 2) The locations of storm water outfalls and an approximate outline of the areas draining to each outfall;
 - 3) The locations of paved areas and buildings within the drainage area of each storm water outfall;
 - 4) The locations of each past or present area used for outdoor storage or disposal of significant materials;
 - 5) The locations areas where pesticides, herbicides, soil conditioners, and fertilizers are applied;
 - 6) The locations of wells where fluids from the facility are injected underground;
 - 7) The locations of existing and new structural control measures to reduce pollutants in storm water runoff;
 - 8) The locations of all surface water bodies, including dry water courses, located in or next to the facility, including all surface water bodies within 1 mile of the site;
 - 9) The locations of all surface water bodies within 1 mile of the site;

- 10) The locations of all storm water conveyances located on site and an indicator of the direction of flow for the conveyances;
- 11) The locations and sources of run-on at the permitted site;
- 12) The location and description of non-storm water discharges;
- 13) Locations of storm water inlets and outfalls;
- 14) Locations of SCMs installed and maintained to ensure that the source control objectives in Part 5.1 are met; and
- 15) Locations of the following locations where such activities are exposed to precipitation:
 - a) Vehicle fueling,
 - b) Airplane deicing,
 - c) Vehicle equipment maintenance and/or cleaning areas,
 - d) Loading/unloading areas,
 - e) Liquid storage tanks,
 - f) Processing and storage areas,
 - g) Access roads, rail cars, and tracks,
 - h) Transfer areas for substances in bulk, and
 - i) Locations used for the treatment, storage, or disposal of wastes.

5.5.1.3. SWPPP Administrator. The SWPPP must identify a specific individual(s) within the plant organization who is responsible for developing the plan and assisting the plant manager in its implementation, maintenance, and revision. The activities and responsibilities of the administrator shall address all aspects of the facility's SWPPP.

5.5.1.4. Stormwater Control Measure Specifications. The location, maintenance specifications, and design specifications (e.g., as-built engineering specifications or equivalent) for each type of Stormwater Control Measure installed on site. For each SCM, a schedule to perform maintenance on equipment or systems shall be documented. The schedule shall either be periodic or based upon more appropriate intervals such as hours of use, mileage, age, etc. Procedures for prompt maintenance and repair of equipment and systems shall be employed for all SCMs for when inspections detect leaks or when conditions exist that may result in the development of spills or leaks.

5.5.1.5. Inspection Results. Summaries from weekly inspections and quarterly inspections. For all quarterly inspections, a report shall be created summarizing the inspection, personnel making the inspection, the date(s) of the inspection, significant observations, and photographs of all SCMs. Significant observations include the locations of discharges of pollutants from the site; locations of previously unidentified sources of pollutants; locations of SCMs needing maintenance or repair; locations of spills or direct discharges of process water; locations of failed SCMs that need replacement; and locations where additional SCMs are needed. The report must also document any incidents of noncompliance observed.

5.5.1.6. Changes to Control Measures. Descriptions of changes made to Stormwater Control Measures, and the reason changes were made (see Part 5.6).

5.5.2. SWPPP Availability. A copy of the SWPPP must be provided to the EPA or the Southern Ute Tribe upon request, and within the time frame specified in the request. If the SWPPP is required to be submitted, it must include a signed certification in accordance with Part 4.7.4 of the permit, certifying that the SWPPP is complete and meets all permit requirements. All SWPPPs required under this permit are considered reports that must be available to the public under Section 308(b) of the CWA. The operator of a facility with storm water discharges covered by this permit shall make

plans available to members of the public upon request. However, the operator may claim any portion of a storm water pollution plan as confidential in accordance with 40 CFR Part 2.5.1.6.

5.6. Modifications to Stormwater Control Measures (SCMs). The operator must make structural or procedural control measures if the storm water controls are ineffective in achieving the goal of reducing pollutants in storm water discharges associated with industrial activity or when inspections note that repairs or maintenance to SCMs are necessary. If existing SCMs need to be modified or if additional SCMs are necessary, the modifications must be completed as soon as reasonable and practicable, but not more than **60 days** after deficiencies have been recognized. If dry weather discharges are observed during quarterly inspections, the operator must perform procedures to evaluate the impact of such discharges on water quality and take reasonable steps to eliminate or minimize the impact of dry weather discharges within **60 days** after the dry weather discharges were recognized.