

**UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA**

SIERRA CLUB)
5 Second Street, 2nd Floor)
San Francisco, CA 94105; and)

CALIFORNIA COMMUNITIES)
AGAINST TOXICS)
P.O. Box 845)
Rosamond, CA 93560,)

Plaintiffs,)

v.)

GINA McCARTHY, Administrator,)
United States Environmental Protection)
Agency, in her official capacity,)
1200 Pennsylvania Ave, NW)
Washington, D.C. 20004,)

Defendant.)

Case No. _____

**COMPLAINT FOR
DECLARATORY AND
INJUNCTIVE RELIEF**

INTRODUCTION

This is an action for declaratory judgment and injunctive relief to compel Defendant Gina McCarthy, Administrator of the United States Environmental Protection Agency (“EPA”), to take actions required by § 112(d)(6) and § 112(f)(2) of the Clean Air Act. 42 U.S.C.

§ 7412(d)(6), 7412(f)(2). The Clean Air Act (“CAA” or “the Act”) requires the Administrator to “review, and revise as necessary (taking into account developments in practices, processes, and control technologies),” the emission standards for hazardous air pollutants promulgated under § 112(d) no later than eight years after such standards are initially promulgated. *Id.* § 7412(d)(6). In addition, eight years after promulgating § 112(d) standards, the Administrator either must promulgate additional “residual risk” standards under § 112(f)(2), due to the risk remaining after

the application of the § 112(d) standards, or must determine that residual risk standards are not required to protect human health or the environment. *Id.* § 7412(f)(2). Yet the Administrator has not taken the actions required by § 112(d)(6) and § 112(f)(2) for publicly owned treatment works (“POTWs”), a major source category of hazardous air pollutants, 64 Fed. Reg. 57,572 (Oct. 26, 1999) (codified at 40 C.F.R. Part 63, Subpart VVV (“Subpart VVV”)). Consequently, Plaintiffs Sierra Club and California Communities Against Toxics (collectively, “Plaintiffs”) seek both a determination that the Administrator’s failure to perform each action required by § 112(d)(6) and § 112(f)(2) violates the CAA, and an order to compel the Administrator to take each required action in accordance with an expeditious deadline set by this Court.

JURISDICTION AND VENUE

1. This action arises under § 112(d)(6) and § 112(f)(2) of the CAA, 42 U.S.C. § 7412(d)(6), 7412(f)(2). This Court has jurisdiction over this action pursuant to § 304(a)(2) of the CAA, 42 U.S.C. § 7604(a)(2), and 28 U.S.C. § 1331. This Court may order the Administrator to perform the requisite acts and duties, may issue a declaratory judgment, and may grant further relief pursuant to § 304(a), 42 U.S.C. § 7604(a), and the Declaratory Judgment Act, 28 U.S.C. §§ 2201–2202. Plaintiffs have a right to bring this action pursuant to § 304(a)(2) of the CAA, 42 U.S.C. § 7604(a)(2), and the Administrative Procedure Act, 5 U.S.C. §§ 701–706.

2. By certified letter to the Administrator posted on August 23, 2013, Plaintiffs gave notice of this action as required by § 304(b)(2) of the CAA, 42 U.S.C. § 7604(b)(2), and 40 C.F.R. Part 54.

3. Venue is vested in this Court under 28 U.S.C. § 1391(e) because the Defendant, EPA Administrator Gina McCarthy, resides in this district.

PARTIES

4. Plaintiff Sierra Club is a nonprofit corporation organized and existing under the laws of the State of California, with its headquarters located in San Francisco, California. A national organization dedicated to the protection of public health and the environment, including clean air, Sierra Club has more than 598,000 members who reside in all 50 states and the District of Columbia.

5. Plaintiff California Communities Against Toxics (“CCAT”) is a nonprofit organization existing under the laws of the State of California, and is headquartered in Rosamond, California. California Communities Against Toxics brings this action on behalf of itself and its adversely affected members. California Communities Against Toxics advocates for environmental justice and protection from toxic air pollution in the State of California and nationally.

6. Defendant Gina McCarthy is the Administrator of the EPA (“the Administrator” or “Defendant”). In that role she is charged with the duty to uphold the CAA and to take required regulatory actions according to the schedules established therein.

LEGAL FRAMEWORK

7. The Clean Air Act has the purpose “to protect and enhance the quality of the Nation’s air resources so as to promote the public health and welfare and the productive capacity of its population.” 42 U.S.C. § 7401(b)(1).

8. A “primary goal” of the CAA is “pollution prevention.” 42 U.S.C. § 7401(c). Congress found the CAA to be necessary in part because “the growth in the amount and complexity of air pollution brought about by urbanization, industrial development, and the increasing use of motor vehicles, has resulted in mounting dangers to the public health and

welfare, including injury to agricultural crops and livestock, damage to and the deterioration of property, and hazards to air and ground transportation.” *Id.* § 7401(a)(2).

9. To accomplish these objectives, the CAA prescribes a regulatory framework within which EPA is required to set technology and risk-based standards by specific deadlines to reduce emissions of hazardous air pollutants¹ (“HAPs”) and resulting harm to health and the environment.

10. In the 1990 Clean Air Act Amendments, Congress established new requirements for EPA to control toxic air pollution under § 112 of the Clean Air Act. *Id.* § 7412. By statute, Congress listed 189 HAPs for regulation. *Id.* § 7412(b)(1); *see also id.* § 7412(a)(6).

11. The Act requires EPA to list categories of major sources of these air pollutants. *Id.* § 7412(c)(1). A “major source” is defined as “any stationary source or group of stationary sources located within a contiguous area and under common control that emits or has the potential to emit considering controls, in the aggregate, 10 tons per year or more of any hazardous air pollutant or 25 tons per year or more of any combination of hazardous air pollutants.” *Id.* § 7412(a)(1).

12. EPA must then promulgate emission standards for each listed category or subcategory of major sources of HAPs, pursuant to § 112(d)(2)–(3). *Id.* § 7412(d)(1)–(3). These standards under § 112(d) are often referred to as “maximum achievable control technology” or “MACT” standards.

13. Once the Administrator has promulgated emission standards pursuant to § 112(d) for a source category, § 112(d)(6) then requires that “the Administrator shall review, and revise as necessary (taking into account developments in practices, processes, and control

¹ The term “hazardous air pollutant” is defined as “any air pollutant listed pursuant to [§ 112(b)].” 42 U.S.C. § 7412(a)(6) (citing § 7412(b)).

technologies), emission standards promulgated under this section no less often than every 8 years.” *Id.* § 7412(d)(6). This provision requires the Administrator to either revise the existing § 112(d) standards or to issue a final determination not to revise them based upon a published finding that revision is not “necessary” to ensure the emission standards satisfy § 112(d) of the Act. *Id.*

14. Section 112(f) of the Act further requires action “to protect health and environment.” *Id.* § 7412(f). It mandates that EPA first submit a report to Congress regarding residual risk or “the risk to public health remaining, or likely to remain” after the application of § 112(d) standards. *Id.* § 7412(f)(1). In 1999, EPA submitted a report to Congress pursuant to § 112(f)(1), *id.* See EPA, EPA-453/R-99-001, *Residual Risk Report to Congress* (Mar. 1999), available at http://www.epa.gov/ttncaaa1/t3/reports/risk_rep.pdf. Congress did not act on any recommendation in that report.

15. Congressional inaction triggered the duty of the Administrator to determine whether to promulgate residual risk standards under § 112(f)(2) for those source categories for which EPA had promulgated § 112(d) standards. 42 U.S.C. § 7412(f)(2). Section 112(f)(2) directs that:

(A) If Congress does not act on any recommendation submitted under paragraph (1), the Administrator shall, within 8 years after promulgation of standards for each category or subcategory of sources pursuant to [§ 112(d)], promulgate standards for such category or subcategory if promulgation of such standards is required in order to provide an ample margin of safety to protect public health in accordance with this section ... or to prevent, taking into consideration costs, energy, safety, and other relevant factors, an adverse environmental effect. Emission standards promulgated under this subsection shall provide an ample margin of safety to protect public health in accordance with this section (as in effect before November 15, 1990) If standards promulgated pursuant to [§ 112(d)] and applicable to a category or subcategory of sources emitting a pollutant (or pollutants) classified as a

known, probable or possible human carcinogen do not reduce lifetime excess cancer risks to the individual most exposed to emissions from a source in the category or subcategory to less than one in one million, the Administrator shall promulgate standards under this subsection for such source category.

...

(C) The Administrator shall determine whether or not to promulgate such standards and, if the Administrator decides to promulgate such standards, shall promulgate the standards 8 years after promulgation of the [§ 112(d) standards] for each source category or subcategory concerned.

Id. Thus, if residual risk standards are “required in order to provide an ample margin of safety to protect public health” or “to prevent ... an adverse environmental effect,” then the Administrator is directed to promulgate these standards within eight years of the § 112(d) standards. *Id.* Under § 112(f)(2), EPA is therefore required either to set new standards that will protect the public with an ample margin of safety or to determine that such standards are not necessary.

16. The Act applies § 307(d) rulemaking requirements to “the promulgation or revision of any ... emission standard or limitation under section 7412(d) of this title” and “any standard under section 7412(f) of this title,” among others. *Id.* § 7607(d)(1)(C).

17. Thus, to fulfill its § 112(d)(6) and § 112(f)(2) duties, EPA must provide public notice, consider public comments received, perform all other requirements described in CAA § 307(d), *id.* § 7607(d), and promulgate a final rule or determination.

18. Section 112(d) and section 112(f) standards become effective “upon promulgation.” *See id.* § 7412(d)(10), (f)(3); *see also id.* § 7412(f)(4) (setting compliance dates for § 112(f) standards); *id.* § 7412(i) (setting compliance schedule for § 112(d) standards).

FACTUAL BACKGROUND

19. On October 26, 1999, EPA promulgated national emission standards for POTWs pursuant to § 112(d). Final Rule, National Emission Standards for Hazardous Air Pollutants: Publicly Owned Treatment Works, 64 Fed. Reg. 57,572 (Oct. 26, 1999) (“POTW NESHAP”).

20. EPA defines “Publicly Owned Treatment Works” as:

a treatment works, as that term is defined by section 112(e)(5) of the Clean Air Act, which is owned by a municipality (as defined by section 502(4) of the Clean Water Act), a State, an intermunicipal or interstate agency, or any department, agency, or instrumentality of the Federal Government. This definition includes any intercepting sewers, outfall sewers, sewage collection systems, pumping, power, and other equipment. The wastewater treated by these facilities is generated by industrial, commercial, and domestic sources. As used in this regulation, the term POTW refers to both any publicly owned treatment works which is owned by a State, municipality, or intermunicipal or interstate agency and therefore eligible to receive grant assistance under the Subchapter II of the Clean Water Act, and any federally owned treatment works as that term is described in section 3023 of the Solid Waste Disposal Act.

40 C.F.R. § 63.1595.

21. Primary HAPs emitted from POTWs include xylenes, methylene chloride, toluene, ethyl benzene, chloroform, tetrachloroethylene, benzene, and naphthalene. POTW NESHAP, 64 Fed. Reg. at 57,572. These HAPs can cause adverse health effects, including damage to the cardiovascular, respiratory, and central nervous systems, cataracts, retinal hemorrhage, and several forms of cancer, including liver, kidney, non-Hodgkin lymphoma, multiple myeloma, and leukemia. *See* EPA, Technology Transfer Network – Air Toxics Web Site (Aug. 8, 2013), <http://www.epa.gov/ttnatw01/> (containing health information on the aforementioned chemical compounds).

22. Several of these HAPs, including toluene, benzene, chloroform, and some xylenes, are volatile organic compounds (“VOCs”). *See id.* (containing information on the aforementioned chemical compounds). When VOCs react with nitrogen oxides in the atmosphere, they produce ground-level ozone, or smog. *See* EPA, Ground-Level Ozone: Basic Information (Nov. 1, 2012), <http://www.epa.gov/air/ozonepollution/basic.html>. Ground-level ozone is hazardous to both human health and the health of vegetation and ecosystems. *Id.* Ozone is harmful to the respiratory system in humans, *see id.* (stating that people with asthma and lung disease are more susceptible to harm), and is particularly harmful to plants during the growing season, *id.*

23. Another HAP POTWs can emit is polychlorinated biphenyls (“PCBs”). *See* G. J. Mayer, *et al.*, *Emissions of Air Toxics from Wastewater Treatment Plants*, 66 *Water Env’t Res.* 140, 142 tbl.3 (1994) (listing various chemical compounds released by four POTWs, including PCBs); *see also* Proposed Rule, National Emission Standards for Hazardous Air Pollutants: Publicly Owned Treatment Works, 63 *Fed. Reg.* 66,084, 66,099 tbl.1 (Dec. 1, 1998) (listing PCBs as a “Hazardous Air Pollutant of Concern for Subpart VVV”); 42 U.S.C. § 7412(b)(1) (listing PCBs as a HAP). PCBs are toxics that persist in the environment and bioaccumulate up the food chain. *See* EPA, Polychlorinated Biphenyls (PCBs) (Apr. 18, 2011), <http://www.epa.gov/pbt/pubs/pcbs.htm>; EPA, About PBTs (Apr. 18, 2011), <http://www.epa.gov/pbt/pubs/aboutpbt.htm>. PCBs released into the air settle on land and in the water. EPA, Polychlorinated Biphenyls (PCBs), *supra*. They do not break down in the environment. *Id.* When PCBs settle in water, they bioaccumulate in fish that are then consumed by humans. *Id.* PCBs cause liver, stomach, and kidney damage and are probable carcinogens. *Id.*

24. The Administrator was required to review and revise – or determine that revision was unnecessary – Subpart VVV by Oct. 26, 2007. *See* 42 U.S.C. § 7412(d)(6). This deadline has expired, but the Administrator has not reviewed, revised, or determined not to revise Subpart VVV. Similarly, by October 26, 2007, the CAA required the Administrator to promulgate residual risk standards or determine that they are not required for sources regulated by Subpart VVV. *Id.* § 7412(f)(2)(A), (C). This deadline has expired, but the Administrator has neither promulgated nor determined not to promulgate residual risk standards for these sources.

SPECIFIC ALLEGATIONS

25. The Administrator was required to take final action to fulfill her duties under § 112(f)(2), 42 U.S.C. § 7412(f)(2), and § 112(d)(6), *id.* § 7412(d)(6), for POTWs subject to Subpart VVV by October 26, 2007, *i.e.*, “within 8 years after promulgation” of Subpart VVV and “no less often than every 8 years.”

26. The Administrator has not completed a review of the risk to public health and the environment for POTWs subject to Subpart VVV.

27. The Administrator has not promulgated a final rule or determination pursuant to § 112(f)(2) for POTWs subject to Subpart VVV.

28. The Administrator has not completed a review of Subpart VVV pursuant to § 112(d)(6).

29. The Administrator has not promulgated a final rule or determination pursuant to § 112(d)(6) for POTWs subject to Subpart VVV.

30. The Administrator has an ongoing, unmet, nondiscretionary duty to complete a review of the current risk to public health and the environment and promulgate either a § 112(f)(2) final rule or determination for POTWs subject to Subpart VVV.

31. The Administrator has an ongoing, unmet, nondiscretionary duty to complete a review of Subpart VVV and promulgate either a revised § 112(d) final rule or § 112(d)(6) determination for POTWs subject to Subpart VVV.

32. Each day the Administrator fails to take these legally required actions, EPA commits new, additional, and ongoing violations of its duties under § 112(f)(2) and § 112(d)(6) of the CAA, 42 U.S.C. § 7412(f)(2), (d)(6).

33. The Administrator has thereby failed to perform nondiscretionary acts and duties within the meaning of § 304(a)(2), 42 U.S.C. § 7604(a)(2), for POTWs subject to Subpart VVV.

ALLEGATIONS OF INJURY

34. Plaintiffs and their members have been and will continue to be harmed by the Administrator's failure to take the actions required by § 112(d)(6) and § 112(f)(2), 42 U.S.C. § 7412(d)(6), (f)(2), for POTWs.

35. Plaintiffs work to protect the health and environmental interests of their members and the public through education, citizen organizing, and advocacy, including before EPA and other federal agencies.

36. Plaintiffs' members live, work, travel, and recreate near POTWs. Their members include active outdoor recreation enthusiasts and researchers who engage in a wide variety of activities including, but not limited to, birdwatching and other wildlife observation and study, gardening, flower and plant identification and study, edible wild plant gathering, boating, swimming, fishing, and camping. Members also enjoy using their backyards, stoops, gardens, parks, playgrounds, and nature preserves, and walking or riding bicycles along their neighborhood streets.

37. Plaintiffs' members suffer harm to their health and environmental interests due to exposure to the HAPs emitted by POTWs. As a result of their activity, work, recreational, and residential locations, Plaintiffs' members breathe the pollutants emitted by sources located near them and have an interest in reducing the emission of HAPs from POTWs. Plaintiffs' members are also exposed to HAPs through eating fish that have been affected by PCB bioaccumulation. The health effects of exposure to pollutants emitted by POTWs can include damage to the cardiovascular, respiratory, and central nervous systems, cataracts, retinal hemorrhage, liver damage, and several forms of cancer, including liver, kidney, non-Hodgkin lymphoma, multiple myeloma, and leukemia.

38. Plaintiffs' members also suffer harm to their recreational, aesthetic, educational, and professional interests due to the exposure of surrounding wildlife, plants, waters, land, and local communities to HAPs emitted by POTWs. Even where they experience no health effects, they can smell, see, sense, or be otherwise aware that HAPs are present in the locations where they live, work, recreate, or engage in outdoor activities such as wildlife observation and study, gardening, flower and plant identification and study, edible wild plant gathering, boating, swimming, and fishing; using their yards, stoops, or porches; recreating in local parks, playgrounds or nature preserves; or walking or riding bicycles along their neighborhood streets. These reasonable concerns diminish their enjoyment of activities and outdoor areas they previously enjoyed.

39. Further, POTWs emit HAPs that damage surrounding wildlife, plants, water, land, and local communities, thus harming Plaintiffs' members' recreational, aesthetic, professional, and educational interests in observing, fishing, cultivating, studying, researching, or writing about those wildlife, plants, or their ecosystems. As detailed above, some of the HAPs POTWs

emit are VOCs, which contribute to smog that harms plant species and can result in changes in wildlife habitat. These changes can lead to wildlife avoidance of certain areas, as well as a reduction in biodiversity or other changes to a local community's ecosystem. Ecosystem changes make it more difficult for Plaintiffs' members to observe, fish, cultivate, study, research, or write about wildlife, plants or ecosystems.

40. Plaintiffs' members suffer additional harm because they do not have information, published findings, or determinations from the Administrator regarding the status of the existing emission standards, technological updates affecting those standards, the health and environmental risks that remain after application of those standards, or the need for residual risk standards for POTWs. This information would be provided as part of the Administrator's required actions pursuant to § 112(d)(6) and § 112(f)(2). *See, e.g.*, 42 U.S.C. § 7607(d)(3)–(6) (describing notice and informational disclosures required as part of rulemakings under § 112). If Plaintiffs and their members had this information, they would use it to advocate for stronger health and environmental protections, to raise public awareness, and to protect themselves and their families from HAPs and affected land, water, and food. This lack of information from EPA hampers the ability of Plaintiffs and their members to take certain actions to protect their health and communities, such as choosing safe locations for their homes, businesses, or children's schools, or advocating for protection from HAPs in order to advance their recreational, aesthetic, health, and other interests.

41. Plaintiffs and their members suffer harm because the Administrator has not issued a final determination regarding the status of the existing standards, technological updates affecting those standards, the health and environmental risks that remain after application of those standards, or the need for residual risk standards for POTWs. Any such determination

would be judicially reviewable. *See id.* § 7607(b), (d) (describing procedural rights granted to interested parties in § 112 rulemakings). Deprivation of the right of judicial review harms the ability of Plaintiffs and their members to protect their interests.

42. The Administrator's failure to take actions required by § 112(d)(6) and § 112(f)(2) for POTWs causes Plaintiffs and their members to suffer the injuries alleged.

43. Due to the Administrator's failure to promulgate revised emission standards under § 112(d)(6) and failure to promulgate residual risk standards under § 112(f)(2) for POTWs, Plaintiffs, their members, and the land, water, wildlife, and plants in their local communities are exposed to HAPs and suffer the harms described above due to this exposure. Plaintiffs' members also have a reasonable concern about suffering harms to their health, aesthetic, recreational, and other interests due to exposure to the HAPs emitted by POTWs. The Administrator deprives Plaintiffs' members of the reduced emissions that would result from revising the existing standards under § 112(d)(6) in account with current technology. Plaintiffs' members are further deprived of reduced emissions by the Administrator's failure to promulgate residual risk standards under § 112(f)(2) by providing an ample margin of safety or preventing an adverse environmental effect. Consequently, Defendant prolongs and increases Plaintiffs' members' exposure to HAPs and related adverse health, recreational, and aesthetic injuries as described above. Defendant also prolongs and increases the HAP exposure of land, water, wildlife, and plant resources in Plaintiffs' members' local communities, resulting in the harm to their various interests as described above. Emission reductions under § 112(d)(6) and § 112(f)(2) would reduce this exposure to HAPs, and would reduce the related health, environmental, recreational, aesthetic, and other harm suffered by the Plaintiffs and their members.

44. Moreover, by not reviewing the existing emission standards or issuing the statutorily required final determinations regarding the emission standards under § 112(d)(6) or regarding residual risk standards under § 112(f)(2), the Administrator deprives Plaintiffs and their members of information, published findings, and determinations regarding topics such as technology that may be available to control HAPs and the residual risk of cancer or other toxic effects due to HAP emissions from POTWs. *See, e.g., id.* § 7607(d)(3)–(6). In addition, these failures deprive Plaintiffs and their members of the opportunity to receive judicial review of the lawfulness of final EPA actions regarding technology-based or residual risk standards. *See id.* § 7607(b). These failures make it more difficult for Plaintiffs and their members to advocate for health and environmental protection from HAPs, to shield themselves, their families, employees, and communities from exposure to such pollutants, and to protect their health, recreational, aesthetic, and other interests.

CLAIMS FOR RELIEF

45. The allegations of all foregoing paragraphs are hereby incorporated as if set forth fully herein.

Violation of § 112(d)(6) of the Clean Air Act:

46. The Administrator's ongoing failure to review and either revise or issue a revision determination regarding the emission standards for POTWs in accordance with § 112(d)(6), 42 U.S.C. § 7412(d)(6), constitutes a "failure of the Administrator to perform any act or duty under this chapter which is not discretionary" within the meaning of § 304(a)(2) of the CAA, 42 U.S.C. § 7604(a)(2), for POTWs.

Violation of § 112(f)(2) of the Clean Air Act:

47. The Administrator's ongoing failure either to promulgate § 112(f) residual risk standards or to issue a final determination not to promulgate such standards for POTWs, constitutes a "failure of the Administrator to perform any act or duty under this chapter which is not discretionary," within the meaning of § 304(a)(2) of the CAA, 42 U.S.C. § 7604(a)(2), for POTWs.

PRAYER FOR RELIEF

48. WHEREFORE, Plaintiffs respectfully request that the Court:

(1) Declare that the Defendant Administrator's failure to review and either revise standards promulgated under § 112(d) or issue a final determination that such revision is not necessary for POTWs, pursuant to § 112(d)(6), 42 U.S.C. § 7412(d)(6), within eight years, constitutes a "failure of the Administrator to perform any act or duty under this chapter which is not discretionary with the Administrator" within the meaning of § 304(a)(2), 42 U.S.C. § 7604(a)(2).

(2) Order the Defendant Administrator to review and either revise the emission standards or issue a final determination that such revision is not necessary for POTWs, pursuant to § 112(d)(6), 42 U.S.C. § 7412(d)(6), in accordance with expeditious deadlines specified by this Court.

(3) Declare that the Defendant Administrator's failure either to promulgate § 112(f) standards or to issue a final determination that such standards are not required for POTWs, constitutes a "failure of the Administrator to perform any act or duty under this chapter which is not discretionary with the Administrator" within the meaning of § 304(a)(2), 42 U.S.C. § 7604(a)(2).

- (4) Order the Defendant Administrator either to promulgate § 112(f) standards or to issue a final determination that such standards are not required for POTWs, pursuant to § 112(f)(2), 42 U.S.C. § 7412(f)(2), in accordance with expeditious deadlines specified by this Court;
- (5) Retain jurisdiction to ensure compliance with this Court's decree;
- (6) Award Plaintiffs the costs of this action, including attorney's fees; and,
- (7) Grant such other relief as the Court deems just and proper.

DATED: October 24, 2013

Respectfully Submitted,

/s/James S. Pew

James S. Pew (D.C. Bar No. 448830)

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Counsel for Plaintiffs

* Application for admission to the U.S. District Court for the District of Columbia is pending.

CIVIL COVER SHEET

JS-44 (Rev. 3/13 DC)

I. (a) PLAINTIFFS (b) COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF _____ (EXCEPT IN U.S. PLAINTIFF CASES)	DEFENDANTS COUNTY OF RESIDENCE OF FIRST LISTED DEFENDANT _____ (IN U.S. PLAINTIFF CASES ONLY) <small>NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED</small>
(c) ATTORNEYS (FIRM NAME, ADDRESS, AND TELEPHONE NUMBER)	ATTORNEYS (IF KNOWN)

II. BASIS OF JURISDICTION (PLACE AN x IN ONE BOX ONLY)	III. CITIZENSHIP OF PRINCIPAL PARTIES (PLACE AN x IN ONE BOX FOR PLAINTIFF AND ONE BOX FOR DEFENDANT) FOR DIVERSITY CASES ONLY!																								
<input type="radio"/> 1 U.S. Government Plaintiff <input type="radio"/> 2 U.S. Government Defendant <input type="radio"/> 3 Federal Question (U.S. Government Not a Party) <input type="radio"/> 4 Diversity (Indicate Citizenship of Parties in item III)	<table style="width:100%; border-collapse: collapse;"> <thead> <tr> <th style="width:30%;"></th> <th style="width:10%; text-align: center;">PTF</th> <th style="width:10%; text-align: center;">DFT</th> <th style="width:40%;"></th> <th style="width:10%; text-align: center;">PTF</th> <th style="width:10%; text-align: center;">DFT</th> </tr> </thead> <tbody> <tr> <td>Citizen of this State</td> <td style="text-align: center;"><input type="radio"/> 1</td> <td style="text-align: center;"><input type="radio"/> 1</td> <td>Incorporated or Principal Place of Business in This State</td> <td style="text-align: center;"><input type="radio"/> 4</td> <td style="text-align: center;"><input type="radio"/> 4</td> </tr> <tr> <td>Citizen of Another State</td> <td style="text-align: center;"><input type="radio"/> 2</td> <td style="text-align: center;"><input type="radio"/> 2</td> <td>Incorporated and Principal Place of Business in Another State</td> <td style="text-align: center;"><input type="radio"/> 5</td> <td style="text-align: center;"><input type="radio"/> 5</td> </tr> <tr> <td>Citizen or Subject of a Foreign Country</td> <td style="text-align: center;"><input type="radio"/> 3</td> <td style="text-align: center;"><input type="radio"/> 3</td> <td>Foreign Nation</td> <td style="text-align: center;"><input type="radio"/> 6</td> <td style="text-align: center;"><input type="radio"/> 6</td> </tr> </tbody> </table>		PTF	DFT		PTF	DFT	Citizen of this State	<input type="radio"/> 1	<input type="radio"/> 1	Incorporated or Principal Place of Business in This State	<input type="radio"/> 4	<input type="radio"/> 4	Citizen of Another State	<input type="radio"/> 2	<input type="radio"/> 2	Incorporated and Principal Place of Business in Another State	<input type="radio"/> 5	<input type="radio"/> 5	Citizen or Subject of a Foreign Country	<input type="radio"/> 3	<input type="radio"/> 3	Foreign Nation	<input type="radio"/> 6	<input type="radio"/> 6
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IV. CASE ASSIGNMENT AND NATURE OF SUIT

(Place an X in one category, A-N, that best represents your Cause of Action and one in a corresponding Nature of Suit)

<input type="radio"/> A. Antitrust 410 Antitrust	<input type="radio"/> B. Personal Injury/Malpractice 310 Airplane 315 Airplane Product Liability 320 Assault, Libel & Slander 330 Federal Employers Liability 340 Marine 345 Marine Product Liability 350 Motor Vehicle 355 Motor Vehicle Product Liability 360 Other Personal Injury 362 Medical Malpractice 365 Product Liability 367 Health Care/Pharmaceutical Personal Injury Product Liability 368 Asbestos Product Liability	<input type="radio"/> C. Administrative Agency Review 151 Medicare Act <u>Social Security</u> 861 HIA (1395ff) 862 Black Lung (923) 863 DIWC/DIWW (405(g)) 864 SSID Title XVI 865 RSI (405(g)) <u>Other Statutes</u> 891 Agricultural Acts 893 Environmental Matters 890 Other Statutory Actions (If Administrative Agency is Involved)	<input type="radio"/> D. Temporary Restraining Order/Preliminary Injunction Any nature of suit from any category may be selected for this category of case assignment. *(If Antitrust, then A governs)*
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<input type="radio"/> E. General Civil (Other)		OR	<input type="radio"/> F. Pro Se General Civil	
<u>Real Property</u> 210 Land Condemnation 220 Foreclosure 230 Rent, Lease & Ejectment 240 Torts to Land 245 Tort Product Liability 290 All Other Real Property <u>Personal Property</u> 370 Other Fraud 371 Truth in Lending 380 Other Personal Property Damage 385 Property Damage Product Liability	<u>Bankruptcy</u> 422 Appeal 27 USC 158 423 Withdrawal 28 USC 157 <u>Prisoner Petitions</u> 535 Death Penalty 540 Mandamus & Other 550 Civil Rights 555 Prison Conditions 560 Civil Detainee – Conditions of Confinement <u>Property Rights</u> 820 Copyrights 830 Patent 840 Trademark <u>Federal Tax Suits</u> 870 Taxes (US plaintiff or defendant) 871 IRS-Third Party 26 USC 7609	<u>Forfeiture/Penalty</u> 625 Drug Related Seizure of Property 21 USC 881 690 Other <u>Other Statutes</u> 375 False Claims Act 400 State Reapportionment 430 Banks & Banking 450 Commerce/ICC Rates/etc. 460 Deportation 462 Naturalization Application 465 Other Immigration Actions 470 Racketeer Influenced & Corrupt Organization	480 Consumer Credit 490 Cable/Satellite TV 850 Securities/Commodities/Exchange 896 Arbitration 899 Administrative Procedure Act/Review or Appeal of Agency Decision 950 Constitutionality of State Statutes 890 Other Statutory Actions (if not administrative agency review or Privacy Act)	

<input type="radio"/> G. Habeas Corpus/ 2255 530 Habeas Corpus – General 510 Motion/Vacate Sentence 463 Habeas Corpus – Alien Detainee	<input type="radio"/> H. Employment Discrimination 442 Civil Rights – Employment (criteria: race, gender/sex, national origin, discrimination, disability, age, religion, retaliation) *(If pro se, select this deck)*	<input type="radio"/> I. FOIA/Privacy Act 895 Freedom of Information Act 890 Other Statutory Actions (if Privacy Act) *(If pro se, select this deck)*	<input type="radio"/> J. Student Loan 152 Recovery of Defaulted Student Loan (excluding veterans)
<input type="radio"/> K. Labor/ERISA (non-employment) 710 Fair Labor Standards Act 720 Labor/Mgmt. Relations 740 Labor Railway Act 751 Family and Medical Leave Act 790 Other Labor Litigation 791 Empl. Ret. Inc. Security Act	<input type="radio"/> L. Other Civil Rights (non-employment) 441 Voting (if not Voting Rights Act) 443 Housing/Accommodations 440 Other Civil Rights 445 Americans w/Disabilities – Employment 446 Americans w/Disabilities – Other 448 Education	<input type="radio"/> M. Contract 110 Insurance 120 Marine 130 Miller Act 140 Negotiable Instrument 150 Recovery of Overpayment & Enforcement of Judgment 153 Recovery of Overpayment of Veteran’s Benefits 160 Stockholder’s Suits 190 Other Contracts 195 Contract Product Liability 196 Franchise	<input type="radio"/> N. Three-Judge Court 441 Civil Rights – Voting (if Voting Rights Act)

V. ORIGIN
 1 Original Proceeding
 2 Remand from State Court
 3 Remanded from Appellate Court
 4 Reinstated or Reopened
 5 Transferred from another district (specify)
 6 Multi-district Litigation
 7 Appeal to District Judge from Mag. Judge

VI. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUTE UNDER WHICH YOU ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE.)

VII. REQUESTED IN COMPLAINT	CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23 <input type="checkbox"/>	DEMAND \$ _____	JURY DEMAND: YES <input type="checkbox"/> NO <input type="checkbox"/>
VIII. RELATED CASE(S) IF ANY	(See instruction)	YES <input type="checkbox"/> NO <input type="checkbox"/>	If yes, please complete related case form

DATE: _____	SIGNATURE OF ATTORNEY OF RECORD _____ /s/James S. Pew
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INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44
 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- I.** COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff if resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III.** CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed only if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV.** CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the primary cause of action found in your complaint. You may select only one category. You must also select one corresponding nature of suit found under the category of the case.
- VI.** CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII.** RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk’s Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

AO 440 (Rev. 06/12) Summons in a Civil Action

UNITED STATES DISTRICT COURT

for the

_____ District of _____

_____)
Plaintiff(s))

v.)

Civil Action No. _____)

_____)
Defendant(s))

SUMMONS IN A CIVIL ACTION

To: *(Defendant's name and address)*

A lawsuit has been filed against you.

Within 21 days after service of this summons on you (not counting the day you received it) — or 60 days if you are the United States or a United States agency, or an officer or employee of the United States described in Fed. R. Civ. P. 12 (a)(2) or (3) — you must serve on the plaintiff an answer to the attached complaint or a motion under Rule 12 of the Federal Rules of Civil Procedure. The answer or motion must be served on the plaintiff or plaintiff's attorney, whose name and address are:

If you fail to respond, judgment by default will be entered against you for the relief demanded in the complaint. You also must file your answer or motion with the court.

CLERK OF COURT

Date: _____

Signature of Clerk or Deputy Clerk

Civil Action No. _____

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))

This summons for *(name of individual and title, if any)* _____
was received by me on *(date)* _____ .

I personally served the summons on the individual at *(place)* _____
_____ on *(date)* _____ ; or

I left the summons at the individual's residence or usual place of abode with *(name)* _____
_____, a person of suitable age and discretion who resides there,
on *(date)* _____ , and mailed a copy to the individual's last known address; or

I served the summons on *(name of individual)* _____ , who is
designated by law to accept service of process on behalf of *(name of organization)* _____
_____ on *(date)* _____ ; or

I returned the summons unexecuted because _____ ; or

Other *(specify)*: _____ .

My fees are \$ _____ for travel and \$ _____ for services, for a total of \$ _____ .

I declare under penalty of perjury that this information is true.

Date: _____

Server's signature

Printed name and title

Server's address

Additional information regarding attempted service, etc:

AO 440 (Rev. 06/12) Summons in a Civil Action

UNITED STATES DISTRICT COURT

for the

_____ District of _____

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Plaintiff(s)

v.

Civil Action No. _____

Defendant(s)

SUMMONS IN A CIVIL ACTION

To: *(Defendant's name and address)*

A lawsuit has been filed against you.

Within 21 days after service of this summons on you (not counting the day you received it) — or 60 days if you are the United States or a United States agency, or an officer or employee of the United States described in Fed. R. Civ. P. 12 (a)(2) or (3) — you must serve on the plaintiff an answer to the attached complaint or a motion under Rule 12 of the Federal Rules of Civil Procedure. The answer or motion must be served on the plaintiff or plaintiff’s attorney, whose name and address are:

If you fail to respond, judgment by default will be entered against you for the relief demanded in the complaint. You also must file your answer or motion with the court.

CLERK OF COURT

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Signature of Clerk or Deputy Clerk

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_____, a person of suitable age and discretion who resides there,
on *(date)* _____, and mailed a copy to the individual's last known address; or

I served the summons on *(name of individual)* _____, who is
designated by law to accept service of process on behalf of *(name of organization)* _____
_____ on *(date)* _____; or

I returned the summons unexecuted because _____; or

Other *(specify)*: _____.

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I declare under penalty of perjury that this information is true.

Date: _____

Server's signature

Printed name and title

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Additional information regarding attempted service, etc:

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Additional information regarding attempted service, etc: