2008 Compensatory Mitigation Rule

Overview and General Requirements

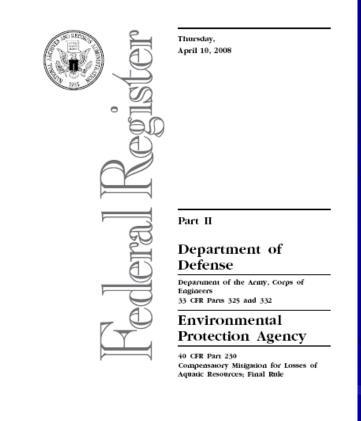
April 2011 Lexington, KY





2008 Mitigation Rule

"Compensatory mitigation involves actions taken to offset unavoidable adverse impacts to wetlands, streams and other aquatic resources authorized by Clean Water Act section 404 permits and other Department of the Army (DA) permits." [73 Fed Reg 19594]



Rule Structure

- General considerations and requirements (Sections 1-3)
 - Administrative background
 - Definitions
 - Compensation hierarchy
 - Watershed approach
 - General requirements
- Administrative requirements and performance standards (Sections 4-7)
 - Mitigation plan requirements
 - Ecological performance standards
 - Monitoring of mitigation
 - Management of mitigation

Rule Structure

- Mitigation banks and in-lieu fee programs (section 8)
 - Must have instrument signed by district engineer
 - Interagency review team (IRT)
 - Similar instrument requirements
 - Similar timeframes for instrument development
 - Dispute resolution process
 - Modification of instruments

Implementation

- Provisions (sections 1-7) applicable to all types of mitigation were effective June 9, 2008
- Mitigation banks
 - All approved by July 9, 2008 are grandfathered
 - Any modification of instruments triggers compliance with requirements
- In-Lieu Fee Programs
 - Existing ILFs and those approved by July 9, 2008
 - Two year transition period
 - Additional three years possible if "good cause"

General Mitigation Requirements

Complete Application (33 CFR 325.1)

Mitigation statement required for individual §404 permit applications

 Mitigation statement: how avoidance, minimization, and compensation will be accomplished



General Considerations (33 CFR 332.3(a))

- Objectives
 - Offset impacts
 - Practicable
 - Environmentally preferable
- Requirements commensurate amount and type of impacts
- Methods
 - Restoration
 - Enhancement
 - Establishment
 - Preservation



Type and Location of Mitigation (33 CFR 332.3(b))

Should be within same watershed as impact AND where most likely to replace lost functions

- Consider:
 - Habitat diversity
 - Connectivity
 - Land use trends
 - Compatibility with adjacent uses
- Marine resources
- Coastal watersheds
- Risks to aviation



Preference Hierarchy for Mitigation (33 CFR 332.3(b))

- 1. Mitigation bank credits
- 2. In-lieu fee program credits
- 3. Permittee-responsible mitigation under a watershed approach
- 4. On-site and/or in-kind permittee-responsible mitigation
- 5. Off-site and/or out-of-kind permittee-responsible mitigation
- Consider what is "environmentally preferable" (33 CFR 332.3(a)(1))
- Also consider likelihood of success, risk, uncertainty, and temporal loss

General Mitigation Requirements (33 CFR 332.3(c),(d) and (i))

• Watershed Approach – strategic site selection

Site selection

- Physical and chemical characteristics
- Watershed scale features
- Size and location
- Adjacent land use
- Foreseeable effects of project
- Buffers



General Mitigation Requirements (33 CFR 332.3(e) and (f))

- Mitigation type
 - In-kind preferred
 - Difficult to replace resources (e.g., bogs, fens, streams)
- Amount of compensation
 - 1:1 minimum*
 - Should use assessment method, where practicable

General Mitigation Requirements (33 CFR 332.3(h))

- Use of preservation*:
 - Provides important functions
 - Contributes to watershed sustainability
 - Appropriate and practicable
 - Permanently protected
 - Under threat of destruction or adverse modification



* Preferably in conjunction with restoration and other methods

General Mitigation Requirements (33 CFR 332.3(j))

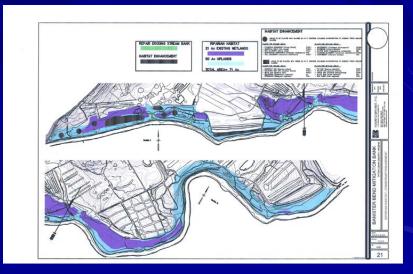
- Mitigation may be sited on public or private lands
- May also satisfy requirements of other Federal, State, Tribal, or local programs
 - Must provide appropriate compensation to offset 404 impacts
 - No "double dipping"
- Federally funded projects (e.g., WRP, Partners for Wildlife) may not generate compensation credits
 - "Supplemental" projects



Mitigation Plan Components (33 CFR 332.4(c))

- 1. Objectives
- 2. Site protection instrument
- 3. Baseline information
- 4. Work plan
- 5. Maintenance plan
- 6. Performance standards
- 7. Monitoring requirements
- 8. Financial assurances
- 9. Site selection factors
- 10. Credit determination
- 11. Long-term management plan
- 12. Adaptive management plan





General Mitigation Requirements (33 CFR 332.3(k)-(n))

- Enforceable permit conditions
 - Individual permits: Final mitigation plan approved prior to permit issuance
 - General permit: Final mitigation plan approved prior to initiating work
- If using mitigation bank or in-lieu fee program, provide:
 - Baseline (impact) information
 - Determination of credits
- Financial assurances to ensure a "high level of confidence"

Ecological Performance Standards (33 CFR 332.5)

- Objective and verifiable
- Based on <u>best available</u> <u>science</u> assessed in a practicable manner
- Enforceable



Ecological Performance Standards (33 CFR 332.5)

- Focus on a measurable outcome, NOT completion of an action
- Include clear measures:
 - Qualitative or
 - Quantitative



Monitoring (33 CFR 332.6)

 To determine if the mitigation project is meeting performance standards



Mitigation plan must include:
Parameters to be monitored
Length of monitoring period
Party responsible
Content of monitoring reports
Frequency of report submittal

Management of Mitigation Projects (33 CFR 332.7)

- Site protection
- Maintenance Plan
- Adaptive Management



Address funding required for long-term management



If You Have Questions

• Contacts:

Corps HQ: David Olson

- david.b.olson@usace.army.mil
- **EPA HQ: Palmer Hough**
- hough.palmer@epa.gov
- **Compensatory Mitigation Website:**
- http://www.epa.gov/wetlandsmitigation/
- Rule posted on the Corps HQ Website:
- http://www.usace.army.mil/CECW/Documents/cecwo/reg/materi als/33cfr332.pdf