

Local Government Planning Tool to Calculate Institutional and Engineering Control Costs for Brownfield Properties



Developed by EPA's Office of Brownfields and Land Revitalization

Overview:

This cost calculator is designed as a voluntary guide for municipal or local governments to assist in calculating their expected costs of implementing and conducting long-term stewardship (LTS) of institutional controls (ICs) and engineering controls (ECs) at brownfield properties. ICs are administrative and legal controls designed to minimize exposure to remaining on-site contamination and to protect constructed remedies. ECs are constructed remedies at contaminated properties and typically include caps, sub-surface venting systems, barriers, and fences. LTS refers to the activities necessary to ensure that ECs are maintained and that ICs continue in force. In general, primary responsibility for maintaining ICs/ECs rest with the property owner and others responsible for cleanup. The state response program often plays a large role in selecting, implementing, and monitoring ICs/ECs; however, local governments, as controllers of local land use and zoning, often have responsibilities associated with ICs/ECs and LTS at brownfield properties. Each of these separate entities may have different roles, responsibilities and costs. It is important to calculate the full cost of LTS for ICs and ECs, both short- and long-term to ensure adequate resources are available for their management over time.

This cost calculator assumes that the local government's role at a brownfield is as a governmental entity with jurisdiction over the property and not as a responsible party. This cost calculator may not identify all of the activities that a local government that is also a responsible party might be required to undertake. In most instances a state's response program will set the rules for ICs, ECs and LTS. The state program may specify roles, responsibilities, or activities for the local government. Best practice is for the state response program, local government, and other parties with IC/EC/LTS responsibilities to communicate clearly about the property. Many states have enacted the Uniform Environmental Covenants Act (UECA) or similar laws, which set rules for environmental covenants imposed on the property. This law and related legislation can address issues such as allowing the IC to "run with the land", IC language, notification to lessees of the IC, enforcement, and the elimination of common law impediments. In addition, some states use operation and maintenance agreements to define the roles, responsibilities, and specifications for LTS. Local governments should communicate with their state response program about the specific activities they plan to undertake with respect to ICs and LTS of ECs. This cost calculator was developed to include as large a range of the typical activities that a local government might engage in at a brownfield property, but may include activities or tasks that are not applicable to a specific program or property.

The content of this calculator is intended to be applicable to any scenario and as a result may be over-inclusive for any particular property or program. **Identified tasks may already have been completed or may not apply to your program and properties, so fill in only those lines that are relevant.**

Directions:

The file includes a “Programmatic Costs” tab and multiple “Property Costs” tabs. The programmatic tab will guide you through estimating the costs of running the IC program generally. The property-specific tabs are for calculating the IC costs of each individual property run by the program. The programmatic costs do not include the property-specific costs. There are activities that must be done for programmatic and property-specific purposes. Best practices include periodically revisiting the programmatic costs, particularly with the addition of a large property or a new type of property.

For the sake of clarity, the task lines in each tab are divided into seven categories: Preliminary, Planning, Public Information, Record Keeping Systems, Administration and Funding, Monitoring and Inspection, and Enforcement.

For each line, estimate the amount of whatever is prompted, whether hours (staff or consultants), miles, or dollars, to complete the task. For hours and miles, the estimated amount must then be multiplied by the expense rate. Wage tables from the U.S. Office of Personnel Management (<http://www.opm.gov/oca/>) or wage rates from <http://www.wdol.gov/> may help with estimating wage rates when those figures are unknown.

The resulting amount will appear in the appropriate column: Initial Cost, Annual Cost, or Periodic Cost.

For annual costs, the resulting amount is then automatically multiplied by the expected length of the project. For simplicity, the length of the project may be selected from the drop-down box at the top of the page, marked “Period.” Adjusting this figure will automatically fill in the appropriate number of years throughout the cost calculator. The number of years from which one may select ranges from 1 to 50.

For periodic costs, the user must input the expected number of times that the task will be required within the time frame of the project (50 years or fewer). That number will then automatically be multiplied by the cost of the task.

The final figure for each task will appear in the “Total Cost” column on the far right of the calculator. Once cost estimates for each task relevant to the program or property at issue are completed and put into the calculator, a total initial cost and total overall cost (including the initial cost) will appear at the bottom of the last page. An estimated net present value of the total cost also will appear there.

Further explanations of some items may be found by placing the cursor over the red triangle as at the end of a line.

Local Government Planning Tool to Calculate Institutional Control and Engineering Control Costs for Properties

Programmatic Costs

Program Name

Last Document Preparer

Date of Last Preparation/Review

Period (# of Years ICs Required) 10

				Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
<i>Preliminary</i>										
Time for identifying and reviewing federal, state, and/or tribal regulatory authorities and programs for institutional and engineering controls	Hours		x		= \$ -					= \$ -
Attorney time for review of documents	Hours		x		= \$ -					= \$ -
Time for developing local ordinances and laws	Hours		x		= \$ -					= \$ -
Time for developing adaptive policies and procedures for ICs and ECs	Hours		x		= \$ -					= \$ -
Time for reviewing federal, state, and/or tribal mechanisms for managing LTS (e.g., operation and maintenance) of ICs/ECs, inventory, etc	Hours		x		= \$ -					= \$ -
Time to delineate roles/responsibilities for ICs and ECs among public and private parties	Hours		x		= \$ -					= \$ -
Time for developing plans for natural disasters	Hours		x		= \$ -					= \$ -
<i>Planning</i>										
Time for creating checklist of concerns	Hours		x		= \$ -					= \$ -

Time to negotiate an MOU or other agreement with federal, state, and/or tribal authorities including mechanisms for inter-agency communications	Hours			=	\$ -					=	\$ -
Time for developing a plan for ICs, ECs, and LTS activities, including funding for activities	Hours		x	=	\$ -					=	\$ -
Time for coordinating IC/EC with master plan, zoning, and building permit programs	Hours		x	=	\$ -					=	\$ -
Time to establish fees to off-set cost of operation of program and fee collection process	Hours		x	=	\$ -					=	\$ -
Time for annual review and update of plan (regular review for effectiveness)	Hours		x	=		\$ -	x	10		=	\$ -
Time for revising the plan as needed given the circumstances (law change, etc)	Hours		x	=					\$ -	x	\$ -

<i>Public Information</i>				Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Time for designing and testing public communication program	Hours		x	=	\$ -					= \$ -
Time to provide community education and outreach	Hours		x	=		\$ -	x 10			= \$ -
Travel cost for public outreach	Miles		x	=		\$ -	x 10			= \$ -
Time for coordinating agency communications	Hours		x	=		\$ -	x 10			= \$ -
Time to update and post info on the web and develop new outreach materials	Hours		x	=		\$ -	x 10			= \$ -
Time for assessing/revising programs as needed	Hours		x	=				\$ -	x	= \$ -

Record Keeping Systems

Time for identifying and reviewing state, tribal and/or local record keeping/tracking systems and develop new ones	Hours		x	=	\$ -					= \$ -
Time to coordinate system with master plan, zoning, and building permit programs	Hours		x	=	\$ -					= \$ -
Cost of hardware for record keeping system	Cost			=	\$ -					= \$ -
Cost of software for record keeping system	Cost			=	\$ -					= \$ -
Cost of primary and redundant record storage	Cost			=	\$ -					= \$ -
Cost of purchasing geographic data and maps	Cost			=	\$ -					= \$ -
Time for managing/maintaining record keeping system	Hours		x	=		\$ -	x 10			= \$ -
Time for coordinating data sharing	Hours		x	=		\$ -	x 10			= \$ -
Time for ensuring software and data compatibility across agencies	Hours		x	=		\$ -	x 10			= \$ -
Time for maintaining QA/QC for data	Hours		x	=		\$ -	x 10			= \$ -
Time for responding to requests for information	Hours		x	=				\$ -	x	= \$ -
Cost of updating/replacing hardware as needed	Cost			=				\$ -	x	= \$ -

		Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Cost of updating/replacing software as needed	Cost		=			\$ -	x	= \$ -
Time for training new staff	Hours	x	=			\$ -	x	= \$ -

Monitoring and Inspection

Time for determining what monitoring data will be collected and how to record it	Hours	x	=	\$ -				= \$ -
Time for creating monitoring and inspection schedules	Hours	x	=	\$ -				= \$ -
Time for planning inspection activities	Hours	x	=	\$ -				= \$ -
Time for assigning responsibility for monitoring and inspection	Hours	x	=	\$ -				= \$ -
Time for training inspectors	Hours	x	=	\$ -				= \$ -
Cost of hardware/software or similar IT	Cost		=	\$ -				= \$ -
Time for monitoring-related training and outreach	Hours	x	=			\$ -	x	= \$ -
Cost of training and outreach materials	Cost		=			\$ -	x	= \$ -

Enforcement

Time for planning of enforcement activities	Hours	x	=	\$ -				= \$ -
Time for determining enforcement authority and assigning responsibility	Hours	x	=	\$ -				= \$ -
Time for coordinating enforcement	Hours	x	=		\$ -	x	10	= \$ -

Total Initial Cost	=	\$ -	Total Cost	=	\$ -
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Estimated Net Present Value of Total Cost*	=	\$ -
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* Estimated NPV of total cost is the sum of annual and periodic costs divided by the period and multiplied by the EPA-designated multi-year discount factor for the period, all added to the initial cost. The EPA-designated multi-year discount factors can be found at <http://epa.gov/superfund/policy/remedy/pdfs/finaldoc.pdf>.

Local Government Planning Tool to Calculate Institutional Control Costs for Properties

Property-Specific Costs

Property Name		Document Preparer	
Property Location (APN, tax acct #, or lot #)		Lat/Long or Polygon	

Description of Institutional Control(s)

Period (# of Years ICs Required) 10 **State/Tribal Response Program** **Date of Preparation**

		Rate	Initial Cost	Annual Cost	# yrs	Periodic Cost	# of Times in Period	Total Cost
<i>Preliminary</i>								
Time for review of plans/descriptions of proposed institutional controls or modifications to existing institutional controls	Hours	x	= \$ -					= \$ -
Staff and attorney time for establishing the ICs, reviewing title, curing title defects, etc	Hours	x	= \$ -					= \$ -
Time for obtaining financial assurances to regulators/responsible parties	Hours	x	= \$ -					= \$ -
Time for developing property specific guidance documents	Hours	x	= \$ -					= \$ -
Time for developing plans for natural disasters	Hours	x	= \$ -					= \$ -

Time for site visit	Hours	x	= \$ -					= \$ -
Travel costs for site visit	Miles	x	= \$ -					= \$ -

Public Information

Monitoring and Inspection (cont.)

			Rate (\$)	=	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Travel cost for installing/inspecting on-site equipment	Miles			=	\$ -					\$ -
Cost of on-site equipment	Cost			=	\$ -					\$ -
Time for coordinating monitoring of properties covered by multiple jurisdictions	Hours			=		\$ -	x 10			\$ -
Time for collecting monitoring and inspection data, check for land use change	Hours			=		\$ -	x 10			\$ -
Travel cost for annual on-site monitoring and inspection	Miles			=		\$ -	x 10			\$ -
Time for inputting data and reporting results	Hours			=		\$ -	x 10			\$ -
Time for visiting properties for possible changes in land use or other issues	Hours			=				\$ -	x	\$ -
Travel cost for periodic site visits	Miles			=				\$ -	x	\$ -
Time for monitoring-related training and outreach	Hours			=				\$ -	x	\$ -
Cost of training and outreach materials	Cost			=				\$ -	x	\$ -

Enforcement

Time for determining enforcement authority and assigning responsibility	Hours			=	\$ -					\$ -
Time for coordinating enforcement	Hours			=		\$ -	x 10			\$ -
Time for reviewing inspection and monitoring data to ensure property compliance	Hours			=		\$ -	x 10			\$ -
Time for issuing orders	Hours			=				\$ -	x	\$ -
Time or mediator fees for negotiation	Hours			=				\$ -	x	\$ -
Legal fees to address a violation	Cost			=				\$ -	x	\$ -
Time for updating records and the hazardous property registry as needed	Hours			=				\$ -	x	\$ -

Enforcement (cont.)

			Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Time for sharing updated information with other agencies as needed	Hours		x	=			\$ -	x	= \$ -
Time for addressing failed ICs and implementing new ICs	Hours		x	=			\$ -	x	= \$ -
Travel cost for site visit to inspect and repair damage	Miles		x	=			\$ -	x	= \$ -
Time for altering ICs if cleanup standards change	Hours		x	=			\$ -	x	= \$ -
Attorney time for review of documents, new ICs, etc if circumstances change	Hours		x	=			\$ -	x	= \$ -

Total Initial Cost	=	\$ -
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Total Cost	=	\$ -
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Property-Specific Costs

Property Name		Document Preparer	
Property Location (APN, tax acct #, or lot #)		Lat/Long or Polygon	

Description of Institutional Control(s)

Period (# of Years ICs Required) 10 **State/Tribal Response Program** **Date of Preparation**

					Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
<i>Preliminary</i>											
Time for review of plans/descriptions of proposed institutional controls or modifications to existing institutional controls	Hours		x		=	\$ -					= \$ -
Staff and attorney time for establishing the ICs, reviewing title, curing title defects, etc	Hours		x		=	\$ -					= \$ -
Time for obtaining financial assurances to regulators/responsible parties	Hours		x		=	\$ -					= \$ -
Time for developing property specific guidance documents	Hours		x		=	\$ -					= \$ -
Time for developing plans for natural disasters	Hours		x		=	\$ -					= \$ -

<i>Planning</i>											
Time for site visit	Hours		x		=	\$ -					= \$ -
Travel costs for site visit	Miles		x		=	\$ -					= \$ -

<i>Public Information</i>											
Cost of publication of materials, PSAs, etc	Cost				=	\$ -					= \$ -

Cost of signs and permanent structures	Cost									=	\$ -	
Time for delivering ongoing information programs	Hours		x	\$	=			\$ -	x	10	=	\$ -
Travel cost for public outreach	Miles		x		=			\$ -	x	10	=	\$ -
Cost of updating published materials, signs etc	Cost				=			\$ -	x		=	\$ -

Monitoring and Inspection (cont.)

			Rate (\$)	=	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Travel cost for installing/inspecting on-site equipment	Miles			=	\$ -					\$ -
Cost of on-site equipment	Cost			=	\$ -					\$ -
Time for coordinating monitoring of properties covered by multiple jurisdictions	Hours			=		\$ -	x 10			\$ -
Time for collecting monitoring and inspection data, check for land use change	Hours			=		\$ -	x 10			\$ -
Travel cost for annual on-site monitoring and inspection	Miles			=		\$ -	x 10			\$ -
Time for inputting data and reporting results	Hours			=		\$ -	x 10			\$ -
Time for visiting properties for possible changes in land use or other issues	Hours			=				\$ -	x	\$ -
Travel cost for periodic site visits	Miles			=				\$ -	x	\$ -
Time for monitoring-related training and outreach	Hours			=				\$ -	x	\$ -
Cost of training and outreach materials	Cost			=				\$ -	x	\$ -

Enforcement

Time for determining enforcement authority and assigning responsibility	Hours			=	\$ -					\$ -
Time for coordinating enforcement	Hours			=		\$ -	x 10			\$ -
Time for reviewing inspection and monitoring data to ensure property compliance	Hours			=		\$ -	x 10			\$ -
Time for issuing orders	Hours			=				\$ -	x	\$ -
Time or mediator fees for negotiation	Hours			=				\$ -	x	\$ -
Legal fees to address a violation	Cost			=				\$ -	x	\$ -
Time for updating records and the hazardous property registry as needed	Hours			=				\$ -	x	\$ -

Enforcement (cont.)

			Rate (\$)	Initial Cost (\$)	Annual Cost (\$)	# yrs	Periodic Cost (\$)	# of Times in Period	Total Cost (\$)
Time for sharing updated information with other agencies as needed	Hours		x	=			\$ -	x	= \$ -
Time for addressing failed ICs and implementing new ICs	Hours		x	=			\$ -	x	= \$ -
Travel cost for site visit to inspect and repair damage	Miles		x	=			\$ -	x	= \$ -
Time for altering ICs if cleanup standards change	Hours		x	=			\$ -	x	= \$ -
Attorney time for review of documents, new ICs, etc if circumstances change	Hours		x	=			\$ -	x	= \$ -

Total Initial Cost	=	\$ -
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Total Cost	=	\$ -
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Estimated Net Present Value of Total Cost*	=	\$ -
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Planning

Time to develop LTS plan for engineering controls	Hours		x		=	\$ -								=	\$ -
Time for review of documents, new ECs, etc if circumstances change	Hours		x		=				\$ -	x				=	\$ -
Time to schedule and conduct initial site visit	Hours		x		=	\$ -								=	\$ -
Travel costs for initial site visit	Miles		x		=	\$ -								=	\$ -

Installation

Cost to install or establish engineering control	Cost		x		=	\$ -								=	\$ -
Cost of permitting, oversight, and fees of other agencies for installing or establishing Ecs	Cost		x		=	\$ -								=	\$ -
Time to inspect installation of engineering controls	Hours		x		=	\$ -								=	\$ -
Travel cost to inspect installation of engineering controls	Miles		x		=	\$ -								=	\$ -

Public Information

Cost of publication and distribution of materials (e.g., legal notices, mailings to neighbors)	Cost				=	\$ -								=	\$ -
Time for delivering ongoing information programs (e.g., participating in or conducting public meetings)	Hours		x		=		\$ -	x	10					=	\$ -
Travel cost for information programs (e.g., outreach)	Miles		x		=		\$ -	x	10					=	\$ -
Cost of updating published materials, notices, etc	Cost				=					\$ -	x			=	\$ -

Record Keeping Systems

Time for maintaining QA/QC for data	Hours		x		=	\$ -	x	10			=	\$ -
Time for reporting	Hours		x		=	\$ -	x	10			=	\$ -
Time for responding to requests for information	Hours		x		=				\$ -	x		\$ -
Time for tracking property transactions and divisions	Hours		x		=				\$ -	x		\$ -
Time for surveying and re-parceling property if change in land use	Hours		x		=				\$ -	x		\$ -
Travel cost for surveying related properties if change in land use	Miles		x		=				\$ -	x		\$ -
Time for updating EC information used by all agencies if change in land use/owner	Hours		x		=				\$ -	x		\$ -

Administration and Funding

Time for planning long-term funding	Hours		x		=	\$ -					=	\$ -
Time for establishing long-term funding mechanism	Hours		x		=	\$ -					=	\$ -
Time for budgeting, obtaining funds, and reporting	Hours		x		=		\$ -	x	10			\$ -
Time for tracking source of funding for the ECs and expenditures against funds							\$ -	x	10			\$ -
Time for obtaining funds for periodic activities	Hours		x		=				\$ -	x		\$ -

Monitoring and Inspection

Time for determining what monitoring/inspection data will be collected and how to record it	Hours		x		=	\$ -						\$ -
Time to set up monitoring/inspection program & integrate it with other government functions	Hours		x		=	\$ -						\$ -
Time for assigning responsibility for monitoring/inspection	Hours		x		=	\$ -						\$ -
Time for planning monitoring/inspection activities and training inspectors	Hours		x		=	\$ -						\$ -
Time for inspector review of operation, maintenance, or other requirements for engineering controls prior to site visit (e.g., property-specific guidance documents)	Hours		x		=		\$ -	x	10			\$ -

Enforcement

Time for determining enforcement authority and assigning responsibility	Hours		x		=	\$ -					=	\$ -
Time for coordinating enforcement	Hours		x		=		\$ -	x	10		=	\$ -
Time for reviewing inspection and monitoring data to ensure property compliance	Hours		x		=		\$ -	x	10		=	\$ -
Time for issuing orders	Hours		x		=					\$ -	x	\$ -
Time or mediator fees for negotiation	Hours		x		=					\$ -	x	\$ -
Legal fees to address a violation	Cost				=					\$ -	x	\$ -
Time for updating records and tracking system as needed	Hours		x		=					\$ -	x	\$ -
Time for sharing updated information with other agencies as needed	Hours		x		=					\$ -	x	\$ -
Time for addressing failed ECs and implementing new ECs	Hours		x		=					\$ -	x	\$ -

Total Initial Cost	=	\$ -
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Total Cost	=	\$ -
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Estimated Net Present Value of Total Cost*	=	\$ -
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