Drinking Water Program Update

Region 4

Athens, GA October 2015

U.S. Environmental Protection Agency
Office of Ground Water and Drinking Water
Technical Support Center
Cincinnati, OH

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Office of Ground Water and Drinking Water (OGWDW)

- · Establishes drinking water regulations:
 - Ensures availability of methods to support regulations.
 - Sets criteria for Water Supply (WS) Proficiency Testing (PT).
 - Develops technical and administrative certification criteria in support of regulations.
- · Oversees national drinking water laboratory certification program:
 - Reviews EPA regional certification programs.
 - Conducts training of Certification Officers.
 - Revises Manual for the Certification of Laboratories Analyzing Drinking Water.
 - Provides Radiochemistry audit support for the Regions.
 - Attend The NELAC Institute (TNI) meetings and participate on the PT board.
- Provides technical assistance to EPA Regions and States.

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Proficiency Testing (PT)

- EPA Guidance
 - USEPA National Standards for Water Proficiency Testing Studies Criteria Document
- TNI PT Provider Accreditors (PTPAs)
 - A2LA, ANAB/ACLASS
- PT Providers Acceptable to EPA or the State
 - Accredited by TNI PTPAs, or any acceptable to the State
- Laboratories
 - One PT per method/analyte per year for certification
- · Certification Officers
 - Track PT studies for labs

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Where can I find Water Supply (WS) PT criteria?

- Regulatory Acceptance Limits are in the CFR.
 - Called "Performance Evaluation" in the CFR.
 - Inorganic criteria: 40 CFR 141.23(k)(3)(ii)
 - VOC criteria: 40 CFR 141.24(f)(17)(i) and (ii) for vinyl chloride
 - SOC criteria: 40 CFR 141.24(f)(19)(i)(B)
 - Lead/copper criteria: 40 CFR 141.89(a)(1)(ii)(A) and (B)
 - DBP criteria: 40 CFR 141.131(b)(2)
- The NELAC Institute FoPT Tables.
 - http://www.nelac-institute.org/

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Drinking Water Methods

Methods are approved through a Regulatory Approach or Expedited Method Approval Process.

- Many developed at EPA –TSC, ORD.
- Other government agencies USGS.
- Some are available through vendors Microbiology.
- Voluntary consensus method standards organizations (National Technology Transfer Act) - ASTM, Standard Methods, AOAC.
- Alternate Test Procedure (ATP) Program 40 CFR 141.27 Evaluates new or modified test method to determine if "equally effective" relative to a method already approved in regulations.

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Drinking Water ATP Program 40 CFR 141.27

- ATP program <u>evaluates</u> modified or new testing methods (alternative testing procedures).
- ATP program does not have authority to <u>approve</u> alternate testing procedures.
- Methods must undergo sufficient validation to support their use at the <u>national</u> level (multi-lab/multi-DW matrices).
 - ➤ Single laboratory or Regional approvals are not allowed.

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The Alternate Test Procedure (ATP) Program is Divided Between Drinking Water and Wastewater

	Drinking Water ¹	Wastewater ²
Application Scope	National	National/Regional/ Laboratory
ATP Review	Any Change Not Allowed In The Method	Only Changes Not Covered by 136.6
Changes Generally Not Allowed	Preservation/ Extraction	Determinative Step

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Method Approval

- Method approval can take two paths:
 - > Promulgation through Notice-and-Comment Rulemaking
 - > Expedited Method Approval Process

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Regulatory Approach

- Proposal in Federal Register (FR)
 - Preamble & Rule
- Public Comment Period (60 90 days)
- · Deliberative Period
- Response to Comment Document
- · Publish Final Rule in FR
 - Incorporated into the Code of Federal Regulations

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Expedited Method Approval Process

http://water.epa.gov/scitech/drinkingwater/labcert/analyticalmethods_expedited.cfm

- SDWA allows addition of "equally effective" methods through publication of a FR notice after promulgation of approved methods.
 - "Equally effective" relative to methods already cited in the regulation.
- The Expedited Method Approval Process was proposed in April, 2007 (72 FR 17902) and the first action published June 3, 2008 (73 FR 31616).
- Expedited methods is an approval process whereby the signature authority of the Administrator is delegated to OW.
 - Non-regulatory process means faster approval (6 to 8 months versus 2 to 3 years).

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Expedited Method Approval Process

http://water.epa.gov/scitech/drinkingwater/labcert/analyticalmethods_expedited.cfm

- Frequency of approvals.
 - > Anticipate publishing FR notices on an annual basis
- Listed in Appendix A to Subpart C of Part 141.
 - State adoption of alternative test methods is optional; however, if these methods are used, laboratory certification requirements extend to the use of methods approved through the expedited process.
- Expedited Method Approvals include:
 - ➤ Methods evaluated through the drinking water ATP program;
 - Voluntary Consensus Standard Body methods (Standard Methods and ASTM); and
 - > New or revised EPA methods.

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Expedited Method Approvals

- Expedited method approval Federal Register notices published since June 2008:
 - > 73 FR 31616 (June 3, 2008)
 - > 74 FR 38348 (August 3, 2009)
 - > 74 FR 57908 (November 10, 2009)
 - > 75 FR 32295 (June 8, 2010)
 - > 76 FR 37014 (June 24, 2011)
 - > 77 FR 38523 (June 28, 2012)
 - > 78 FR 32558 (May 31, 2013)
 - > 79 FR 35081 (June 19, 2014)
- Over 100 optional, alternative methods have been approved.

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Where can I find Approved Methods?

- Approved methods are listed on OGWDW's web site.
 - http://water.epa.gov/scitech/drinkingwater/labcert/analy ticalmethods.cfm
 - PDF tables of approved methods now available.
 - Grouped by regulation/monitoring requirement, sorted by contaminant.
 - Some EPA methods are available in PDF format.
- National Environmental Methods Index (NEMI).
 - https://www.nemi.gov/home/

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How does EPA/OGWDW decide what to Regulate?

- 1996 SDWA amendments changed the process:
 - Contaminant Candidate List (CCL)
 - Unregulated Contaminant Monitoring (UCMR)
 - Regulatory Determination
 - Regulatory Promulgation
 - Regulatory Implementation
 - Six Year Review



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Contaminant Candidate List (CCL)

- The Safe Drinking Water Act (SDWA) requires EPA to list unregulated contaminants which are known or anticipated to occur in public water systems and which may require a national drinking water regulation in the future.
- Every five years, EPA must publish a list of contaminants called the Contaminant Candidate List (CCL).
- EPA uses the CCL to prioritize research and data collection efforts to inform the Agency's decision on whether we should regulate a specific contaminant.

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Unregulated Contaminant Monitoring (UCM) Program

- Direct implementation with State partnerships.
- Collect data for suspected drinking water contaminants that do not have health-based standards set under SDWA.
- Review the list of contaminants, largely based on the CCL, every 5 years.
- Monitor no more than 30 contaminants per 5-year cycle.
- Monitor all large PWSs and a representative sample of PWSs serving < 10,000 people.

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UCMR 3



List 1 Assessment Monitoring

VOCs

1,2,3-trichloropropane

1,3-butadiene

Chloromethane (methyl chloride)

1,1-dichloroethane

Bromomethane (methyl bromide) Chlorodifluoromethane (HCFC-22)

Bromochloromethane (halon 1011)

SOCs

1,4-dioxane

Oxyhalide Anions

Chlorate

Perfluorinated Compounds

perfluorooctane sulfonate (PFOS) perfluorooctanoic acid (PFOA) perfluorononanoic acid (PFNA) perfluorohexane sulfonic acid (PFHxS) perfluoroheptanoic acid (PFHpA) perfluorobutane sulfonic acid (PFBS)

Metals

Vanadium

Molybdenum

Cobalt

Strontium

Chromium

Chromium-6

List 2 Screening Survey

Hormones

17-β-estradiol

17-α-ethynylestradiol (ethinyl estradiol)

16-α-hydroxyestradiol (estriol)

Estrone

Testosterone

4-androstene-3,17-dione

List 3 Pre-Screening

Enterovirus

Norovirus



Regulatory Determination

- EPA makes regulatory determinations on at least 5 contaminants every 5 years
- Contaminants evaluated based on:
 - Adverse health effects
 - Known (or likely) to occur in PWSs at levels of public
 - Meaningful opportunity for health risk reduction

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Regulatory Promulgation

- EPA proposes a regulation: www.regulations.gov
- EPA considers comments and issues a final rule.
- The Regulation is codified in the Code of Federal Regulations.

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Regulation Implementation

- State Primacy
 - State regulation at least as stringent as federal regulation
 - Direct oversight of public water systems within the State's jurisdiction
- EPA
 - Guidance & technical assistance
 - Drinking Water State Revolving Fund
 - Direct implementation/enforcement

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Six Year Review of Drinking Water Standards

- SDWA requires EPA to review each NPDWR at least once every six years and revise if appropriate.
 - Unregulated contaminants, such as those being evaluated by the Contaminant Candidate List (CCL), are not covered by this review.
- Any change must maintain or increase public health protection.
 - MCLs can be lowered, but not raised because it might adversely affect public health.

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Six Year Review of Drinking Water Standards

- The Technical Review Process Includes:
 - Health Effects Data
 - Current Technology
 - Other Regulatory Revisions
 - Occurrence/Exposure
- Potential Types of Regulatory Changes Include:
 - Changes to MCLGs/MRDLGs
 - Changes to MCLs/MRDLs
 - Changes to Treatment Technique Requirements
 - Changes to Other Technology
 - · Best Available Technology
 - · Compliance and Variance Technology
 - Changes to Monitoring Requirements
 - Changes to Other Regulatory Provisions
 - Dropping a Contaminant from Regulation

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Regulation Development

- Maximum Contaminant Level Goal (MCLG)
 - Microbial = zero
 - Chemical carcinogens usually zero
 - Non-carcinogens
 - Reference Dose (RfD)
 - Drinking Water Equivalent Level (DWEL)
- Maximum Contaminant Level (MCL) or Treatment Technique
 - Best Available Technology (BAT)
 - Analytical Method Availability
 - Health Risk Reduction and Cost Analysis

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Recently Promulgated Regulations

· Revised Total Coliform Rule



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Total Coliform Rule (TCR): Background

- · Published in 1989, effective in 1990.
- The only microbial drinking water regulation that applies to all public water systems (PWSs).
- Rule objectives:
 - Ensure integrity of the distribution system.
 - Indicate effectiveness of treatment.
 - Indicate possible fecal contamination.
- Rule sets health goals (MCLG) and legal limits (MCL) for total coliforms (TC).
 - Regular monitoring for microbial indicators is used to determine PWS success in meeting water quality goals.
- Presence of fecal coliforms or E. coli with TC (+) samples determines acute MCL violations.

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Revised Total Coliform Rule (RTCR)

78 FR 10270 February 13, 2013 http://water.epa.gov/lawsregs/rulesregs/sdwa/tcr/regulation.cfm

- Rule Proposal: 75FR40926, July 14, 2010.
- Final rule published 78FR10270, February 13, 2013.
- Final rule consistent with proposed rule with some changes made to ease implementation.

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Radiochemistry Training http://www.epa.gov/safewater/radionuclides/training/index.html

- Enhancing Radiological Laboratory Testing for Radionuclides in Drinking Water Training.
- Developed by EPA ORIA and TSC.
- Seven modules, a valuable resource for those auditing radiochemistry labs.

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Code of Federal Regulations (CFR)

http://www.gpo.gov/fdsys/

- Codification of Federal Rules.
 - Rule language (no preamble).
- 50 titles Drinking Water is Title 40.
- · Published volumes are updated annually.
 - Title 40 is updated on July 1.
 - Incorporates all changes from previous year.
 - Available online.
- e-CFR updated frequently (not official version).

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Websites

- OGWDW Website http://water.epa.gov/drink/
- Drinking Water Regulations http://water.epa.gov/lawsregs/rulesregs/sdwa/currentregulations.cfm
- Laboratory Certification http://water.epa.gov/scitech/drinkingwater/labcert/index.cfm
- Drinking Water Methods
 http://water.epa.gov/scitech/drinkingwater/labcert/analyticalmethods.cfm
- Federal Register Notices https://www.federalregister.gov/

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Websites

- A2LA PT Providers http://a2la.org/dirsearchnew/nelacptproviders.cfm
- ANAB/ACLASS PT Providers http://www.aclasscorp.com/search-accredited-companies.aspx?
- EPA OIG hotline http://www.epa.gov/oig/hotline/what2report.htm
- OECA form to report suspected laboratory fraud http://www.epa.gov/compliance/criminal/investigations/environmentalcrime.html
- To report an environmental violation http://www.epa.gov/compliance/complaints/index.html

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