



OFFICE OF INSPECTOR GENERAL

Catalyst for Improving the Environment

Audit Report

Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund

Report No. 2007-1-00001

October 10, 2006

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Abbreviations

EPA	U.S. Environmental Protection Agency
FIFRA	Federal Insecticide, Fungicide, and Rodenticide Act
FMFIA	Federal Managers' Financial Integrity Act
IFMS	Integrated Financial Management System
OIG	Office of Inspector General
OMB	Office of Management and Budget
PRIA	Pesticide Registration Improvement Act
WFC	Washington Finance Center



At a Glance

Catalyst for Improving the Environment

Why We Did This Audit

The Food Quality Protection Act requires that we perform an annual audit of the Pesticides Reregistration and Expedited Processing Fund (known as FIFRA) financial statements.

Background

The U.S. Environmental Protection Agency (EPA) is responsible for reassessing the safety of older pesticide registrations against modern health and environmental testing standards. To expedite this reregistration process, Congress authorized EPA to collect fees from pesticide manufacturers. The fees are deposited into the FIFRA Fund. Each year, the Agency prepares financial statements that present financial information about the Fund, along with information about EPA's progress in reregistering pesticides.

For further information, contact our Office of Congressional and Public Liaison at (202) 566-2391.

To view the full report, click on the following link:
www.epa.gov/oig/reports/2007/20061010-2007-1-00001.pdf

Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund

Opinion

We rendered an unqualified, or clean, opinion on EPA's Pesticides Reregistration and Expedited Processing Fund Financial Statements for fiscal 2005 and 2004, meaning that they were fairly presented and free of material misstatement.

Internal Control Reportable Conditions Noted

During fiscal 2005, EPA's Washington Finance Center recorded adjusting and correcting entries for FIFRA collections in the Integrated Financial Management System (IFMS) without adequately documenting the errors, corrections, or modifications.

Compliance With Laws and Regulations Noted

We tested compliance with those laws and regulations that could either materially affect the FIFRA Fund financial statements or that we considered significant to the audit. The objective of our audit, including our tests of compliance with applicable laws and regulations, was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion. We did not identify any noncompliances that would result in a material misstatement to the audited financial statements.

What We Recommend

We recommend that the Director, Washington Finance Center, Office of the Chief Financial Officer, adequately document adjusting and correcting entries entered in IFMS in accordance with the EPA Comptroller Policy Announcement No. 93-02, *Policies for Documenting Agency Financial Transactions*. Washington Finance Center officials agreed with our recommendation, and began corrective action to better document adjusting and correcting entries in IFMS.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

OFFICE OF
INSPECTOR GENERAL

October 10, 2006

MEMORANDUM

SUBJECT: Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund
Report No. 2007-1-00001

TO: James B. Gulliford
Assistant Administrator for Prevention,
Pesticides and Toxic Substances

Lyons Gray
Chief Financial Officer

This is our report on the audit of the U.S. Environmental Protection Agency's (EPA's) Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund, conducted by the EPA Office of Inspector General (OIG). This report contains findings that describe the problems the OIG has identified and corrective actions the OIG recommends. The report represents the opinion of the OIG and does not necessarily represent the final EPA position. Final determinations on matters in this report will be made by EPA managers in accordance with established audit resolution procedures.

The estimated cost of this report – calculated by multiplying the project's staff days by the applicable daily full cost billing rates in effect at the time – is \$208,916.

Action Required

Your response to the draft report adequately addresses the findings and recommendation in this report. Therefore, we will close this report upon issuance and no further response to this report is necessary. We have no objections to the further release of this report to the public. The report will be available at <http://www.epa.gov/oig>.

If you or your staff have any questions, please contact me at (202) 566-0847 or roderick.bill@epa.gov, or Paul Curtis at (202) 566-2523 or curtis.paul@epa.gov.

Sincerely,

A handwritten signature in black ink, appearing to read "Bill A. Roderick". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

~~Bill A. Roderick~~

Acting Inspector General

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Inspector General's Report on the Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund

The Administrator
U.S. Environmental Protection Agency

We have audited the Pesticides Reregistration and Expedited Processing Fund (known as the FIFRA fund) balance sheet as of September 30, 2005 and 2004, and the related statements of net cost, changes in net position, budgetary resources, and financing for the year then ended. These financial statements are the responsibility of the U.S. Environmental Protection Agency's (EPA's) management. Our responsibility is to express an opinion on these financial statements based upon our audit.

We conducted our audit in accordance with generally accepted auditing standards; the standards applicable to financial statements contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin 01-02, *Audit Requirements for Federal Financial Statements*. These standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements present fairly the assets, liabilities, net position, budgetary resources, financing activities, and reconciliation of net costs to budgetary obligations of the FIFRA fund, as of and for the years ended September 30, 2005 and 2004, in accordance with accounting principles generally accepted in the United States of America.

Throughout fiscal 2005, employees' payroll costs were transferred from the FIFRA fund to the Environmental Programs and Management appropriation. These costs were transferred in order to keep FIFRA's obligations and disbursements within budgetary and cash limits. As funds are available, employees charged their time directly to FIFRA. As funds become limited, these employees' payroll costs are transferred to the Environmental Programs and Management appropriation. At the end of fiscal 2005, about 186 Full-Time Equivalents were charged directly to the FIFRA fund. Due to year-end unfunded payroll liabilities associated with those employees charging FIFRA, the FIFRA fund assets were not sufficient to cover the unfunded liabilities of the fund. As a result, the FIFRA fund will either have to obtain additional funding or such unfunded liabilities will have to be paid from other EPA appropriations.

Evaluation of Internal Controls

As defined by OMB, internal control, as it relates to the financial statements, is a process, effected by the Agency's management and other personnel, designed to provide reasonable assurance that the following objectives are met:

Reliability of financial reporting - Transactions are properly recorded, processed, and summarized to permit the preparation of the financial statements and Required Supplementary Stewardship Information in accordance with generally accepted accounting principles; and assets are safeguarded against loss from unauthorized acquisition, use, or disposition.

Reliability of performance reporting - Transactions and other data that support reported performance measures are properly recorded, processed, and summarized to permit the preparation of performance information in accordance with criteria stated by management.

Compliance with applicable laws and regulations - Transactions are executed in accordance with laws governing the use of budget authority and other laws and regulations that could have a direct and material effect on the financial statements; and any other laws, regulations, and Government-wide policies identified by OMB.

We did not test all internal controls relevant to operating objectives as broadly defined by the Federal Managers' Financial Integrity Act (FMFIA) of 1982, such as those controls relevant to ensuring efficient operations. The objective of our audit was not to provide assurance on internal controls and, accordingly, we do not express an opinion on internal controls. Our consideration of the internal controls over financial reporting would not necessarily disclose all matters in the internal controls that might be reportable conditions or material weaknesses. Because of inherent limitations in any internal control structure, losses, noncompliance, or misstatements could occur and not be detected. Also, projecting our evaluation of internal controls to future periods is subject to the risk that controls may become inadequate because of changes in conditions, or the degree of compliance with such controls may deteriorate.

With respect to internal controls related to performance measures presented in the Overview and Analysis (which addresses requirements for a Management Discussion and Analysis) in the fiscal 2005 and fiscal 2004 FIFRA Reregistration Fund Financial Statements, we obtained an understanding of the design of significant internal controls relating to the existence and completeness assertions, as required by OMB Bulletin No. 01-02. Our procedures were not designed to provide assurance on internal controls over reported performance measures and, accordingly, we do not express an opinion on internal controls.

While we did not find evidence of material errors in the reporting under Reregistration Program Performance Measure Two, we did find indications of internal control weaknesses. For a number of the actions we sampled under this measure, either the documentation was not in the product jacket at the time we reviewed the files, or the date of the action differed from the date showing in the report from the Office of Pesticide Programs Information Network we were given to support the numbers of actions reported under the performance measure. While the scope of

our audit did not include examination of the reasons for these deficiencies, we suggest that the Office of Pesticide Programs review its internal controls related to this measure to determine if improvements are needed.

Material Weaknesses

Material weaknesses, as defined by OMB Bulletin No. 01-02, are situations where internal controls do not reduce, to a relatively low level, the risk that errors, fraud, or noncompliance in amounts material to the financial statements, including the performance measures reported for the Fund, may occur and not be detected in a timely manner by employees in the normal course of performing their assigned functions. We noted one matter discussed below involving operations that we consider to be a reportable condition, although it is not believed to be a material weakness.

Reportable Conditions

OMB Bulletin No. 01-02 defines reportable conditions as matters that come to the auditor's attention that, in the auditor's judgment, should be communicated because they represent significant deficiencies in the design or operation of internal controls that could adversely affect the organization's ability to meet the objectives defined on the previous page.

For fiscal 2005, we identified a weakness in the Agency's documentation of adjustments to the Integrated Financial Management System (IFMS) entries. EPA's Washington Finance Center (WFC) recorded adjusting and correcting entries in IFMS, the Agency's accounting system, without adequately documenting the errors, corrections, or modifications. During our analysis of FIFRA collections recorded in WFC, we found four adjustments to entries in IFMS totaling \$794,200 that were not supported by sufficient documentation, such as schedules of collections or IFMS screen prints. These entries also did not contain evidence of supervisory review or approval on the adjustments.

We recognize that the Agency already has a policy in place that requires adequate documentation of adjusting and correcting entries entered in IFMS. However, the frequency and dollar amount of noncompliance with this policy indicates the need for management attention.

Comparison of EPA's FMFIA Report with Our Evaluation of Internal Controls

OMB Bulletin No. 01-02 requires us to compare material weaknesses disclosed during the audit with those material weaknesses reported in the Agency's FMFIA report that relate to the financial statements and identify material weaknesses disclosed by audit that were not reported in the Agency's FMFIA report.

For reporting under FMFIA, material weaknesses are defined differently than they are for financial statement audit purposes. OMB Circular A-123, *Management Accountability and Control*, defines a material weakness as a deficiency that the Agency head determines to be significant enough to be reported outside the Agency.

Our audit did not disclose any material weaknesses, nor were any reported by the Agency as part of the Integrity Act process.

Tests of Compliance with Laws and Regulations

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we tested compliance with those laws and regulations that could either materially affect the FIFRA financial statements, or that we considered significant to the audit. The objective of our audit, including our tests of compliance with applicable laws and regulations, was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion. However, we did not identify any noncompliances that would result in a material misstatement to the audited financial statements.

Overview Section of the Financial Statements

Our audit work related to the information presented in Management's Overview and Analysis of the Pesticides Program included comparing the overview information with information in EPA's principal financial statements for consistency. We did not identify material inconsistencies between the information presented in the two documents.

Our audit work also included obtaining an understanding of the design of significant internal controls relating to the existence and completeness assertions of the performance measures in the Overview. Our procedures were not designed to provide assurance on internal control over reported performance measures, and accordingly, we do not express an opinion on such controls.

We reviewed supporting documentation for each of the five performance measures listed in Management's Overview and Analysis of the Pesticides Programs, and did not note any significant discrepancies. While we did not find evidence of material errors in the reporting under Reregistration Program Performance Measure Two, we did find indications of internal control weaknesses, as discussed earlier under the Evaluation of Internal Controls.

Prior Audit Coverage

In the audit performed in fiscal 2004, we reported the following two reportable conditions:

- We could not assess the adequacy of the automated controls.
- We identified a weakness in the Agency's preparation and quality control of the Financial Statements and footnotes.

EPA has made progress toward replacing IFMS. However, until EPA implements the planned replacement automated accounting system that addresses past issues, we will continue to disclose a reportable condition concerning documentation of the current accounting system and its automated application processing controls (*Audit of EPA's Fiscal 2005 and 2004 Consolidated Financial Statements Audit Report*, Audit Report 2006-1-00015). In addition, EPA recognizes the importance of properly reviewing the Financial Statements, including the footnotes,

supplemental information, and overview, prior to release or submittal for audit. EPA strengthened its quality control and review procedures for the final statements documents.

Recommendation

We recommend that the Director, Washington Finance Center, Office of the Chief Financial Officer, adequately document adjusting and correcting entries entered in IFMS in accordance with the EPA Comptroller Policy Announcement No. 93-02, *Policies for Documenting Agency Financial Transactions*.

Agency Response and OIG Evaluation

The Agency agreed with our recommendation, and began corrective action to improve documentation of adjusting and correcting entries in IFMS. WFC updated its desk procedures to include the maintenance of adequate source documentation when adjusting and correcting entries are made to transactions already entered in IFMS. In addition, WFC staff will include an adjustment control sheet to document the reason for the adjustments and corrections, and a separate staff person will be assigned to review and approve the transactions.

The Agency's full response to the draft report is in Appendix B.



Paul C. Curtis
Director, Financial Statement Audits
Office of Inspector General
U.S. Environmental Protection Agency
September 26, 2006

Status of Recommendation and Potential Monetary Benefits

RECOMMENDATIONS						POTENTIAL MONETARY BENEFITS (in \$000s)	
Rec. No.	Page No.	Subject	Status ¹	Action Official	Planned Completion Date	Claimed Amount	Agreed To Amount
1	5	Adequately document adjusting and correcting entries entered in IFMS in accordance with the EPA Comptroller Policy Announcement No. 93-02, <i>Policies for Documenting Agency Financial Transactions.</i>	C	Director, Washington Finance Center, Office of the Chief Financial Officer	May 2006	\$0	\$0

¹ O = recommendation is open with agreed-to corrective actions pending
 C = recommendation is closed with all agreed-to actions completed
 U = recommendation is undecided with resolution efforts in progress

***FYs 2005 and 2004 FIFRA REREGISTRATION FUND
FINANCIAL
STATEMENTS***



***Produced by the U.S. Environmental Protection Agency
Office of the Chief Financial Officer
Office of Financial Management***

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**OVERVIEW AND ANALYSIS
OF THE PESTICIDE PROGRAM**

OVERVIEW AND ANALYSIS OF THE PESTICIDE PROGRAM

The Agency's Office of Pesticide Programs (OPP) was established pursuant to the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) to protect public health and the environment. The law requires the Agency to balance public health and environmental concerns with the expected economic benefits derived from pesticides. The guiding principles of the pesticide program are to reduce risks from pesticides in food, the workplace, and other exposure pathways and to prevent pollution by encouraging the use of new and safer pesticides.

In accordance with FIFRA and the Federal Food, Drug, and Cosmetic Act (FFDCA), the pesticide program administers the Revolving Fund for Certification and Other Services (Tolerance Fund) and the Pesticides Reregistration and Expedited Processing Fund (FIFRA Fund). As of 1996, fees for both tolerance and reregistration are deposited to the FIFRA account, which is available to the EPA without further appropriation.

Tolerance Program Description

As part of its authority to regulate pesticides, EPA is responsible for setting "tolerances." If the pesticide is being considered for use on a food or feed crop or as a food or feed additive, the applicant must petition EPA for establishment of a tolerance (or exemption from a tolerance) under authority of the FFDCA. A tolerance is the maximum legal limit of a pesticide residue on food commodities and animal feed. Tolerances are set at levels that ensure that the public is protected from health risks posed by eating foods that have been treated with pesticides in accordance with label directions.

In 1954, Congress authorized the collection of fees for the establishment of tolerances for raw agricultural commodities (Section 408 of FFDCA). Congress, however, did not authorize the collection of fees for food additive tolerances (Section 409 of FFDCA). EPA, therefore, does not collect fees for food additive tolerances. The Agency also does not collect fees for Agency-initiated actions such as the revocation of tolerances for previously canceled pesticides. Fees collected from tolerances for raw agricultural commodities were deposited to the U.S. Treasury General Fund until 1963 when Congress established the Tolerance Fund.

In 1996, pesticide reform legislation included provisions for additional fees to support reregistration activities. Passage of the Food Quality Protection Act (FQPA) of 1996 requires tolerances to be reassessed as part of the reregistration program. Effective January 1997, all fees related to tolerance activities were deposited in the FIFRA Fund. With passage of the Pesticide Registration Improvement Act (PRIA) of 2003, no additional tolerance petition fees will be deposited to the FIFRA Fund through FY 2008.

Pesticide Reregistration Program Description

As part of its authority to regulate pesticides, EPA is responsible for re-registering existing pesticides. The FIFRA legislation, requiring the registration of pesticide products, was originally passed in 1947. Since then, health and environmental standards have become more stringent and scientific analysis techniques much more precise and sophisticated. In the 1988 amendments to FIFRA (FIFRA '88), Congress mandated the accelerated reregistration of all products registered prior to November 1, 1984. The amendments established a statutory goal of completing reregistration eligibility decisions (REDs) by 1997. The legislation allows for various time extensions which can extend the deadline by three years or more. The statutory requirement for the completion of reregistration food-use (REDs) is 2006, in conjunction with the new tolerance reassessment program. For the non-food-use active ingredient REDs, the current legal deadline under PRIA for completion of reregistration is October 3, 2008.

Congress authorized the collection of two kinds of fees to supplement appropriated funds for the reregistration program: an annual maintenance fee and a one-time reregistration fee. Maintenance fees are assessed on registrants of pesticide products and were structured to collect approximately \$14 million per year. Reregistration fees are assessed on the manufacturers of the active ingredients in pesticide products and are based on the manufacturer's share of the market for the active ingredient. In fiscal years 1992 through 1999, approximately 14% of the maintenance fees collected, up to \$2 million each year, were used for the expedited processing of old chemical and amended registration applications. Fees are deposited into the FIFRA Revolving Fund. By statute, excess monies in the FIFRA Fund may be invested. Waivers and/or refunds are granted for minor use pesticides, antimicrobial pesticides, and small businesses.

In 1996, pesticide reform legislation included provisions for additional fees to support reregistration activities. Passage of the FQPA of 1996 implemented the following changes in the Pesticide Reregistration Program: reauthorized collection of maintenance fees through 2001 to complete the review of older pesticides to ensure they meet current standards (increased annual fees from \$14 million to \$16 million per year for 1998, 1999, and 2000 only) and required all tolerances (over 9,700) to be reassessed by 2006. EPA's 2002 appropriations bill extended authority to collect maintenance fees by one year for the amount of \$17 million and the FY 2003 appropriations extended the authority to collect fees again by one year in the amount of \$21.5 million. Passage of PRIA in FY 2004 extended the authority to collect maintenance fees through FY 2008 (with annual fee amounts at \$26 million in FY 2004; \$27 million in FY 2005-2006; \$21 million in FY 2007; and \$15 million in FY 2008).

The reregistration process is being conducted through reviews of groupings of similar active ingredients called cases. There are five major phases of reregistration:

- ◆ Phase 1 - Listing of Active Ingredients. EPA publishes lists of active ingredients and asks registrants whether they intend to seek reregistration. (Completed in FY 1989)

- ◆ Phase 2 - Declaration of Intent and Identification of Studies. Registrants notify EPA if they intend to reregister and identify missing studies. (Completed in FY 1990)
- ◆ Phase 3 - Summarization of Studies. Registrants submit required existing studies. (Completed in FY 1991)
- ◆ Phase 4 - EPA Review and Data Call-Ins (DCIs). EPA reviews the studies, identifies and "calls-in" missing studies by issuing a DCI. A "DCI" is a request to a pesticide registrant for scientific data to assist the Agency in determining the pesticide's eligibility for reregistration. (Completed in FY 1994)
- ◆ Phase 5 - Reregistration Decisions. EPA reviews all studies and issues a Reregistration Eligibility Decision (RED) for the active ingredient(s). A "RED" is a decision by the Agency defining whether uses of a pesticide active ingredient are eligible or ineligible for reregistration. The registrant complies with the RED by submitting product specific data and new labels. EPA reregisters or cancels the product. Pesticide products are re-registered, based on a RED, when it meets all label requirements. This normally takes 14 to 20 months after issuance of the RED.

Research Program Description

Pesticide research continues to focus on providing scientifically-valid, cost-effective, and low-burden methods for evaluating risks associated with pesticide use, manufacture, and release into the environment. Research efforts in FY 2005 focused on developing new and revised human health exposure and effects tools (methods, models, and data) to improve EPA's understanding of the key factors influencing real-world exposures to pesticides and the potential effects that may result from these pesticide exposures on infants and children (age-related differences and activity patterns) and other highly-exposed groups. EPA also continued efforts to develop a systematic approach for determining the cumulative risk for a given set of exposure conditions and for classes of pesticides with common mode of action. Using this approach, EPA started with less complex scenarios (e.g., risk from aggregate exposure to a single chemical or a class of pesticides with a common mode of action) and continues to build towards the more complex scenarios, including consideration of different temporal dimensions of exposure and susceptibility.

The FY 2005 research addressed risks that would result from both agricultural and residential exposures. Special emphasis was placed on addressing exposure and effects science issues regarding children's health, including the special susceptibilities of infants and children exposed to pesticides and other toxins. Results from this work will support human and environmental risk assessments.

Enforcement and Compliance Assurance Program Description

The Pesticide Enforcement and Compliance Assurance Program focuses on pesticide product and user compliance, including problems relating to pesticide worker safety protection, ineffective antimicrobial products, food safety, adverse effects, and e-commerce. The enforcement and compliance assurance program provides compliance assistance to the regulated community through its National Agriculture Compliance Assistance Center, seminars, guidance documents, brochures, and other forms of communication to ensure knowledge of and compliance with environmental laws.

EPA's grant support to states' and tribes' pesticide programs emphasizes pesticide worker protection standards, high risk pesticide activities including antimicrobials, pesticide misuse in urban areas, and the misapplication of structural pesticides. In FY 2005, states continued to conduct compliance monitoring inspections on core pesticide requirements.

EPA will continue its commitment to maintaining a strong compliance and enforcement presence. Agency priorities for FY 2006 and FY 2007 include enforcement for products making illegal public health claims, including unregistered and ineffective products, such as inefficacious hospital disinfectants; enforcement of worker protection standards; compliance monitoring and enforcement activities related to special action chemicals identified by the Office of Pesticide Programs and illegal distribution, sale, and advertisement of pesticides and pesticidal services via the Internet.

Highlights and Accomplishments

Tolerance Performance Measures

As mandated by PRIA, no Tolerance fees were collected and deposited to the FIFRA Fund in FY 2005.

Measure: Tolerance re-evaluations.

Results: In FY 2005, EPA reassessed 722 tolerance reassessment decisions. Of these, 413 reassessments occurred through reregistration/REDs, 69 were obtained through Tolerance Reassessment Decisions (TREDs), 112 were from tolerance revocations, and 128 were from other sources. Two decisions completed in 1998 were added during FY 2005 in cleaning up the tolerance reassessment data base. At the end of FY 2005, EPA had completed 7,817 tolerance reassessment decisions, addressing over 80% of the 9,721 tolerances that require reassessment.

Reregistration (FIFRA) Financial Perspective

During FY 2005, the Agency's obligations charged against the FIFRA Fund for the cost of the reregistration programs and other authorized pesticide programs were \$25.7 million and 185.2 workyears. Of these amounts, OPP obligated \$23.3 million of this cost and funded the 185.2 workyears.

Appropriated funds are used in addition to FIFRA revolving funds. In FY 2005, approximately \$48.7 million in appropriated funds were obligated for reregistration program activities. The unobligated balance in the Fund at the end of FY 2005 was \$5.0 million.

The Fund has two types of receipts: fee collections and interest earned on investments. Of the \$28.3 million in FY 2005 receipts, approximately 99% were fee collections.

Reregistration Program (FIFRA) Performance Measures

The following measures support the program's strategic goals of Healthy Communities and Ecosystems as contained in the FY 2005 President's budget.

Measure 1: Number of Reregistration Eligibility Documents (REDs) completed.

Results: In FY 2005, OPP completed decisions for 41 pesticides including 28 REDs (27 countable) and 13 TREDs. Of the 612 chemical cases (representing 3,822 chemical active ingredients), that initially were subject to reregistration, 271 have completed REDs. An additional 231 reregistration cases were voluntarily canceled before EPA invested significant resources in developing REDs. A total of 502 reregistration cases (over 82%), therefore, had completed the reregistration eligibility decision making process by the end of FY 2005, leaving 110 cases (18%) awaiting such decisions.

Measure 2: Number of products reregistered, canceled, or amended. Approximately 19,000 products are or eventually will be subject to product reregistration. Many products, however, contain more than one active ingredient. Since products are reassessed separately for each active ingredient, EPA will conduct approximately 38,000 product reviews.

Results: In FY 2005, 99 product reregistration actions, 63 product amendment actions, 342 product cancellation actions, and 0 product suspension actions were completed. Currently, a universe of approximately 11,613 products are undergoing or have completed product reregistration. The status of those products at the end of FY 2005 was as follows: 1,875 products had been reregistered; 505 product registrations had been amended; 4,375 products were cancelled^a; 30

^a A product cancellation is reported as a reregistration decision when a voluntary cancellation request is received, when the annual maintenance fee is not paid, or when a notice of intent to cancel due to unreasonable adverse effects is issued. In the case of a voluntary cancellation request, the process of finalizing the cancellation required by Section 6(f) of FIFRA may take about six months after receipt of the request to complete.

products were sent for suspension; and 4,828 products had actions/decisions pending. The Agency's goal in FY 2006 is to complete 450 product reregistration actions.

Measure 3: Progress in Reducing the Number of Unreviewed, Required Reregistration Studies.

Results: EPA is making good progress in reviewing scientific studies submitted by registrants in support of pesticides undergoing reregistration. 27,442 studies have been received by the Agency through the reregistration program. Nearly 85% of these studies have been reviewed or have been found to be extraneous. Approximately 15% of all studies are awaiting review for future REDs to complete the reregistration program.

Measure 4: Number and Type of DCIs Issued to Support Product Reregistration by Active Ingredient.

Results: The number and type of data requests or Data Call-In notices (DCIs) issued by EPA under FIFRA section 3(c)(2)(B) to support product reregistration for pesticide active ingredients included in FY 2005 REDs/TREDs are shown in Tables 1 and 2.

Table 1. Data Call-Ins Issued to Support Product Reregistration for FY 2005 REDs

Case No.	Case Name	Number of Products Covered by the RED ¹	Number of Product Chemistry Studies Required ²	Number of Acute Toxicology Studies Required ³	Number of Efficacy Studies Required
0073	2,4-D	696	31	Not Completed Yet	0
0196	2,4-DB	22	31	48 (6 batches/2 products not batched)	0
3016	4-t Amylphenol and Salts	37	PDCI has not been completed yet.	Antimicrobial RED - Acute toxicity batching not completed yet.	PDCI has not been completed yet.
2010	Ametryn	4	31	24 (4 products not batched)	0
4010	Aquashade	4	31	24 (4 products not batched)	0
3023	Azadioxabicyclooctane	2	PDCI has not been completed yet.	Antimicrobial RED - Acute toxicity batching not completed yet.	PDCI has not been completed yet.
3026	Benziothiazolin-3-one	47	PDCI has not been completed yet.	108 (5 batches/13 not batched)	PDCI has not been completed yet.
0007	Chloroneb	12	31	60 (2 batches/8 not batched)	0
0631	Chlorsulfuron	16	31	72 (2 batches/10 products not batched)	0
3063	Dimethipin	5	31	24 (4 products not batched)	0
0161	Dodine	5	31	Not Completed Yet	0
2245	Endothall	30	31	Not Completed Yet.	0
2265	Ethofumesate	18	31	(66 (3 batches/8 products not batched)	0
2180	Ferbam	7	31	Not Completed Yet	0
0049	Fluometuron	19	31	36 (5 batches/1 product not batched)	0
4054	Inorganic Polysulfides	17	31	Not Completed Yet	0
0643	Mancozeb	100	31	Not Completed Yet	0
0642	Maneb	21	31	Not Completed Yet	0
0644	Metiram	4	31	18 (3 products not batched)	0
2450	Napropamide	15	31	48 (5 batches/3 not batched)	0
0213	Nitrapyrin	4	31	12 (1 batch/1 product not batched)	0
0277	Phenmedipham	16	31	96 (16 products not batched)	0
2570	Pyrazon	3	31	18 (3 products not batched)	0

Case No.	Case Name	Number of Products Covered by the RED ¹	Number of Product Chemistry Studies Required ²	Number of Acute Toxicology Studies Required ³	Number of Efficacy Studies Required
2600	Sethoxydim	10	31	48 (1 batch/7 not batched)	0
2295	Tau-Fluvalinate	5	31	Not Completed Yet.	5
4092	Thidiazuron	18	31	Not Completed Yet	0
3144	Trichloromelamine	8	PDCI has not been completed yet.	36 (1 batch/5 not batched)	PDCI has not been completed yet.
3020	Xylene	5	31	Not Completed Yet	0
Total No. of Products		1150			

¹ The number of registered products containing a pesticide active ingredient can change over time. The product total that appears in the RED document (counted when the RED is signed) may be different than the number of products that EPA is tracking for product reregistration (counted later, when the RED is issued). This table reflects the final number of products associated with each RED, as they are being tracked for product reregistration.

² This column shows the number of product chemistry studies that are required for each product covered by the RED.

³ In an effort to reduce the time, resources, and number of animals needed to fulfill acute toxicity data requirements, EPA “batches” products that can be considered similar from an acute toxicity standpoint. For example, one batch could contain five products. In this instance, if six acute toxicology studies usually were required per product, only six studies (rather than 30 studies) would be required for the entire batch. Factors considered in the sorting process include each product’s active and inert ingredients (e.g., identity, percent composition, and biological activity), type of formulation (e.g., emulsifiable concentrate, aerosol, wettable powder, granular, etc.), and labeling (e.g., signal word, use classification, precautionary labeling, etc.). The Agency does not describe batched products as “substantially similar,” because all products within a batch may not be considered chemically similar or have identical use patterns. (Note: FIFRA Section 24(c) or Special Local Need (SLN) registrations are not included in acute toxicity batchings because they are supported by a valid parent product (Section 3) registration.)

Special Local Need (SLN) or Section 24(c) products are not included in the acute toxicity batching. These products have a parent product; therefore, acute toxicity data do not need to be generated for these SLN or Section 24(c) products.

There are special cases where product-specific data call-ins may be required for TREDs, particularly if the Agency believes that adequate product chemistry or acute toxicity data are not currently on file to support the reregistration of the products associated with the TREDs. The Agency is requiring a product-specific data call-in for the following TRED:

Table 2. Data Call-In Issued to Support Product Reregistration for FY 2005 TRED

Case No.	Case Name	Number of Products Covered by the TRED ¹	Number of Product Chemistry Studies Required ²	Number of Acute Toxicology Studies Required ³	Number of Efficacy Studies Required
2285	Fluazifop-p-butyl	35	31	84 (4 batches/10 not batched)	0
Total No. of Products		35			

¹ The number of registered products containing a pesticide active ingredient can change over time. The product total that appears in the TRED document (counted when the TRED is signed) may be different than the number of products that EPA is tracking for product reregistration (counted later, when the TRED is issued). This table reflects the final number of products associated with each TRED, as they are being tracked for product reregistration.

² This column shows the number of product chemistry studies that are required for each product covered by the TRED.

³ In an effort to reduce the time, resources, and number of animals needed to fulfill acute toxicity data requirements, EPA “batches” products that can be considered similar from an acute toxicity standpoint. For example, one batch could contain five products. In this instance, if six acute toxicology studies usually were required per product, only six studies (rather than 30 studies) would be required for the entire batch. Factors considered in the sorting process include each product’s active and inert ingredients (e.g., identity, percent composition, and biological activity), type of formulation (e.g., emulsifiable concentrate, aerosol, wettable powder, granular, etc.), and labeling (e.g., signal word, use classification, precautionary labeling, etc.). The Agency does not describe batched products as “substantially similar,” because all products within a batch may not be considered chemically similar or have identical use patterns. (Note: FIFRA Section 24(c) or Special Local Need (SLN) registrations are not included in acute toxicity batchings because they are supported by a valid parent product (Section 3) registration.)

Special Local Need (SLN) or Section 24(c) products are not included in the acute toxicity batching. These products have a parent product; therefore, acute toxicity data do not need to be generated for these SLN or Section 24(c) products.

Measure 5: Future Schedule for Reregistrations.

Results: EPA is now conducting reregistration in conjunction with tolerance reassessment under FQPA. That law requires the Agency to reassess all existing tolerances over a ten year period to ensure consistency with the new safety standard, and to consider pesticides that appear to pose the greatest risk first. The organophosphate (OP) pesticides thus have been the focal point of EPA’s reregistration and tolerance reassessment programs for several years (see List 1).

List 1. The Organophosphate Pesticides

Organophosphate Pesticides with Decisions Pending

Dichlorvos (DDVP)	Dimethoate	Malathion
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Organophosphate Pesticides with Individual Decisions Completed

Acephate	Dicrotophos	Methidathion	Pirimiphos methyl
Azinphos-methyl	Disulfoton	Methyl parathion	Profenofos
Bensulide	Ethion	Mevinphos	Propetamphos
Cadusafos	Ethoprop	Naled	Sulfotepp
Chlorethoxyfos	Ethyl Parathion	Oxydemeton-methyl	Temephos
Chlorpyrifos	Fenamiphos	Phorate	Terbufos
Chlorpyrifos methyl	Fenitrothion	Phosalone	Tetrachlorvinphos
Coumaphos	Fenthion	Phosmet	Tribufos (DEF)
Diazinon	Methamidophos	Phostebupirim	Trichlorfon

EPA currently is reviewing each of the OP pesticides with individual decisions pending, and expects to complete risk assessments and interim risk management decisions for these three pesticides in FY 2006.

List 2. Fiscal Year 2006 Candidates for Decisions

FY 2006 RED, IRED, and TRED Candidate Pesticides

<u>RED Candidates</u>			
ADBAC	Imazapyr		PCNB
Aliphatic alkyl quarternaries	Inorganic chlorates		
Aliphatic solvents	Inorganic sulfites		Permethrin
Alkylbenzene sulfonates	Iodine		2-Phenylphenol and salts
Cacodylic acid	MCPB		Phytophthora citrophthora
Chlorine dioxide	Metaldehyde		(Phytophthora palmivora)
	Methanearsonic acid, salts		Piperonyl butoxide
Copper compounds II	(DSMA, MSMA, CAMA)		Propiconazole
Copper salts	Methyl bromide		Propylene oxide
Copper sulfate	Mehtyldithiocarbamate salts		Pyrethrins
Cypermethrin	(metam sodium/potassium)		Resmethrin
Dicamba	MGK-264		Rotenone
Dichloran (DCNA)	Mineral acids, weak (sodium		Salicylic acid
Ethylene oxide	carbonate) [previously counted		Sodium carbonate
	as cancelled]		TCMB
Glutaraldehyde	MITC		Triadimefon
<u>IRED Candidates</u>			
Aldicarb	Dichlorvos (DDVP)	Formetanate HCl	Simazine
Carbofuran	Dimethoate	Malathion	

<u>TRED Candidates</u>
Acetochlor
Amitraz
Azadirachitin
Benzaldehyde
Bitertanol
Boric acid group
CP enolpyruvylshikimate-3-phosphate
Ethephon
Fomesafen
Imazaquin
Neomycinphosphotransferase II
Oxytetracycline
Propazine
Sodium Cyanide
Streptomycin
Triadimenol
Tridemorph

**PRINCIPAL
FINANCIAL STATEMENTS**

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**Environmental Protection Agency
FIFRA
Balance Sheet
As of September 30, 2005 and 2004
(Dollars in Thousands)**

	<u>FY 2005</u>	<u>FY 2004</u>
ASSETS		
Intragovernmental		
Fund Balance With Treasury (Note 2)	\$ 7,941	\$ 4,881
Other (Note 3)	<u>1,489</u>	<u>620</u>
Total Intragovernmental	\$ 9,430	\$ 5,501
Accounts Receivable, Net	<u>-</u>	<u>1</u>
Total Assets	<u>\$ 9,430</u>	<u>\$ 5,502</u>
LIABILITIES		
Intragovernmental		
Accounts Payable & Accrued Liabilities	\$ 319	\$ 115
Other (Note 4)	<u>226</u>	<u>195</u>
Total Intragovernmental	\$ 545	\$ 310
Accounts Payable & Accrued Liabilities	88	16
Payroll & Benefits Payable (Note 5)	3,292	3,348
Other (Note 4)	<u>8,509</u>	<u>4,348</u>
Total Liabilities	<u>\$ 12,434</u>	<u>\$ 8,022</u>
NET POSITION		
Cumulative Results of Operations	<u>(3,004)</u>	<u>(2,520)</u>
Total Net Position	<u>(3,004)</u>	<u>(2,520)</u>
Total Liabilities and Net Position	<u>\$ 9,430</u>	<u>\$ 5,502</u>

The accompanying notes are an integral part of these statements.

Environmental Protection Agency
FIFRA
Statement of Net Cost
For the Years Ended September 30, 2005 and 2004
(Dollars in Thousands)

	FY 2005	FY 2004
COSTS		
Intragovernmental	\$ 7,038	\$ 6,061
With the Public	19,025	18,260
Expenses from Other Appropriations (Note 6)	50,511	40,895
Total Costs	\$ 76,574	\$ 65,216
Less:		
Earned Revenues, Federal (Note 7)	\$ 315	\$ 72
Earned Revenues, Non-Federal (Note 7)	23,539	22,145
Total Earned Revenues	\$ 23,854	\$ 22,217
NET COST OF OPERATIONS	\$ 52,720	\$ 42,999

The accompanying notes are an integral part of these statements.

**Environmental Protection Agency
FIFRA
Statement of Changes in Net Position
For the Years Ended September 30, 2005 and 2004
(Dollars in Thousands)**

	FY 2005	FY 2004
Net Position - Beginning of Period	\$ (2,520)	\$ (2,114)
Budgetary Financing Sources:		
Income from Other Appropriations (Note 6)	50,511	40,895
Total Budgetary Financing Sources	\$ 50,511	\$ 40,895
Other Financing Sources:		
Imputed Financing Sources	1,725	1,495
Other – Unfunded Annual Leave Transfer (Note 5)	-	203
Total Other Financing Sources	\$ 1,725	\$ 1,698
Net Cost of Operations	(52,720)	(42,999)
Net Change	(484)	(406)
Net Position - End of Period	\$ (3,004)	\$ (2,520)

The accompanying notes are an integral part of these statements.

**Environmental Protection Agency
FIFRA
Statement of Budgetary Resources
For the Years Ended September 30, 2005 and 2004
(Dollars in Thousands)**

	<u>FY 2005</u>	<u>FY 2004</u>
BUDGETARY RESOURCES		
Unobligated Balances:		
Beginning of Period	\$ 2,532	\$ 890
Spending Authority from Offsetting Collections:		
Earned and Collected	23,857	22,220
Advance Received	4,159	4,129
Total Spending Authority from Collections	\$ 28,016	\$ 26,349
Recoveries of Prior Year Obligations	101	40
Total Budgetary Resources	<u>\$ 30,649</u>	<u>\$ 27,279</u>
STATUS OF BUDGETARY RESOURCES		
Obligations Incurred:		
Reimbursable	\$ 25,663	\$ 24,747
Unobligated Balances:		
Apportioned	4,986	2,532
Total Status of Budgetary Resources	<u>\$ 30,649</u>	<u>\$ 27,279</u>
RELATIONSHIP OF OBLIGATIONS TO OUTLAYS		
Obligations Incurred, Net	\$ (2,454)	\$ (1,642)
Obligated Balances, Net - Beginning of Period	2,348	904
Undelivered Orders, Unpaid	(1,419)	(1,197)
Accounts Payable	(1,533)	(1,151)
Total Outlays	<u>\$ (3,058)</u>	<u>\$ (3,086)</u>
Disbursements	\$ 24,958	\$ 23,263
Collections	(28,016)	(26,349)
Net Outlays	<u>\$ (3,058)</u>	<u>\$ (3,086)</u>

The accompanying notes are an integral part of these statements.

Environmental Protection Agency
Statement of Financing
FIFRA
For the Years Ended September 30, 2005 and 2004
(Dollars in Thousands)

	FY 2005	FY 2004
RESOURCES USED TO FINANCE ACTIVITIES:		
Budgetary Resources Obligated		
Obligations Incurred	\$ 25,663	\$ 24,747
Less: Spending Authority from Offsetting Collections and Recoveries	(28,117)	(26,389)
Obligations, Net of Offsetting Collections	\$ (2,454)	\$ (1,642)
Other Resources		
Imputed Financing Sources	\$ 1,725	\$ 1,495
Income from Other Appropriations (Note 6)	50,511	40,895
Net Other Resources Used to Finance Activities	\$ 52,236	\$ 42,390
 Total Resources Used To Finance Activities	 \$ 49,782	 \$ 40,748
RESOURCES USED TO FINANCE ITEMS NOT PART OF NET COST OF OPERATIONS		
Change in Budgetary Resources Obligated for Goods	\$ 3,069	\$ 2,162
Resources that Fund Prior Period Expenses	(132)	-
Total Resources Used to Finance Items Not Part of the Net Cost of Operations	\$ 2,937	\$ 2,162
 Total Resources Used to Finance the Net Cost of Operations	 \$ 52,719	 \$ 42,910
COMPONENTS OF NET COST OF OPERATIONS THAT WILL NOT REQUIRE OR GENERATE RESOURCES IN THE CURRENT PERIOD		
Components Requiring or Generating Resources in Future Periods:		
Increase in Annual Leave Liability (Note 5)	\$ -	\$ 91
Total Components of Net Cost of Operations that Requires or Generates Resources in the Future	\$ -	\$ 91
 Expenses Not Requiring Budgetary Resources	 1	 (2)
 Net Cost of Operations	 \$ <u>52,720</u>	 \$ <u>42,999</u>

The accompanying notes are an integral part of these statements.

Environmental Protection Agency
FIFRA
Notes to Financial Statements
(Dollars in Thousands)

Note 1. Summary of Significant Accounting Policies:

A. Basis of Presentation

These financial statements have been prepared to report the financial position and results of operations of the Environmental Protection Agency (EPA) for the Reregistration and Expedited Processing (FIFRA) Revolving Fund as required by the Chief Financial Officers Act of 1990. The reports have been prepared from the books and records of EPA in accordance with *Financial Reporting Requirements*, Office of Management and Budget (OMB) Circular A-136 and EPA's accounting policies which are summarized in this note. These statements are therefore different from the financial reports also prepared by EPA pursuant to OMB directives that are used to monitor and control EPA's use of budgetary resources.

B. Reporting Entity

EPA was created in 1970 by executive reorganization from various components of other Federal agencies in order to better marshal and coordinate Federal pollution control efforts. The Agency is generally organized around the media and substances it regulates -- air, water, land, hazardous waste, pesticides and toxic substances.

FIFRA was authorized in 1988 by amendments to the Federal Insecticide, Fungicide and Rodenticide Act. The 1988 amendments mandated the accelerated reregistration of all products registered prior to November 1, 1984. Congress authorized the collection of fees to supplement appropriations to fund re-registration and to fund expedited processing of pesticides. FIFRA also includes provisions for the registration of new pesticides, monitoring the distribution and use of pesticides, issuing civil or criminal penalties for violations, establishing cooperative agreements with the states, and certifying training programs for users of restricted chemicals. Appropriated funds, however, pay for these activities. The FIFRA Revolving Fund is accounted for under Treasury symbol number 68X4310.

FIFRA may charge some administrative costs directly to the fund and charge the remainder of the administrative costs to Agency wide appropriations. Costs funded by Agency wide appropriations for FYs 2005 and 2004 were \$50,511 thousand and \$40,895 thousand, respectively. These amounts were included as Income from Other Appropriations on the Statements of Changes in Net Position and Financing and as Expenses from Other Appropriations on the Statement of Net Cost.

C. Budgets and Budgetary Accounting

Funding of the FIFRA Revolving Fund is provided by fees collected from industry to offset costs incurred by EPA in carrying out these programs. Each year EPA submits an apportionment request to OMB based on the anticipated collections of industry fees.

D. Basis of Accounting

Transactions are recorded on an accrual accounting basis and a budgetary basis. Under the accrual method, revenues are recognized when earned and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash. Budgetary accounting facilitates compliance with legal constraints and controls over the use of Federal funds. All interfund balances and transactions have been eliminated.

E. Revenues and Other Financing Sources

For FYs 2005 and 2004, FIFRA received funding from fees collected for registration, re-registration and from interest collected on investments in U.S. Government securities. However, after September 30, 2002 the Agency no longer has the authority to collect Reregistration Maintenance Fees. For FYs 2005 and 2004 revenues were recognized from fee collections to the extent that expenses are incurred during the fiscal year.

F. Funds with the Treasury

FIFRA deposits receipts and processes disbursements through its operating account maintained at the U.S. Department of Treasury. Cash funds in excess of immediate needs, are invested in U.S. Government securities.

G. Investments in U. S. Government Securities

Investments in U. S. Government securities are maintained by Treasury and are reported at amortized cost net of unamortized discounts. Discounts are amortized over the term of the investments and reported as interest income. FIFRA holds the investments to maturity, unless needed to finance operations of the fund. No provision is made for unrealized gains or losses on these securities because, in the majority of cases, they are held to maturity.

H. Accounts Receivable and Interest Receivable

FIFRA receivables are mainly for interest receivable on investments.

I. Liabilities

Liabilities represent the amount of monies or other resources that are likely to be paid by EPA as the result of a transaction or event that has already occurred. However, no liability can be paid by EPA without an appropriation or other collection of revenue for services provided. Liabilities for which an appropriation has not been enacted are classified as unfunded liabilities and there is no certainty that the appropriations will be enacted. For FIFRA, liabilities are liquidated from fee receipts and interest earnings, since FIFRA receives no appropriation. Liabilities of EPA, arising from other than contracts, can be abrogated by the Government acting in its sovereign capacity.

J. Annual, Sick and Other Leave

Annual, sick and other leave is expensed as taken during the fiscal year. Sick leave earned but not taken is not accrued as a liability. Annual leave earned but not taken as of the end of the fiscal year is accrued as an unfunded liability. Accrued unfunded annual leave is included in the Balance Sheet as a component of "Payroll and Benefits Payable."

K. Retirement Plan

There are two primary retirement systems for federal employees. Employees hired prior to January 1, 1984, may participate in the Civil Service Retirement System (CSRS). On January 1, 1987, the Federal Employees Retirement System (FERS) went into effect pursuant to Public Law 99-335. Most employees hired after December 31, 1983, are automatically covered by FERS and Social Security. Employees hired prior to January 1, 1984, elected to either join FERS and Social Security or remain in CSRS. A primary feature of FERS is that it offers a savings plan to which the Agency automatically contributes one percent of pay and matches any employee contributions up to an additional four percent of pay. The Agency also contributes the employer's matching share for Social Security.

With the issuance of "Accounting for Liabilities of the Federal Government" (SFFAS No.5), accounting and reporting standards were established for liabilities relating to the Federal employee benefit programs (Retirement, Health Benefits and Life Insurance). SFFAS No. 5 requires employing agencies to recognize the cost of pensions and other retirement benefits during their employees' active years of service. SFFAS No. 5 requires that the Office of Personnel Management, as administrator of the CSRS, the FERS, the Federal Employees Health Benefits Program, and the Federal Employees Group Life Insurance Program, provide EPA with the 'cost factors' to compute EPA's liability for each program.

Note 2. Fund Balances with Treasury:

		FY 2005	FY 2004
Revolving Funds:	Entity Assets	<u>\$7,941</u>	<u>\$ 4,881</u>

Note 3. Other Assets – Advances to Working Capital Fund

FIFRA advances funds to the EPA's Working Capital Fund to pay for computer, postage, and other administrative support services. As of September 30, 2005 and 2004, funds advanced that will be applied to future costs as incurred were \$1,489 thousand and \$620 thousand, respectively.

Note 4. Other Liabilities:

For FYs 2005 and 2004, the Payroll and Benefits Payable, non-Federal, are presented on a separate line of the Balance Sheet and in a separate footnote (see Note 4 below).

	<u>FY 2005</u>	<u>FY 2004</u>
Other Intragovernmental Liabilities – Covered by Budgetary Resources		
Employer Contributions – Payroll	<u>\$ 226</u>	<u>\$ 195</u>
Total	<u>\$ 226</u>	<u>\$ 195</u>

Other Non-Federal Liabilities - Covered by Budgetary Resources

Advances to Non-Federal Entities	<u>\$ 8,509</u>	<u>\$ 4,348</u>
Total	<u>\$ 8,509</u>	<u>\$ 4,348</u>

Note 5. Payroll and Benefits Payable, non-Federal:

	<u>FY 2005</u>	<u>FY 2004</u>
Covered by Budgetary Resources		
Accrued Payroll Payable to Employees	\$ 546	\$ 540
Withholdings Payable	478	413
Thrift Savings Plan Benefits Payable	<u>34</u>	<u>28</u>
Total	<u><u>\$ 1,058</u></u>	<u><u>\$ 981</u></u>

	<u>FY 2005</u>	<u>FY 2004</u>
Not Covered by Budgetary Resources		
Unfunded Annual Leave Liability – Beginning of the Year	\$ 2,367	\$ 2,479
Amounts Transferred to PRIA (a)	-	(203)
Unfunded Annual Leave Expense	<u>(133)</u>	<u>\$ 91</u>
Unfunded Annual Leave Liability – End of the Year	<u><u>\$ 2,234</u></u>	<u><u>\$ 2,367</u></u>

(a) In FY 2004, certain employees were transferred to the new PRIA fund, the unfunded leave liability associated with those employees was approximately \$203 thousand.

At various periods throughout FYs 2005 and 2004, employees with their associated payroll costs were transferred from the FIFRA fund to the Environmental Programs and Management (EPM) appropriation. (See graph in Note 6 below showing trend of hours charged per month to the FIFRA fund for FYs 2005 and 2004.) These employees were transferred in order to keep FIFRA's obligations and disbursements within budgetary and cash limits. When resources became available, the employees charging to FIFRA increased in order to utilize resources as much as possible. The Agency expects that the practice of transferring employees when FIFRA's resources are low, and restoring employees when funds become available, will continue throughout FY 2005 and probably beyond that period.

This process has led to variations between the year-end liabilities of FYs 2005 and 2004. The liabilities covered by budgetary resources (both intragovernmental and non-Federal) represent unpaid payroll and benefits at year-end. At the end of FY 2005, about 346 employees were charging all or part of their salary and benefits to FIFRA. As of September 30, 2005 these

liabilities were \$226 thousand and \$1,058 thousand for employer contributions and accrued funded payroll and benefits, as compared to FY 2004's balances of \$195 thousand and \$981 thousand, respectively.

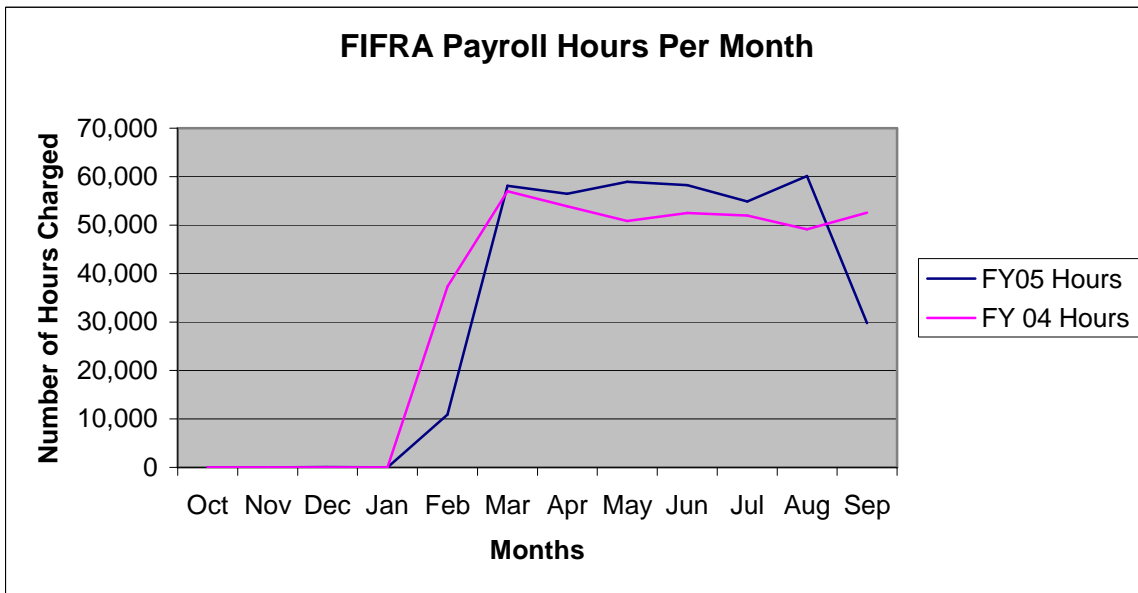
In contrast, the unfunded annual leave liability is a longer term liability than the funded liabilities. At various periods throughout FYs 2005 and 2004, approximately 185 employees in total have been under FIFRA's accountability. Therefore both the September 30, 2005 and 2004 liability balances for unfunded annual leave were accrued to cover these 185 employees for a total of \$2,234 thousand and \$2,367 thousand, respectively.

Note 6. Income and Expenses from Other Appropriations:

The Statement of Net Cost reports program costs that include the full costs of the program outputs and consist of the direct costs and all other costs that can be directly traced, assigned on a cause and effect basis, or reasonably allocated to program outputs.

During FYs 2005 and 2004, EPA had two appropriations which funded a variety of programmatic and non-programmatic activities across the Agency, subject to statutory requirements. The EPM appropriation was created to fund personnel compensation and benefits, travel, procurement, and contract activities. Transfers of employees from FIFRA to EPM at various times during these years (see Note 5 above) resulted in an increase in payroll expenses in EPM, and these costs financed by EPM are reflected as an increase in the Expenses from Other Appropriations on the Statement of Net Cost. The increased financing from EPM is reported on the Statement of Changes in Net Position as Income from Other Appropriations.

In terms of hours charged to FIFRA each month, the transfers of employees and their associated costs during FYs 2005 and 2004 are shown below. Note that a decrease in hours charged to FIFRA normally signifies an increase in EPM's payroll costs, and vice versa. In addition, Pesticide was separated from FIFRA starting with FY 2004 and Pesticide has its own set of financial statements.



All of the expenses from EPM were distributed among EPA’s two Reporting Entities: Superfund and All Other (includes FIFRA). This distribution is calculated using a combination of specific identification of expenses to Reporting Entities, and a weighted average that distributes expenses proportionately to total programmatic expenses. As illustrated below, this estimate does not impact the FIFRA’s Net Position.

	<u>Income from Other Appropriations</u>	<u>Expenses from Other Appropriations</u>	<u>Net Effect</u>
FY 2005	\$ 50,511	\$ 50,511	\$ 0
FY 2004	\$ 40,895	\$ 40,895	\$ 0

Note 7. Exchange Revenues, Statement of Net Cost

For FYs 2005 and 2004, the exchange revenues reported on the Statement of Net Cost are separated into Federal and non-Federal portions.

Full Text of Agency Response

August 24, 2006

MEMORANDUM

SUBJECT: Draft Audit Report
Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund
Assignment No. 2005-000614

FROM: Milton Brown, Director /s/
Office Financial Services (2734R)

Aracely Nunez-Mattocks
Washington Finance Center (2734R)

TO: Paul Curtis
Director, Financial Statement Audits (2422T)

This is in response to your memorandum of July 19, 2006, which contained a draft report on the audit of the U.S. Environmental Protection Agency's Fiscal 2005 and 2004 Financial Statements for the Pesticides Reregistration and Expedited Processing Fund, conducted by the EPA Office of Inspector General (OIG).

We concur with the factual accuracy of the draft report and concur with the finding and proposed recommendation. The Washington Finance Center(WFC), Accounting and Reporting Section staff has been provided, via email, a copy of Comptroller Policy Announcement 93-02, reiterating what the Agency's policy is for recording financial transactions in the accounting system (IFMS). The Accounting and Reporting Section has updated the WFC desk procedures to include the maintenance of adequate source documentation when adjustments/corrected entries are made to transactions that are already entered into IFMS. Furthermore, WFC staff will include an adjustment control sheet to document the reason for the adjustment/correction transaction (s), and a separate staff person will be assigned to review, and approve the transaction(s).

If you have any questions or need additional information, please call Sheila Bullock at (202)564-5202 or Aracely Nunez-Mattocks at (202) 564-4864.

cc: Lyons Gray
Maryann Froehlich
Raffael Stein
Lorna McAllister

Distribution

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Deputy Chief Financial Officer
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