



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 8

1595 Wynkoop Street
Denver, CO 80202-1129
Phone 800-227-8917
www.epa.gov/region08

Ref: 8P-AR

Ms. Ruth Jensen
Environmental Specialist
Northern Border Pipeline Co.
13710 FNB Parkway, Suite 300
Omaha, Nebraska 68154-5200

JAN 29 2016

Re: Northern Border Pipeline Co., Compressor Station #2 Permit # MNSR-FP-000001-2014.001, Final Synthetic Minor New Source Review Permit

Dear Ms. Jensen:

The U.S. Environmental Protection Agency Region 8 has completed its review of Northern Border Pipeline Company's application requesting a synthetic minor new source review permit pursuant to the Tribal Minor New Source Review (MNSR) Permit Program at 40 CFR Part 49 for Compressor Station #2, located on the Fort Peck Indian Reservation in Montana.

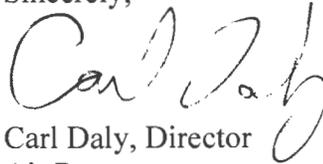
This permit was requested in response to the requirement at 40 CFR 49.153(a)(3)(v) for existing sources that obtained synthetic minor status through an enforceable mechanism other than an MNSR permit. Based on the information submitted in Northern Border Pipeline Company's application, the EPA hereby issues the enclosed final synthetic minor MNSR permit for the Compressor Station #2. Please review each condition carefully and note any restrictions placed on this source.

A 30-day public comment period was held from November 27, 2015 to December 28, 2015. The EPA received comments from Northern Border on December 8, 2015. No other comments were received during the public comment period. The EPA's responses to the public comments are enclosed. The EPA made several revisions to the permit based on Northern Border's comments. The final permit will be effective on February 29, 2016.

Pursuant to 40 CFR 49.159, within 30 days after the final permit decision has been issued, any person who commented on the specific terms and conditions of the proposed permit may petition the Environmental Appeals Board to review any term or condition of the permit. Any person who failed to comment on the specific terms and conditions of this permit may petition for administrative review only to the extent that the changes from the proposed to the final permit or other new grounds were not reasonably ascertainable during the public comment period. The 30-day period within which a person may request review begins with this dated notice of the final permit decision. If an administrative review of the final permit is requested, the specific terms and conditions of the permit that are the subject of the request for review must be stayed.

If you have any questions concerning the enclosed final permit, please contact Stuart Siffing of my staff at (303) 312-6478.

Sincerely,

A handwritten signature in black ink, appearing to read "Carl Daly". The signature is fluid and cursive, with the first name "Carl" being more prominent than the last name "Daly".

Carl Daly, Director
Air Program

Enclosures (2)

EPA Responses to Comments from Northern Border Pipeline Company on the Proposed Synthetic Minor MNSR Permit for the Compressor Station #2 Pursuant to the MNSR Permit Program at 40 CFR Part 49

Comment #1: “Permit Condition I.A: The correct SIC code for this facility is 4922 - Natural Gas Transmission.”

Basis #1: Incorrect SIC code for Oil and Natural Gas production was used.

EPA Response: We have made the requested revision to accurately reflect the SIC code.

Comment #2: “Permit Condition I.A: The correct corporate office location for Northern Border Pipeline Company is 700 Louisiana Street Suite 700 Houston, TX 77002.”

Basis #2: Source contact location was used instead of corporate address.

EPA Response: We have made the requested revision to accurately reflect the corporate office location.

Comment #3: “Permit Condition I.C.1 and 2: The impeller diameter limitation, as identified in Permit Condition IV.B.2 of the Title V permit for this facility (Permit# V-FP-000001-2010.01), applies to the gas compressor not the turbine. In addition, Northern Border can only have one of the three turbines installed on site at any time. Northern Border requests that these permit conditions be modified as follows:

C. Construction and Operational Limits

1. The Permittee shall install and operate one of the three turbines (Cooper-Rolls, Coberra 2648S, Serial Numbers 28471, 38447 or 38454), at any given time each meeting the following specification:
 - (a) Fired with natural gas.
2. The Permittee shall install and operate a gas compressor meeting the following specifications:
 - (a) Having an impeller diameter of no more than 28.5 inches;
 - (b) Equipped with a torque meter to measure horsepower; and
 - (c) Limited to a maximum site rating of 18,561 hp, except during surge conditions or other malfunctions, which shall not exceed 96 hours in any calendar year.”

Basis #3: Proposed permit language considered the turbines and compressors to be better described as one piece of equipment.

EPA Response: We have revised the permit to clarify the different roles of the turbine and compressor. The condition has been revised in the final permit to read:

- C. Construction and Operational Limits
 1. The Permittee shall install and operate one (1) of the three (3) turbines (Cooper-

Rolls, Coberra 2648S, Serial Numbers 28471, 38447, or 38454), at any given time each meeting the following specification:

- (a) Fired with natural gas.
2. The Permittee shall install and operate a turbine meeting the following specifications:
- (a) Having a gas compressor impeller diameter of no more than 28.5 inches;
 - (b) Equipped with a torque meter to measure hp; and
 - (c) Limited to a maximum site rating of 18,561 hp, except during surge conditions or other malfunctions, which shall not exceed 96 hours in any calendar year.

Comment #4: “Permit Condition I.C.3: The turbine may operate at times when the SCADA system is not operating, although this does not occur often. However, the turbine cannot operate if the unit/station control panel is not operating. The daily maximum horsepower and hours of operation are first recorded by the unit/station control panel which communicates this information to the SCADA system. Northern Border requests that this permit condition be modified as follows:

The Permittee shall install, operate and maintain the unit/station control panel that is capable of recording daily maximum hp and hours of operations. The unit/station control panel shall communicate with the Supervisory Control and Data Acquisition (SCADA) system to record the daily maximum horsepower and hours of operation and calculate the corresponding NO_x, carbon monoxide (CO), and sulfur dioxide (SO₂) emissions. The turbine cannot operate if the unit/station control panel is not operating. At times when the SCADA system is not operating but the turbine and unit/station control panel are operating, the daily maximum horsepower and hours of operation will be manually obtained from the unit/station control panel.”

Basis #4: Proposed permit language considered the SCADA system to be equivalent to the control panel.

EPA Response: We have revised the permit to clarify the differences between the unit control panel and the SCADA system. The condition has been revised in the final permit to read:

“The Permittee shall install, operate and maintain the unit/station control panel that is capable of recording daily maximum hp, hours of operation, and NO_x, carbon monoxide (CO), and sulfur dioxide (SO₂) emissions for the operating turbine. The unit/station control panel shall communicate with the Supervisory Control and Data Acquisition (SCADA) system to record the daily maximum hp and hours of operation and calculate the corresponding NO_x, CO, and SO₂ emissions. The turbine shall not operate if the unit/station control panel is not operating. At times when the SCADA system is not operating but the turbine and unit/station control panel are operating, the daily maximum hp and hours of operation will be manually obtained from the unit/station control panel.”

Comment #5: “Permit Condition I.C.4: Northern Border requests that the words rebuild and rebuilt be replaced with the words overhaul and overhauled respectively. This terminology more accurately describes the maintenance activity that is routinely done on the turbines.”

Basis #5: Proposed permit language is more typical for reciprocating compressors.

EPA Response: We have made the requested revisions to reflect the maintenance typically conducted on the turbines. The condition has been revised in the final permit to read:

“The Permittee may overhaul an existing permitted turbine or replace an existing permitted turbine with a turbine of the same hp rating, and configured to operate in the same manner as the turbine being overhauled or replaced. Any requirements that apply to the permitted turbine shall also apply to the overhauled or replaced turbine.”

Comment #6: “Permit Condition I.D.1: Northern Border requests that this permit condition be modified as follows:

D. Monitoring and Recordkeeping Requirements

1. For the installed turbine, the unit/station control panel and/or the SCADA system shall continuously monitor or calculate and record the following:

- (a) Daily maximum hp;
- (b) Hours of operation;
- (c) Corresponding NO_x, CO, and SO₂ emissions; and
- (d) Number of hours and the hp that the compressor operates under surge conditions or other malfunctions when the hp exceeds 18,561 hp.”

Basis #6: Proposed permit language considered the SCADA system to be equivalent to the control panel.

EPA Response: We have revised the permit to clarify the differences between the unit control panel and the SCADA system. The condition has been revised in the final permit to read:

D. Monitoring and Recordkeeping Requirements

1. For the installed turbine, the unit/station control panel and/or the SCADA system shall continuously monitor or calculate and record the following:

- (a) Daily maximum hp;
- (b) Hours of operation;
- (c) Corresponding NO_x, CO, and SO₂ emissions; and
- (d) Number of hours and the hp that the turbine operates under surge conditions or other malfunctions when the hp exceeds 18,561 hp.

Comment #7: “Permit Condition I.D.2 and 3: Northern Border requests that these permit conditions be modified to substitute unit/station control panel for SCADA system.”

Basis #7: Proposed permit language considered the SCADA system to be equivalent to the

control panel.

EPA Response: We have revised the permit to clarify the differences between the unit control panel and the SCADA system. The condition has been revised in the final permit to read:

1. Records shall be kept of specifications and maintenance requirements developed by the manufacturer, vendor, or Permittee for each turbine, torque meter, and the unit/station control panel system.
2. Records shall be kept of all calibration and maintenance conducted for each turbine, torque meter, and the unit/station control panel system.

Comment #8: “Permit Condition I.F.1(b)(ii): Northern Border requests that this condition be deleted as only one turbine can be operational at any given time.”

Basis #8: Proposed permit language considered the three turbines to be physically capable of operating simultaneously.

EPA Response: We have made the requested revisions to clarify that the spare turbines are not capable of being operated simultaneously. The condition has been revised in the final permit to read:

- (b) The report shall contain a summary of any deviations of any permit conditions that occurred during the reporting period including, but not limited to, the following: Any instances where the turbine hp exceeded 18,561, including a summary of the probable cause, duration, and any corrective actions or preventative measures taken to prevent future exceedances.

Comment #9: “Permit Condition I.F.3(b)(i): Northern Border requests that the phrase "or ensure that only one (1) turbine is operating at any given time" be deleted.”

Basis #9: Proposed permit language considered the three turbines to be physically capable of operating simultaneously.

EPA Response: We have made the requested revisions to clarify that the spare turbines are not capable of being operated simultaneously. The condition has been revised in the final permit to read:

- (i) Within 24 hours of discovery for deviations of the requirements in this permit to limit turbine hp; and

**United States Environmental Protection Agency
Region 8 Air Program
1595 Wynkoop Street
Denver, CO 80202**



**Air Pollution Control
Synthetic Minor Source Permit to Construct**

40 CFR 49.151

SMNSR-FP-000001-2014.001

*Permit to Construct to establish legally and practically enforceable limitations
and requirements on sources at an existing facility*

Permittee:

Northern Border Pipeline Company

Permitted Facility:

Compressor Station #2
Fort Peck Indian Reservation
Roosevelt County, Montana

Summary

On February 11, 2014, the EPA received an application from Northern Border Pipeline Company (Northern Border) requesting a synthetic minor permit for Compressor Station #2 in accordance with the requirements of the Tribal Minor New Source Review (MNSR) Permit Program at 40 CFR Part 49. The EPA made a proposed permit available for public inspection and comment from November 27th – December 28th. Northern Border submitted comments on the proposed permit on December 8th.

Northern Border's Compressor Station #2 is located on a natural gas transmission pipeline in Roosevelt County, Montana, approximately 23 miles north-northeast of Wolf Point and 50 miles east of Glasgow, within the federally-recognized exterior boundaries of the Fort Peck Indian Reservation in Roosevelt County, Montana. The facility was initially constructed in 1992 to provide additional capacity in the Northern Border pipeline, which runs from Port of Morgan, Montana to Ventura, Iowa. The pipeline transports natural gas originating in Canada to the Midwest market.

The primary sources of emissions are the facility's 18,561 horsepower (hp) natural gas-fired turbines and a natural gas-fired emergency generator engine. This permit contains hp and gas compressor impeller size limitations on the compressor turbines installed and operating at the facility.

This permit does not authorize the construction of any new emission sources. It does not authorize any other physical modifications to the facility or its operations. This permit only incorporates emission limits and provisions originally established in a November 25, 2013 operating permit the EPA issued to Northern Border for Compressor Station #2 in accordance with the Title V Operating Permit Program at 40 CFR Part 71 (Part 71), prior to promulgation of the MNSR Permit Program.

Upon compliance with this MNSR permit, the legally and practically enforceable reductions in emissions can be used when determining the applicability of other Clean Air Act (CAA) requirements, such as the Prevention of Significant Deterioration (PSD) Permit Program at 40 CFR Part 52 and the Part 71 Permit Program.

The EPA has determined that issuance of this MNSR permit will not contribute to National Ambient Air Quality Standards (NAAQS) violations, or have potentially adverse effects on ambient air quality.

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I. Conditional Permit to Construct

A. General Information

Facility: Northern Border Pipeline Company, Compressor Station #2
Permit Number: SMNSR-SU-000001-2014.001
SIC Code and SIC Description: 4922- Natural Gas Transmission

<u>Site Location:</u> Compressor Station #2 NW ¼, Sec 30 T31N R48E Fort Peck Indian Reservation Roosevelt County, MT Latitude: 48.416892°N Longitude: -105.536542°W	<u>Corporate Office Location</u> Northern Border Pipeline Company 700 Louisiana Street Suite 700 Houston, TX 77002
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The equipment listed in this permit may only be operated by Northern Border at the location described above.

B. Applicability

1. This permit is being issued under authority of the MNSR Permit Program.
2. The requirements in this permit have been created, at the Permittee's request to establish legally and practically enforceable restrictions for limiting turbine nitrogen oxides (NO_x) emissions.
3. Any conditions established for this facility or any specific units at this facility pursuant to any permit issued under the authority of the PSD Permit Program or the MNSR Permit Program shall continue to apply.
4. By issuing this permit, the EPA does not assume any risk of loss which may occur as a result of the operation of the permitted facility by the Permittee, Owner, and/or Operator if the conditions of this permit are not met by the Permittee, Owner, and/or Operator.

C. Construction and Operational Limits

1. The Permittee shall install and operate one (1) of the three (3) turbines (Cooper-Rolls, Coberra 2648S, Serial Numbers 28471, 38447, or 38454), at any given time each meeting the following specification:
 - (a) Fired with natural gas.
2. The Permittee shall install and operate a turbine meeting the following specifications:
 - (a) Having a gas compressor impeller diameter of no more than 28.5 inches;
 - (b) Equipped with a torque meter to measure hp; and
 - (c) Limited to a maximum site rating of 18,561 hp, except during surge conditions or other malfunctions, which shall not exceed 96 hours in any calendar year.

3. The Permittee shall install, operate and maintain the unit/station control panel that is capable of recording daily maximum hp, hours of operation, and NO_x, carbon monoxide (CO), and sulfur dioxide (SO₂) emissions for the operating turbine. The unit/station control panel shall communicate with the Supervisory Control and Data Acquisition (SCADA) system to record the daily maximum hp and hours of operation and calculate the corresponding NO_x, CO, and SO₂ emissions. The turbine shall not operate if the unit/station control panel is not operating. At times when the SCADA system is not operating but the turbine and unit/station control panel are operating, the daily maximum hp and hours of operation will be manually obtained from the unit/station control panel.
4. The Permittee may overhaul an existing permitted turbine or replace an existing permitted turbine with a turbine of the same hp rating, and configured to operate in the same manner as the turbine being overhauled or replaced. Any requirements that apply to the permitted turbine shall also apply to the overhauled or replaced turbine.

D. Monitoring and Recordkeeping Requirements

1. For the installed turbine, the unit/station control panel and/or SCADA system shall continuously monitor or calculate and record the following:
 - (a) Daily maximum hp;
 - (b) Hours of operation;
 - (c) Corresponding NO_x, CO, and SO₂ emissions; and
 - (d) Number of hours and the hp that the turbine operates under surge conditions or other malfunctions when the hp exceeds 18,561 hp.
2. Records shall be kept of specifications and maintenance requirements developed by the manufacturer, vendor, or Permittee for each turbine, torque meter, and the unit/station control panel system.
3. Records shall be kept of all calibration and maintenance conducted for each turbine, torque meter, and the unit/station control panel system.
4. Records shall be kept of each instance that the turbine operated under surge conditions or other malfunctions when the hp exceeded 18,561. Records shall include a description of the probable cause of the hp exceedance, the duration of the exceedance, and any corrective actions or preventative measures taken to prevent future exceedances.
5. Records shall be kept of any overhaul or replacement of an existing permitted turbine with a turbine of the same hp rating, and configured to operate in the same manner as the turbine being rebuilt or replaced.

E. Requirements for Records Retention

1. The Permittee shall retain all records required by this permit for a period of at least 5 years from the date the record was created.

- 2 Records shall be kept in the vicinity of the facility, such as at the facility, in the location that has day-to-day operational control over the facility, or in the location that has day-to-day responsibility for compliance of the facility.

F. Requirements for Reporting

1. Annual Report

- (a) The Permittee shall submit a written annual report summarizing compliance with the conditions of the permit each year no later than April 1st. The annual report shall cover the period for the previous calendar year. All reports must be certified to truth and accuracy by the person primarily responsible for CAA compliance for the Permittee.
- (b) The report shall contain a summary of any deviations of any permit conditions that occurred during the reporting period including, but not limited to, the following: Any instances where the turbine hp exceeded 18,561, including a summary of the probable cause, duration, and any corrective actions or preventative measures taken to prevent future exceedances.

2. The Annual Reports shall be submitted to:

U.S. Environmental Protection Agency, Region 8
Office of Enforcement, Compliance & Environmental Justice
Air Toxics and Technical Enforcement Program, 8ENF-AT
1595 Wynkoop Street
Denver, Colorado 80202

Documents may be submitted electronically to R8AirReportEnforcement@epa.gov.

3. The Permittee shall promptly submit to the EPA a written report of any deviations of permit requirements, including deviations attributable to surge conditions and malfunctions.

- (a) Each deviation report shall include: the identity of the affected emissions unit or activity where the deviation occurred; the nature, duration, and probable cause of the deviation; and any corrective actions or preventative measures taken to minimize emissions from the deviation and to prevent future deviations.
- (b) A “prompt” deviation report is one that is post marked or submitted via electronic mail to R8AirReportEnforcement@epa.gov as follows:
 - (i) Within 24 hours of discovery for deviations of the requirements in this permit to limit turbine hp; and
 - (ii) By April 1st for the discovery of a deviation of recordkeeping or other permit conditions during the preceding calendar year that do not affect the Permittee’s ability to meet the emissions limitations in this permit.

4. The Permittee shall submit any record or report required by this permit upon EPA request.

II. General Provisions

A. Conditional Approval:

Pursuant to the authority of 40 CFR 49.151, the EPA hereby conditionally grants this permit. This authorization is expressly conditioned as follows:

1. *Document Retention and Availability:* This permit and any required attachments shall be retained and made available for inspection upon request at the location set forth herein.
2. *Permit Application:* The Permittee shall abide by all representations, statements of intent, and agreements contained in the application submitted by the Permittee. The EPA shall be notified 10 days in advance of any significant deviation from this permit application as well as any plans, specifications, or supporting data furnished.
3. *Permit Deviations:* The issuance of this permit may be suspended or revoked if the EPA determines that a significant deviation from the permit application, specifications, and supporting data furnished has been or is to be made. If the proposed source is constructed, operated, or modified not in accordance with the terms of this permit, the Permittee will be subject to appropriate enforcement action.
4. *Compliance with Permit:* The Permittee shall comply with all conditions of this permit, including emission limitations that apply to the affected emissions units at the permitted facility/source. Noncompliance with any permit term or condition is a violation of this permit and may constitute a violation of the CAA and is grounds for enforcement action and for a permit termination or revocation.
5. *Fugitive Emissions:* The Permittee shall take all reasonable precautions to prevent and/or minimize fugitive emissions during the construction period.
6. *NAAQS and PSD Increment:* The permitted source shall not cause or contribute to a NAAQS violation or a PSD increment violation.
7. *Compliance with Federal and Tribal Rules, Regulations, and Orders:* Issuance of this permit does not relieve the Permittee of the responsibility to comply fully with all other applicable federal and tribal rules, regulations, and orders now or hereafter in effect.
8. *Enforcement:* It is not a defense, for the Permittee, in an enforcement action, to claim that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
9. *Modifications to Existing Permitted Emissions Units/Limits:* For proposed modifications, as defined at 40 CFR 49.152(d), that would increase an emissions unit's allowable emissions of pollutants above its existing permitted annual allowable emissions limit, the Permittee shall first obtain a permit modification pursuant to the MNSR regulations approving the increase. For a proposed modification that is not otherwise subject to review under the PSD or MNSR regulations, such proposed increase in the annual allowable emissions limit shall be approved through an administrative permit revision as provided at 40 CFR 49.159(f).

10. *Relaxation of Legally and Practically Enforceable Limits:* At such time that a new or modified source within this permitted facility/source or modification of this permitted facility/source becomes a major stationary source or major modification solely by virtue of a relaxation in any legally and practically enforceable limitation which was established after August 7, 1980, on the capacity of the permitted facility/source to otherwise emit a pollutant, such as a restriction on hours of operation, then the requirements of the PSD regulations shall apply to the source or modification as though construction had not yet commenced on the source or modification.
11. *Revise, Reopen, Revoke and Reissue, or Terminate for Cause:* This permit may be revised, reopened, revoked and reissued, or terminated for cause. The filing of a request by the Permittee, for a permit revision, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition. The EPA may reopen this permit for a cause on its own initiative, e.g., if this permit contains a material mistake or the Permittee fails to assure compliance with the applicable requirements.
12. *Severability Clause:* The provisions of this permit are severable, and in the event of any challenge to any portion of this permit, or if any portion is held invalid, the remaining permit conditions shall remain valid and in force.
13. *Property Rights:* This permit does not convey any property rights of any sort or any exclusive privilege.
14. *Information Requests:* The Permittee shall furnish to the EPA, within a reasonable time, any information that the EPA may request in writing to determine whether cause exists for revising, revoking and reissuing, or terminating this permit or to determine compliance with this permit. For any such information claimed to be confidential, the Permittee shall also submit a claim of confidentiality in accordance with 40 CFR Part 2, Subpart B.
15. *Inspection and Entry:* The EPA or its authorized representatives may inspect this permitted facility/source during normal business hours for the purpose of ascertaining compliance with all conditions of this permit. Upon presentation of proper credentials, the Permittee shall allow the EPA or its authorized representative to:
 - (a) Enter upon the premises where this permitted facility/source is located or emissions-related activity is conducted, or where records are required to be kept under the conditions of this permit;
 - (b) Have access to and copy, at reasonable times, any records that are required to be kept under the conditions of this permit;
 - (c) Inspect, during normal business hours or while this permitted facility/source is in operation, any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under this permit;
 - (d) Sample or monitor, at reasonable times, substances or parameters for the purpose of assuring compliance with this permit or other applicable requirements; and
 - (e) Record any inspection by use of written, electronic, magnetic and photographic media.
16. *Permit Effective Date:* This permit is effective immediately upon issuance unless comments

resulted in a change in the proposed permit, in which case the permit is effective 30 days after issuance. The Permittee may notify the EPA, in writing, that this permit or a term or condition of it is rejected. Such notice should be made within 30 days of receipt of this permit and should include the reason or reasons for rejection.

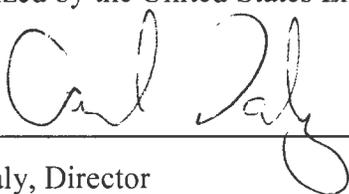
17. *Permit Transfers:* Permit transfers shall be made in accordance with 40 CFR 49.159(f). The Air Program Director shall be notified in writing at the address shown below if the company is sold or changes its name.

U.S. Environmental Protection Agency, Region 8
Office of Partnerships and Regulatory Assistance
Tribal Air Permitting Program, 8P-AR
1595 Wynkoop Street
Denver, Colorado 80202

18. *Invalidation of Permit:* Unless this permitted source of emissions is an existing source, this permit becomes invalid if construction is not commenced within 18 months after the effective date of this permit, construction is discontinued for 18 months or more, or construction is not completed within a reasonable time. The EPA may extend the 18-month period upon a satisfactory showing that an extension is justified. This provision does not apply to the time period between the constructions of the approved phases of a phased construction project. The Permittee shall commence construction of each such phase within 18 months of the projected and approved commencement date.
19. *Notification of Start-Up:* The Permittee shall submit a notification of the anticipated date of initial start-up of this permitted source to the EPA within 60 days of such date, unless this permitted source is an existing source.

B. Authorization:

Authorized by the United States Environmental Protection Agency, Region 8



1/28/2016

Carl Daly, Director
Air Program

Date