

Greenhouse Gas Reporting Program (GHGRP) Update

Sally Rand, EPA May 7, 2014

2008 Consolidated Appropriations Act

Congress directed EPA to establish a mandatory reporting system for greenhouse gas emissions

- EPA's Greenhouse Gas Reporting Rule requires reporting for:
 - direct greenhouse gas emitters,
 - ► fossil fuel suppliers,
 - industrial gas suppliers, and
 - facilities that inject CO2 underground for sequestration.

Presentation Overview

GHGRP Program Overview

- 2013 Status & 2012 Summary Statistics
- Public access to data

Electrical Equipment Manufacture and Use Sectors

- Summary Statistics
 - subpart DD
 - subpart SS

<u>Goal of GHGRP</u>: To collect accurate GHG emissions data to inform future policy decisions

- Rule covers 41 source categories for reporting, accounting for 85-90% of U.S. GHG emissions
 - Emissions data not confidential per Clean Air Act
- Data reporting only, no control or use requirements

2013 Data: Verification On-Going

April 1st, 2014 was deadline for submitting 2013 reports to EPA

EPA reviews reports for errors and sends messages via e-GGRT

- Verification data gaps, outliers, year-to-year trends
- May 19th message to reporters with identified questions
- Reporters responsible for responding to and correcting any errors in their reports within 45 days
 - Resubmit data as needed through e-GGRT
 - Reporters can request an extension

2012 GHG Data Summary

Reports from 7,809 direct emitters
 Reporting a total of 3,128 million metric tons CO2e

- Power plants are largest stationary source of direct emissions - 2,090 MMTCO2e
- Petroleum and Natural Gas Systems are second at 217 MMTCO2e
- 2012 data accounts for 85-90 percent of total U.S. emissions
 - This percentage reflects both upstream suppliers and direct emitters
 - Not covered are GHG emissions from smaller sources, and from agricultural and land-use activities

GHGRP Reported Data in FLIGHT

EPA's Facility Level Information on Greenhouse Gases Tool (FLIGHT)

allows public to view key data elements by facility, industry, location, or gas, time series

http://ghgdata.epa.gov/ghgp/main.do

FLIGHT



FLIGHT

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| 23 Total Emitters Displaye | | | | | 5. – Other – Direct ported by Sector/! | | | | Print or Do | wnload Chart 🖍 |
| AEP Corporate SF6 Emissions Columbus, OH, 43215 | 93,112 | AEP Corporate SF Emissions | 6 | | | 1 | | | | [] |
| ALLETE, Inc. Transmission and Distribution System Duluth, MN, 55802 | 8,109 | Ameren Illinois | | | | | | | | |
| Ameren Illinois Peoria, IL, 61602 | 95,703 | Ameren Missouri American Transmission Company | | | | | | | | |
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| American Transmission Company Vaukesha, WI, 53188 | 35,135 | Arizona Public Se Company | rvice | | | | | | | |
| Anaheim Electric Distribution System Anaheim, CA, 92805 | 8,372 | Atlantic City Electric Austin Energy Transmission and | - | | | | | | | |
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| 112 GHG Emissions illion Metric Tons CO ₂ e) | | | | | | 3.4 | | | | |
| of Reporting Facilities | | | | | | 123 | | | | |

FLIGHT



Electrical Equipment Manufacture and Use Sector

2012 Highlights: Electrical Equipment Manufacture (DD) and Use (DD) Sectors

129 facilities reported emissions of 3.58 million metric tons CO₂e



SF6 emissions by subpart - 2012

Electrical Equipment Manufacture and Use Sector - Emission Trends

SF6 emissions decreased 20 percent between 2011 and 2012

- Subpart SS decreased emissions by 49 percent
- Subpart DD decreased emissions by 18 percent

| Electrical Equipment Manufacture and Use Sector | Emissions (million metric tons CO ₂ e) | | | |
|---|--|------|--|--|
| | 2011 | 2012 | | |
| Total Electrical Equipment Manufacture and Use Sector | 4.47 | 3.57 | | |
| Electrical Equipment Use (subpart DD) | 4.12 | 3.39 | | |
| Manufacture of Electric Transmission and Distribution Equipment (subpart SS) | 0.37 | 0.19 | | |

Subpart DD – Data Highlights

| Subpart DD | GH | GRP | Total I | ndustry | Percent of Industry | |
|---|---------|---------|---------|---------|------------------------|------|
| | 2011 | 2012 | 2011 | 2012 | 2011 | 2012 |
| Number of Facilities | 117 | 123 | | | | |
| Transmission Miles | 466,557 | 479,786 | 744,387 | 760,784 | 63 | 63 |
| Emissions (Million Metric Tons CO2e) | 4.12 | 3.39 | 6.24 | 5.06 | 66 | 67 |

| Subpart SS | GHGRP | | Total Industry | | Percent of Industry | |
|---|-------|------|----------------|------|------------------------|------|
| | 2011 | 2012 | 2011 | 2012 | 2011 | 2012 |
| Number of Facilities | 6 | 6 | 11 | 11 | 55 | 55 |
| Emissions (Million Metric Tons CO2e) | 0.37 | 0.19 | 0.56 | 0.29 | 66 | 66 |

Next steps

► EPA

- No proposed or anticipated revisions to subpart DD or SS regulatory text
- Emphasize compliance not enforcement
 - Complete and accurate reports
 - All required reporters report

Regulated community

Issues, concerns, needs?

Additional Resources

- www.epa.gov/climatechange/emissions/ghgrulemaking.html
 - Preamble and rule
 - Technical background documents on source categories
 - Comment response documents
 - Link to rulemaking docket
 - Technical assistance materials

Email: GHGMRR@epa.gov

Subpart DD: Users of Electrical Transmission and Distribution Equipment

Subpart DD Overview

GHGs That Must Be Reported

- SF6 and PFCs emissions from:
 - Fugitive equipment leaks, installation, servicing, equipment decommissioning and disposal
 - Storage cylinders and other containers
- Emissions from equipment installation and recently purchased equipment must be reported under subpart DD once equipment user has the title to equipment

Reporting Threshold

- Total nameplate capacity of SF6 and PFC insulated equipment located within the facility, when added to total nameplate capacity not located within the facility but under common ownership or control, exceeds 17,820 pounds (excluding sealed-pressure)
- Capacity-based equivalent to emissions-based threshold of 25,000 MTCO2e

Subpart DD Source Category Definition

All electric transmission and distribution equipment and servicing inventory insulated with or containing SF6 or PFCs used within an electric power system.

- Gas-insulated substations
- Medium and High Voltage Circuit breakers and other switchgear, including both closed-pressure and hermetically sealed-pressure
- Gas containers, such as pressurized cylinders
- Gas carts
- Electric power transformers

Subpart DD Facility Definition

Due to the unique physical characteristics of electric power systems, subpart DD provides the following facility definition exclusively for the subpart:

Facility (electric power system facility): all electric transmission and distribution equipment insulated with or containing SF6 or PFCs that is linked through electric power transmission or distribution lines and functions as an integrated unit, that is owned, serviced, or maintained by a single electric power transmission or distribution entity (or multiple entities with a common owner), and that is located between: (1) the point(s) at which electric energy is obtained from an electricity generating unit or a different electric power transmission or distribution entity that does not have a common owner, and (2) the point(s) at which any customer or another electric power transmission or distribution entity that does not have a common owner receives the electric energy. The facility also includes servicing inventory for such equipment that contains SF6 or PFCs.

- Not Corporate-based, although may align with corporate boundaries
- Each distinct facility submits emissions report to EPA

Subpart DD Relationship to EPA Voluntary Partnership for Electric Power Systems

- Voluntary Partnership and GGRP are complementary programs
- Purpose of Partnership is to identify and support efforts to reduce emissions from electric power systems
- Voluntary Partnership will continue
- Facilities required to report under GHGRP report only once through e-GGRT system
- Facilities not covered under the GHGRP expected to continue reporting per voluntary agreement

Subpart SS: Manufacturers of Electrical Transmission and Distribution Equipment

Subpart SS Overview

GHGs That Must Be Reported

- SF6 and PFCs at the facility level
- Emissions from equipment installation must be reported under subpart SS before the title to the equipment is transferred to the electric power transmission or distribution entity.
- \triangleright CO₂, N₂O and CH₄ emissions from each stationary combustion unit.

Reporting Threshold

- Total annual purchases of SF₆ and PFCs that exceed 23,000 pounds.
- Capacity-based equivalent to emissions-based threshold of 25,000 MTCO2e

Subpart SS Source Category Definition

The electrical equipment manufacturing or refurbishment category consists of processes that manufacture or refurbish gasinsulated substations, circuit breakers, other switchgear, gasinsulated lines, or power transformers (including gas-containing components of such equipment) containing SF₆ or PFCs.

The processes include:

- Equipment testing
- Installation
- Manufacturing
- Decommissioning and disposal
- Refurbishing
- Storage in gas cylinders and other containers

Subpart DD and SS: Equipment Installation & Reporting Boundary

- Emissions that occur during installation while filling the equipment offsite from the electrical equipment manufacturing facility must be calculated and reported by the electrical equipment manufacturer under Subpart SS until the title of the equipment has transferred to the electric power T&D entity.
- Once the title has transferred to the equipment user, the subpart DD facility is responsible for reporting emissions even if thirdparty conducts installation.
 - Emissions are captured in subpart DD mass-balance monitoring methods
- For subpart SS facilities, emissions associated with equipment installation off-site from the manufacturing facility are estimating using a specified mass-balance formula provided in subpart SS.

EPA Compliance & Enforcement

- EPA finds violations using information-gathering authorities that allow EPA to inspect facilities, to require monitoring or testing of emissions or to demand the production of documents
- EPA issues administrative compliance order, issue an administrative penalty order, or bring a civil or criminal enforcement action
- EPA is authorized to assess administrative penalties of up to \$37,500 per day of violation, up to a maximum amount of \$290,000, unless the Administrator and the Attorney General jointly agree to a larger amount.
- The Act provides up to \$37,500 per day of violation for civil judicial violations, and higher penalties and imprisonment for criminal violations. The penalty numbers are increased periodically for inflation