

Reducing Residential Wood Smoke: EPA Programs and Tools Available to State, Tribal and Local Agencies

Larry Brockman
Office of Air Quality Planning and
Standards
RTP, NC
June 25, 2013





EPA Programs and Tools Available

- Wood Heater New Source Performance Standard
- Support Wood Burning Appliance Changeout/Retrofits
- Fireplace and Hydronic Heater Voluntary Programs
- Burn Wise Education Campaign
- Strategies for Reducing Residential Wood Smoke Guide





Revising the Residential Wood Heaters New Source Performance Standards

We expect to:

- Tighten emissions limits for currently regulated wood stoves
- Regulate new:
 - Single-burn-rate stoves
 - Pellet stoves
 - Wood-fired hydronic heaters and indoor wood furnaces
 - Masonry heaters
- Propose the rule in Fall, 2013 and finalize in Fall, 2014





Support Wood Burning Appliance Changeout/Retrofit Programs

- Technical advice
- Emission calculations
- Example forms
- Hearth industry contacts
- Environmental Settlement Agreement Projects
 - More than 20 cases
 - \$10 million to support projects





EPA Hydronic Heater Program

- Achieve emission reductions sooner than a federal rule
- Issue EPA label to those that qualify (90% cleaner)
- Models tested by independent accredited laboratory
- More than 35 EPA-qualified models developed
- 10,000 EPA-qualified units have been sold





EPA Wood-Burning Fireplace Program

- Develop cleaner burning fireplaces
- Issue EPA label to those that qualify (70% cleaner)
- Models tested by independent accredited laboratory
- More than 20 EPA-qualified models developed
- Program includes fireplace <u>retrofit</u> devices for existing fireplaces





Burn Wise Education Campaign

- <u>Target Audience</u>: Operators of old and new wood stoves, fireplaces and hydronic heaters
- Message: "Burn the right wood, the right way in the right wood-burning appliance."
- <u>Strategy</u>: Develop and distribute materials to states, local governments, tribes and to public





Tools You Can Use: Website



www.epa.gov/burnwise





Burn Wise Poster



Burn the right wood. Save money and time. Burn only dry, seasoned wood and maintain a hot fire.

The right way. Keep your home safer. Have a certified technician install and annually service your appliance.

In the right appliance. Make your home healthier. Upgrade to an efficient, EPA-approved woodburning appliance.





Tip Sheet

Firewood Permit Tear Sheet

Burn & Wise

BLIPN THE PIGHT WOOD. THE PIGHT WAY, IN THE PIGHT APPLIANCE

Did you know that by changing the way you burn wood you can save money, reduce air pollution and protect your health?

Here are a few simple tips to make your fire burn hotter, keep your wallet fatter and keep your local air cleaner and healthier.

Season all firewood. All firewood should be a splift, securely covered or stored, and aged for at least six months. Seasoned wood burns hotter, cuts fuel consumption and reduces the amount of smoke your appliance produces.

Choose the right firewood. Hardwoods are the best. Never burn trash or treated wood which can emit toxic air pollutants.

Start it right. Use only clean newspaper or dry kindling to start a fire. Never use gasoline, kerosene, charcoal starter, or a propone torch.

Don't let the fire smolder. Many people think they should let a fire smolder overnight. But reducing the air supply does little for heating and can increase air pollution.

Clean ashes from your wood-burning appliance. Excess ashes can clog the air intake vents reducing efficiency. Be sure to dispose of ashes in a metal container away from the house or any flammable material to reduce the risk of fre.

Keep your chimney clean. A clean chimney provides good draft for your wood-burning appliance and reduces the risk of a chimney fire. Have a certified chimney sweep inspect your chimney once a year.

Be a good neighbor. Follow best practices for burning wood and always remember to comply with state and local codes.

Follow instructions. Operate your woodburning appliance according to the manufacturer's instructions and follow all maintenance procedures specified by the manufacturer.

Upgrade to cleaner equipment. EPAcontribed and qualified wood stoves, fireplaces, and wood boilers burn cleaner and burn wood more efficiently emitting less particle pollution than older epuipment.

Size matters. Choose the right sized appliance for your needs. If your wood-burning appliance is too big for your room or house, the fuel will smolder and create more air pollution.



Don't Let Your Investment Go up in Smoke

Burn Dry, Seasoned Firewood

Breathe easier and save money, energy, and time with these four simple steps:

- 1. Split wood for faster drying.
- 2. Stack wood split side down and away from buildings.
- 3. Cover top of the stack to protect it from rain or snow.
- 4. Store and dry softwood for at least 6 months and hardwood for at least 12 months.

Learn before you burn. Go to epa.gov/burnwise



facebook.com/EPABurnWise



EPA-456/F-12-002







"Wet Wood Is A Waste" Split, Stack, Cover and Store Brochure and Video PSA





<u>Link to video PSA: http://www.youtube.com/watch?v=yo1--Zrh11s</u>





"Wet Wood is a Waste" Using a Wood Moisture Meter Video PSA

- How to use a simple wood moisture meter
- Properly dried wood should have a reading of < 20%
- Meters are available on-line for as little as \$20







Updated Strategies for Reducing Residential Wood Smoke resource guide

- Examples of existing state and local rules
- Example of voluntary options: incentives for fireplace retrofits
 & wood stove changeouts
- Wood burning control measures table
- Funding options
- Burn Wise consumer education materials
- Strategies document:
 http://www.epa.gov/burnwise/strategies.html





EPA's Office of Air Quality Planning and Standards Residential Wood Smoke Contacts

Amanda Aldridge (aldridge.amanda@epa.gov; 919.541.5268), lead for

- Hydronic Heater Program

Tom Braverman (braverman.tom@epa.gov; 919.541.5383), lead for:

- Fireplace Program: New Construction and Retrofits

Larry Brockman (brockman.larry@epa.gov; 919.541.5398), Overall Team Lead and lead for:

- Wood Burning Appliance Replacement and Retrofit Program
- Wood Burning Appliance Related Settlement Agreements

Leigh Herrington (herrington.leigh@epa.gov; 919.541.0882), lead for:

- Burn Wise education Campaign
- Tribal outreach

Gary Blais (blais.gary@epa.gov; 919.541.3223), lead for:

- Forest Service and BLM Firewood Permits Burn Wise tear sheets





Questions?

A Case Study: Public Health Response to a Wood Smoke Health Complaint

Judy Abbott

Bureau of Toxic Substance Assessment

NYS Department of Health

jaa06@health.state.ny.us

June 25, 2013



Smoke Complaints

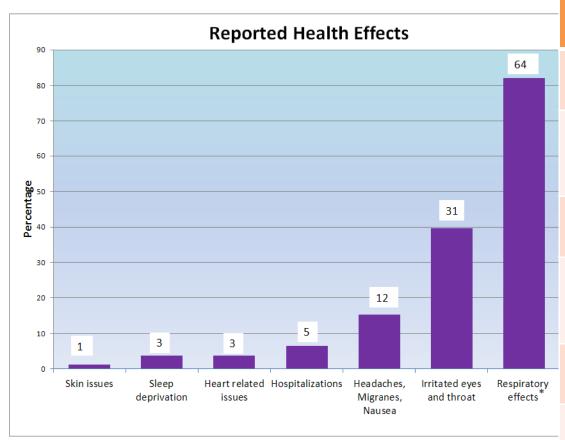
- BTSA receives complaints re: residential burning (wood smoke, garbage, backyard campfires)
- BTSA provides smoke health effects information, provides advice/guidance, and technical support to local health depts.
- Since 2005, BTSA received wood smoke complaints from 78 citizens*
 - 56% are outdoor hydronic heaters
 - 25% indoor wood stoves
 - 19% indoor hydronic heaters, fireplaces, wood stoves, campfires/firepits

* Only represents those citizens that called BTSA from Winter 2005 to Summer 2012.

Research shows that in rural NY >90% of carbonaceous (EC/OC) PM_{2.5} is wood smoke and winter night-time town/village peak levels exceed >100 mcg/m³ on winter nights (NYSERDA, 2008; 2010)



Summary of Health and "Quality of Life" Complaints Reported to BTSA (since 2005)



*Respiratory effects = asthma, bronchitis, cough, chest tightness, sinus problems

Quality of Life Complaints	No.	%
Cannot go outdoors/ use yard; Poor visibility; Smell	70	90.1
Smoke enters complainant's home; Smoke on clothes and pets	45	57.6
Boarded up windows; Cannot open windows	20	25.7
Soot deposition on property; Trees in yard chemically burned	4	5.1
Smoke sets off fire alarms; Fire Department Called	4	5.1
Installed an air purifier system; Excessive A/C use	3	3.8
Considering or actually moving	2	2.5

What's in Wood Smoke?

It Depends — what's being burned (e.g., fuel moisture), combustion temperature and available combustion air

- Fine Particles (PM_{2.5}) Tiny airborne droplets or particles 2.5 microns or less in diameter
- Inorganic gases carbon monoxide, oxides of nitrogen and sulfur, carbon dioxide, acid gases
- Organic chemicals aldehydes, benzene, toluene, styrene, dioxins
- Metals

Some wood-fired appliances emit more $PM_{2.5}$ and carbon monoxide than more efficient devices. For example, a conventional OWB burning dry oak can emit 10 pounds of PM while heating a 2,500 ft² house on an upstate NY winter day, whereas an oak-fired three-stage hydronic heater emits 1.5 pounds PM per day (NYSERDA, 2012).

What are PM_{2.5} health effects?

- Short-term increases in exposure can be irritating to the eyes,
 nasal passages and airways
- Inhaled PM_{2.5} can exacerbate respiratory symptoms (e.g., asthma)
- Inhaled PM_{2.5} can exacerbate cardiovascular symptoms (e.g., chest pain, heart rhythm changes, heart attack)
- Recent studies indicate that cardiovascular effects can occur with sub-daily PM exposures (e.g., one to several hours) including cardiac ischemia, vasomotor function, and subtle changes systemic inflammation markers (hemostasis, thrombosis and coagulation).

People with breathing and heart problems (perhaps metabolic disorders too), children and the elderly may be particularly sensitive to $PM_{2.5}$ exposure.

NYS Wood Smoke Response Options

- 1) Local governments may have their own ordinances/regulations (home rule state). Local Code Enforcement Officers can assess compliance with existing NYS codes for device installation, termination of chimneys, and exhaust vents (only applies to adjacent/abutting properties)
- 2) NYS Department of Environmental Conservation:
- Outdoor Wood Boilers regulation, <u>6 NYCRR Part 247</u> sets emissions and siting requirements for new OWBs, general prohibitions for all OWBs (**opacity** is key enforcement tool)
- Open Fires regulation, <u>6 NYCRR Part 215</u>
- General Prohibitions, 6 NYCRR Part 211
- 3) Local Health Departments/Officers have authority to investigate and abate *public (not private)* health nuisances
- 4) Complainants can consult an attorney to explore other actions

Unfortunately, competing/shrinking resources and subjective interpretations of existing rules limit the effectiveness of these options in resolving wood smoke complaints. Opacity can only be measured under certain daytime conditions.

Public Health Nuisance Action Outdoor Wood-fired Hydronic Heater (OWHH)

- 1998: Neighborhood complaints began, 1 complainant documented health problems
- Town work to resolve situation (raise stack)
- 2007: Town law, subject OWHH 'grandfathered'
- 2008: DEC Administrative Action undertaken, despite difficulty obtaining opacity violation

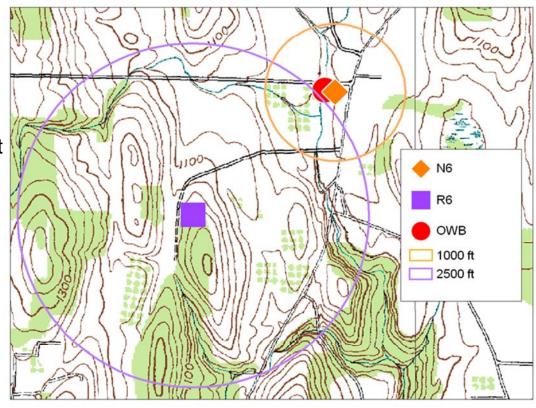




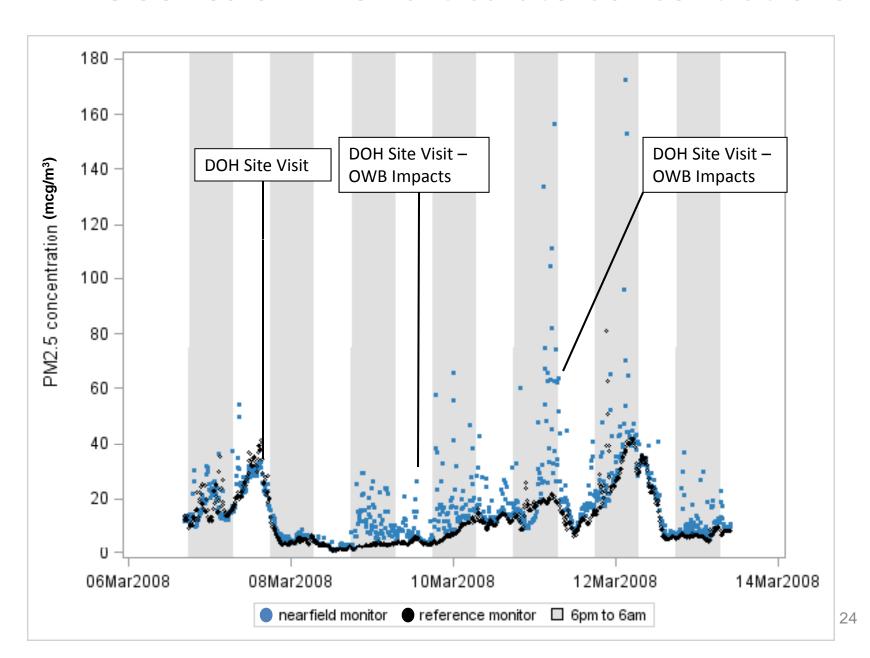
- Part 8 NYS Sanitary Code (Nuisances Which May Affect Life and Health)
- April 2008: Local Health Officer investigated, probable existence of a nuisance, but lacked direct evidence
- BTSA provided technical assistance w/air monitoring & Town Board of Health hearing testimony
- Sept. 2008: Case settled prior to final determination, OWHH owner removed device

Ambient Air Monitoring Study Design

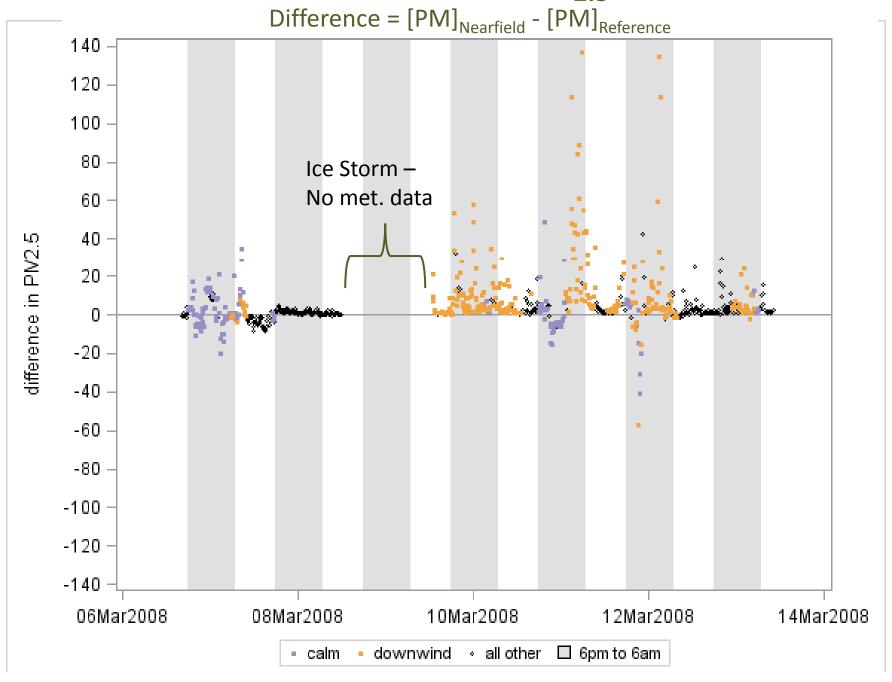
- Deployed DataRAM 4000
 - Nephelometry real-time PM_{2.5} (smoke indicator)
 - complaint location (nearfield) 100 ft
 - Control location (reference) 2,600 ft
 - No other obvious substantial sources nearby
- Meteorological station (realtime)
- 1 week monitoring period (time-synced instruments)
- Observation logs and site visits



Time Series of Fine Particulate Concentrations



Longitudinal Graph of PM_{2.5} Differences



Case Study: Results

 PM_{2.5} level averaged higher at the complaint location than the control location & smoke impacts observed frequently at night

	Nearfield (mcg/m³)	Reference (mcg/m³)
Geometric Mean	13.3	9.1
Minimum	0.8	0.7
Maximum	172.5	80.9

- Differences in PM_{2.5} levels were greatest when the complaint location was down-wind and near control levels when upwind of OWHH
 - Downwind: Average PM_{2.5} levels were 7.5 mcg/m³ higher at nearfield than reference
 - Upwind: Average PM_{2.5} levels were 0.6 mcg/m³ higher at nearfield than reference
- Monitoring data was only one element of the case's evidence.

Summary

- Wood smoke can cause health effects, consistent with PM_{2.5} exposure DOH recommends avoiding smoke exposure and encourages use of more efficient, less polluting devices
- Although there are some limitations, simple field instrument techniques can be used to study wood smoke impacts and support enforcement actions
- Other BTSA work at OWHHs (including 5 non-complaint locations)
 - $PM_{2.5}$ levels significantly elevated at 5 of 6 monitoring locations near OWHHs relative to distant location ($p \le 0.01$)
 - Downwind and calm winds (often at night) were associated with elevated PM_{2.5} levels

More information:

NYSDOH: http://www.health.ny.gov/environmental/outdoors/air/owb/

NYSDEC: http://www.dec.ny.gov/chemical/51986.html

References for Cited Literature

NYSERDA (New York State Energy Research and Development Authority). 2008. Assessment of Carbonaceous PM2.5 for New York and the Region. Albany, NY: Report 08-01. March 2008.

NYSERDA (New York State Energy Research and Development Authority). 2010. Spatial Modeling and Monitoring of Residential Woodsmoke Across a Non-Urban Upstate New York Region. Albany, NY: Report 10-02. February 2010.

NYSERDA (New York State Energy Research and Development Authority). 2012. Environmental, Energy Market, and Health Characterization of Wood-Fired Hydronic Heater Technologies. Albany, NY: Report 12-15. June 2012.

Judy Abbott's Contact Info: jaa06@health.state.ny.us,

Questions?

Residential Wood Smoke Monitoring Kit: A Tool to Consider



George Allen Senior Environmental Scientist gallen@nescaum.org 617-259-2035

EPA Webinar on Innovative Strategies and Case Studies to Reduce Residential Wood Smoke

June 25, 2013

Context: What's the Need?

- Use of large wood-fired furnaces (outdoor wood boilers) increasing
 - Huge fireboxes
 - High PM emissions
- Lack of effective regulations leads to complaints from neighbors
 - Short-term OWB stack emissions can be 200-300 grams/hour ("clean" is a few grams per hour)



Context: What's the Need? (2)

- Data needed to support complaints to local air/health agencies
 - Assess woodsmoke PM impacts at near-source receptor site
 - Data should be highly time-resolved (~ 1-minute)
 - Robust wind measurements at low speeds are critical

The Concept

- An integrated woodsmoke kit for stand-alone field deployment
 - Self-contained except for power
 - Winterized and waterproof
 - Thermo pDR-1500 nephelometer for PM2.5 (BGI scc-0.732 cyclone inlet)
 - Gill 2-d heated sonic wind and sonic temperature sensor

The Concept (2)

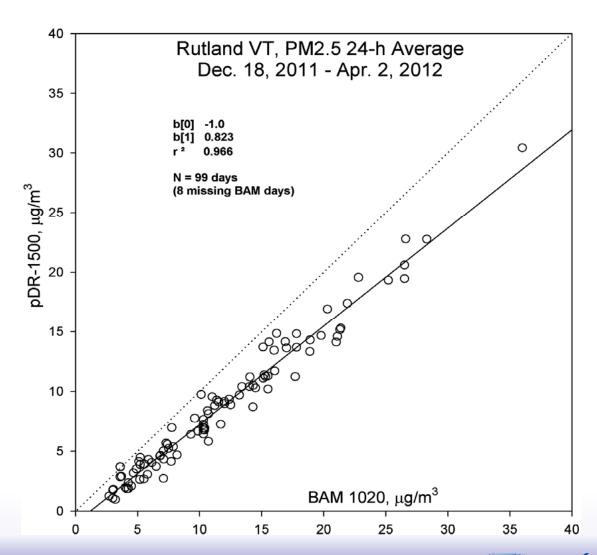
- But wait, there's more:
 - Mini-PC for data capture, instrument control, and remote access
 - Survives power-failures
 - Optional 2-channel Aethalometer: Delta-C woodsmoke indicator (or other instruments such as CO)
- System documentation
 - detailed "credible evidence" operating procedures

pDR-1500 collo:

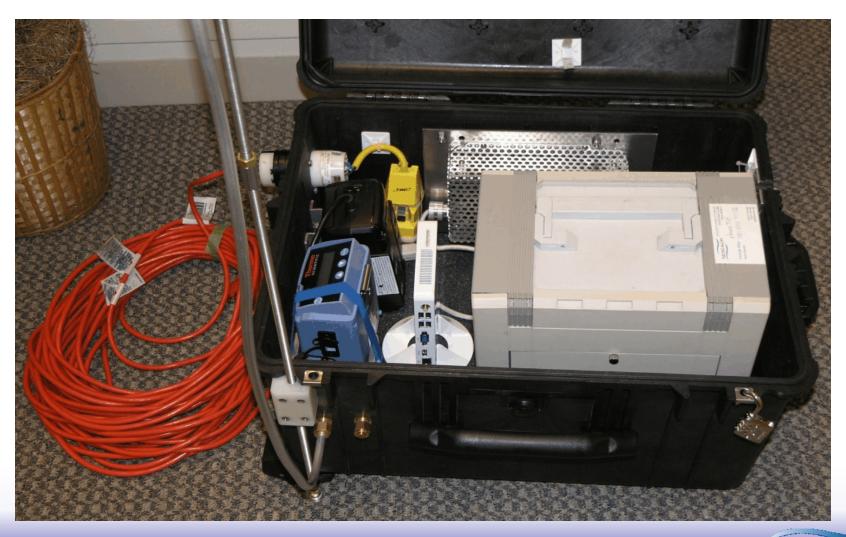
High PM primarily WS

pDR lower than BAM FEM

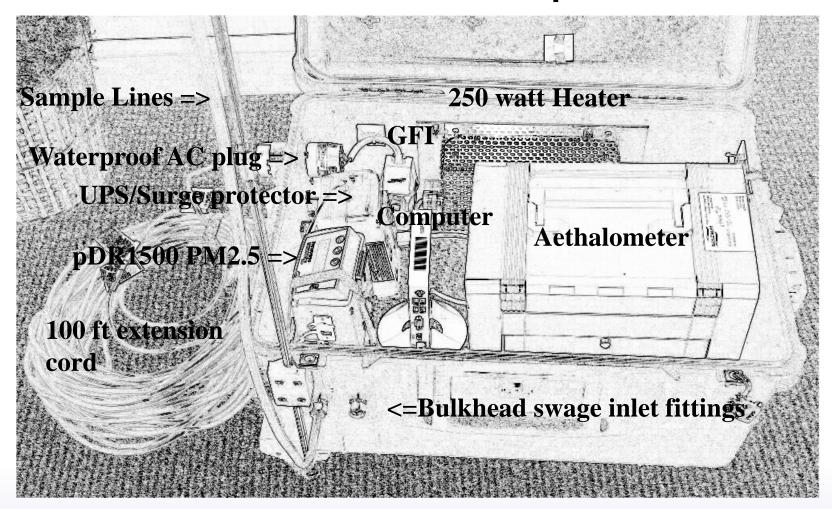
Good match to FRM PM2.5



Inside of woodsmoke kit, with MageeSci AE-42 portable Aethalometer



Woodsmoke Kit Core Components



Woodsmoke kit with inlet assembly.

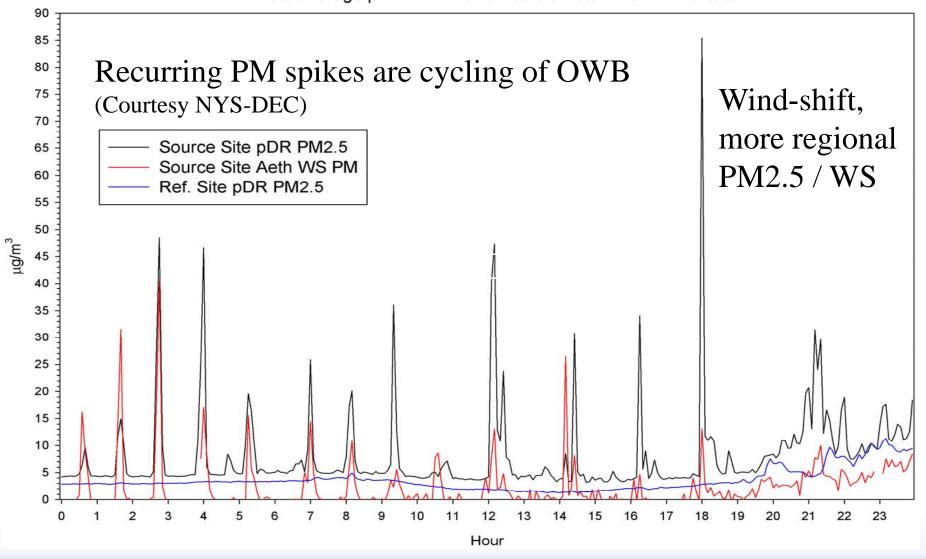
Pictured for scale: a happy user.

Dave Snyder, UW-Stevens Point

LADCO WS Study Report: http://tinyurl.com/ladco-ws



WS Kit Evaluation Deployment 5-minute average pDR PM2.5 and Aethalometer WS PM Indicator



Other Possible Applications

- Mobile monitoring
 - add a car and recording GPS
- Other PM hotspot measurements
 - e.g., prescribed burns
- PM10 (fugitive dust) using BGI scc-1.829 cyclone
 - pDR response for fine and coarse PM modes is similar
 - http://bgiusa.com/aam/sccphoto.htm

Acknowledgements

- Thanks to NYSERDA and LADCO
 - for initial development with NESCAUM
- Thanks to Maine DEC
 - for CO monitor implementation

Questions?



Oregon's Wood Stove Removal Upon Sale of Home Program: How it Came To Be

Innovative Strategies and Case Studies to Reduce Residential Wood Smoke - EPA Webinar

June 25, 2013

Rachel Sakata: SAKATA.Rachel@deq.state.or.us



Overview

- History
- Key components of the woodstove removal requirement
- Success of the program
- Enforcement & Implementation



How did the Heat Smart Program come about?

Longtime woodstove issues

 Local cities and counties adopted removal requirements





Heat Smart - Legislative History

- 2007 1st version of Heat Smart bill failed
- 2009 Passed Oregon Senate Bill 102
 - Effective: August 1, 2010





Key Components to the Success of the Bill

- Worked closely with hearth products, realtors, league of cities
- Noncompliance does not undo home sale
- Created a uniform statewide disclosure form
- Relied on experience of communities already implementing these requirements
- Instituted program during housing boom





Heat Smart Program- Uncertified Stove Removal through Home Sale Requirement

- Requires removal of old, uncertified stove upon home sale
 - Includes EPA-exempt stoves and outdoor wood boilers
 - Includes uncertified stoves in garages, backyard "workshop"

Stove must be removed prior to close of sale



What is required?

Uncertified stove must be destroyed (or rendered inoperable)

 Can be taken to any metal recycler or landfill

 Obtain a receipt showing proof of destruction

Notify DEQ of removal and destruction





Who is responsible for removing the stove?

- The seller is responsible
 - Stove must be removed prior to close of sale
 - Responsibility can be transferred to buyer



- If the buyer assumes responsibility
 - Remove stove within 30 days after the sale closing date





What does not need to be removed?



Pellet stove



Antique stove



Cookstove



Masonry heater







Central, indoor wood fired furnaces

How is the program working?

- Overall, people are complying with the law
- 996 submissions (as of 6/28/13)
- Monitoring craigslist ads
 - In Oregon, it is illegal to sell or advertise to sell an uncertified stove





Additional Heat Smart Enforcement Tools

- Prohibition on <u>installation</u> of uncertified devices in Oregon
- Local building codes department will not issue a residential building permit unless the device is certified





Contact Information

Rachel Sakata
Oregon Department of Environmental Quality
503-229-5659

Sakata.rachel@deq.state.or.us

Webpage:

http://www.deq.state.or.us/aq/burning/woodstov es/heatSmart.htm



Questions?

Survey: Woodsmoke Health Risks Outreach Methods

Abby Nelson
Intern for Gillian Mittelstaedt, Program Director, Tribal Healthy Homes
Northwest

Email: anelson@thhnw.org

Objective of internship: to obtain, summarize and report on the different outreach methods used by environmental and public health organizations, to communicate woodsmoke exposure risks to the general public and at-risk populations.

Link to survey:

https://docs.google.com/forms/d/13dRjkW5NF5DjAhaPl-HpgxnB8-PMWCmPNoOJolJpvFA/viewform



Tacoma-Pierce County Smoke Reduction Zone Public Outreach

Melissa Paulson Puget Sound Clean Air Agency





Today's talk

- Context for the problem
- Using public outreach to:
 - Craft solutions
 - Reduce pollution
- What worked? What didn't?
- Questions







So what's the problem?

- Where: Greater Tacoma (WA) metro area
- What: Designated PM2.5 nonattainment area (daily)
- When: 2008 designation;
 2014/2017 reduction goals
- Why: Residential wood smoke
 - 80,000 total wood stoves
 - 25,000 uncertified stoves
 - 31,000 fireplaces



Tacoma-Pierce County Smoke Reduction Zone





Additional Context

- Population ~535,000 (~810,000 countywide)
- 220,000 households
- 12 local jurisdictions (cities/towns, Pierce County, Puyallup Tribe)
- Urban and rural areas
- Range of wood burning practices
- Environmental Justice audiences





Community-based solutions

- Tacoma-Pierce County Clean Air Task Force (May-Dec 2011)
- 22 stakeholder members
 - Public agencies
 - Elected officials
 - Business interests
 - Utilities, Joint Base Lewis-McChord
 - Health interests
 - Citizens (incl. wood burners)
- Considered range of possible solutions (60+ options)
- Make recommendations to PSCAA

Clean Air Task Force report available at www.cleanairpiercecounty.org





Community-based solutions (cont.)

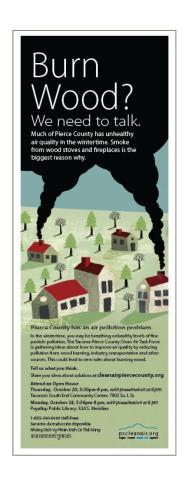
- Additional public input
 - Comment invited to Task Force, PSCAA Board
 - 220,000 postcards
 - 2 public open houses (200 attendees)
 - Online survey (600 responses)
- Three adopted solutions:
 - Enhanced enforcement of burn bans
 - Required removal of uncertified wood stoves
 - Increased public education and outreach





Pollution-reducing programs

- Enhanced burn ban enforcement
 - Increase patrol staff from 8 to 60
 - Add nighttime enforcement
 - Visible smoke vs. opacity
 - Burn ban alerts (text*/email/hotline/web)
- Wood stove program
 - Replacement incentives (full cost/\$1500/\$1000)
 - Buy-back (\$350/\$200)
 - Low-income free replacements
- Public outreach campaign







Getting outreach ready

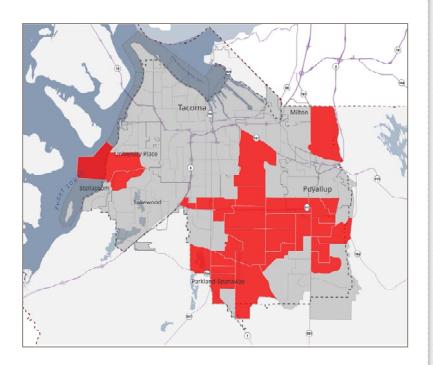
- How: Our Approach
 - Positive tone, multi-year effort
- Who: Our Audiences
 - Wood burners (frequent, occasional)
 - Low income and environmental justice populations
- What: Our Messages
 - Wood stove program (sign up)
 - Burn ban enforcement (compliance, alerts)
- When: November 2012–March 2013
- Budget: \$270,000
- Consultant: BCRA Communications (Tacoma, WA)





Getting set...

- Consumer research
 - Geographics, demographics, psychographics
- "Air. On the Safe Side" brand
- Message development
 - "Smoke Reduction Zone"
 - "Leave your old flame behind."
 - "Burn ban enforcement has begun."
 - "Avoid fines. Get free alerts.""

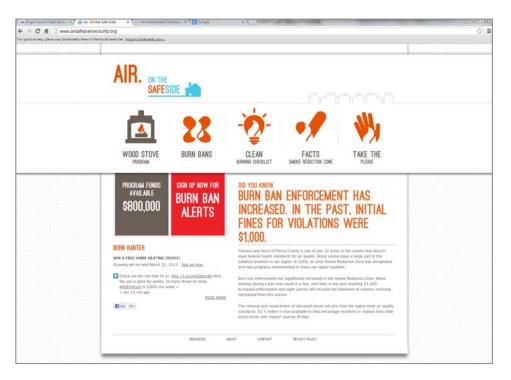






Getting set... (cont.)

- www.airsafepiercecounty.org
- Key print materials
 - Flyers
 - Posters
 - Table tents
 - Quick-View
- Burn ban text alerts





Go, go, go!

- Nov. 9 Communications briefing (PIOs, outreach staff)
- Website launched
- Paid advertising begins
 - Print Ads 2x weekly, major pubs
 - Digital The News Tribune online;
 452,000 impressions
 - Outdoor 5 boards at a time,
 8-week rotations





airsafepiercecounty.org



Go, go, go! (cont.)

- Earned media
 - Print, TV, radio news, editorial
 - Government access
- Direct mail postcard
 - Targeted 80,000 pieces
- Community outreach
 - 60+ local presentations
 - Articles in 40 publications
 - 28,000 flyers distributed locally
- Engaged partners
- Social media







So, what worked well?

- Political and public buy-in
- Program support (500 stoves, 1500 NOVs)
- Consumer research/plain-speaking
- Clean creative, clear calls to action
- Website visits (8200 unique, 41,250 views)
- Outdoor, print ads (10M impressions)
- Text alert sign-ups (2300 vs. 1650 email)
- Partnerships (Washington Department of Ecology, local agencies)
- Surprise funding (\$40K Thanks, Ecology!)





What didn't work so well?

- Online ads
 - TNT run-of-site placement
 - Mid-course correction
- Direct mail
 - Low response to tested postcard (only 275 web visits)
 - Very costly element
- Timeline realities
 - Pressure on programs
 - Launch date after start of heating season





Year 2 planning underway

- Wood stove and enforcement programs under evaluation
- Likely outreach budget: ~\$210,000
- Early discussions about campaign elements/messages
- Focus groups early June barriers and motivators
 - Money and rules talk
 - Health not a motivator
 - Enforcement word-of-mouth
- Planning earlier launch in 2013–14 (September?)



(Can you believe it???)

