

# STATE OF MICHIGAN JUL 0 7 2015

# DEPARTMENT OF ENVIRONMENTAL QUALITY





DAN WYANT DIRECTOR

June 29, 2015

Mr. Michael Compher U.S. Environmental Protection Agency Region 5 77 West Jackson Boulevard Chicago, Illinois 60604-3590

Dear Mr. Compher:

The grant process requires states to submit an annual description of the ambient air monitoring network after it has undergone a 30-day public comment period. The Michigan Department of Environmental Quality (MDEQ) has just completed its review process and is submitting this review to comply with the United States Environmental Protection Agency (USEPA).

During the 30-day public comment period, the MDEQ received two comments, which are addressed in the network review. The final version of Michigan's Network Review is enclosed and has also been posted on the Internet for public review.

If you have any questions, need additional information, or wish to discuss regional approval of the proposed monitoring activities, please contact me at 517-284-6758.

Sincerely,

Amy Robinson Air Monitoring Unit Air Quality Division

ampt. Robinson

Enclosure

cc: Mr. Scott Hamilton, USEPA

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Ms. Susan Kilmer, MDEQ Mr. Craig Fitzner, MDEQ

Mr. Daniel Ling, MDEQ

Ms. Tammy Eaton, MDEQ

# Michigan's 2016 Ambient Air Monitoring Network Review





Michigan Department of Environmental Quality Air Quality Division Draft May 18, 2015

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Michigan Department of Environmental Quality

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#### Introduction:

The purpose of this document is to examine Michigan's ambient air monitoring network in operation during 2015 and recommend changes based on monitor history, population distribution, and modifications to federal monitoring requirements under the Clean Air Act (CAA), 40 Code of Federal Regulations (CFR) Part 58. Recommended changes to this network will be implemented during the 2016 calendar year, contingent upon adequate levels of funding.

#### **Federal Changes**

There have been a number of changes at the federal level that have impacted the design of Michigan's monitoring network. These changes include revisions to the National Ambient Air Quality Standard (NAAQS) for Particulate Matter (PM), Pb, NO<sub>2</sub>, SO<sub>2</sub>, CO and secondary NAAQS for NO<sub>2</sub> and SO<sub>2</sub>. In addition, the review of the ozone NAAQS is ongoing.

On November 12, 2008, the U.S. Environmental Protection Agency (EPA) modified the lead NAAQS by reducing the level of the standard from a maximum quarterly average of 1.5 micrograms per cubic meter (µg/m³) to 0.15 µg/m³, as a three-month rolling average.

On February 9, 2010, the EPA changed the NO<sub>2</sub> NAAQS and required the deployment of a two-tiered NO<sub>2</sub> monitoring network consisting of near-roadway and community monitors. Design of the new NO<sub>2</sub> monitoring network is discussed in this network review. These NO<sub>2</sub> monitors had a deployment deadline of January 1, 2013.

On November 16, 2009, the EPA proposed to modify the  $SO_2$  NAAQS and proposed the creation of a two-tier monitoring network based on  $SO_2$  emissions, requiring a total of 12  $SO_2$  stations in Michigan. The  $SO_2$  NAAQS became final on August 23, 2010. The network design was modified to a single tier requiring a total of five  $SO_2$  monitors in Michigan. Changes to the  $SO_2$  monitoring network are discussed in this network review. Changes to the  $SO_2$  network were required to be implemented before January 1, 2013.

On August 13, 2011, the EPA proposed to retain the CO NAAQS level while adding additional monitoring requirements. The EPA proposed that CO monitors be added to the near-roadway sites. These CO monitors had a deployment deadline of January 1, 2014.

A secondary NAAQS for NO<sub>2</sub> and SO<sub>2</sub> was proposed on February 12, 2010 and the final rule was effective June 4, 2012. The EPA chose to retain the standards while adding additional monitoring requirements.

On January 15, 2013 the PM NAAQS was revised and the EPA lowered the PM<sub>2.5</sub> annual average to 12.0  $\mu$ g/m<sup>3</sup>.

INTRODUCTION PAGE 1

## Recommendations for Michigan's Air Monitoring Network in 2016

The following changes will be made to Michigan's ambient air monitoring network during 2016. If funding cuts occur, additional changes to the network may have to be implemented.

After January 1, 2016 the MDEQ is planning to remove the following parameters:

- 1. Lead at Allen Park (261630001)
- 2. Lead at Grand Rapids (260810020)

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#### **Network Review Goals**

The Michigan Ambient Air Monitoring Network Review will describe the ambient air monitoring network, show how the network meets the EPA's monitoring regulations, discuss the public comment procedure, summarize recent changes to the network and address potential impacts of other actions in greater detail. All discussions of air monitors reference a unique nine-digit site identification code to remove all ambiguity regarding the monitor location.

#### **Public Comment Process**

The EPA requires that the MDEQ document the process for obtaining public comments and include any comments received through the public notification process. As such, the DEQ Calendar issued on May 18, 2015 announced that this network review document was placed on the Air Quality Division (AQD) section of the MDEQ Internet homepage to solicit comments from the general public and stakeholders. Reviewers are given 30 calendar days from the date the draft network review report is posted to provide written comments. Written comments are accepted either by e-mail or by parcel post (verbal comments are not accepted) and should be sent to:

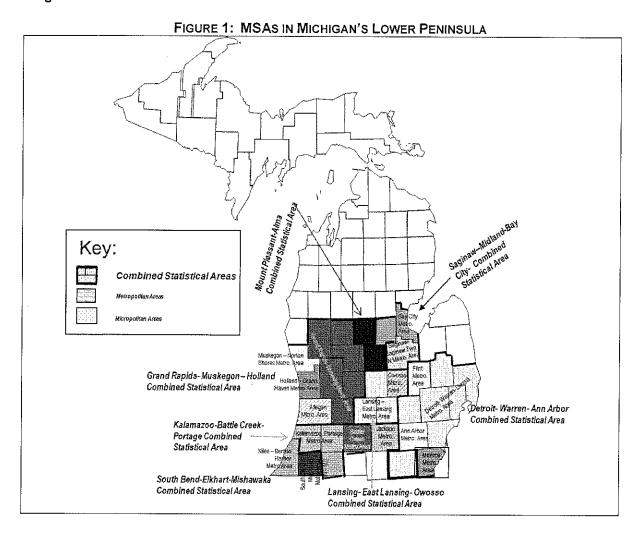
Ms. Amy Robinson
MDEQ – Air Quality Division
P.O. Box 30260
Lansing, MI 48909-7760
robinsona1@michigan.gov

All written comments that are received will be organized by topic, summarized, and addressed in the final version of the Michigan Ambient Air Monitoring Network Review. The final document will be placed on the AQD section of the MDEQ Internet homepage and sent to EPA Region 5 for approval. Hardcopies of the final version will be available for inspection free of charge at the MDEQ AQD offices located in Lansing (525 West Allegan Street) or Detroit (3058 West Grand Boulevard, Suite 2-300). Requests for hard copies of the plan may incur a nominal fee to cover copying and/or mailing costs. These requests should be directed to Mr. Craig Fitzner, AQD, 517-284-6743, <a href="mailto:fitznerc@michigan.gov">fitznerc@michigan.gov</a>.

INTRODUCTION PAGE 3

#### **Ambient Air Monitoring Network Requirements:**

The minimum network design criteria for ozone,  $PM_{2.5}$  (particulate matter with an aerodynamic diameter less than or equal to [ $\leq$ ] 2.5 micrometers) and  $PM_{10}$  ( $\leq$ 10 micrometers) are based on the 2000 Metropolitan Statistical Area (MSA) geographical borders, population totals, and historical concentrations. The MSA outlines for Michigan's Lower Peninsula are shown in **Figure 1**.



To be classified as an MSA, an area must have an urban core population totaling at least 50,000 people in the most recent decennial census. Micropolitan statistical areas contain an urban core of at least 10,000 (but less than 50,000). MSAs that consist of one or more counties, have a sizeable urban cluster or a high level of commuting, to or from an urban cluster. MSAs and/or micropolitan areas are grouped to form consolidated statistical areas (CSAs), also shown in **Figure 1**. Note: Only those micropolitan areas that are part of larger CSAs are shown in **Figure 1**. A CBSA is defined as an entity consisting of the county or counties associated with at least one urbanized area/urban cluster of at least 10,000 in population, plus adjacent counties having a high degree of social and economic integration. Changes to the metropolitan and micropolitian areas as a result of the 2010 Census were released in 2013. The areas that will be

affected include Midland, Hillsdale, Three Rivers, Ludington, and Whitehall. However, the remainder of MSAs in the state were unaffected by the 2010 census.

The specific counties that make up each MSA or micropolitan area in Michigan are listed in **Table 1.** These geographical areas, coupled with their population totals and historical ambient monitoring data, were used to develop the minimum monitoring network design for ozone,  $PM_{2.5}$ , and  $PM_{10}$ . **Table 1** shows the 2010 population totals.

TABLE 1: COMPOSITION OF CORE-BASED STATISTICAL AREAS IN MICHIGAN

Core Based	2010	URBAN CORE	CENTRAL METROPOLITAN	OUTLYING METROPOLITAN
STATISTICAL AREA	POPULATION	OKBAN GOKE	COUNTIES	COUNTIES
A A		Ann Arbor Urbanized Area	Washtenaw	COUNTIES
Ann Arbor	344,791	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
Battle Creek	136,146	Battle Creek Urban Area	Calhoun	
Bay City	107,771	Bay City Urbanized Area	Bay	
	4,296,250	Detroit Urbanized Area	Macomb, Oakland, Wayne	
		Port Huron Urbanized Area	St. Clair	
Detroit-Warren-Livonia*		Lapeer Urban Cluster		Lapeer
		South Lyon- Howell- Brighton Urbanized Area	Livingston	
Flint	425,790	Flint Urbanized Area	Genesee	
Grand Rapids-Wyoming	774,160	Grand Rapids Urbanized Area	Kent	Barry, Montcalm, Ottawa
Jackson	160,248	Jackson Urbanized Area	Jackson	
I/c-l	326,589	Kalamazoo Urbanized Area	Kalamazoo	
Kalamazoo-Portage		Paw Paw Urban Cluster		Van Buren
Lansing-East Lansing	464,036	Lansing Urbanized Area	Clinton, Eaton, Ingham	
Midland	83,629	Midland	Midland	
Monroe	152,021	Monroe Urbanized Area	Monroe	
Muskegon-Norton Shores	172,188	Muskegon Urbanized Area	Muskegon	
Niles-Benton Harbor	156,813	Benton Harbor – St Joseph Urbanized Area	Berrien	
Saginaw-Saginaw Twp. North	200,169	Saginaw Urbanized Area	Saginaw	
South Bend-Mishawaka Indiana-Michigan (IN- MI)	52,293	South Bend, IN-MI Urbanized Area (part)	Cass	

<sup>\*</sup> The Detroit-Warren-Livonia MSA is subdivided into the Detroit-Livonia-Dearborn Metropolitan Division (Wayne Co.) and the Warren-Farmington Hills-Troy Metropolitan Division (Lapeer, Livingston, Macomb, Oakland and St. Clair Counties).

Some proposed monitoring requirements are based on micropolitan statistical areas with an <u>urban cluster</u> of at least 10,000 but less than 50,000 people. The total population in micropolitan areas in Michigan is shown in **Table 2**.

<sup>&</sup>lt;sup>1</sup> Metropolitan and Micropolitan Statistical Areas: April 1, 2000 to July 1, 2009 (CBSA-EST2009-1) Source U. S. Census Bureau, Population Release Date March 2010.

TABLE 2: COMPOSITION OF MICROPOLITAN STATISTICAL AREAS IN MICHIGAN

MICROPOLITAN AREA	URBAN CORE	MICROPOLITAN AREA POP <sup>2</sup>	Counties
Traverse City	Traverse City Urban Cluster	143,372	Grand Traverse, Benzie <sup>3</sup> , Kalkaska <sup>3</sup> , Leelanau <sup>3</sup>
Allegan	Plainwell-Otsego Urban Cluster	111,408	Allegan
Adrian	Adrian Urban Cluster	99,892	Lenawee
Midland	Midland Urban Cluster	83,629	Midland
Mount Pleasant	Mount Pleasant Urban Cluster	70,311	Isabella
Owosso	Owosso Urban Cluster	69,232	Shiawassee
Marquette	Marquette Urban Cluster	67,077	Marquette
Ionia	Ionia Urban Cluster	63,941	Ionia
Sturgis	Sturgis Urban Cluster	61,295	St. Joseph
Cadillac	Cadillac Urban Cluster	47,584	Wexford, Missaukee <sup>3</sup>
Hillsdale	Hillsdale Urban Cluster	46,229	Hillsdale
Coldwater	Coldwater Urban Cluster	45,248	Branch
Big Rapids	Big Rapids Urban Cluster	42,798	Mecosta
Alma	Alma Urban Cluster	42,476	Gratiot
Houghton	Houghton Urban Cluster	38,784	Houghton, Keweenaw <sup>3</sup>
Sault Ste. Marie	Sault Ste. Marie Urban Cluster	38,520	Chippewa
Escanaba	Escanaba Urban Cluster	37,069	Delta
Alpena	Alpena Urban Cluster	29,598	Alpena
Iron Mountain	Iron Mt-Kingsford WI U. Cluster	26,168	Dickinson
Ludington	Ludington Urban Cluster	28,680	Mason
Marinette	Marinette WI Menominee	24,029	Menominee

#### Other Monitoring Network Requirements

National Core (NCore) sites provide a full suite of measurements at one location. NCore stations collect the following measurements: ozone,  $SO_2$  (trace), CO (trace),  $NO_Y$ ,  $PM_{2.5}$  FRM, continuous  $PM_{2.5}$ , speciated  $PM_{2.5}$ , wind speed, wind direction, relative humidity, and ambient temperature. In addition, filter-based measurements are required for PM coarse ( $PM_{10-2.5}$ ) on a once every three day sampling frequency. A minimum of ten NCore sites nationwide measure lead. The NCore stations in Michigan, located at Grand Rapids – Monroe St (260810020) and Allen Park (261630001) became operational January 1, 2010, one full year ahead of schedule.

State and Local Air Monitoring Stations (SLAMS) monitors will supplement the network and improve spatial coverage. Specific network design criteria are contained in the monitoring regulations that describe the SLAMS monitoring networks for criteria pollutants. These requirements are discussed in detail in the remainder of this review.

<sup>&</sup>lt;sup>2</sup> 2010 census data

<sup>3</sup> Outlying Micropolitan County

#### **Network Review Requirements**

According to 40 CFR 58.10, an air monitoring network review should:

- Be conducted at least once a year,
- Determine if the system meets the monitoring objectives stated in Appendix D of 40 CFR, Part 58 "Network Design Criteria for Ambient Air Quality Monitoring,"
- Determine if the system meets the appropriate spatial scales and monitoring objectives, population-driven requirements, and the minimum number of stations that are required based on the likelihood of exceeding the NAAQS.
- Identify needed modifications to the network including termination and relocation of unnecessary stations,
- · Identify any new stations that are necessary,
- · Correct any inadequacies previously identified,
- Be used as a starting point for five-year regional assessments,

Elements that must be included in the network review are:

- · the EPA's Air Quality System (AQS) site identification number,
- site locations including coordinates and street address,
- · sampling and analysis methods,
- · operating schedule,
- monitoring objective and spatial scales,
- identification of those sites that are suitable and not suitable for comparison to the NAAQS (for PM<sub>2.5</sub> only),
- the MSA, CBSA, or CSA represented by each monitor,
- evidence that the siting and operation of the monitor meets 40 CFR Part 58, Appendices A (quality assurance requirements), C (ambient air quality monitoring), D (network design criteria) and E (probe and monitoring path siting criteria).

For Michigan, the site-specific data is summarized in various tables throughout the review.

The modifications to the network should address:

- new census data,
- changes in air quality levels, and;
- changes in emission patterns.

The time frame for implementation of modifications is one year from the time of the previous network review. Changes will be made on a calendar year basis whenever possible.

<sup>&</sup>lt;sup>4</sup> "Environmental Protection Agency Ambient Air Quality Surveillance Regulations." 40 CFR Part 58 Appendix D, October 17, 2006.

# **Monitor Deployment By Location**

**Table 3** summarizes the distribution of ambient air monitors by pollutant in operation in Michigan during 2015. The distinction is made between building and trailer to indicate differences in floor space and temperature control, information useful in planning deployment of new monitors.

TABLE 3: MONITOR DISTRIBUTION THROUGHOUT THE 2015 NETWORK IN MICHIGAN

Sita Name	AQS ID	್ಯಿ	PM	PM,s (EDM	Speciation	PMu	PM Coarse	3	trace CO	NO.	NOv	50°2	trace 602	Metals (TSP)	40.0%	Carbonyfs	P.Mks	Mefeoralegical	Building/Trailer
Holland	260050003	х	х								1							x	Т
Bay City	260170014		х	ж														х	T
Benzonia (Frankfort)	260190003	х																	T
Coloma	260210014	×	×															×	T
Cassopolis	260270003	×																×	В
Sault Ste. Marie +	260330901	x	×	Χþ		·												х	
Rose Lake	260370001	×																	В
Fint	260490021	X	х	х		ļ												х	T
Otisville	260492001	x							-		_							x	Ť
Harbor Beach	260630007	X																x	Ť
														Pb & 4				X	B
Belding - Reed St	260670002																	_^_	
Belding - Merrick St	260670003			-		<del> </del>						\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		Pb & 4					T
Lansing	260650012	X	Х	X		1	<del>                                     </del>			Х		X						_X	
Kalamazoo	260770008	х	X	×		-												X	T
Gr.Rapids-Wealthy St	260810007		ж																-
Gr.Rapids-Monroe St.	260810020	x	х	х	х	x	X		ж		х	ļ <u>-</u>	х	Pb & 4				×	Ţ
Evans	260810022	X				<u> </u>	<u> </u>	ļ										х	T
Tecumseh	260910007	х	Х	200	х													X	T
New Haven	260990009	X	х															х	T
Sterling Hts/Freedom Hill	260990021																	х	L.
Warren	260991003	х								.,									T
Manistee +	261010922	х	×				L											х	В
Scottville	261050007	х								<u> </u>								х	T
Houghton Lake	261130001	X	х	x						ж								х	T
Sterling State Park	261150006		х									х						х	T
Muskegon-Green Ck Rd	261210039	×																х	T
Oak Park	261250001	х	х															х	T
Pontiac	261250011																	X	
Rochester	261250012		·															х	
Jenison	261390005	х																х	T
West Olive	261390011											х						х	T
Port Huron	261470005	×	х	х	1							×						х	T
Port Huron Rural St	261470031		<u> </u>	1		<del> </del>	1	†					<b></b>	Pb & 4					
Selley	261530001	×	<del> </del>	×	<del> </del>									1207				×	T
Ypsilanti	261610008	X	x	x		<del> </del>	<b></b>	<del> </del>	1				<b></b>					×	Ť
Allen Park	261630001	×	\ \frac{1}{x}	×	×	x	×	<u> </u>	x		×	<del> </del>	×	Pb & 4	_			×	Ϊ́Τ
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River Rouge	261630005		l	$\vdash$		+		$\vdash$	-	ļ				4			╁	<del> </del>	B
Fort St (SW HS)-Detroit	261630015		×	<del> </del>	X	X	-	<b> </b>	<del> </del>		Ì	×	<del> </del>	- 4	x	х		х	
Linwood	261630016		×	<u> </u>			-	-	<del> </del>	ļ	-			1	<u> </u>		<del> </del>		B
E. 7 Mile - Detroit	261630019	×	Х			ļ	ļ <u>-</u>	<del> </del>	-	х		ļ	-			ļ		х	₿
Livonia	261630025	ļ	×			<u> </u>	1		<u> </u>	ļ	ļ	ļ							1-
Livonia Near Road	261630095	1	x	1		1	<b> </b>	×	ļ	×	<u> </u>	<b>├</b>			<b> </b>	ļ		х	T
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Wyandotte	261630036		х							1									
FIA/Ambassador Bridge	261630039		х	х									<u></u>					×	T
Eliza Howell #1	261630093							×		х								х	T
	261630094		Т	1	T			x		×		T	1	1				х	T

+ = Tribal monitor

b = BAM Unit

4 = Metals suite reduced to Mn, As, Cd, Ni

#### Quality Assurance (QA)

The MDEQ has an approved Quality Management Plan (QMP). In turn, the Air Monitoring Unit (AMU) has a Quality Assurance Project Plan (QAPP), that covers the operation of the ambient air network. The QAPP addresses criteria pollutants, air toxics, metals, and particulates including the EPA PM<sub>2.5</sub> Speciation Trends Network (STN). Separate QAPPs exist for the National Air Toxics Trend Site (NATTS) and National Core Monitoring sites (NCore). Special purpose monitoring projects also have dedicated QAPPs. Lastly, the AMU has approved standard operating procedures, standardized forms and documentation policies, and a robust audit and assessment program to ensure high data quality.

As part of the network review process, it is important to ensure that each monitor meets the specific requirements in 40 CFR Part 58, Appendix A governing proper calibration and operation, proper probe height and monitor path length. In addition, the site itself must meet specific criteria governing distances from large trees and buildings, exhaust vents, highways, etc. To address the adequacy of these operational parameters, various types of audits are performed.

Audits are conducted by the AMU's Quality Assurance (QA) Team, which has a separate reporting line of supervision. The audits are conducted on the particulate-based monitors every six months ( $PM_{2.5}$  FRM, continuous  $PM_{2.5}$  TEOM, BAM,  $PM_{2.5}$  Speciation, High Volume TSP [total suspended particulate], and  $PM_{10}$ ) and the gaseous monitors (CO, SO<sub>2</sub>, ozone, and NO<sub>2</sub>) at least once a year. All audit results are reported to AQS quarterly. The toxics monitors (volatile organic compounds [VOCs], carbonyl compounds, and poly-aromatic hydrocarbons [PAH]) are also audited once a year and the aethalometers are audited every six months by the QA Team. These audits are conducted with independent equipment and gases, which are only used for quality assurance. The AMU's QA Coordinator reviews the results from all audits.

External audits are conducted annually by the EPA. The EPA conducts Performance Evaluation Program (PEP) audits for PM<sub>2.5</sub> samplers (eight sites a year) and National Performance Audit Program (NPAP) for the gaseous monitors (20% of the sites per year) using a Thru-the-Probe audit system. The EPA also conducts program-wide Technical Systems Audits every three years to evaluate overall program operations and assess adequacy of documentation and records retention. External audits are also conducted on the laboratory operations for air toxics (VOCs and carbonyls) and metals through the use of performance evaluation samples. The concentrations of audit samples are unknown to both the AQD staff and the MDEQ Environmental Laboratory staff.

#### **Lead Monitoring Network:**

#### Background

On December 14, 2010, the EPA revised the ambient monitoring requirements to better address possible exposures to lead<sup>5</sup>. On January 5, 2015, the EPA proposed to retain the current standard. Monitoring is required for point sources that emit 0.5 tons of lead per year or more, if modeling indicates that the maximum concentration is more than half of the level of the air quality standard. If modeling indicates that there is little likelihood of violating the NAAQS, a waiver from monitoring may be obtained from the regional administrator.

The final component of the 2010 revisions to the monitoring regulations includes the addition of population-oriented lead monitors at NCore stations that are located in CBSAs with populations greater than 500,000. In the proposed monitoring regulations of 2015, the EPA has proposed to remove lead monitoring at NCore sites, provided the sites are attaining the standard.

To place these new monitoring requirements into context, the 2008 lead NAAQS is reviewed below as are changes already implemented in the lead network.

#### The 2008 Lead NAAQS

The 2008 lead NAAQS reduced the level of the standard from a maximum quarterly average of 1.5 ug/m³ to 0.15 ug/m³ as a rolling three-month average. To determine if the primary NAAQS is met, the maximum three-month average within a three-year period is compared to the level of 0.15 ug/m³.

In addition to changing the level and form of the standard, the 2008 NAAQS also changed monitoring requirements. The EPA required that ambient monitoring be performed downwind of point sources emitting one ton or more per year of lead, unless modeling proved that the sources didn't pose a health risk. In 2010, the new per ton threshold was reduced to 0.5 ton/year.

The NAAQS retained the TSP size fraction of lead, but acknowledged that agencies may, under certain conditions, measure lead as PM<sub>10</sub> if low volume sampling devices are used. Currently, the MDEQ is using high volume TSP samplers to measure lead and will continue to do so for compliance with the NAAQS and consistency with historical data. The NAAQS requires that lead sampling be conducted on a once every six day schedule. These filters are analyzed by the MDEQ laboratory using ICP/MS.

#### **Point Source-oriented Monitoring**

For 2016, there are no new facilities that need to be investigated with regards to the lead NAAQS requirements. However, there are some issues that need to be discussed. First, the MDEQ is in the process of petitioning for attainment status for the lead nonattainment area in Belding, Michigan. The Reed St. monitor (260670002) demonstrated attainment in September 2014. When the area is reclassified, the MDEQ would like to shut down one of the two existing monitors. Once the area is reclassified as attainment, the MDEQ will perform an analysis to

<sup>&</sup>lt;sup>5</sup> "Environmental Protection Agency National Ambient Air Quality Standards for Lead; Final Rule." 40 CFR parts 50, 51, 53 and 58, November 12, 2008.

determine which monitor in Belding to shutdown. The MDEQ will share this analysis with the EPA Region 5 in an upcoming annual network review before shutting down the monitor.

#### Non-source-oriented/NCore Monitoring Network Design

According to the November 12, 2008 lead NAAQS, each core based statistical area (CBSA) with a population equaling or exceeding 500,000 people shall have a lead monitoring station to measure neighborhood scale lead in the urban area. The EPA has now reversed this with the 2015 proposed monitoring regulation changes. If this regulation becomes final by the end of 2015, lead monitoring at MDEQ's NCore sites will be shutdown.

#### Lead Co-location Requirements

If a primary quality assurance organization (PQAO) has a mixture of source and non-source-oriented lead sites, the number of co-located lead sites is equal to 15% of the total number of these lead sites. **Table 4** described the deployment schedule for various components of the lead network and shows the calculations for determining the number of co-located lead sites that are required.

As shown by the table, only one co-located monitoring station is required under any of the scenarios for Michigan's lead network. Currently, the co-located site is at Dearborn. According to the *Federal Register*, the co-located site should be at the location with the highest lead concentrations, which would be at Belding (260670003). However, this is impossible because the station occupies a minimal footprint located in the right of way of the road. In addition, the MDEQ expects lead impacts in Belding to decrease significantly due to adopted abatement strategies. For these reasons, the MDEQ seeks a waiver from the co-location requirement at Belding from the Regional Administrator.

The MDEQ prefers to leave the co-located lead site at the National Air Toxics Trend Site (NATTS) at Dearborn (261630033), which is located close to many industrial processes including a steel mill, a rail yard and an incinerator. The station is sited at Salina School. Typically, NATTS sites determine lead as PM $_{10}$  using a high volume sampler and thus do not meet the monitoring requirements, which specify the use of a high volume TSP sampler or a low volume PM $_{10}$  sampler under certain instances. However, the MDEQ opted to collect co-located lead measurements as both TSP and PM $_{10}$  at the Dearborn site to continue generating trend data, promote comparability with other NATTS sites in the nation and to determine precision for both size fractions. In addition, a Met One SASS monitor supports the measurement of lead as PM $_{2.5}$ , rounding out the suite of various particle sizes. As long as the total number of lead sites in Michigan is less than ten, the co-located TSP samplers at Dearborn would fulfill the 15% co-location requirement for the lead network.

TABLE 4: DEPLOYMENT SCHEDULE FOR LEAD SITES AND CALCULATION OF THE TOTAL Number of Co-located Lead Sites

Site Name & ID	Site Purpose	2013	2013	2014	2015	2016
Dearborn (261630033)	NATTS; co-located site	operational	operational	operational	operational	operational
Grand Rapids- Monroe St. (260810020)	NCore Non- Source- oriented	operational	operational	operational	operational	proposed to discontinue*
Allen Park (261630001)	NCore Non- Source- oriented	operational	operational	operational	operational	proposed to discontinue*
Belding (260670003)	Source-oriented	operational	operational	operational	operational	operational
Belding-Reed St (260670002)	Source-oriented	operational	operational	operational	operational	operational
Vassar (261570001)	Source-oriented	operational	operational	operational	discontinued	discontinued
E Jordan (260290011)	Source-oriented	operational	discontinued	discontinued	discontinued	discontinued
Oakland Co Airport (261250013)	Source-oriented	operational	discontinued	discontinued	discontinued	discontinued
Port Huron, Rural St. (261470031)	Source-oriented		operational	operational	operational	operational
	Total No. Sites	8	7	7	6	4
No. Co-Located	Sites Required	1	1	1	1	1

**Table 5** summarizes the lead monitoring site information for the Michigan lead network. **Figure 2** shows monitoring site locations in the 2014 and 2015 network.

<sup>\*</sup> Dependent upon the finalization of the EPA air monitoring rule.

TABLE 5: MICHIGAN'S LEAD MONITORING NETWORK

Operating Schedule: 1:6 days Method: High Volu

High Volume Sampler & ICAP Spectra

	J	Fraireitous	L. M. School College	1 (14) (2) (4)	0.7.40	0.3 - 5.0		2	0
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ource O			Longitude Frequency Pumase		-85,22163 fs max cone Mirro		-82.449233     B.   max conc		-85 22000
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	_	Part.	Size		250		200		Sp
			Address		503 Mernck TSP	10 July 10 100	224 KELEB 21		545 Reed St
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	MA	Site	name and		Defining - Mernek St	T to O	ort Haron		Belding - Reed St

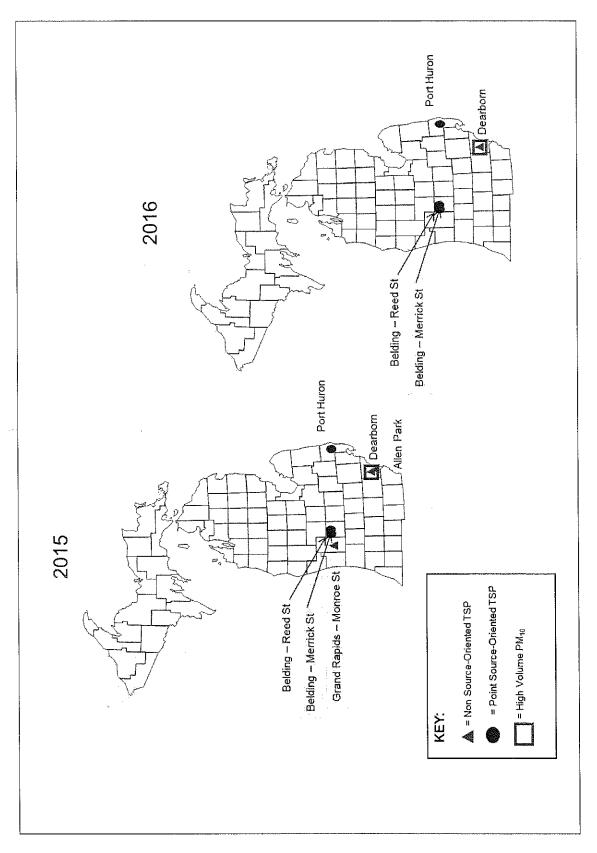
# Area Source Oriented Sites

MO	onitoring Sites											Ŷ
Site	AQS		Part			Sampling				Ostr.		Pop (3040)
Name	Site ID	Address	Size	Lathede	Longitude F	Longitude Frequency Purpose	47008e		Compte	Fatah	- 4880	Central
Grand Rapids - Nonroe St	260810020	1179 Manroe St., NW, TSP	TSP	42.984167	-85.671389	9 6	Den exp	deichbarhand	Kent	448M.II	PE	744 400
Allen Park	261630001	14700 Goddard	ISP	42 228611	-83 208333	3	1	Smithhauthand	111001	01/00/	**5	001,477
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Dearborn	261630933	2842 Wyeming	TSP	42.306666	-83,148889	6 co-loc max conc	S COLLC	leinintar hond	Marrie	8/4/50	PASS	000 P
Dearborn	261639033	2842 Viyaming	Pt 16	42.306666	-63 148889	¥.	+	Mejohkortood	Marmo	274.50	1 2	4,250,250
Dearborn	284630033	28.43 Micromina	044.40	333306.61	4 4 PODG 4			and the second	24.04.02	25 1134	GW.	4, 285, 251
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<sup>1</sup>CBSA Key:

DWL = Detroit-Warren-Livonia Core Based Statistical Area GW = Grant Rapids-Wyoming Core Based Statistical Area

FIGURE 2: MICHIGAN'S LEAD MONITORING NETWORK



#### Waiver(s) From Lead Monitoring

In the Network Review that was due July 1, 2009, waivers from monitoring were sought for point sources where modeling indicated there was little likelihood to violate the NAAQS. These waivers were renewed again in July 2014. According to the waiver process, new waivers from monitoring for these sources need to be applied for five years after the first waiver was obtained. Therefore, the MDEQ will seek a waiver renewal in July 2019.

#### Lead Quality Assurance (QA)

The site operator conducts a precision flow check each month. The flow check values are sent to the QA coordinator each quarter. An independent audit is conducted by a member of the AMU's QA Team every six months. The auditor is in a separate line of reporting authority from the site operator and uses independent, dedicated equipment to perform the flow rate audit. The auditor also assesses the condition of the monitor and siting criteria. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files. The audit results are uploaded to the EPA's AQS database each quarter.

The MDEQ Laboratory participates in an external performance testing program that is administered by the EPA. External lead PEP audits are conducted annually by the EPA. For this audit, the EPA sends a filter strip that is spiked with a known concentration of lead. The laboratory reports the result to the EPA and it is compared to the "true" value. A co-located lead filter is sent to the EPA Region 9 lab once per quarter to assess laboratory precision.

#### Plans for the 2016 Lead Monitoring Network

In 2016, the MDEQ is planning to continue to collect high volume TSP lead measurements at the NATTS site:

- Dearborn NATTS site (261630033)
- Co-located Dearborn NATTS (261630033)

The MDEQ is also planning to continue the collection of co-located PM<sub>10</sub> lead at the Dearborn (261630033) NATTS site during 2016.

In 2016, the MDEQ is planning to continue lead source oriented measurements at:

- Belding–Reed St. (260670002) TSP lead monitoring
- Port Huron (261470031) TSP lead monitoring
- Belding-Merrick St. (260670003) TSP lead monitoring

In 2016, depending on the finalization of the EPA's air monitoring rule, the MDEQ is planning to discontinue collecting lead measurements using high volume TSP samplers at the NCore sites in:

- Grand Rapids–Monroe St. (260810020)
- Allen Park (261630001)

#### NCore Monitoring Network:

The purpose of the NCore stations is to collect a variety of air quality measurements that can be used to provide an integrated approach to air quality management. Collection of a suite of measurements at a single site improves our understanding of how concentrations of various pollutants are inter-related and can evaluate the effectiveness of control programs. Data from NCore sites is also used for the determination of air quality trends, for model evaluation and for attainment purposes. Reference or equivalent methods must be used.

#### **Network Design**

Neighborhood and urban scale measurements are to be made at one NCore site per state. Some states, including Michigan, have more than one major population center or multiple airsheds with unique characteristics, so two to three NCore stations are required to adequately characterize air quality. Sampling at NCore sites should use a spatial scale of neighborhood (up to 4 km) or urban (4 km to 50 km).

There are a limited number of rural NCore stations. These NCore sites are located away from the influences of major sources, are sited in areas of relatively homogeneous geography, and should sample on a regional scale or larger. There are no rural NCore sites in Michigan.

Whether urban or rural, the *Federal Register*<sup>6</sup> specifies the minimum parameters that each NCore site must measure:

- Continuous PM<sub>2.5</sub>
- 24-hr PM<sub>2.5</sub>
- Speciated PM<sub>2.5</sub>
- ▶ PM<sub>10--2.5</sub>
- Ozone
- \$O<sub>2</sub>
- CO
- NO/NO<sub>Y</sub>
- Wind speed
- Wind direction
- Relative humidity
- Outdoor temperature
- Lead (2015 proposal to discontinue)

#### Michigan NCore Sites

The MDEQ's NCore sites are located at Grand Rapids-Monroe St. (260810020) in the Grand Rapids-Wyoming CBSA and at Allen Park (261630001) in the Detroit-Warren-Livonia CBSA. Details were provided in the 2010 Network Review.

**Tables 6** and **7** list the parameters measured at Grand Rapids-Monroe St. (260810020) and Allen Park (261630001), respectively. Start dates are also shown.

<sup>&</sup>lt;sup>6</sup> "Environmental Protection Agency National Ambient Air Quality Standards for Lead; Final Rule." 40 CFR Parts 50, 51, 53 and 58, November 12, 2008.

The speciation samplers at the MDEQ NCore stations sample on a once every three day sampling schedule to meet the NCore monitoring requirements.

Low volume  $PM_{10}$  was added to the Grand Rapids–Monroe St. (260810020) site on January 14, 2010 and was added to the Allen Park (261630001) site on January 8, 2010. Lead was added to both sites in January 2010. Humidity was added to the Grand Rapids–Monroe St. (260810020) NCore station on March 3, 2010.

Site specific data for Michigan's NCore network is summarized in **Table 8**. A map showing the locations of NCore sites is displayed in **Figure 3**.

#### **NCore Quality Assurance**

The MDEQ's NCore stations contain a variety of monitors that are required to meet the federal requirements for NCore stations. Quality assurance is discussed for each type of monitor in the appropriate section of the network review.

## Plans for 2016 NCore Monitoring Network

In 2016, the MDEQ is planning to continue to collect the measurements required for the NCore program at the following sites:

- Grand Rapids-Monroe St. (260810020)
- Allen Park (261630001)
- Lead monitoring will be discontinued at both sites, provided the 2015 proposed monitoring regulations are finalized.

TABLE 6: MEASUREMENTS COLLECTED AT THE GRAND RAPIDS - MONROE ST. (260810020) NCORE SITE

				1		EXISTING	NEW MONITOR	
PARAMETER	DESIGNATION	SPATIAL	SAMPLING	INSTRUMENT	МЕТНОВ	MONITOR START UP DATE	ANTICIPATED START UP DATE	COMMENTS
PM 2.5 continuous	NCore/AQI	Neighborhood	Continuous	R&PTEOM 1400 a	tapered element oscillating microbalance	11/4/99		DOES NOT meet FEM or ARM requirements
PM <sub>2.5</sub> FRM	NCore	Neighborhood	1:3 days	R & P Partisol plus 2025	manual collection, gravimetric analysis	10/23/98	I	No.
PM 2.5 Speciation	NCore	Neighborhood	1:3 days	Met One SASS + URG 3000N	manual collection, laboratory analysis*	6/1/02 at 1:6 sampling frequency	_	Freq. changed to 1:3 on 1/1/2011
Trace CO	NCore/AQI	Neighborhood	Continuous	API 300 eu/ TECO 48 i	non-dispersive infra red	4/25/07	-	probe height 5 m
Trace SO <sub>2</sub>	NCore/AQI	Neighborhood	Confinuous	API 100 eu/ TECO 43i	UV fluorescence	4/1/08	1	probe height 5 m
NOy	NCore/AQI	Neighborhood	Continuous	TECO 42C	chemiluminescece	4/1/08	l	external converter installed at 10 m
Ozone	NCore/AQI was	Neighborhood	Continuous	API 400 A1E	UV absorption	4/24/80	-	Year round
Lead	Non source	Neighborhood	1:6 days	General Metal Works Hi Vol filter based	manual collection, ICP/MS analysis	1/8/10	1	Proposed to discontinue in 2015
PM <sub>10-2.5</sub> mass	NCore	Neighborhood	1:3 days	R & P Partisol plus 2025	manual collection, gravimetric analysis	7/16/10		
PM <sub>10-2.5</sub> Continuous	With			1	-	1	-	Not planned
MS	NCore	-	Continuous	R. M. Young Prop. Anemom. & vane	vector summation	1/1/88	1	At 10 m
WD	NCore	1	Continuous	R. M. Young Prop. Anemom. & vane	vector summation	1/1/88	1	At 10 m
Relative Humidity	NCore	Serve A4	Continuous	R. M. Young	resistance hygrometer	3/3/10		> 4 m
Outdoor Temperature	NCore		Continuous	R. M. Young	thermometer	7/15/93		× 4 m
Sigma Theta	SLAMS	-	Continuous	R. M. Young Prop. Anemom. & vane	calculation	1/16/01	•	Optional
Barometric Pressure	SLAMS	ļ	Continuous	R. M. Young	electronic pressure sensor	7/15/93		Optional
PM <sub>10</sub> Hi-vol	SLAMS	Neighborhood	1:6 days	Hi-vol	manual collection, gravimetric analysis	1/1/85	1	
	and the constitution of its	n obrometography	V Day Flintescence	(XRE) and thermal on	*I chandra, makeric conciete of inn chromotography X. Pay Flipneschence (XRF) and thermal notices analysis for ions, trace metals and forms of carbon, respectively.	e metals and forms of cart	non respectively.	

<sup>\*</sup>Laboratory analysis consists of ion chromatography, X-Ray Fluorescence (XRF) and thermal optical analysis for ions, trace metals and forms of carbon, respectively.

TABLE 7: MEASUREMENTS COLLECTED AT THE ALLEN PARK (261630001) NCORE SITE

			MEN S COLL	TO ED AT THE ALL	ACTE 1. INITIACONCINING COLLECTED AT THE ALLEN FARK (ZO 1030001) NCORE SITE	JON I NORE	SITE	
Parameter	DESIGNATION	SPATIAL	SAMPLING FREQUENCY	INSTRUMENT TYPE	Метнор	EXISTING MONITOR START UP DATE	NEW MONITOR ANTICIPATED START UP DATE	COMMENTS
PM <sub>2.5</sub> continuous	NCore/AQI	Neighborhood	Continuous	R&PTEOM1400a	tapered element oscillating microbalance	2/1/01		DOES NOT meet FEM or ARM
PM <sub>2.5</sub> FRM mass	NCore	Neighborhood	1:1 day	R & P Partisol plus 2025	manual collection, gravimetric analysis	5/12/99		
PM <sub>2.5</sub> Speciation	NCore	Neighborhood	1:3 day	Met One Super SASS + URG 3000N + IMPROVE carbon channel	manual collection, laboratory analysis*	12/1/00		
Trace CO	NCore/AQI	Neighborhood	Continuous	API 300 eu/ TECO 48 i	non-dispersive infra red	6/1/07		4 m probe ht
Trace SO <sub>2</sub>	NCore/AQI	Neighborhood	Continuous	API 100 eu / TECO 43 i as	UV fluorescence	4/1/08	1	4 m probe ht
NO <sub>y</sub>	NCore/AQI	Neighborhood	Continuous	TECO 42C	chemiluminescece	4/1/08	-	external converter installed at 10 m
Ozone	NCore/AQI was NAMS	Neighborhood	Continuous	API 400 E	UV absorption	1/1/80	1	Year round
Lead	Non source	Neighborhood	1:6 days	General Metal Works Hi Vol filter based	manual collection, ICP/MS analysis	3/2/01 to 3/31/07: 1/2/10		Proposed to
PM <sub>10</sub> -2.5 mass	NCore	Neighborhood	1:3 days	R & P Partisol plus 2025	manual collection, gravimetric analysis	7/16/10		
PM <sub>10-2.5</sub> Continuous				1 2 4	Harrie A.		Uma	Not planned
MS.	NCore		Continuous	R. M. Young Prop. Anemom. & vane	vector summation	10/18/81	1	At 10 m
ΦM	NCore	-	Continuous	R. M. Young Prop. Anemom. & vane	vector summation	10/18/81		At 10 m
Relative Humidity	NCore	1	Continuous	R. M. Young	resistance hygrometer	1/1/00		× 4 m
Outdoor Temperature	NCore		Continuous	R. M. Young	thermometer	1/1/00	-	> 4 m
Sigma Theta	SLAMS		Continuous	R. M. Young Prop. Anemom. & vane	calculation	9/1/01		Optional
Barometric Pressure	SLAMS	1	Continuous	R. M. Young	electronic pressure sensor	1/5/71		Optional
Black Carbon	SLAMS		Continuous	Magee large spot AE21	optical absorption	12/19/03		Not Req by NCore
PM <sub>10</sub> Hi-vol	Was NAMS	Neighborhood	1:6 days	Hi-vol	manual collection,	9/12/87		
* Labo	ratory analysis consis	ts of ion chromator	graphy, X-Ray Fluo	rescence (XRF) and their	* Laboratory analysis consists of ion chromatography. X-Ray Fluorescence (XRF) and thermal portion analysis for lone, trace metals and forms of markon, regardlered	ne trace metals and	forms of carbon page	otivoky

Laboratory analysis consists of ion chromatography, X-Ray Fluorescence (XRF) and thermal optical analysis for ions, trace metals and forms of carbon, respectively.

TABLE 8: MICHIGAN'S NCORE MONITORING NETWORK

Mon								Pop		
Site	AQS							Date		(2010
Name	Site ID	Address	Latitude	Longitude	Purpose	Scale	County	Estab,	CBSA'	Census)
Grand Rapids - Monroe St	260810020	1179 Monroe St., NW,	42.98417	-85,6714	Pop. Exp.	Neighborhoo	Kent	1/1/10	GW	774,160
Allen Park	261630001	14700 Goddard	42.22861	-83.2083	Рор. Ехр.	Neighborhoo	Wayne	1/1/10	DWL	4,296,250
<sup>1</sup> CBSA Key:		etroit-Warren-Livonia and Rapids-Wyoming								

FIGURE 3: MICHIGAN'S NCORE MONITORING NETWORK



#### Ozone Monitoring Network:

As a result of the October 17, 2006 monitoring regulations, the minimum number of required ozone sites in an MSA were changed. In addition, due to the 2000 census, MSA boundaries were modified and population totals tied to measurements of ambient air quality were increased. A monitor with a design value (using the most recent three years of data) that is ≥ 85% of the ozone NAAQS has a higher probability of violating the standard. Therefore, the EPA requires more monitors in these MSAs. In other instances, the number of monitors may be reduced if the design value is greater than 115% of the NAAQS.7 Note: background and transport ozone monitors are still required, but are not shown in Table 9.

TABLE 9: SLAMS MINIMUM OZONE MONITORING REQUIREMENTS

MSA POPULATION <sup>1,2</sup>	MOST RECENT THREE-YEAR DESIGN VALUE CONCENTRATIONS ≥ 85% OF ANY OZONE NAAQS <sup>3</sup>	MOST RECENT THREE-YEAR DESIGN VALUE CONCENTRATIONS < 85% OF ANY OZONE NAAQS <sup>3,4</sup>				
> 10 million	4	2				
4 - 10 million	3	1				
350,000 - < 4 million	2	1				
50,000 <b>-</b> < 350,000 <sup>5</sup>	1	0				

<sup>&</sup>lt;sup>1</sup> Minimum monitoring requirements apply to the MSA.

<sup>5</sup> MSA must contain an urbanized area of 50,000 or more population.

Applying the requirements described in Table 9 to Michigan's MSAs, population totals and the most recent 3-year design values results in a minimum ozone network design summarized in Table 108. All monitors in Michigan are within 85% of the ozone NAAQS of 0.075 ppm.

Figure 4 illustrates changes in the 3-year averages of the fourth highest ozone values, called design values, from 2010 to 2014. When contemplating changes to the ozone network, it is important to consider changes in design values in nonattainment areas. However, the level of the NAAQS may become more stringent, and until we know the impact of these possible changes, the MDEQ is reluctant to alter the ozone network. Individual monitors and attainment status are discussed below.

<sup>&</sup>lt;sup>2</sup> Population based on the latest available census figures.

<sup>&</sup>lt;sup>3</sup> The ozone NAAQS levels and forms are defined in 40 CFR Part 50.

These minimum monitoring requirements apply in the absence of a design value.

 $<sup>^7</sup>$  Table D-2 of Appendix D to Part 58.

<sup>&</sup>lt;sup>8</sup> The proposed changes to the ozone NAAQS have changed the data handling procedures. Instead of truncating any numbers to the right of the third decimal place, values are to be rounded. Table 19 retains the truncation convention because the proposed change hasn't been finalized yet.

Table 10: Application of Minimum Ozone Requirements in the October 17, 2006 Final Revision to the Monitoring Regulation to Michigan's Ozone Network

Table 17: Application of Minimum Ozone Monitoring Requirements in the October 17, 2006 Final Revision to the Monitoring Regulation to Michigan's Ozone Network

NAAQS: 0.075 ppm >= 85% 0.063 ppm

Decimals to the right of the third decimal place are truncated.

The 3-year O3 average at the MSA Design Value site is shown in bold.

CBSA	2010 Population	Counties	Existing Monitors	most recent 3- year O3 design value	monitors	
Detroit-Warren-Livonia Metro Area	4,296,250	Macomb	New Haven	0.074	3	
			Warren	0.072		
		Oakland	Oak Park	0.071		
		Wayne	Allen Park	0.068		
			Detroit - E 7 Mile	0.074		
		Lapeer				
		St Clair	Port Huron	0.074		
		Livingston				
Flint Metro Area	425,790	Genesee	Flint	0.072	2	
			Otisville	0.072		
Monroe Metro Area	152,021	Monroe				
Ann Arbor Metro Area	344,791	Washtenaw	Ypsilanti	0.073	1	
			Grand Rapids -			
Grand Rapids-Wyoming Metro Area	774,160	Kent	Monroe St	0.071	2	
			Evans	0.070		
		Barry		•		
		Newaygo	***			
		lonia	-respirate			
Holland-Grand Haven Metro Area	263,801	Ottawa	Jenison	0.075	1	
			Muskegon -			
Muskegon-Norton Shores Metro Area	172,188	Muskegon	Green Creek Rd	0.079	1	
Lansing-East Lansing Metro Area	464,036	Clinton	Rose Lake	0.069	2	
	ē	Ingham	Lansing	0.070		
		Eaton				
Bay City Metro Area	107,771	Вау	****			
Saginaw-Saginaw Twp N Metro Area	200,169	Saginaw				
Kalamazoo-Portage Metro Area	326,589	Kalamazoo	Kalamazoo	0.073	1	
	*	Van Buren				
Niles-Benton Harbor Metro Area	156,813	Berrien	Coloma	0.079	1	
Jackson Metro Area	160,248	Jackson		,,,		
Battle Creek Metro Area	136,146	Calhoun		,····,··,··,···		
South Berid Mishawaka Metro Area IN/MI		Cass	Cassopolis	0.073	. 1	
	· · · · · · · · · · · · · · · · · · ·		•			
Other areas:	Comments		<b>-</b> .	an an ann		
	transport site		Tecumseh	0.073		
		Benzie	Frankfort	0.073		
		Huron	Harbor Beach	0.071		
	_	Allegan	Holland	0.063		
.E	background site		Houghton lake	0.070		
		Mason	Scottville	0.074		
		Schoolcraft	Seney	0.073		
	tribal site	Manistee	Manistee	0.072		
		Chippewa	Sault Ste. Marie	0.065		

2010-2012

2011-2013

2012-2014

A Ozone Monitors

> 0.075 ppm

FIGURE 4: COMPARISON OF 4<sup>TH</sup> HIGHEST 8-HOUR OZONE VALUES AVERAGED OVER THREE YEARS 2010-2012, 2011-2013 AND 2012-2014

In southeast Michigan, New Haven (260990009) has been the design value site for many years, measuring maximum ozone concentrations downwind from Detroit. However, in 2009, the Detroit-E 7 Mile (261630019) location became the new design value site for the Detroit-Warren-Livonia MSA. The 2012-2014 data shows Detroit-E 7 Mile to be the design value site, however New Haven and Port Huron (261470005) have equal three-year averages. The location of the maximum ozone concentration has moved about 19 miles closer to the urban center city area, possibly due to changes in the amount, type and location of ozone precursor emissions. Allen Park (261630001) is upwind of the central business district and is an NCore site for the Detroit-Warren-Livonia MSA. As such, the MDEQ is required to measure ozone over the entire year at the Allen Park (261630001) site, instead of only during the April through September ozone season in Michigan. Although three ozone sites have been identified for the Detroit-Warren-Livonia MSA, EPA Regional staff have indicated that Warren (260991003) may be becoming the new design value site for that area. The Oak Park (261250001) and Port Huron (261470005) monitors are the only ozone sites in Oakland and St. Clair Counties, respectively. All monitors in Southeast Michigan are meeting the current ozone standard.

Two monitors are required in the Ann Arbor MSA and consist of the Ypsilanti monitor (261610008) and the downwind monitor in Oak Park (261250001). The urban center city location coupled with a downwind maximum concentration site is a carry-over from the defunct NAMS network. There is not sufficient space in Washtenaw County to site a downwind monitor to measure maximum ozone concentrations, so Oakland County houses the downwind site although it is outside of the boundary of the Ann Arbor MSA. The upwind/downwind configuration will be retained wherever possible to preserve historical trend data.

Two monitors are required in the Flint MSA; they consist of the urban center city site in Flint (260490021) and the downwind site at Otisville (260492001).

Two ozone monitors are also required in the Grand Rapids-Wyoming MSA. They consist of the urban center city site in Grand Rapids on Monroe St. (260810020) and the downwind site at Evans (260810022).

Two monitors are required in the Lansing-East Lansing MSA consisting of the urban center city site in Lansing (260650012) and the downwind Rose Lake (260370001) location.

A single ozone monitor is required in the MSAs of Holland-Grand Haven, Muskegon-Norton Shores, Kalamazoo-Portage, Niles-Benton Harbor, and South Bend-Mishawaka. The Jenison (261390005), Muskegon-Green Creek Rd. (261210039), Kalamazoo (260770008), Coloma (260210014) and Cassopolis (260270003) monitors fulfill these requirements, respectively. Coloma (260210014) and Muskegon-Green Creek Rd. (261210039) are violating the 0.075 ppm 8-hour ozone NAAQS.

The ozone monitor in Holland (260050003) is in Allegan County and is violating the 0.075 ppm 8-hour ozone NAAQS. This site continually measures the highest ozone values in the state and had historically been the highest in the region.

The Lake Michigan Air Directors Consortium (LADCO) created the map shown in **Figure 5** comparing ozone concentrations across the region.

Tecumseh (260910007) measures ozone transport into southeast Michigan and is required by Michigan's maintenance plan. Harbor Beach (260630007) measures transport out of southeast Michigan under southwesterly winds. Scottville (261050007) and Benzonia (260190003) are sited to measure transport of ozone along Lake Michigan and have been in operation for eight and 14 years, respectively. These two sites are also an important part of Michigan's maintenance plan. Houghton Lake (261130001) and Seney (261530001) measure background ozone levels in the Lower and Upper Peninsulas, respectively.

To the best of our knowledge, the tribal ozone sites in Manistee (261010922) and in Sault Ste Marie (260330901) will continue to operate.

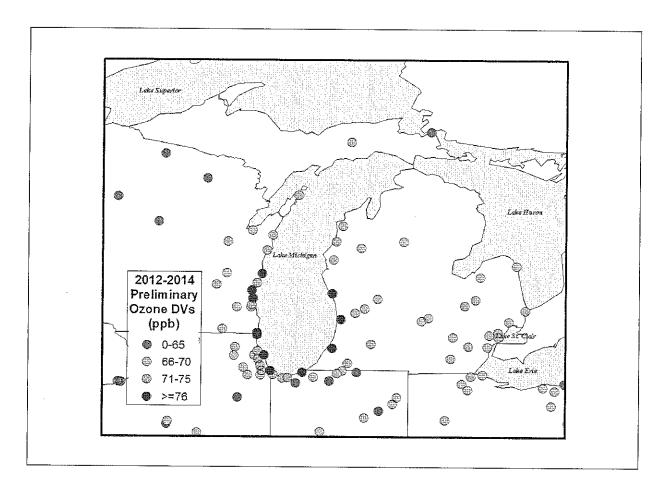


FIGURE 5: OZONE DESIGN VALUES 2012 - 20149

**Table 11** summarizes the ozone monitoring site information for sites that were in existence in 2015 and are planned to be operational in 2016. **Figure 6** illustrates the geographical distribution of this network.

<sup>&</sup>lt;sup>9</sup> Map provided by D. Kenski, Lake Michigan Air Directors Consortium

#### TABLE 11: MICHIGAN'S OZONE MONITORING NETWORK

Operating Schedule Hourly, April 1 to September 30; NCore operate hourly all year
Houghton Lake and Lansing operate hourly all year
Method: Ultra Violet Absorption Continuous Monitor

Former NAMS sites are shown in bold.

SLAMS Stations

Monitoring Sites			NCore sites are shown in italics							Pop	
Site	AGS							Start		(2010	
Name	Site ID	Address	Latitode	Longitude	Ригрове	Scale	County	Date	CB9A 1	Cansus):	
Rose Lake	260370001	8562 E Stoff Rd	42.7983	-84,39389	тах сопс	urban	Clinton	6/7179	LEL	464,036	
Flient	260490021	Whaley Park, 3610 lowa	43.0472	-83.67028	рор ехр	nghbrhd	Genesee	6/16/92	F	425,790	
Otisville	260492001	G11107 Washburn Rd	43.1683	-83.46167		urban	Genesee	5/13/60	F	425,790	
Lansing	260650012	220 N Pennsylvania	42.7386	-84.53472	рор ехр	nghbrhd	Ingham	9/5/80	LEL	464,036	
GR - Monroe St	260810020	1179 Monroe NW	42,9842	-85.6714	рор ехр	nghbrhd	Kent	4/24/80	GW	774,160	
Warren	260991003	29990 Hoover	42.5133	-83.00611	max conc	urban	Macomb	1/1/77	DWL	4,296,250	
Hošand	260050603	966 W 32** St	42.7678	-86,14861	тах свис	arban	Allegaπ	8/25/92	A	111,49	
Frankfori / Benzonia	260190003	West St., Senzonia Twp.	44.61694		тах сепс	regional	Benzie	7/28/92	Not in CBSA	N/A	
Союта	280210014	Paw Paw WWTP, 4689 Defield Rd ,Coloma	42.1978	-86.30972	тах свис	regional	Berrien	8/3/92	NBH	155,81	
Cassapols	260278003	Ross Beatty High School, 22721 Diamond	41.8956	-86,00167	рар ехр	urban	Cass	5/18/91	SBM	52,29	
Harbor Beach	260630007	1172 S. M 25, Sand Beach Twp.	43.8364	-82.64306	backgrd	regional	Huron	4/1/94	Not in: CBSA	NE	
Kalamazoo	280770008	Fairgrounds, 2500 Lake St	42.2781	-85.54194	pap exp	nghbrhá	Kalamazoo	6/1/92	KP	326,58	
Eyans	266819022	10300 14 Mile Road, NE	43.1767	-85.41667	пах салс	urban	Kent	4/1/99	GW	774,16	
Teoumseh	260910007	5792 Reisin Center Highway		-83.94667		regional	Lenawee	7/6/93	Not in CBSA	N/A	
New Haven	260990009	57700 Gratiott	42,7314			urban	Mecamb	7/14/80	GWL	4,296,25	
Houghten Lake	281130601	1769 S Jeffs Road	44.3106		background	regional	Missaukea	4/1/98	Not in CBSA	N/A	
Scottville	261050007	525 W US 10	43.9533			regional	Mason	4/1/98	Not in: CBSA	N//	
Muskegon - Green Ck	281210039	1349 Green Creek Road	43.2781	-86.31111		regional	Muskegon	5/1/91	MNS	172,18	
Oak Park	261250001	13701 Oak Park Blvd.	42.4631	-83.18333	рар өхр	urban	Cakland	1,/9/81	DWL	4,296,25	
Jenison	281390005	6981 28Th Ave. Georgetown Twp.	42.8944	-85.35278	рер ехр	urban	Ottawa	4/1/89	HGH	263,80	
Port Huron	261470005	2525 Dave Ad	42,9533	-82.45639	pap exp	urban	Saint Clair	2/28/81	DWL	4,256,25	
Seney	281530001	Seney Wildlife Refuge, HCR 2 Box 1	46.2889			regional	Schoolcraft	1/15/02	Not in CBSA	N/A	
Vpsilanti	261510008	555 Towner Ave	42.2406		pop exo	aghlarhd	Weshtenaw	4/1/00	A,A,	344,79	
Allan Park	261630001	14700 Goddard	42.2286		сор ехр	nghbrhd	Wayne	1/1/80	DWL	4,296,250	
Detroil - E 7 Mile	261630019	11600 East Seven Mile Road	42.4308	-83.00028	max conc	นศรสก	Wayne	4/11/77	DWL	4,29€,25	

Tribal Stations

	Моліі	oring Sites								Pop
Site	AIRS						1	Stort		(2010
Name	Site ID	Address	Latitude	Longitude	Purpose	Scale	County	Dete	CBSA 1	Ceពុខ៤៩)
Manistee	261010922	3031 Damres Rd	44.307	-86.24268	transport	regional	Manustee	4/1/06	Not in CBSA	WA
Sault Ste. Marie	260330901	850 W Easterday Ave	46.4936	-84.3641	transport	nghbrhd	Chippewa	1/1/12	Not in CBSA	N/A

1 CBSA Key:

A = Allegan Micropolitan Area

AA = Ann Arbor Metro. Area
DWL= Detroit-Warren-Livonia Metro. Area F = Flint Metro Area

GW=Grand Rapids-Wyoming Metro. Area

HGH = Holland-Grand Haven Metro. Area KP= Kalamazoo-Portage Metro. Area LEL= Lansing-E. Lansing Metro. Area MNS = Muskegon-Norton Shores Matro. Area NBH = Nites-Benton Harbor Metro. Area SBM= South Bend-Mishawaka Metro. Area (IN/MI)

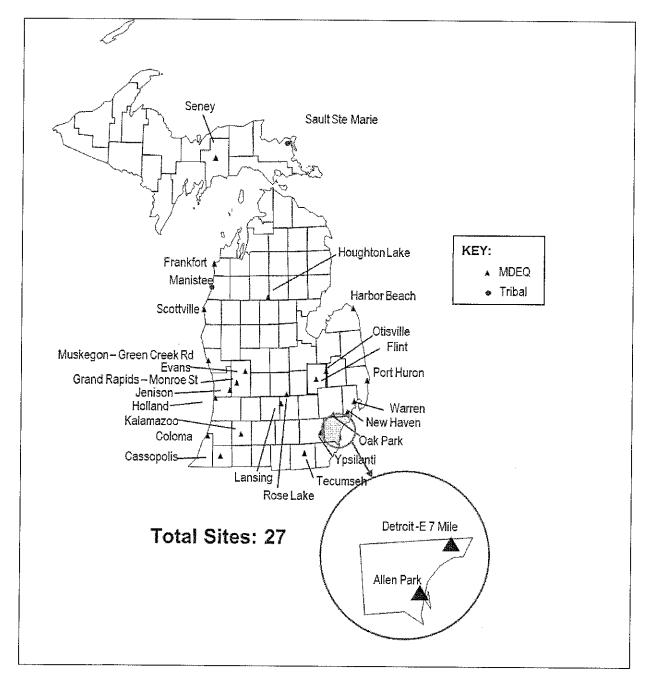


FIGURE 6: MICHIGAN'S OZONE NETWORK

#### Ozone Season & Modeling

With the enactment of the 0.075 ppm 8-hour primary NAAQS, the length of the ozone season was modified in some areas. While there were no changes to Michigan's ozone season, which extends from April 1 through September 30, the new ozone NAAQS proposal extends the ozone season in Michigan from March 1 through October 31. When the new NAAQs is finalized the MDEQ will adjust the length of the ozone season in Michigan.

With the new 1-hour NO<sub>2</sub> NAAQS, modeling conducted as part of the permitting process for new source review (NSR) has indicated that many facilities in Michigan could violate the standard. More refined modeling is an option using the Ozone Limiting Method or Plume Volume Molar Ratio Method (PVMRM), but more site-specific 1-hour NO<sub>2</sub> background levels, as well as year around ozone values, are necessary. Specifically, modeling staff need five years of both ozone and NO<sub>2</sub> data collected in small cities, urban and rural areas. While Allen Park (2616309001) and Grand Rapids–Monroe St. (260810020) generate ozone values in urban areas throughout the year, levels in smaller cities and rural areas were not available. Therefore, beginning October 1, 2010, the MDEQ began to monitor for ozone throughout the year at the Lansing (260650012) and Houghton Lake (261130001) stations. The collection of additional NO<sub>2</sub> data to support NSR modeling is discussed in the NO<sub>2</sub> section.

#### **Ozone Quality Assurance**

Site operators conduct precision checks on the monitors every two weeks. The results of the precision checks are sent to the QA Coordinator for review each quarter. Each ozone monitor is also audited annually by the AMU's QA Team. The audit utilizes a dedicated ozone photometer to assess the accuracy of the station monitor. The auditor also assesses the monitoring system (inspecting the sample line, filters, and the inlet probe), siting, and documentation of precision checks. The results of the ozone audits and precision checks indicate whether the monitor is meeting the measurement quality objectives. The AMU uploads the results of the precision checks and audits to the EPA's AQS database each quarter. The QA Coordinator reviews all audits and hard copies are retained in the QA files.

The EPA conducts thru-the-probe audits of 20% of the MDEQ's ozone monitors each year. The audit consists of delivering four levels of ozone to the station monitor through the probe. The percent difference that is measured by the auditor's monitor is compared to the station monitor. The auditor also assesses station and monitoring siting criteria. The EPA auditor provides the AMU with a copy of the audit results and uploads the audit data to AQS.

## Plans for the 2016 Ozone Monitoring Network

Beginning October 1, 2009, the MDEQ began collecting ozone measurements all year at the NCore sites and plans to continue through 2016:

- Grand Rapids–Monroe St. (260810020)
- Alien Park (261630001).

To support NSR modeling projects, the MDEQ will continue to collect ozone measurements all year through 2016:

- Lansing (260650012)
- Houghton Lake (261130001) (special purpose monitor)

The current ozone network meets the minimum design specifications in 40 CFR Part 58. No ozone site reductions are planned at this time. The following monitors are planned to be retained as part of the 2016 ozone network; operating April 1 through September 30 or longer if the EPA extends the ozone season:

- Holland (260050003)
- Frankfort/Benzonia (260190003)
- Coloma (260210014)
- Cassopolis (260270003)
- Rose Lake (260370001)
- Flint (260490021)
- Otisville (260492001)
- Harbor Beach (260630007) (downwind monitor)
- Kalamazoo (260770008)
- Evans (260810022)
- Tecumseh (260910007) (background monitor)
- New Haven (260990009)
- Warren (260991003)
- Scottville (261050007)
- Muskegon–Green Creek Rd. (261210039)
- Oak Park (261250001)
- Jenison (261390005)
- Port Huron (261470005)
- Seney (261530001)
- Ypsilanti (261610008)
- Detroit-E 7 Mile (261630019)

To the best of our knowledge, these tribal monitors will also continue to operate in 2016:

- Manistee (261050922) (tribal monitor)
- Sault Ste. Marie (260330901) (tribal monitor)

## PM<sub>2.5</sub> FRM Monitoring Network:

The January 15, 2013 revision to the PM NAAQS lowered the  $PM_{2.5}$  annual average from 15.0  $\mu g/m^3$  to 12.0  $\mu g/m^3$ . All sites in Michigan are currently meeting this standard.

The October 17, 2006 changes to the monitoring regulations impacted the minimum number of  $PM_{2.5}$  sites in an MSA, as shown in **Table 13**.<sup>10</sup> In addition to these minimum requirements, background and transport monitors are required.

Although speciation monitoring is required, details specifying the exact number of sites and their sampling frequency were not stated in the October 17, 2006 regulations. However, the continued operation of the speciation trends site Allen Park (261630001) on a once every three day sampling schedule is required.

The regulations also allow states to discontinue FRM monitors if they can operate continuous samplers in a way that qualifies them to be Approved Regional Method (ARM) or Federal Equivalent Method (FEM) samplers. Due to the high levels of nitrate and humidity in the Midwest, the continuous monitors used by the MDEQ (TEOMs), as well of many of the other monitors operated by states in the Midwest show a bias. Therefore, the MDEQ will avoid deploying any continuous monitors that have ARM or FEM status.

Michigan does not spatially average  $PM_{2.5}$  values from multiple sites to determine attainment with the annual  $PM_{2.5}$  NAAQS. Therefore, if a  $PM_{2.5}$  monitor that is violating the NAAQS must be removed due to loss of access or funding, a replacement site need not be found, if the annual and/or 24-hour design value site(s) in that MSA are still operational. The attainment status of the area is dependent upon the design value sites.

TABLE 12: PM<sub>2.5</sub> MINIMUM MONITORING REQUIREMENTS

MSA POPULATION <sup>1,2</sup>	MOST RECENT THREE-YEAR DESIGN VALUE CONCENTRATIONS ≥ 85% OF ANY PM <sub>2.5</sub> NAAQS <sup>3</sup>	MOST RECENT THREE-YEAR DESIGN VALUE CONCENTRATIONS < 85% OF ANY PM <sub>2.5</sub> NAAQS <sup>3,4</sup>
> 1,000,000	3	2
500,000 - < 1,000,000	2	1
$50,000 - \le 500,000^5$	1	0

Minimum monitoring requirements apply to the MSA.

The regulations also state that any FRM monitors that are within  $\pm$  5% of the level of the 24-hour NAAQS must sample on a daily sampling frequency. The monitoring regulations also state that 50% of all required FRM sites must co-locate continuous PM<sub>2.5</sub> measurements.

Applying **Table 12** to Michigan's MSAs, population totals and most recent three-year design values results in **Table 13**. Design values that are shown in bold represent the controlling site in each MSA, which is also called the design value site.

<sup>&</sup>lt;sup>2</sup> Population based on the latest available census figures.

<sup>&</sup>lt;sup>3</sup> The PM<sub>2,5</sub> NAAQS levels and forms are defined in 40 CFR Part 50.

<sup>&</sup>lt;sup>4</sup> These minimum monitoring requirements apply in the absence of a design value.

<sup>&</sup>lt;sup>5</sup> MSA must contain an urbanized area of 50,000 or more.

<sup>&</sup>lt;sup>10</sup> Table D-5 of Appendix D to Part 58.

TABLE 13: APPLICATION OF THE MINIMUM PM<sub>2.5</sub> MONITORING REQUIREMENTS IN THE OCTOBER 17, 2006 FINAL REVISION TO THE MONITORING REGULATION TO MICHIGAN'S PM<sub>2.5</sub> FRM NETWORK

	annua		24-hr		enc c	(L. 74 )). ·	14400
	85% of 12 ug/	²m3	24-nr 85% of 35 ug:/m3 30			the 24-Hr N 7 = 5% NA/	
	14.4	The 3-year Pt	12.5 average at MSA [	Design Value s	ite is shown in b	old.	
				2012-2014	2012-2014		
MSA	2010 Population			year PM2.5 design value	- most recent 3- year PM2.5 design value (24-		
Detroit-Warren-Livonia Metro Area		Counties	Existing Monitors	(annual)	Hr)	Required	Comments
near of the state	4, <b>2</b> 96, <i>2</i> 50	Macomb	New Haven	8.6	22	3	
		Oakland	Oak Park	9.1	23		
		Wayne	Allen Park	9,9	24		daily
			Detroit-SW HS	16.7	23		
			Detroit - Linwood	9,5	23		
			Detroit - E 7 Mi	9.4	25		
			Livonia	9.3	23		
			Dearborn	11.6	25		
			Wyandotte	9.0	21		
			Detroit-FIA/Lafayette	9.7	24		daily- special soud;
		Lapeer	5				
		St Clair	Port Huron	9.1	22		
The block of	100.700	Livingston					
lint Metro Area	425,790	Genesee	Flint	8.1	21	- 6	
Ionroe Metro Area	152,021	Monroe		not enough data t		0	
Ann Arbor Metro Area	344,791	Washtenaw	Ypsilanti	9.2	22	0	
Brand Rapids-Wyoming Metro Area	774,160	Kent	GR - Monroe St	9.1	22	1	
		D	GR - Wealthy St	9.5	24		
		Barry	-				
		Newaygo	_				
olland-Grand Haven Metro Area	903 204	Ionia					
	263,801	Ottawa	Jenison (closed)			0	
fuskegon-Norton Shores Netro Area	172,188	Muskegon	Muskegon - Apple St	(closed)		0	
ansing-East Lansing Metro Area.	464,036	Clinton Ingham	Lansing	8.5	21	0	
		Eaton	Lansing	0.0		ß	
lay City Metro Area	107,771	Bav	Bay City	7.8	20		
Kalamazou-Portage Metro Area	326,589	Kalamazoo	Kalamazoo	9.1	20	0	
		Van Buren		a, t	Z.v	u	
liles-Benton Harbor Metro Area	156,813	Berrien	Coloma	8.4	20	Û	
ackson Metro Area	160,248	Jackson	-	U.T	ZV	Ų	
attle Creek Metro Area	136,146	Calhoun					
outh Bend-Mishawaka Metro Arsa IN/MI		Cass	· · · · · · · · · · · · · · · · · · ·				
Other areas		Allonen	Lla lla a si				
		Allegan	Holland	8.3	21		micropolitan eree
		Missaukee	Houghton Lake	5.7	16		
		Manistee	Manistee	6.6	17		
		Tecumseh	Lenawee	8.6	22		
		Sault Ste. Marie	Unippewa	6.2	15		

The reduced concentrations of  $PM_{2.5}$  measured since 2010 have caused the 2012-2014 design values to drop markedly in many MSAs. The minimum number of monitoring sites in Monroe, Ann Arbor, Holland-Grand Haven, Muskegon-Norton Shores, Lansing-East Lansing, Bay City, Kalamazoo-Portage, Flint and Niles-Benton Harbor has fallen from one site to zero sites. Using the most recent data, only a single site is required in the Grand Rapids-Wyoming MSA, instead of two.

Only three PM $_{2.5}$  FRM monitors are required in the Detroit-Warren-Livonia MSA. Dearborn (261630033) has historically been the highest annual design value site. Allen Park (261630001) is the population-oriented trend site, and as such, is also required to collect speciated PM $_{2.5}$  samples on a once every three day schedule.

The Wyandotte site (261630036) has the lowest design values in Wayne County. The Linwood site (261630016) is also located in Wayne County between the Dearborn (261630033) and E 7 Mile (261630019) sites. The MDEQ will continue to operate these sites.

The Detroit-SWHS site (261630015) is the second highest site in the Detroit-Warren-Livonia MSA. Also, there are plans to make a second International crossing near this site. The MDEQ will continue to operate this site.

Detroit—FIA/Lafayette (261630039) was a special purpose monitors that have been located to measure impacts from diesel powered mobile sources and from the international border crossing at the Ambassador Bridge. The MDEQ will continue to operate this site.

The E 7 Mile site (261630019) is near the border of Wayne and Macomb Counties. The MDEQ will continue to operate this site.

The sites at New Haven (260990009) and Oak Park (261250001) are the only sites in Macomb and Oakland Counties, respectively. The MDEQ will continue to operate these.

The Livonia site (261630025) and the Livonia Near Road site (261630095) are in western Wayne County. The MDEQ will continue to operate these sites.

Through a cooperative grant project with EPA Region 5 and the EPA's Office of Research and Development (ORD), the MDEQ deployed a special purpose PM<sub>2.5</sub> FRM sampler to Tecumseh (260910007) in Lenawee County on April 1, 2008. Other special measurements that were added to the Tecumseh site include PM<sub>2.5</sub> speciation and continuous EC/OC. The MDEQ will continue to collect FRM measurements at Tecumseh as the upwind background site near the Detroit-Warren-Livonia MSA.

In the past, two monitors were required in the Grand Rapids-Wyoming MSA, the site at Monroe St. (260810020) and at Wealthy St. in Wyoming (260810007). Now that the design value has been reduced, only a single site is required in the Grand Rapids-Wyoming MSA. The Grand Rapids – Monroe St (260810020) is an NCore site and is therefore, required to retain the  $PM_{2.5}$  monitor. At this time, MDEQ will continue to operate both monitors.

Due to the reduction in fine particulate values, a monitor is no longer required in the Monroe MSA. The Sterling State Park site (261150006) is in Monroe County and the MDEQ will continue to operate it.

As shown in **Table 13**, using the most recent three years of data, the Flint (260490021) monitor has an annual and a 24-hour design value equaling 8.1 and 21  $\mu$ g/m³, respectively. Both of these values are less than 85% of their respective NAAQS. Therefore, a PM<sub>2.5</sub> monitoring site is no longer required in the Flint MSA, but no changes are suggested at this time.

Fine particulate concentrations have dropped below 85% of the level of the NAAQS in the Ann Arbor MSA, so a monitor is no longer required. The Ypsilanti site (261610008) is located in a ZIP code with some of the highest incidences of asthma in Michigan. A co-located monitor is also located at this site to determine precision. No changes are suggested at this time.

The annual and 24-hour  $PM_{2.5}$  design values at the Lansing monitor (260650012) are no longer greater than 85% of the NAAQS, indicating that monitoring is no longer required. The MDEQ will continue to operate the monitor.

The Saginaw MSA is required to have a  $PM_{2.5}$  FRM site. The EPA Regional Administrator granted a waiver allowing for the Bay City site (260170014) to fulfill this requirement. The 24-hour  $PM_{2.5}$  design value of the monitor in Bay City is less than 85% of the NAAQS, indicating that monitoring is no longer required. The MDEQ will continue to operate the monitor.

The Kalamazoo monitor (260770008) fulfilled the requirement that the Kalamazoo-Portage MSA have one FRM sampler. Both the most recent 24-hour and annual design value at the Kalamazoo monitor are now less than 85% of the respective NAAQS, indicating that one site is no longer necessary in this MSA. However, the MDEQ will continue to operate the monitor.

Coloma (260210014) fulfilled the requirement for the Niles-Benton Harbor MSA. The 24-hour  $PM_{2.5}$  design value at this site is no longer greater than 85% of the NAAQS, indicating that a monitor is no longer required, but the MDEQ will continue to operate the monitor.

The  $PM_{2.5}$  monitor in Holland (260050003) in Allegan County is a micropolitan area. The monitor's design value is no longer within 85% of the NAAQS. Now that concentrations have fallen, it may be possible to discontinue monitoring at Holland, but the MDEQ will continue to operate the monitor.

Houghton Lake (261130001) is the background PM<sub>2.5</sub> FRM site in Michigan.

There are two tribal  $PM_{2.5}$  monitoring sites located in Michigan, one in Manistee (261010922) and a co-located pair in Sault Ste. Marie (260330901)

**Table 14** summarizes the  $PM_{2.5}$  FRM monitoring site information for 2014 and 2015. **Figure 7** illustrate the geographical distribution of  $PM_{2.5}$  FRM monitors for 2014 and 2015.

TABLE 14: MICHIGAN'S PM<sub>2.5</sub> FRM NETWORK

4 - 4 4		ry 6 days, once every 3 day		e below.	,	SLAMS N	etwork				
vlethod.	Monitoring	25 Rupprecht & Patashnick Sites	Samplers								90p
Site	AQS				Sampling				Start		(2010
Name	Site (D	Address	Latitude	Longitude	Frequency	Purpose	Scale	County	Date	CBSA 1	Census)
			40.707770	55415644				1	10101100	,	444.000
letand	260050003	968 W. 32", Hotand	42.767778	-86.148611	1:3	Pop. Exp.	Neighborhood	Allegan	10/31/98	A BC	111,408
Bay City	260170014	1801 Jennison St	43.571389	-83.890833	43	Pop. Exp.	Neighberhood	Bay	8/24/00	BL.	107,771
Celoma	260210014	4689 Defield Rd., Paw Paw WWTP	42.197778	-86.309722	13 2504	Transport	Regional	Bertien	11/7/98	MB	156,813
-N. 4	200456834	Whaley Park,	43.04722	-83,670278		Ban Fire	Mainthachaed	Genesse	12/18/98	F	425,790
-lint	260490021	3810 lows St., Flint				Рор. Ехр.	Neighbarhood		11/7/98	LEL	464,036
ansing	260650012	220 N. Pennsylvania Fairgrounds	42.738611	-84.534722		Рер. Ехр.	Neighborhood	Ingham	117730	uat 1	464,025
Kalamazoo	260770008	1400 Olmstead Rd	42,278056	-85.541944	1:3	Рор. Ехр.	Neighborhood	Katemazoo	11/19/98	ΚÞ	326,589
Эгалd Rapids-								1			
Wealthy St	250810007	507 Wealthy St	42,956111	-85.679167		Рер. Ехр.	Neighborhood	Kent	1/1/07	GW	774,160
Grand Rapids ~ Monree St	280810020	1179 Manroe St., NW,	42,984167	-85.671389	13	Рор. Ехр.	Neighborhood	Кәпі	10/23/98	GW	774,160
			** ***	00.040000		up wind			7/0/00	Nation COO.	
Tecumseh	260910007	8792 Raisin Center Highway	41.995556	-83.946567	1:3	backgrd Pop. Exp.	Regional	Lenawee	7/6/93	Not in CBSA	N/A
New Haven	250990009	57708 Gratiett	42.731389	-82.793611		Max. Conc.	Neighborhood	Macomb	12/22/98	DWL	4,296,250
					: AND KREET REP		1"" '				
Houghton Lake	261130001	1769 S Jeffs Rd	44.310556	-84.891944	13	Background	Regional	Missaukee	2/8/03	Not in CBSA	N/A
Sterling State Park	261150006	2800 Sate Park Rd.	41.9236	-83.345858	13	Transport	Regional	Мовгое		lá!	152,021
Cak Park	261250001	13761 Cak Park Stvd.	42,463056	-83.183333	1:3	Pop. Exp.	Neighborbood	Dakland	12/25/98	DWL	4,298,250
Port Haran	261470005	2525 Dave Rd.	42.953333	-82,456389	1:3	Рор. Ехр.	Urban	Saint Clair	2/11/99	DWL	4,296,250
Yosilanti	annararac	559 Towner Ave	42.240556	-83,599722		Рор. Ежр.	Neighborhood	Washtenaw	8/4/99	AA	344,791
Allen Park	261630001	14780 Goddard	42.228611	-83.208333		Рар. Ехр.	Heighborhood	Wayne	5/12/99	DWL	4,298,250
- Carlotta	2012240-1	SW Highacheol,	1		1131217171711177	Рер. Ехр.					
Detroit - SW HS	261630015		42.302778	-83.106667	1:3	Max. Canc.	Neighborhood	Wayne	2/26/99	DWL	4,296,250
Detroit - Linwood	261830016	2451 Marquette, McMichael School	42.3578	-83,09617	1.3	Рор, Ехр,	Neighborhood	Wayne	5/12/99	DWL	4,296,250
Desiron - Entitled	201030010	11600 E. 7 Mile,					1				
Detroit - E 7 Mile	261630019	Osborne School	42.430833	-83.000278	H HS	Pop. Exp.	Neighborhood	Wayne	4/30/90	DWL	4,298,250
Livonia	261830025	38707 Seves Mile Rd	42.423055	-83.426389		Pop. Exp.	Neighborhood	Wayne	8/21/99	DWL	4,296,250
Livonia Near Road	261630095		42,421494	-83.425168	143	Near Road	Micro	Wayne	1/1/15	DWL	4,296,250
FIAMING HERE WORK	E31620035	its: av sieggesty ne	42,421,555	-03.423 100		Pep. Exp.	Mich S	11143110	177.10	37.2	/,223.231
Dearborn	261630033	2842 Wyoming, Salina School	42.306666	-83.148889	1.3	Max. Conc.	Neighborhood	Wayne	2/5/99	DWL	4,296,250
Wyandotte		3625 Biddle, Wyandotte	42.18728	-83,15404	13	Pop. Exp.	Urban	Wayne	2/20/99	DWL	4,296,250
						Source	1	1			
Detroit - FIA/Lafayette		2009 W Lafayette	42.323333	-83.058611	414	Oriented	Neighborhood	Wayne	8/26/05	EWIL	4,296,250
Detroit - FIA/Lafayette		Special	Purpose	and Trib	oal PM <sub>2.5</sub> I	Monitors :	in Michig	all			
Detroit - FIA/Lafayette	Monitorin		Purpose	and Trib	oal PM <sub>2.5</sub> I	Monitors :	in Michig	all			Pap
Detroit - FIA/Lafayette			Purpose ]	and Trib	oal PM <sub>2.5</sub> I	Monitors i	in Michig	all	Stort		Pap (2010
Detroit - FIA/Lafayette St Site	Monitoria AQS	g Sites			Sampling:	Monitors :	-			CBSA 1	(2016)
Detroi - Flá/Lafayette St	Monitoria AQS Sits ID		Purpose	Longitude	Sampling: Frequency		In Michig	Copaty Chippewa	Stort Date	CBSA 1	

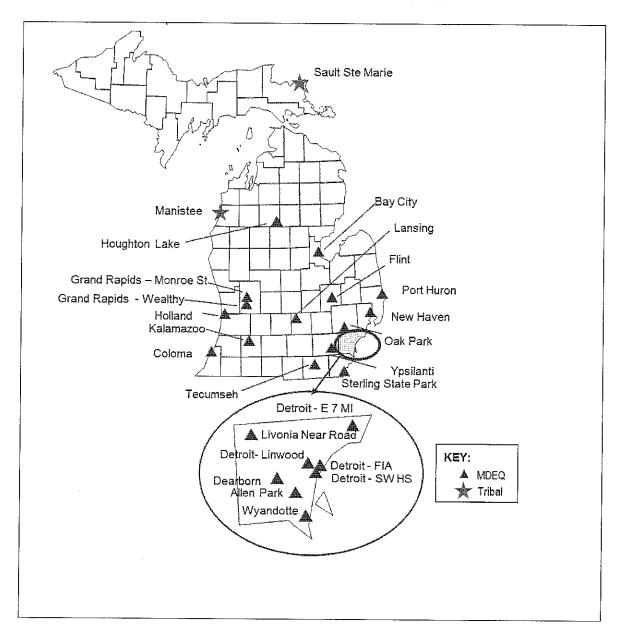


Figure 7: Michigan's PM<sub>2.5</sub> FRM Monitoring Network

#### PM<sub>2.5</sub> Quality Assurance

The  $PM_{2.5}$  program has a fully approved Quality Assurance Project Plan (QAPP). The MDEQ operates four co-located  $PM_{2.5}$  FRM samplers, meeting the precision monitoring requirement of 15%. The sampling frequency of the precision samplers at Grand Rapids—Monroe St. (260810020), Kalamazoo (260770008), Ypsilanti (261610008), and Dearborn (261630033) is once every six days. In addition, a tribal co-located FRM is operated in Sault Ste. Marie (260330901).

The MDEQ's station operators conduct flow checks every four-weeks to ensure the flow rate is meeting the measurement quality objectives. Results from these flow checks are submitted to the PM<sub>2.5</sub> auditor each month for review. Every six months, each PM<sub>2.5</sub> sampler is audited by a member of the AMU's QA Team. The auditor has a separate line of supervision from the site operator and uses dedicated equipment for audits. The audit assesses the accuracy of the flow, as well as the monitor sampling and siting criteria. Every flow audit is reviewed by the QA Coordinator, copies are retained in the QA files, and the audits are uploaded to the EPA's AQS database. The AMU's auditor also performs a systems audit for each sampler. The systems audit evaluates the siting criteria, condition of the sampling site/station, and other parameters. Copies of the systems audit forms are reviewed by the QA Coordinator and are retained in the QA central files.

The MDEQ participates in the EPA's Performance Evaluation Program (PEP) audits at eight sites each year. The EPA auditor sets up a  $PM_{2.5}$  monitor to run side-by-side with the station  $PM_{2.5}$  sampler on a run day. The filter from the PEP audit is sent to an independent laboratory for analysis. Once the MDEQ filter weight is entered into the EPA's AQS database, the audit filter weight is entered by the EPA whereby the concentrations are compared between the PEP audit filter and the station filter. The EPA auditor also assesses the station and monitor siting criteria to evaluate adequacy of the location, including distances from trees, exhaust vents, and large buildings. Probe heights and separation distances are also assessed.

## Plans for the 2016 PM<sub>2.5</sub> FRM Monitoring Network

The following PM<sub>2,5</sub> monitors will be retained as part of the 2016 network:

- The one in three day PM<sub>2.5</sub> FRM monitor in Holland (260050003)
- The one in three day PM<sub>2.5</sub> FRM monitor in Bay City (260170014)
- The one in three day PM<sub>2.5</sub> FRM monitor in Coloma (260210014) transport
- The one in three day PM<sub>2.5</sub> FRM monitor in Flint (260490021)
- The one in three day PM<sub>2,5</sub> FRM monitor in Lansing (260650012)
- The one in three day PM<sub>2.5</sub> FRM monitor in Kalamazoo (260770008)
- The one in three day PM<sub>2.5</sub> FRM monitor in Grand Rapids-Wealthy (260810007)
- The one in three day PM<sub>2.5</sub> FRM monitor in Grand Rapids-Monroe St. (260810020)
- The one in three day PM<sub>2.5</sub> FRM monitor in Tecumseh (260910007)
- The one in three day PM<sub>2.5</sub> FRM monitor in New Haven (260990009)
- The one in three day PM<sub>2.5</sub> FRM monitor in Houghton Lake (261130001) background
- The one in three day PM<sub>2.5</sub> FRM monitor in Sterling State Park (261150006)
- The one in three day PM<sub>2.5</sub> FRM monitor in Oak Park (261250001)
- The one in three day PM<sub>2.5</sub> FRM monitor in Port Huron (261470005)
- The one in three day PM<sub>2.5</sub> FRM monitor in Ypsilanti (261610008)
- The daily PM<sub>2,5</sub> FRM monitor in Allen Park (261630001)
- The one in three day PM<sub>2.5</sub> FRM monitor at Detroit-SWHS (261630015)
- The one in three day PM<sub>2.5</sub> FRM monitor at Detroit-Linwood (261630016)
- The one in three day PM<sub>2.5</sub> FRM monitor at Detroit-E 7 Mile (261630019)
- The one in three day PM<sub>2.5</sub> FRM monitor in Livonia (261630025)
- The one in three day PM<sub>2.5</sub> FRM monitor at Livonia-Near Road (261630095)
- The one in three day PM<sub>2.5</sub> FRM monitor in Dearborn (261630033)
- The one in three day PM<sub>2.5</sub> FRM monitor in Wyandotte (261630036)
- The daily PM<sub>2.5</sub> FRM monitor in Detroit–FIA (261630039)

The following precision monitors will continue operation contingent upon adequate funding:

- The one in six day PM<sub>2.5</sub> FRM monitor in Kalamazoo (260770008).
- The one in six day PM<sub>2.5</sub> FRM monitor at Grand Rapids-Monroe St. (260810020).
- The one in six day PM<sub>2.5</sub> FRM monitor in Ypsilanti (261610008).
- The one in six day PM<sub>2.5</sub> FRM monitor in Dearborn (261630033).

To the best of our knowledge, the following tribal FRM monitors will continue operation:

- A one in three day PM<sub>2.5</sub> FRM tribal monitoring site in Manistee (261010922), contingent upon the Little River Band of Ottawa Indians' plans for 2016.
- A one in three day PM<sub>2.5</sub> FRM tribal monitoring site in Sault Ste. Marie (260330901), and a co-located one in six day precision monitor, contingent upon the Inter-Tribal Council's plans for 2016.

#### Continuous PM<sub>2.5</sub> Monitoring Network:

According to the October 17, 2006 changes to the monitoring regulations, 50% of the minimum number of required FRM sites must be co-located with a continuous PM<sub>2.5</sub> monitor. The 13 continuous monitors operational in the state exceed the minimum number that are required.

In 2015, the MDEQ operated Rupprecht & Patashnick TEOM samplers to supply continuous fine particulate data at 13 monitoring sites, as shown in **Table 15**. The MDEQ currently is meeting the minimum 50% co-location requirement. **Figure 8** illustrates the geographical distribution of the continuous monitoring network. In the event that another TEOM needs repair, the unit at the Detroit-FIA/Lafayette site will be deployed to the site lacking a functional TEOM. Therefore, incomplete data may be generated at the Detroit-FIA/Lafayette (261630039) site due to repair issues. The MDEQ continues field testing a MetOne Beta Attenuation Monitor (BAM) at Detroit-FIA/Lafayette (261630039) to assess data comparability between the BAM, the TEOM and the FRM. The FRM at Detroit-FIA/Lafayette is operating on a daily basis.

Michigan's NCore stations are required to operate continuous PM<sub>2.5</sub> samplers. Both Grand Rapids—Monroe St. (260810020) and Allen Park (261630001) currently have PM<sub>2.5</sub> TEOMs, meeting the requirement for continuous PM<sub>2.5</sub> measurements.

The MetOne BAM operated by the Inter-Tribal Council, Sault Ste. Marie (2960330901) is currently operated in a non-regulatory mode and as such should not be used to compare to the NAAQS.

The MDEQ operates the TEOMs from April through September with an inlet temperature of 50°C. Once the ozone season is over, starting October 1, the MDEQ reduces the inlet temperature to 30°C in the winter months to minimize loss of nitrates. Operating the TEOMs in this way maximizes comparability with the FRMs. The PM<sub>2.5</sub> TEOM sites operate to support AIRNOW real time data reporting and to provide adequate spatial coverage. This will continue as long as adequate levels of funding are received.

TABLE 15: MICHIGAN'S CONTINUOUS PM2.5 MONITORING NETWORK

Monitoring Sites		40000				The state of the s			
Site         AQS           Name         Site ID           by         280170014           g         280490021           g         260550012           Izoo         260770008           Rapids -         260710000           st         260710007           ssh         261130007           righ         261470005           zet         261470005           zen         261470005	90			district About A contrary of the San San Black States San	0.000 A	(995095198 CANDEST CONTROL OF			
Name Site ID  y 280170014  g 280490021  1200 280450012  1200 280770008  Rapids 280710000  seh 280910007  seh 281130001  ron Lake 261470005							7.43F		Total
y 280170014  g 280490021  g 280490021  izoo 280770008  Rapids 280770008  seh 280910007  seh 281130001  ron Lake 261470005	Address	Laffinde	Longitude	Purpose	200 (180 (180 (180 (180 (180 (180 (180 (1	County	i digi	4800	Canada
280490021 280650012 2200 280650012 2200 280710008 281 280910007 281139001 281139001 281530001	1001 Jennison St	43.571389	-83.890833 Pop. Exp.	Pop. Exp.	Neighborhood	Bay	11/19/05	HC HC	107.774
g 280850012  zoo 260770008  Repids - 260810020  seh 280910007  non Lake 261470005  ron 261470005	Whaley Park, 3610 lowa St., Flint	43.04722	-83.670278 Pap. Exp.	Pop. Exp.	Weighbarhood	Genesse	5/23/02	, i	425.700
Zeo ZEO770008 Repids - 260810020 Seh Ze0910007 Do Lake Ze1130001 Iron Ze1530001	220 N. Pennsylvania	42.738611	-84.534722 Pop. Exp.	Pap. Exp.	Neighborhood	Incham	12/1/99		AC 0 250
Repids - 260810020 seh 280910007 on Lake 261470005 ron 261470005	Fairgrounds, 08 1400 Olmstead Rd	42.278056	-85.541944 Pop Exp	Pop. Exp.	Neighborhood Kalamaroo	Kalamazeo	2/47/400	5	004
seh 260910007 on Lake 261130001 ron 261470005 281530001	1179 Manroe St., NW,	42.984157	-85.671389 Pag Exp.	Por Exp.	Weighborhond	Kent	11/4/95	2 8	77.4 460
ze 130001 iron 261470005 281530001	280910007 6792 Raisin Center Highway	41.995556	-83.946567	-83.946667 up wind backgrd   regional	regional	Lenawee	60179	Work in CRSA	N/A
761470005 261530001	S Jeffs Rd	44.310556	-84.891944 Background	Backaround	Recional	Missaukee	10/0/04	Met is told	MYA
261530001	2525 Dove Rd.	42.953333	-82.456389 Pop. Exp.	Pop. Exp.	Urban	Saint Clair	9718/03	MIC COST	4 246 250
	Seney Wildlife Refuge, HCR 2 Box 1	46.28888	-85.95027	Background	Regional	Schoolcraft	1/1/02	Not in CBSA	₽/N
Ypsilanti 261610008 555 To	555 Towner Ave	42.240556	-83,599722 Pap. Exp.	Pap. Exp.	Neighborhood	Washtenaw	2/24/00	Not in CBSA	M/A
Allen Park 261630001 14700 Goddard	0 Goddard	42.228611	-83,208333 Fop. Exp.	Рор. Ехр.	Neighborhood	Wayne	124700	DWL	4,296,250
Dearborn 261630033 2642 V	261630033   2842 Wyoming, Salina School	42,306666	Pop. Exp. -83.148889 Max. Conc.		Nejahborhood	#Javnæ	9725/03	32	# 766 350
Detroit - FIA/Lafayette St 261630039 2000 W	39 2000 W Lafayette	42.323333	-83.058611	ented	Weighborhood	Wayne	8/20/05	DWL	4,296,250

1/1/2012 Not in CBS.A 10/1/09 Chippewa -83.058611 Source Oriented Neighborhood Meighborhood -84.36416 Tribal 46.49386 42,323333 Method Method Methore Beta Attanuation Mondor (BAM)
Sault Ste. Marie 280336901 650 W Easterday Ave
Defroit - 7261839039 2000 W Lafayette

4,296,250

<sup>4</sup> CBSA Key:

BC = Bay City Metro. Area DWL= Detroit-Warren-Livonia Metro. Area F = Flint Metro Area

GW=Grand Rapids-Wyoming Metro. Area KP= Kalamazoo-Portage Metro. Area LEL= Lansing-E. Lansing Metro. Area

40

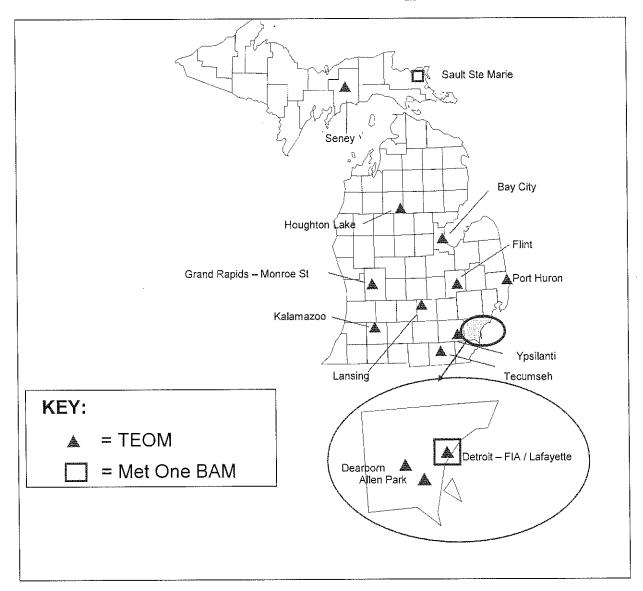


FIGURE 8: MICHIGAN'S CONTINUOUS PM<sub>2.5</sub> NETWORK

#### PM<sub>2,5</sub> TEOM Quality Assurance

The site operator conducts flow checks for precision every four weeks. Results from the precision checks are sent to the auditor for review each month. An independent flow rate audit is conducted by a member of the AMU's QA Team every six months. During the flow rate audit, the auditor assesses the condition of the station, sample probe, and siting criteria. The QA Coordinator reviews all audit results and hard copies of the results are retained in the QA files.

## Plans for the 2016 PM<sub>2.5</sub> TEOM Network

There are no changes planned for the PM<sub>2.5</sub> TEOM network, but if the EPA cuts funding, operation of some additional TEOMs may need to be discontinued in 2015. Continued operation of the PM<sub>2.5</sub> TEOMs at Dearborn (261630033), Allen Park (261630001), and Grand Rapids-Monroe St. (260610020) will be given the highest priority. The Dearborn (261630033) monitor measures the highest concentrations of PM<sub>2.5</sub> in Michigan and is needed for the development of attainment strategies, AIRNOW reporting, diurnal profiling and estimation of risk. The Allen Park (261630001) monitor is needed to provide a counterpoint to the measurements taken at Dearborn. Allen Park is a population-oriented site designated as the trend site for Michigan. Dearborn is the maximum concentration site, so comparisons between these sites are important to characterize point source impacts on ambient air quality. Also, the PM<sub>2.5</sub> TEOMs at Grand Rapids-Monroe St. (260810020) and Allen Park (261630001) need to continue operation due to the NCore requirement for continuous fine particulate measurements.

During 2016, contingent upon adequate levels of funding, Michigan is planning to continue to operate  $PM_{2.5}$  TEOM monitors at:

- Bay City (260170014)
- Flint (260490021)
- Lansing (260650012)
- Kalamazoo (260770008)
- Grand Rapids

  –Monroe St. (260810020)
- Tecumseh (260910007)
- Houghton Lake (261130001)
- Port Huron (261470005)
- Seney (261530001)
- Ypsilanti (261610008)
- Allen Park (261630001)
- Dearborn (261630033)
- Detroit—FIA/Lafayette (261630039) TEOM and BAM

Considering the cost of replacement parts, age of the equipment and the frequency of repairs, if any TEOM monitors would need to be shut down, the highest priority would be given to retaining the Grand Rapids–Monroe St. (260810020), Allen Park (261630001) NCore and Dearborn  $PM_{2.5}$  TEOMs .

During 2016, to the best of our knowledge, the Inter-Tribal Council is planning to continue to operate a  $PM_{2.5}$  BAM monitor at Sault Ste. Marie (260330901).

## Speciated PM<sub>2.5</sub> Monitoring Network:

Continued operation of the speciation trend site network is required on a national level and these sites sample on an sampling frequency of once every three days. The speciated trend site in Michigan is located at Allen Park (261630001). All remaining supplemental speciation sites operate on a once every six day schedule, except for the NCore site at Grand Rapids–Monroe St. (260810020), which also has a sampling frequency of once every three days. The speciation network is described in **Table 16**. **Figure 9** illustrates the current coverage across Michigan.

Note that Allen Park (261630001) contains a suite of carbon channel samplers: an IMPROVE, a Met One SASS and an URG 3000 N. The MDEQ will continue to operate the three different carbon samplers to support EPA OAQPS inter-sampler comparability studies.

#### **Continuous Speciation Measurements**

In addition to the speciated measurements integrated over a 24-hour time period described above, Michigan operates continuous monitors for carbon black and EC/OC. Large spot aethalometers from Magee Scientific operate at Dearborn (261630033) and Allen Park (261630001). These units measure carbon black, which is very similar to and correlates well with elemental carbon.

A continuous EC/OC monitor from Sunset Laboratories was deployed at the Detroit-Newberry site (261630038) site to determine diurnal variation in elemental carbon and organic carbon. This EC/OC is currently on reserve as a backup due to the loss of site access at Detroit Newberry. To help in the development of attainment strategies, the Southeast Michigan Council of Governments purchased a second Sunset EC/OC unit that is deployed at Dearborn (261630033). Last, an additional EC/OC unit is deployed at Tecumseh (260910007) to characterize levels upwind from Detroit.

## **Speciation Quality Assurance**

The MDEQ has adopted and follows the EPA's QAPP for the speciation trends network. The site operator conducts flow checks for precision every four weeks. Results from the precision checks are sent to the auditor for review each month. The QA team conducts flow rate audits on the PM<sub>2.5</sub> speciation monitors every six months. The auditor also assesses the monitoring station and siting criteria to ensure it continues to meet the measurement quality objectives. Audit results are reviewed by the AMU's QA Coordinator. Audit data is also uploaded to the EPA's AQS database using the RTI interface. The EPA periodically conducts technical systems audits and instrument audits for the speciation network. The EPA also conducts audits of RTI National Laboratory, which supplies speciation analysis services for the entire nation.

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TABLE 16: MICHIGAN'S PM<sub>2.5</sub> SPECIATION NETWORK

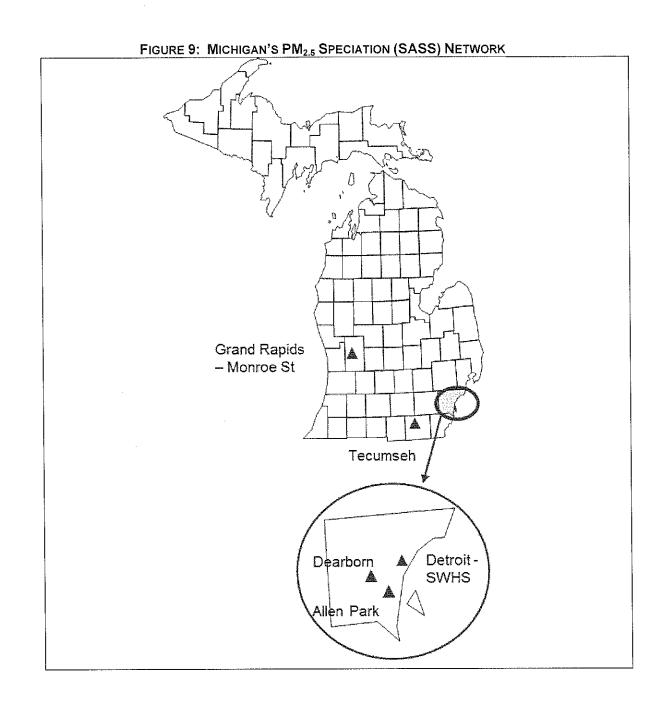
werned:	Met One 2	Met Une SASS and URG 3000 N units	s to collec ]	t organic &	3000 N units to collect organic & elemental carbon						
Site	AGS				00 20 20 20 20 20 20 20 20 20 20 20 20 2			å		doal	
Mame	Side ID	Address	Latitude	Latifude Longitude	t Au	0,000	Contractor	Santa	CRes.	(2010	
Grand Rapids -					Report Programme	-	60000	23000	CC OC.	Census) comments	Comment
Monroe St	260810020	260810020 1179 Monroe St., WW,	42.984	42.984 -85.67139	A Pop. Exp.	Neichborhood	Kent	42,709	A C	774 180	
Fecumseh	2509410007	26094 0007 F700 Dainin Courts University	74 ED	10000					5	D. F	
The state of the s	TOTAL PROPERTY	G 32 Kaisil Cellel Highway	41.330	41.330 -63.340b/	1.6 backgrd	regional	Lenawee	4/6/0\$	Not in CBSA	NA	SPM
Allen Park	261630001	261630001 14700 Goddard	42 229	42,229 -83,20833		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1					
		SW Highschool,				เลาแบบการสอบ	wayne	127,403		4,296,250	
Detroit - SW HS	261630015	261630015 150 Waterman St	42.303	42.303 -83.10667	1.6 Max Conc.	Neighborhood Wavne	Veavne	11,7,08	178.649	4 20c 25n	
Sections	264640000	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	0.00						1	1,420,430	
ST IOO III	281920033	ZALISSOUSS ZONZ WYDMING, SBING SCHOOL	42,307	47.307 -83.14889	1.6 Max. Conc.	Neighborhood	Wavne	9/28/03	DW.	4 296 25B	

	Monitori	Honitoring Sites	_								į	
Site	AGS				S. Callonian				į		P009	
Name	Site ID	Address	Latitude	Laffinde Longitude		Phennea	Similar Simila Simila Simila Simila Simila Simila Simila Simila Simila Simila	- Conseque	Less c	. x300	(2010	
						L	2000	Summa	Dake	C.S. C.S.	reusas)	Leasus) comments
Allen Park	264830004	4.4700 0.0000	000	000000	acree acree							
1000	0000000	200	42.223	42.223 -03.2U833	(carbon black)	Pop. Exp.	Neighborhood Wayne	Wayne	1/1/04	DWI	4.298.250	
					McGee large spot Aethalometer Pop. Exp.	Pop. Exp.						
Learboin	Z61630033 Z842 W	roming, Salina School	42,307	42,307 -83,14889	(carbon black)	Max. Conc.	Neighborhood	Wayse	12/19403	CSSG	A 200 200	
,	1000					up wind				1	1, E.S.C.	
* CLURISCII:	200310087 5732 KB	Sin Center Highway	41.936	41.9% -83.94667	Sunset EC/OC	backgrd	regional	Lagawee	3/31/08	3/31/05 Not in CBSA	47.4	No.
-	400000000000000000000000000000000000000					Pop. Exp.						
Deal sold it.	201058435 2092 twy	42.307 -83.14869	42.307	-83.14869	Sunset EC/OC	Max. Conc.	Neighborhood Wayne	Vgavne	6/11/07	DAMI	4 202 350	
						ı					1	_

CBSA Key:

DWL= Detroit-Warren-Livonia Metro. Area GW=Grand Rapids-Wyoming Metro. Area M = Monroe Metro. Area

SPM = Special Purpose Monitor



# Plans for the 2016 PM<sub>2.5</sub> Speciation Monitoring Network

During 2016, contingent upon adequate levels of funding, Michigan is planning to continue to operate 24-hour  $PM_{2.5}$  SASS speciation monitors at:

- Grand Rapids-Monroe St. (260810020) operating once every three days
- Allen Park (261630001) operating once every three days
- Dearborn (261630033) operating once every six days
- Tecumseh (260910007) operating once every six days
- SWHS (261630015) operating once every six days

During 2016, contingent upon adequate levels of funding, Michigan is planning to continue to operate hourly Sunset EC/OC monitors at:

- Dearborn (261630033)
- Tecumseh (260910007)

During 2016, contingent upon adequate levels of funding, Michigan is planning to continue to operate hourly Magee aethalometer monitors at:

- Dearborn (261630033)
- Allen Park (261630001)

## PM<sub>10</sub> Monitoring Network:

The October 17, 2006 monitoring regulations modified the minimum number of PM<sub>10</sub> samplers required in MSAs. Since then, further revisions have occurred, relaxing the numbers of sites required in high population areas with low concentrations of PM<sub>10</sub>, as shown in **Table 17**.<sup>11</sup>

TABLE 17: PM<sub>10</sub> MINIMUM MONITORING REQUIREMENTS (NUMBER OF STATIONS PER MSA)<sup>1</sup>

POPULATION CATEGORY	HIGH CONCENTRATION <sup>2</sup>	MEDIUM CONCENTRATION <sup>3</sup>	LOW CONCENTRATION <sup>4, 5</sup>
> 1,000,000	6-10	4-8	2-4
500,000 - 1,000,000	4-8	2-4	1-2
250,000 - 500,000	3-4	1-2	0-1
100,000 - 250,000	1-2	0-1	0

Selection of urban areas and actual numbers of stations per area within the ranges shown in this table will be jointly determined by EPA and the State Agency.

Applying **Table 17** to Michigan's urban areas, population totals and historical PM<sub>10</sub> data results in the design requirements that are shown in **Table 18**.

According to the tables, two to four  $PM_{10}$  sites are required in the Detroit-Warren-Livonia Metropolitan Area. Currently, there are three sites in operation; one at Allen Park (261630001), one at Detroit-SWHS (261630015) and the design value site at Dearborn (261630033).

The  $PM_{10}$  monitoring requirements specify that one to two  $PM_{10}$  sites are required in the Grand Rapids-Wyoming MSA. There is one site currently in operation at Grand Rapids, Monroe St. (260810020).

According to the requirements, either no or one  $PM_{10}$  monitors are required in the Flint MSA. In 2006, the MDEQ operated a  $PM_{10}$  sampler in Flint (260490021) but as a result of budget cuts,  $PM_{10}$  sampling was discontinued on April 1, 2007.

As part of a special study investigating the concentrations of manganese (Mn) in the Detroit urban area, a  $PM_{10}$  high volume unit started sampling at River Rouge (261630005) on January 25, 2009. The  $PM_{10}$  filters at River Rouge (261630005), Allen Park (261630001), Detroit-SWHS (261630015) and Dearborn (261630033) are analyzed for Mn and compared with the TSP concentrations of Mn. An added benefit of this study is the collection of levels of  $PM_{10}$  at River Rouge (261630005). The Manganese Work Group will be analyzing the data on a yearly basis. Decisions about future monitoring for Mn in southeast Michigan will be made by the work group.

PM coarse measurements are required at NCore sites. One acceptable technology is to use two R & P Partisol Plus 2025 units equipped with a  $PM_{2.5}$  head and a WINS impactor and the second with a  $PM_{10}$  head and a down tube. PM coarse is determined by subtracting the fine particulate from the  $PM_{10}$ . Therefore, to meet the NCore requirements, a Partisol sampler

High concentration areas are those for which ambient PM<sub>10</sub> data show ambient concentrations exceeding the PM<sub>10</sub> NAAQS by 20% or more.

Medium concentration areas are those for which ambient PM<sub>10</sub> data show ambient concentrations exceeding 80% of the PM<sub>10</sub> NAAQS.

 $<sup>^4</sup>$  Low concentration areas are those for which ambient PM $_{10}$  data show ambient concentrations < 80% of the PM $_{10}$  NAAQS.

These minimum monitoring requirements apply in the absence of a design value.

<sup>&</sup>lt;sup>11</sup> Table D-4 of Appendix D to Part 58.

equipped with a  $PM_{10}$  head and a down tube was deployed to Grand Rapids–Monroe St. (260810020) and Allen Park (261630001).

**Table 19** summarizes the  $PM_{10}$  monitoring site information for sites in operation in 2015 and 2016. **Figure 10** shows the  $PM_{10}$  monitoring locations for 2015 and 2016.

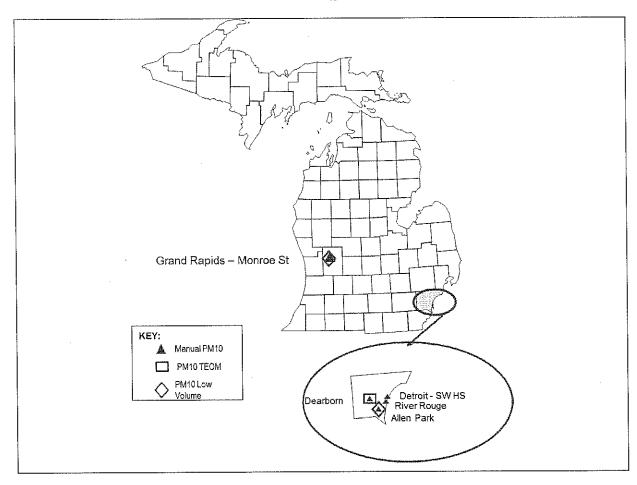
TABLE 18: APPLICATION OF THE MINIMUM  $PM_{10}$  MONITORING REGULATIONS IN THE APRIL 30, 2007 CORRECTION TO THE OCTOBER 17, 2006 FINAL REVISION TO THE MONITORING REGULATION TO MICHIGAN'S  $PM_{10}$  Network

MSA	e sites are in 2010 Population		Existing Monitors	2012-2014 most recent 3-year PM10 design value (24-Hr)	Conc.	Min No monitor Require
Detroit-Warren-Livonia Metro Area	4,296,250	Macomb				2-4
		Oakland		· · · · · · · · · · · · · · · · · · ·		
	:	Wayne	Allen Park	31	low	
	1		Detroit -SW HS	43	COVV	·
			Dearborn	52	low	· ;
			River Rouge	42	low	·
		Lapeer				
	:	St Clair				
		Livingston				
Flint Metro Area	425,790	Genesee	Flint	· —	low	0 -1
Monroe Metro Area	152,021	Monroe				
Ann Arbar Metra Area	344,791	Washtenaw				:
Grand Rapids-Wyoming Metro Area	774,160	Kent	GR - Monroe St	closed .		
			GR- Wealthy	28	fow	1-2
		Barry				·
		Newaygo				 
		lonia	·			) — · · · · · · · · · · · · · · · · · ·
Holland-Grand Haven Metro Area	263,801	Ottawa				
Muskegon-Norton Shores Metro Area	172,188	Muskegan				
Lansing-East Lansing Metro Area	464,036	Clinton				i
	<u> </u>	Ingham				
		Eaton	i			}
Bay City Metro Area		Bay		:		į
Saginaw-Saginaw Twp N Metro Area	200,169	Saginaw				
Kalamazoo-Portage Metro Area	326,589	Kalamazoo	Marine			
221		Van Buren	_			
Viles-Benton Harbor Metro Area		Berrien				
lackson Metro Area	160,248	Jackson	·			
Battle Creek Metro Area		Calhoun		All Annual Control of the Control of		
South Bend-Mishawaka Metro Area IN/IM		Cass				
lot in CBSA	N/A	Tuscola	Vassar	closed		0
1SAs with populations greater than 500,000	) require at lea	st 1 PM 10 mc	niter.			

TABLE 19: MICHIGAN'S PM<sub>10</sub> MONITORING NETWORK

	Monitoring Slt	es										Pop
Site	2QA				Sampling	Monitor				Start		<b>\$2018</b>
Name	Site ID	Address	Lalitude	Langitude	Frequency	Туре	Puspose	Ecule	County	Date	CBSA !	Censusi
Allen Fark	261630001	14700 Goddard	42.228811	-83.20833	1:6	High Val	рар өхр	nghbrhd	Wayne	9/12/87	DWL	4,298,250
Detroit - SWHS	261830015	150 Waterman	42,302778	-83.10667	1:6	High Vet	тах солс	nghbrhd	Wayne	3/27/87	DWL	4,296,250
Dearborn	261630033	2842 Wyoming	42.306666	-83.14889	1:6	High Vol	пах солс	nghbrhd	Wayne	6/12/98	DVvL	4,296,250
Grand Rapids - Monroe St	260810020	1179 Manroe NW	42,994167	-85.67139	1:6	High Vol	pap exp	ngherhd	Kent	3/20/87	GW	774,180
River Rouge	281839005	315 Genesee	42.267222	-83.13222	1:6	High Vol	рор ехр	nghbrhd	Wayne	1/25/09	DWL	4,296,250
Dearborn	261838033	2842 Wysming	42.306666	-83.14889	1:12	High Vol for precision	max conc	nghorho	Wayne	6/12/90	DWL	4,296,250
Searborn	261639633 continuous	2842 Wyeming	42.306666	-83.14889	evontinuous	R&P PM10 TEOM	тах селс	nghbrhd	Wayne	4/1/00	DWL	4,296,250
Method:	Low volume	Partisol 2025 Samp				PM Coarse stand with low vo		isol 2025	PM <sub>2.5</sub> Sam	pier. PM coas	<sub>se</sub> determined	t by difference.
	Monitoring Si	es										Pop
Site	AQS				Sampling	Monitor				Start.		(2010
Hame	Site ID	Address	Latitude	Longitude	Prequency	Type	Purpose	Scale	County	Qate	CBSA 1	Census)
Grand Rapids - Monroe St	260610020	1179 Monroe NW	42,984167	-85.67139	\$(B	Low Vol Partisal	pap exp	nghtrhd	Kent	7/16/11	GW	774.180
Atlen Park	261638061	14790 Goddard	42.228611	-83.20833	1:6	Low Vol Partisol	рор ехр	nghbrhd	Wayne	7/16/11	DWL	4,256,250

FIGURE 10: MICHIGAN'S  $PM_{10}$  MONITORING NETWORK



## PM<sub>10</sub> Quality Assurance

The site operator conducts a flow check once a month. Flow check values are sent to the QA Coordinator each quarter. An independent audit is conducted by a member of the AMU's QA Team every six months. The auditor is in a separate line of reporting authority from the site operator and uses independent dedicated equipment to perform the flow rate audit. The auditor also assesses the condition of the monitor and siting criteria. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files. Audit results are uploaded to the EPA's AQS database each quarter.

## Plans for the 2016 PM<sub>10</sub> Monitoring Network

During 2016, contingent upon adequate levels of funding, the MDEQ is planning to operate high volume PM<sub>10</sub> monitors sampling over 24-hours at:

- The PM<sub>10</sub> monitor at Monroe Street in Grand Rapids (260810020) on a once every six day schedule
- The PM<sub>10</sub> monitor in Allen Park (261630001) on a once every six day schedule
- The PM<sub>10</sub> monitor in Detroit–SWHS (261630015) on a once every six day schedule
- The PM<sub>10</sub> monitor in Dearborn (261630033) on a once every six day schedule
- The PM<sub>10</sub> co-located monitor in Dearborn (261630033) on a once every twelve day schedule
- The PM<sub>10</sub> monitor at River Rouge (261630005) on a once every six day schedule

The MDEQ is planning to operate low volume  $PM_{10}$  monitors co-located with low volume  $PM_{2.5}$  monitors to calculate  $PM_{10-2.5}$  at the following NCore sites:

- The low volume PM<sub>10</sub> monitor at Monroe St. in Grand Rapids (260810020) on a once every six day schedule.
- The low volume PM<sub>10</sub> monitor at Allen Park (261630001) on a once every six day schedule.

The MDEQ also planning to operate:

 The special purpose monitor PM<sub>10</sub> TEOM at Dearborn (261630033) on an hourly schedule.

## Carbon Monoxide (CO) Monitoring Network:

Prior to the latest CO NAAQS review, the MDEQ operated trace CO monitors at Grand Rapids—Monroe St. (260810020) and Allen Park (261630001) as part of NCore.

On Aug 31, 2011,<sup>12</sup> the EPA finalized the new CO NAAQS and retained the level and form of the CO NAAQS but revised the design of the ambient monitoring network for CO to be more focused on heavily traveled urban roads. In the rule, CBSAs with population totals equal to or greater than one million people would be required to add CO monitors to near-roadway monitoring stations that are required in the NO<sub>2</sub> network design. The MDEQ has CO monitors in the two Eliza Howell near-roadway sites (261630093) and (261630094) and the Livonia Near Road (261630095) site.

**Table 20** summarizes the CO monitoring site information for sites that were in existence in 2015. **Figure 11** shows the distribution of CO monitors across the state of Michigan.

#### **CO Quality Assurance**

The site operator performs a precision check of the analyzer every two weeks. Results of precision checks are sent to the QA Coordinator each quarter. Each monitor is audited annually by the AMU's QA Team. The auditor has a separate reporting line of authority from the site operator. The auditor utilizes dedicated gas calibrator and calibration gases that are only for audits. The independent audit challenges the accuracy of the station monitor. The auditor also assesses the monitoring system (inspecting the sample line, filters, and inlet probe), siting, and documentation of precision checks. Results of the audits and precision checks indicate whether the monitor is meeting the measurement quality objectives. The AMU uploads the results of the precision checks and audits to the EPA's AQS database each quarter. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files.

External audits are conducted by the EPA's thru-the-probe audit procedure for regular and trace level CO monitors. The EPA reports the results to AQS.

#### Plans for the 2016 CO Monitoring Network

During 2016, contingent upon adequate levels of funding, Michigan plans to continue to operate trace level CO monitors to support NCore operations:

- Grand Rapids-Monroe St. (26810020)
- Allen Park (261630001)

During 2015, contingent upon adequate levels of funding, Michigan plans to continue to operate CO monitors to support the near-roadway network:

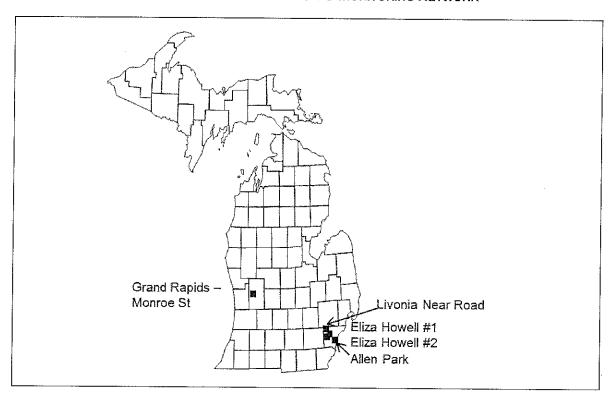
- Eliza Howell #1 (261630093)
- Eliza Howell #2 (261630094)
- Livonia Near Road (261630095)

<sup>&</sup>lt;sup>12</sup> Environmental Protection Agency, "National Ambient Air Quality Standards for Carbon Monoxide," 40 CFR parts 50, 53 and 58, proposed rule January 28, 2011.

TABLE 20: MICHIGAN'S CO MONITORING NETWORK

Method:	Gas rigo; Cor	relation Analyzer- CO & Trace CO									
	Monitoring	; Sites									Pop
Site	AQS								Start		(2019
Name	Site II)	Address	Latitude	Longitade	Measurement	Purpose	Scale	County	Date	CBSA 1	Censu
Grand Rapids -						1	1			I	
Monrae St	280810020	1179 Monroe NW	42.98417	-85.671389	frace	pop exp	nghbrhd	Kent	1/1/08	GW	774.
Allen Park	281830001	14700 Gaddard	42.22881	-83,208333	frace	рор ехр	nghbrhai	Wayne	1/1/08	DWL	4,296,2
Name Fliza Howell #1	Site ID	Address	Latitude	Longitude	Measurement	Purpose	Scale	County	Date	CBSA 1	Censa
Eliza Howell #1	261630093	Service Road L96 & Telegraph	42.38599	-83.26632	CO	Near Road	micro				
Eliza Howell #2	261630094	Eliza Howell Park	42.3868		CO	Near Road	middle	Wayne Wayne	9/1/11	DWL	4,296,2
Livonia Near Road	281630095	18790 Haggerty Road	42.42149		03	Near Road	micra	Wayne	1/1/15	DWL	4,298,2 4,296,2
¹ CBSA Key:	DWL= Detro	it-Warren-Livonia Metro. Area		ı	GW=Grand Rapi	ids-Wyomin	g Metra. A	\rea			

FIGURE 11: MICHIGAN'S CO MONITORING NETWORK



# Nitrogen Dioxide (NO<sub>2</sub>) and NO<sub>Y</sub> Monitoring Network:

On February 9, 2010, the EPA modified the NO<sub>2</sub> NAAQS. Prior to this date, there was a single form of the standard; the annual average concentration of NO<sub>2</sub> could not be greater than 53 parts per billion (ppb). The EPA has added an hourly level of 100 ppb to the NAAQS.

Along with modifications to the standard, changes to the design of the ambient monitoring network also occurred. A three-tiered monitoring network for NO<sub>2</sub> will focus on near roadway monitoring as well as monitoring at ambient locations. The minimally required components of the network are:

#### Tier 1: Near Roadway Monitors

- 1. Every CBSA with a population greater than or equal to 500,000 people must have a microscale NO<sub>2</sub> monitor located within 50 meters of a major roadway.
- 2. An additional near-roadway site is required in CBSAs with populations of 2,500,000 or more.
- 3. An additional near-roadway site is required for any roadway segment with 250,000 or more annual average daily traffic (AADT) totals.

#### Tier 2: Area-wide Monitors

 One NO<sub>2</sub> monitor in every CBSA with a population equal to or greater than 1,000,000 people. This monitor should be located in an area with an expected high concentration of NO<sub>2</sub> and should use a neighborhood or larger scale. Emission inventory data should be used to make this selection.

#### Tier 3: Regional Administrator Required Monitors

1. The EPA Administrator must require a minimum of 40 NO<sub>2</sub> monitors nationwide in locations with "susceptible and vulnerable" populations.

The network design described above shall use the latest available Census figures. The new monitoring stations must be deployed and operational by January 1, 2013<sup>13</sup>. Because of budgetary constraints, the EPA has developed a build-and-hold system for implementing the new monitoring locations. Two Detroit near-road monitoring sites have been deployed. In addition, the MDEQ operates the community scale NO<sub>2</sub> monitor at its Detroit E 7 Mile (261630019) site. At this time, the Grand Rapids monitoring site is not listed for deployment by the EPA.

**Table 21** summarizes the monitoring requirements for NO<sub>2</sub> according to the various tiers for all CBSAs in Michigan. As shown by the table, one monitor is required in Grand Rapids-Wyoming MSA and three monitors are required in the Detroit-Warren-Livonia MSA.

<sup>&</sup>lt;sup>13</sup> "Primary National Ambient Air Quality Standards for Nitrogen Dioxide", EPA, 40 CFR Parts 50 and 58. February 9, 2010.

Table 21: NO<sub>2</sub> Network Design

MSA	Counties	2010 Population	Near Roadway Monitors Req'd	Additional Near Roadway Site	250,000 AADT?	Community Wide Monitor	EJ Moniter
Detroit-Warren-Livonia Metro Area	Macomb	4,296,250	1	1		1	
	Cakland .						
	Wayne		*****************************	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		<u> </u>	
Y 2 8 2 1 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Lapeer					91911	
	St Clair				***************************************		
	Livingston						
Flint Metro Area	Genesee	425,790					
Monroe Metro Area	Monroe	152,021					
Ann Arbor Metro Area	Washtenaw	344,791			· · · · · · · · · · · · · · · · · · ·		
Grand Rapids-Wyoming Metro Area	Kent	774,160	1				
	Barry						
	Newaygo				***************************************		#5#57972.78
	Icnia						
Holland-Grand Haven Metro Area	Cttawa	263,801					
Muskegon-Norton Shores Metro Area	Muskegon	172,188					
Lansing-East Lansing Metro Area	Clinton	464,036		i			
, , , , , , , , , , , , , , , , , , ,	irgham						-611
	Eaton						
Bay City Metro Area	Bay	107,771		i			
Saginaw-Saginaw Twp N Metro Area	Saginaw	200,169		<u> </u>		1	
Kalamazoo-Portage Metro Area	Kalamazoo	326,589			-		
	Van Buren			11 - 12 - 12 - 12 - 12 - 12 - 12 - 12 -			
Niles-Benton Harbor Metro Area	Berrien	156,813	1				
lackson Metro Area	Jackson	160,248					
Battle Creek Metro Area	Calhoun	136,146					
South Bend Mishawaka Metro Area IN/MI	Cass	52,293					

Tier 1: Near Roadway NO<sub>2</sub> Monitors - Phase 2

The second near-roadway site for the Detroit-Warren-Livonia MSA was due by January 1, 2015. The Livonia Near Road site (261630095) was established in December 2014 and was operational by January 1, 2015. This is the heaviest traveled traffic segment in the Detroit-Warren-Livonia MSA, see yellow star on **Figure 12**. The new monitoring site can be seen in **Figure 13**.

64900 **-**54300 49000 47400 65100 100000 61330 - 03600 39DT Teco, 149600° **)** -- 79300 427,00) -52050 31960; 53600 4(6) 480000 57400 57±00 J 50500 MACOG. 63100 MONITORING 2.1400 **LOCATIONS** etebe. 129900 Eliza Howell Park 124800 (EPA/FHA) T erbio 696/Lodge (261250010) 2000 eagen Allen Park (261630001) 72900 23800 24900 Livonia (261630025)

FIGURE 12: COMPARISON OF ELIZA HOWELL PARK LOCATION WITH OTHER AIR MONITORING STATIONS AND ROADWAY SEGMENTS WITH THE HIGH TRAFFIC COUNTS



FIGURE 13: LIVONIA NEAR ROAD MONITORING SITE

Tier 2: Area-wide NO<sub>2</sub> Monitors

Area-wide monitoring is required in every CBSA with 1,000,000 or more people. The Detroit-Warren-Livonia CBSA is the only CBSA having this requirement in Michigan. The MDEQ is currently operating an  $NO_2$  monitor at the Detroit-E 7 Mile site (261630019) in northeast Detroit, which is downwind from the urban core and located in a residential neighborhood expected to have high  $NO_2$  levels.

# Tier 3: NO<sub>2</sub> Monitors for Susceptible and Vulnerable Populations

The final tier of the new  $NO_2$  monitoring network could include an environmental justice component as determined by the EPA Administrator. Forty additional monitoring sites will be deployed throughout the nation to meet the environmental justice component of the network design. At this time, the MDEQ is not planning on deploying any of these monitors.

#### NO<sub>2</sub> Monitoring for NSR

Recent modeling projects for new source review have shown that there is a possibility that the new 1-hour NO<sub>2</sub> NAAQS could be violated using current modeling techniques. More refined modeling that would provide a more accurate picture of the impact from new sources could be performed; however, the MDEQ lacked ambient data required for use in the models. At least five years of NO<sub>2</sub> data are required in both urban and rural locations. Therefore, on July 1, 2010, the MDEQ began collecting NO<sub>2</sub> measurements at Houghton Lake (261130001) and at Lansing (260650012).

#### NO<sub>Y</sub> Monitoring

Trace NO<sub>Y</sub> monitors for the NCore sites at Grand Rapids–Monroe St. (260810020) and Allen Park (261630001) have been operational since December 2007.

**Table 22** summarizes the NO<sub>2</sub> and NO<sub>Y</sub> monitoring site information for sites that are in existence in 2014 and will be added 2015. **Figure 14** shows the NO<sub>2</sub> and NO<sub>Y</sub> monitoring network operated by the MDEQ in 2015 and 2016.

#### NO<sub>2</sub> and NO<sub>Y</sub> Quality Assurance

The site operator performs a precision check of the analyzer every two weeks. The precision checks are sent to the QA Coordinator each month. Each monitor is audited annually by the AMU's QA Team, which has a separate reporting line of authority from the site operator. The auditor utilizes dedicated gas calibrator and calibration gases that are only for audits. The independent audit challenges the accuracy of the station monitor. The auditor also assesses the monitoring system (inspecting the sample line, filters, and inlet probe), siting, and documentation of precision checks. The results of the audits and precision checks indicate whether the monitor is meeting the measurement quality objectives. The AMU uploads the precision check results and audit results to the EPA's AQS database each quarter. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files.

For conventional (non-trace level)  $NO_2$  monitors, the EPA conducts thru-the-probe audits at 20% of the monitors each year. The audit consists of delivering four levels of calibration gas to the station monitor through the probe. At this time, the EPA is not conducting thru-the-probe audits for the  $NO_Y$  monitors.

#### Plans for the 2016 NO<sub>2</sub> and NO<sub>Y</sub> Monitoring Network

During 2016 contingent upon adequate levels of funding, the MDEQ is planning to operate NO2 at:

- Lansing (260650012)
- Houghton Lake (261130001)
- Detroit-E 7 Mile (261630019)
- Site #1 Eliza Howell Park (261630093)
- Site #2 Eliza Howell Park (261630094)
- Livonia Near Road (261630095)

Also contingent upon adequate funding, the MDEQ will continue to operate trace level  $NO_Y$  monitors at the NCore sites:

- Grand Rapids-Monroe St. site (26810020)
- Allen Park site (26163000)

Table 22: Michigan's  ${\sf NO}_2$  and  ${\sf NO}_Y$  Monitoring Network

Chemiuminescense Operating Schedule: Continuous

Method:

**NCore Sites** 

	Monitoring Sites	y Sites									Š
Site	AGS								**************************************		
Mame	Site ID	Address	Latitude	Longifude	Latitude Longitude Aleasurement Perpose	Parpose	07 07 07	County	Date	CBSA	Censes
Grand Rapids -							L				
Monroe St	260810020	1179 Monroe NW	42.984167	42.984167 -85.671389	MOV	GOD EXD	nothbrhd	Kent	17.008	Š	774 165
Allen Park	261630001	14700 Goddard	42.228611	42.228611 -83.208333		axe day	nohhrhd	Talance	424.638	j la	201 P. 1.

Tier 1: Near Roadway Sites 2015

	Monitoring Sites	y Sites									a
, S	Ags								Starr		200
Name	Site LD	Address	Latitude	Longitude	latitude Longitude Measurement Purpose	Parnose	9000	County	4	CBSk 1	T SEE
- 11 - 11 - 11 - 11 - 11 - 11 - 11 - 1								A Comment	P. P. C. W. Co.		Constant
Eliza Howeil #	261630093	Service Road 198 & Telegraph	42,38599	42,38599 -83,26632	MG2	Mear Road mirro	ruicto	Marma	- F N N N	Daye	0 3C 5 5C *
11: 11: 11 60		П	Ī			1	in the same	ria gine	113125	7.4.5	こうて からず 半
Eliza Howell #2	261630094	Eliza Howell Park	42,336803	42,336803 -83,270637	MOZ	Near Road	Tritiale	ນູ້ໃສນແຂ	Q4154	1305	A 200 34.0
C								21.0	1 1 3 2	7.57	4,000,000
Liverila Mear Road	26:1630095	18790 Haggerty Rand	42.421494	42.421494 -83.425163	<b>8</b> 02	Near Road	micro	- Tankin	7.77	DiAd	4 75.5 7CD
								1	2		201.554,6

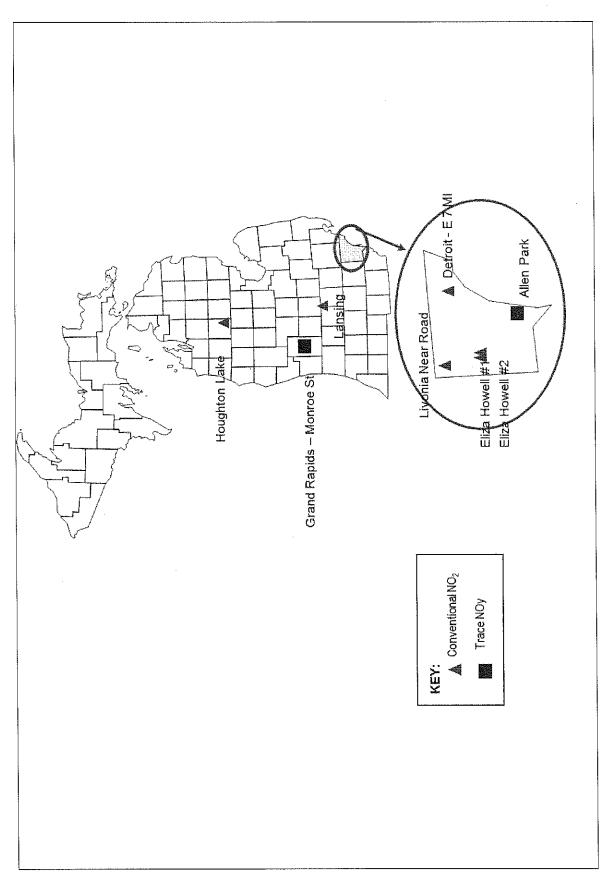
Tier 2: Community Sites

	Monitoring Sites	g Sites									Ğ
Site	AQS								San		(2010
Name	Site 10	Address	Latitude	Longitude	Latitude Longitude Measurement Purpose	Purpose	Scale	County	Date	CBSA	Census
				-							
Detroit - E 7 Mile	261630019	11600 East Seven Mile Road	42.430833	42.430633 -83.000278	NO2	pop exp	urban	Wavne	12/1/90	N	4 298 255
Lansing	260650012	220 M Pennsylvania	42.738£11	42.738611 -84.534722	MD2	COD EXB	nchbrhd	incham medani	0%/5/80		36U #39
Houghton Lake	261130001	261130001 1769 S Jeffs Road	44.310558	44.310558 -84.891944	NO2	background regional	reninnal	Missauken	\$/1/08	A(1/98 Not in CHSA	AVM.

CBSA Key:

DWL= Detroit-Warren-Livonia Metro. Area GW=Grand Rapids-Wyoming Metro. Area LEL= Lansing-East Lansing Metro. Area

FIGURE 14: MICHIGAN'S NO2 AND NOV MONITORING NETWORK



# Sulfur Dioxide (SO<sub>2</sub>) Monitoring Network:

On June 2, 2010, the EPA made the SO<sub>2</sub> NAAQS more stringent by changing the current standard from a 24-hour and an annual average to an hourly measurement that can not exceed 75 ppb. The form of the standard is now a 99<sup>th</sup> percentile form averaged over three years. The secondary standard has not been changed 14.

To design a monitoring network, the EPA created the Population Weighted Emissions Index (PWEI) that is calculated by:

(CBSA population<sup>15</sup>) \* (total SO<sub>2</sub> emissions in that CBSA in tpy) / 1,0000,000 = PWEI

The PWEI value for each CBSA is compared to the threshold values shown in **Table 23** to determine the number of monitoring sites that are required:

Table 23: Population Weighted Emission Index Based Monitoring Requirements

Population Weighted Emissions Index Value	Number of Sites
Greater than or equal to 1,000,000	3
Greater 100,000 but less than 1,000,000	2
Greater than 5,000	1

The PWEI monitors serve a variety of purposes including assessing population exposure, determining trends and transport as well as ascertaining background levels.

The EPA allows agencies to count the NCore SO<sub>2</sub> monitors as part of these new requirements. Also, because the new SO<sub>2</sub> monitors are not single source-oriented, existing infrastructure can be used to select locations for expansion of the SO<sub>2</sub> network.

If **Table 23** is applied to the PWEI calculations for the CBSAs in Michigan, the number of monitors that are required is shown in **Table 24**. The data in the table uses the 2010 Census data and the most recent version (2008) of the National Emissions Inventory data.

SULFUR DIOXIDE (SO<sub>2</sub>) MONITORING NETWORK

Primary National Ambient Air Quality Standards for Sulfur Dioxide; Final Rule, 75 Federal Register 35520 (June 22, 2010).
 According to the latest Census Bureau estimates

TABLE 24: POPULATION WEIGHTED EMISSIONS INDEX TOTALS FOR CBSAS IN MICHIGAN

MSA	Countles	2008 NEI Download: Total County SO <sub>2</sub> Emissions, tpy	2008 N⊟ SO₂ Total Emissions, tpy	2010 Population	2008/2010 NELPWEI	Monitors Required 2008 El & 2010 Census
Detroit-Warren-Livonia Metro Area	Macomb	1,367.46	124,738	4,296,250	535,905	2
	Oakland	2,780.69				
	Wayne	55,790.51				
	Lapeer	152.87				
	St Clair	64,388.92				
	Livingston	257.45				
Flint Metro Area	Genesee	538.38	538	425,790	229	0
Monroe Metro Area	Monroe	135,799.72	135,800	152,021	20,644	1
Ann Arbor Metro Area	Washtenaw	530.36	530	344,791	183	0
Grand Rapids-Wyoming Metro Area	Kent	1,539.62	1,843	774,160	1,427	0
	Barry	116.40				
	Newaygo	75.23				
	Ionia	111.60				
Holland-Grand Haven Metro Area	Ottawa	39,664.67	39,665	263,801	10,464	11
Muskegon-Norton Shores Metro Area	Muskegon	11,611.80	11,612	172,188	1,999	0
Lansing-East Lansing Metro Area	Clinton	141.76	14,184	464,036	6,582	1
-	Ingham	10,546.34				
	Eaton	3,496.12				
Bay City Metro Area	Bay	19,073.08	19,073	107,771	2,056	0
Saginaw-Saginaw Twp N Metro Area	Saginaw	821.42	821	200,169	164	0
Kalamazoo-Portage Metro Area	Kalamazoo	1,672.04	1,810	326,589	591	0
	Van Buren	138.04				32.60
Niles-Benton Harbor Metro Area	Berrien	384.68	385	156,813	60	0
Jackson Metro Area	Jackson	293.11	293	160,248	47	0
Battle Creek Metro Area	Calhoun	666.26	666	136,146	91	0
South Bend Mishawaka Metro Area IN/MI	Cass	98.09	98	52,293	5	0

Based on the 2008 emissions data and 2010 population estimates, the Detroit-Warren-Livonia CBSA needs two SO<sub>2</sub> monitoring sites, while the Holland-Grand Haven Metropolitan Area, Lansing-East Lansing Metropolitan Area, and Monroe Metropolitan Area each need a single SO<sub>2</sub> monitoring site.

The NCore trace level  $SO_2$  monitor at Allen Park (261630001) fulfills the requirement for one of the  $SO_2$  monitors required in the Detroit-Warren-Livonia CBSA. The MDEQ also monitors at Detroit-SWHS (261630015) and Port Huron (261470005).

The MDEQ deployed the Sterling State Park (261150006) site on January 1, 2013 to fulfill the requirement for the Monroe Metropolitan Area.

The MDEQ deployed  $SO_2$  monitors in the Holland-Grand Haven Metropolitan Area at the Jenison site (261390005) in Ottawa County and in the Lansing-East Lansing Metropolitan Area at the Lansing site (260650012) in Ingham County, on January 1, 2012. The MDEQ and Region 5 have come to the conclusion that the Jenison site (261390005) is not sited close enough to pick up the power plant in West Olive, therefore the MDEQ shut down the Jenison  $SO_2$  monitor at the end of 2013. In December 2014, the MDEQ set up a new monitoring site in West Olive (261390011) to address the power plant emission . Figure 15 shows the new site location.

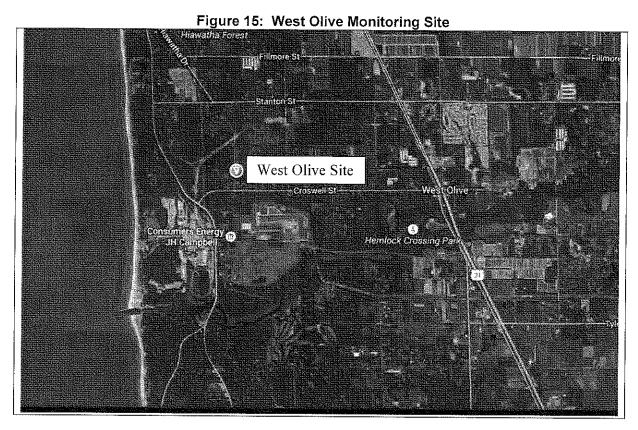


Table 25 summarizes the SO<sub>2</sub> monitoring site information for 2015 and 2016. Figure 16 shows the geographical distribution of SO<sub>2</sub> sites across Michigan.

## SO<sub>2</sub> Quality Assurance

The site operator performs a precision check of the analyzer every two weeks. Precision checks are sent to the QA Coordinator each quarter. Each monitor is audited annually by the AMU's QA Team, which has a separate reporting line of authority from the site operator. The auditor utilizes dedicated gas calibrator and calibration gases that are only for audits. The independent audit challenges the accuracy of the station monitor. The auditor also assesses the monitoring system (inspecting the sample line, filters, and inlet probe), siting, and documentation of precision checks. Results of the audits and precision checks indicate whether the monitor is meeting the measurement quality objectives. The AMU uploads the precision check results and audit results to the EPA's AQS database each quarter. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files.

The EPA conducts thru-the-probe audits on 20% of the  $SO_2$  monitors each year. The audit consists of delivering four levels of calibration gas to the station monitor through the probe. The EPA reports the audit results to AQS.

# Plans for the 2016 SO<sub>2</sub> Monitoring Network

During 2016, contingent upon adequate levels of funding, the MDEQ is planning to continue to operate an  $SO_2$  monitor at:

- Detroit-SWHS (261630015)
- Grand Rapids-Monroe St. (260810020)
- Allen Park (261630001)
- Lansing (260650012)
- Port Huron (261470005)
- Sterling State Park (261150006)
- West Olive (261390011)

TABLE 25: MICHIGAN'S SO<sub>2</sub> MONITORING NETWORK

Operating Schedule: Continuous

Ultra Violet Stimulated Fluorescence

Method:

NCore Sites

	Monitoring Sites	Siles	_								ţ
Sign	AOS								***************************************		d Store
Name	Site ID	Address	Latitade	Longitude	Laikade Longitude Measurement Parmea	asculation.	₫ () ()	Care in			(40)
Grand Rapids -							alient S	3000	н	Coco	College
Monroe St	260810020	1179 Honroe NW	42 9842	42 9842 -95 671389	tran-	0	40	, to X	200	č	1
					2011	alvo clos	2000	Near	002	ž,	176,00g
Allen Park	261630001	14700 Guddard	42.2286	42.2286 -83.208333	40 CC	000	achhirhat	Mercos	25.00	ŝ	100 CON 1
						dun dad	ingine in	2016.20	00/2	- F. F.	こうずバンナナ

Source-Oriented Sites

**	Monitoring Sites	Sites		•							S
0 77	AQS								***		304
Name	Site ID	Address	Latitude	Longitude	affilde Longitide Reasurement Parnose	Purnose	Spala	Pettings	Neto C	- 4000 -	
Lansing	280650012	220 N Pennsylvania	42 7386	42 7386 -84 534722	505	May Dono	Southern	- Acabem	474 19.7		Callada
Ottoniin Date Dank	000000				300	HELD COREC	mai Migiti	angirant.	171712	Ӈ	404,030
Sterning State Fark	267150006	2800 State Park Road	41.9236	41.9236   -83.345858	205	Max Conc	nohbrhet	Monrhe	175/13	Manage	150 624
West Olive	261390011	8578 Hiawatha Dr.	42.9231	31 -86 194604	202	San Cano		Contract of Contra	4 24 74 17	E I I I	132,021
Datenit Class U.S.	304630041	1				2000 400		Citowa	0 2 2	non.	L02,507
Design - Car II S	261650015	150 Waterman	42.3028	42.3028   -83.106667	202	Max Conc	nohbrha	Manna	171774	CBASI	7 C.W. S. D.W. N.
Port Huron	261470005	2525 Dove Rd	49 0533	42 0533 -82 456390	603	Farmer Company	1		1		こうす うつき キ

<sup>4</sup> CBSA Key:

DWL= Detroit-Warren-Livonia Metro. Area GW=Grand Rapids-Wyoming Metro. Area

\* Monitor shutdown in 2007 restarted in January 2012

LEL= Lansing-East Lansing Metro. Area HGH= Holland-Grand Haven Metro. Area Monroe= Monroe Urbanized Area

Detroit - SW HS
Allen Park Port Huron Sterling State Park Lansing WestOlive —> Grand Rapids - Monroe St. Conventional SO<sub>2</sub> Trace  $50_2$ XEY;

SULFUR DIOXIDE (SO<sub>2</sub>) MonITORING NETWORK

#### Trace Metal Monitoring Network:

Since 1981, monitoring for trace metals as TSP has been conducted as part of the Michigan Toxics Air Monitoring Program (M!TAMP). Over the years, the program gradually expanded to ten sites that collected TSP samples on a once every six or once every 12 day schedule. The samples were analyzed for trace levels of metals. The suite of elements has been modified over the years, with the most recent list including manganese, arsenic, cadmium, and nickel at all sites. Lead is monitored at source-oriented sites and at NCore sites, as discussed in the lead section of this report. The Dearborn NATTS Site (261630033) has a more extensive metals list, which includes: beryllium, vanadium, chromium, manganese, nickel, cobalt, copper, zinc, arsenic, molybdenum, cadmium, barium, lead, and iron.

The trace metals sites include:

- Allen Park (261630001)
- Detroit-SWHS (261630015)
- S Delray-Jefferson (261630027)
- River Rouge (261630005)
- Dearborn (261630033)

Lead sites that have additional trace metals include:

- Belding-Merrick St. (260670003)
- Belding-Reed St. (260670002)
- Port Huron (261470031)

Trace metals as  $PM_{10}$  are determined as part of the NATTS program at Dearborn (261630033). To promote comparability with the TSP-size trace metals collected at other monitoring stations, and to assess both inter-sampler precision and method precision, co-located  $PM_{10}$  and TSP trace metals are also collected at Dearborn.

The MDEQ would like to shut down one of the Belding monitors, provided that the lead non-attainment area is reclassified to attainment (see Lead Monitoring section for more details).

To provide data for an internal manganese work group,  $PM_{10}$  metals sampling was initiated at River Rouge (261630005) on January 25, 2009.  $PM_{10}$  filters collected at Allen Park (261630001) and Detroit-SWHS (261630015) were also analyzed for manganese starting January 25, 2009.

Laboratory analysis for manganese as PM<sub>10</sub> include:

- Allen Park (261630001)
- Detroit-SWHS (261630015)
- River Rouge (261630005)
- Dearborn (261630033)

Table 26 summarizes the trace metal monitoring site information. Figure 17 compares the locations of trace metal monitoring sites.

Table 26: Michigan's Trace Metal Monitoring Network

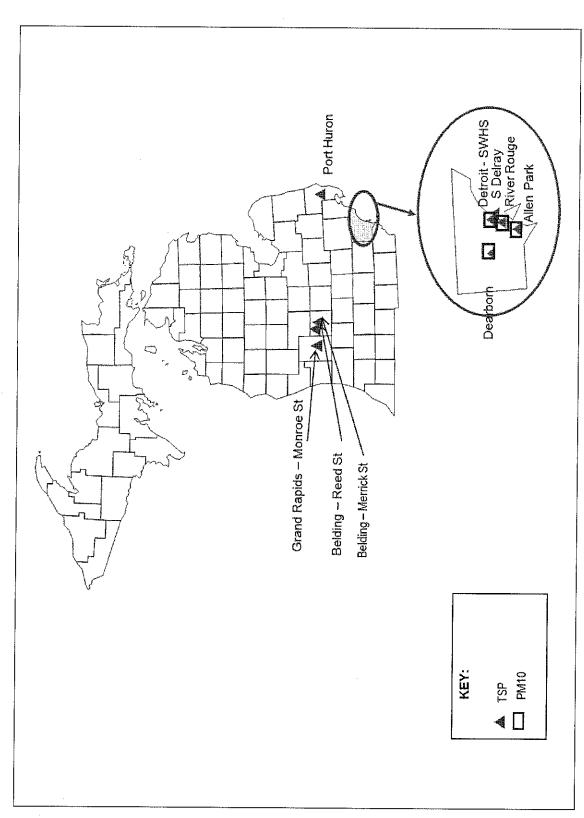
THE PARTY OF THE P		TSP: High Volume sampler using glass fiber filter; Emission Spectra (CAP for lead; ICP MS for remaining metals	PM10: High Volume sampler using quartz filter. Emission Spectra ICAP for lead; ICP MS for remaining metals
	Operating Schedule: 1:6	Method:	

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Sinoli	Monitoring Sites	-											do.
Cite	୍ଷ ପ୍ର				Samolino						Date		(2010
a men	C Str.	Achdress	Latitude	Longtude	Frequency	Elements	Size	Barnose	Scale	County	Exterio.	CBSA *	Census)
Belding - Road St	CRRRTAINSC	5.45.8	43.101944	-85.22000	9 ‡	Pb, Mn, As, Cd, Ni	TSP	тах солс	middle	fania	772/11	GW.	778,009
Baldino - Merrick St	260676863	260670003 509 Merrick	43,09984	-85.22163	9	Pb, Mn, As, Cd, Ni	TSP	тах сапс	micre	lorita.	17/10	GW.	778,009
Grand Rapids - Monroe St	260816020	280816626 1179 Honroe St NW	42.984167	-85.671389	1.6	Pb, Mn, As, Cd, Ni	TSP	рор ехр	nghbrhd	Kent	1/8/16	GW	778,009
Port Huron	281470031	324 Rural St	42.98209	-82,449233	1.6	Mn, As, Cd, Ni	TSP	шах сопс	micre	Saint Clair	าหกร	DW.L	4,296,250
Allen Dark	261630001	14700 Goddard	42.228611	-83.208333	1,6	Mn, As, Cd, Ni	TSP	фар ехф	ո <u>ց</u> հեռիժ	Wayne	5/1/99	DWL	4,296,250
Dearborn	264630033		42.306666	-83,148889	1.6	Be, V, Cr, Mr, Co, M, Cu, Zn, As, Mo, Cd, Ba, Pb, Fe	TSP	max cane	nghbrhd	Wayne	641/80	DW(L	4,286,250
River Roupe	261630005	261630005 315 Genesee	42.267222	-83.132222	9		TSP	max conc	nghbrhd	Wayne	17.04	DWL	4,296,250
Detroit - SW HS	261636615	150 Waterman	42.302778	-83.106667	1.6	Mn, As, Cd, Ni	ISP	pop exp	nghbrhd	Wayne	2726799	DWIL	4,296,250
S Delray	261630027	7701 W Jefferson	42.292222	-83,106944	1.6	Mn, As, Cd, Ni	TSP	пах севс	nghbrhd	Wayne	19/8/04	DWL	4,296,250
Dearborn	261630033	261630033 2842 Wyaming	42.306666	-83,148889	1.6	Be, V, Cr, Mn, Co, Ml, Cu, Zn, As, Mo, Cd, Ba, Pb, Fe	TSP	тах сопс	nghbrhd	Wayne	8/1/50	DWI.	4,296,250
Allen Park	261630001	261630001 14700 Goddard	42.228611	-83.208333	1.6	Mn, As, Cd, Ni	PN 10	dxa dod	ոցհերե	Wауп.е	1/25/09	DWL	4,296,250
River Rouge	281630005	281830005 315 Genesee	42.267222	-83.132222	1.6	เล็ก	PM 10	тах сепс	nghtarhď	Жаупе	12509	D.W.L	4,296,250
Detroit - SW HS	261630015	150 Waterman	42.302778	-83,106667	1.6	Mr, As, Cd, Ni	P.M 10	ರಜಾ ರಾರ	nghbrhd	Wayne	1/25/09	DWL	4,296,250
Dearborn	261630033	261630033 2842 Wyoming	42,306666	-83.146889	4.6	Be, V, Cr, Mn, Cn, Ni, Cu, Zn, As, Ma, Cd, Ba, Pb, Fe	PM 10	тах сопс	nghbrhd	Wayne	641/90	DWL	4,296,250
Dearborn	261630033	261630033 Z842 Wyoming	42.306666	-83_148889	1.6	Be, V, Cr, Mn, Co, Mi, Cu, Zn, As, Mo, Cd, Ba, Pb, Fe	PM 10	тах сопс	nghbrhđ	Wayne	671/90	DWI.	4,296,250

OWL= Detroit-Warren-Livonia Metro. Area Gw = Grand Rapids-Weyoming Metro Area

1 CBSA Key:

FIGURE 17: MICHIGAN'S TRACE METAL MONITORING NETWORK



#### **Trace Metal Quality Assurance**

The site operator conducts a precision flow check once a month. Flow check values are sent to the QA Coordinator each quarter. An independent audit is conducted by a member of the AMU's QA Team every six months. The auditor is in a separate line of reporting authority from the site operator and uses independent, dedicated equipment to perform the flow rate audit. The auditor also assesses the condition of the monitor and siting criteria. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files. Audit results are uploaded to the EPA's AQS database each quarter.

The MDEQ Laboratory participates in two types of external performance testing programs. A nationally-based audit program sends a sample that has a known concentration of metals spiked onto a filter. The lab analyzes the filter in the same fashion as the routine samples. Results are compared to a "true" value and tabulated for all participants in the program. The MDEQ Laboratory also receives regional round robin audits. The regional audit sample is collected by running an ambient air monitor for 24 hours. The filter is cut into strips and sent to several laboratories. Results for the participating laboratories are compared to each other since a "true" value is not known.

Precision samples for both PM<sub>10</sub> and TSP-sized trace metals are collected at Dearborn (261630033) on a once every 12 day frequency.

#### Plans for the 2016 Trace Metal Network:

During 2016, contingent upon adequate levels of funding, the MDEQ plans to continue to collecting trace metal measurements, as described for the above elements at:

- Belding-Reed St. (260670002) TSP lead, manganese, nickel, arsenic and cadmium
- Belding-Merrick St. (260670003) TSP lead, manganese, nickel, arsenic and cadmium
- Grand Rapids-Monroe St. (260810020) TSP manganese, nickel, arsenic and cadmium
- Allen Park (261630001) TSP manganese, nickel, arsenic and cadmium; for PM<sub>10</sub> manganese, nickel, arsenic and cadmium
- Detroit-SWHS (261630015) TSP manganese, nickel, arsenic and cadmium; for PM<sub>10</sub> manganese, nickel, arsenic and cadmium
- South Delray (261630027) TSP manganese, nickel, arsenic and cadmium only
- River Rouge (261630005) TSP manganese, nickel, arsenic and cadmium; for PM<sub>10</sub> manganese, nickel, arsenic and cadmium
- Dearborn NATTS site (261630033) for both PM<sub>10</sub> and TSP metals reported include manganese, nickel, arsenic, cadmium, lead, beryllium, vanadium, chromium, cobalt, copper, zinc, molybdenum, barium and iron.
- Port Huron (261470031) TSP lead, manganese, nickel, arsenic and cadmium.

#### Volatile Organic Compound (VOC) Monitoring Network:

The collection of more than 50 VOCs per sample began at various sites in 1990 as part of the MITAMP air toxics network. Either a once every six day or once every 12 day sampling frequency has been used depending on the site and budget status. The Detroit-SWHS (261630005) site in Detroit has been the trend site and has collected VOC samples every year since 1993. The determination of VOC samples on a one every six day sampling frequency using Method TO-15 is required for the NATTS site at Dearborn (261630033). A minimum of six precision samples per year are also collected at Dearborn (261630033) as part of the NATTS program.

**Table 27** summarizes the VOC monitoring site information. **Figure 18** illustrates the geographical distribution of VOC monitors in Michigan.

#### **VOC Quality Assurance**

Once a year, the QA Team conducts a thru-the-probe audit using a known concentration of specialized calibration gas. The gas is sent through the station sample probe and collected into a clean, evacuated 6-liter Summa canister over a 24-hour period, and analyzed using EPA Method TO-15. The results are compared to the auditor's target concentration. Once a year, the QA Team also conducts a zero air check on the sampler by running VOC-free air through the probe and into an air canister for 24 hours. The auditor assesses the sampling configuration, including the condition and height of probe and siting criteria.

The MDEQ Laboratory also participates in both national and regional performance test programs. The national program sends a spiked sample of known compounds and concentrations to the laboratory. The results from state laboratories are compared to the "true" value. The regional performance test audit is produced by a multi-sampling unit that collects actual ambient air. The results from the participating laboratories are compared to each other since a "true" value is not known. The QA Coordinator receives, reviews, and retains copies of all performance test audit samples,

Performance evaluation samples containing known levels of various VOCs are analyzed by the MDEQ Laboratory. The MDEQ Laboratory also participates in regional round robin samples.

#### Plans for the 2016 VOC Monitoring Network

During 2016, contingent upon adequate levels of funding, the MDEQ plans to continue collecting VOCs at:

- Detroit-SWHS (261630015) once every 12 days.
- Dearborn NATTS site (261630033) once every six days and precision samples.

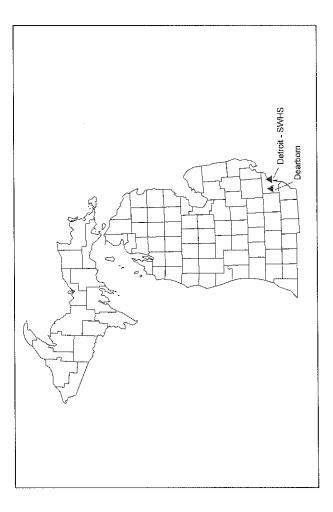
TABLE 27: MICHIGAN'S VOC MONITORING NETWORK

	er (24-hr samples)
	Spectromet
	ph/ Wass Spe
	Chromatograph
	r Gas
	Sample
	urized Canister !
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5	O O
1:6 a	Stainless Staal Bress
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Operating Sch	lethod.
0	74

	Monitoring Sites	ites									rop d
Sife	AGS				Sampling				Date		(2010
Name	Site ID	Address	Latitude	Longitude	Frequency	Purpose	Scale	County	Estab.	CBSA 1	Census)
Detroit - SWHS 261630015 150 Waterman	261630015	150 Waterman	42.302778	-83.106667	1:12	dxe dod	nghbrhd	Wayne	2/26/99	DWL	4,296,250
Dearborn	261630033	261630033 2842 Wyoming	42.306666	-83.148889	1:6	max conc nghbrhd	nghbrhd	Wayne	6/1/90	DWL	4,296,250

<sup>1</sup> CBSA Key: DWL= Detroit-Warren-Livonia Metro. Area

FIGURE 18: MICHIGAN'S VOC MONITORING NETWORK



#### Carbonyl Monitoring Network:

The collection of carbonyl compounds, including formaldehyde and acetaldehyde as part of MITAMP, began at various sites in 1995. Either a once every six day or once every 12 day sampling frequency has been used depending on the site and budget status. The Detroit-SWHS (261630005) site in Detroit has been the trend site and has collected carbonyl samples every year since 1995.

Levels of formaldehyde in southeast Michigan are very heterogeneous, unlike other areas of the United States. Historical concentrations at River Rouge (261630005) are elevated, so the continuation of this monitor is important for the characterization of risk and for the determination of trends, this runs on a once every 12 day schedule. Detroit-SWHS (261630015) is the MDEQ's air toxic trend site, so monitoring has continued on a once every 12 day schedule. Monitoring for carbonyl compounds on a one in six day frequency using Method TO-11A is required at the Dearborn NATTS site (261630033). Also, as a part of NATTS, six precision samples for carbonyls are collected every year.

**Table 28** summarizes the carbonyl monitoring site information for sites that were in existence in 2015 and are continuing to operate in 2016. **Figure 19** shows the distribution of carbonyl samplers across Michigan.

#### Carbonyl Quality Assurance

Once a year, the QA Team conducts a thru-the-probe audit using a known concentration of specialized calibration gas. The gas is sent through the station sample probe and collected on a dinitrophenyl hydrazine (DNPH) cartridge over a 24-hour period, and analyzed using EPA Method TO-11A. The laboratory result is compared to the auditor's target concentration. The QA Team also conducts a zero air check of the sampler once a year by sending carbonyl-free air through the probe and into the sampler for 24 hours. The auditor assesses the sampling configuration, including the condition and height of probe and siting criteria.

The carbonyl samples are sent to two different labs. NATTS samples go to a National Contract Lab. The National Lab participates in a national performance test program. The lab where the Detroit-SWHS and River Rouge samples go is also required to participate in the NATTS performance test program. The national contractor sends a spiked sample of known compounds and concentrations to the laboratory. The results are compared to the "true" value. The regional performance test audit is produced by a multi-sampling unit that collects actual ambient air. The results from the participating laboratories are compared to each other since a "true" value is not known. The QA Coordinator receives, reviews, and retains copies of all performance test audit samples.

#### Plans for the 2016 Carbonyl Monitoring Network

During 2016, contingent upon adequate levels of funding, Michigan plans to continue collecting carbonyls at:

- Detroit-SWHS (261630015) once every 12 days
- River Rouge (261630005) once every 12 days
- Dearborn NATTS site (261630033) once every six days and precision samples.

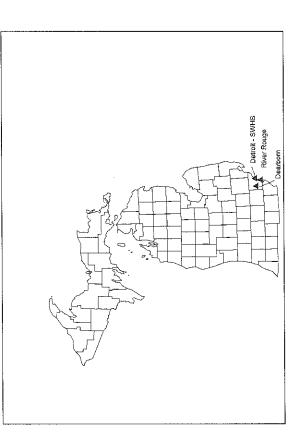
TABLE 28: MICHIGAN'S CARBONYL MONITORING NETWORK

le: 1:6 and 1:12	2.4 dinfrontent hydrazine treated silica del cartridges: HPLC with ultraviolet absorption
Operating Schedul	Method:
	_

	Monitoring Sites	tes									Pop
Site	AOS				Sampling				Date		(2010
Name	Site ID	Address	Latitude	Longitude	Frequency	Purpose	Scale	County	Estab.	CBSA 1	Census)
Dearborn	261630033 2842	2842 Wyoming	42.306666	42.306666 -83.148889	f:6 max conc		nghbrhd	Wayne	6/1/90	DWL	4,296,250
River Rouge	261630005 315	315 Genesee	42.267222	-83.132222	1:12 max conc		nghbrhd	Wayne	1/1/94	DWL	4,296,250
Detroit - SVVHS 261630015 150	261630015	150 Waterman	42.302778	42.302778 -83.106667	1:12 pop exp		nghbrhd	Wayne	2/26/99	DWL	4,296,250

DWL= Detroit-Warren-Livonia Metro. Area 1 CBSA Key:

FIGURE 19: MICHIGAN'S CARBONYL MONITORING NETWORK



#### Polynuclear Aromatic Hydrocarbon Monitoring Network:

As part of the EPA's desire to augment the NATTS, PAHs were added to the Dearborn site on April 6, 2008. Samples are collected on a once every six day sampling schedule using an Anderson PS-1 sampler. The sampler contains a glass thimble filled with prepared polyurethane foam plugs that surround XAD-2 resin. Volatile PAHs are absorbed into the foam and XAD-2 resin. Particle bound PAHs are trapped on a filter that precedes the thimble. A second sampler was deployed to the Dearborn site so that six precision samples can be collected each year, conforming to the EPA's co-location criteria.

The media is sent to the national contract laboratory, Eastern Research Group (ERG), where it is extracted and analyzed according to ASTM test method D 6209, which is equivalent to EPA method TO-13A.

**Table 29** shows the site information for PAH sites that were in operation in 2014 and are currently operating. **Figure 20** shows the locations of sites where PAH monitoring occurs. design.

#### **PAH Quality Assurance**

The site operator conducts a precision flow check once a month. The flow check values are sent to the QA Coordinator each quarter. An independent audit is conducted by a member of the AMU's QA Team once a year. The auditor is in a separate line of reporting authority from the site operator and uses independent, dedicated equipment to perform the flow rate audit. The auditor also assesses the condition of the monitor and siting criteria. The QA Coordinator reviews all audit results, and hard copies are retained in the QA files.

#### Plans for the 2016 PAH Monitoring Network

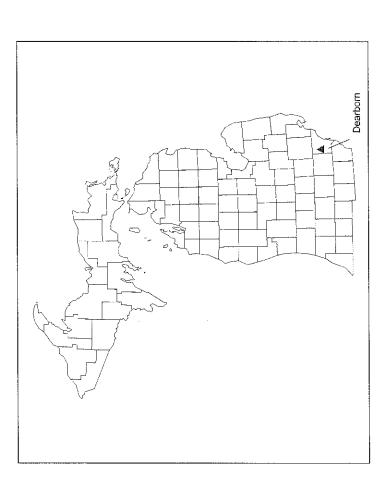
During 2016, contingent upon adequate levels of funding, Michigan plans to continue collecting PAHs at:

Dearborn (261630033) – once every six days and precision samples

TABLE 29: MICHIGAN'S PAH MONITORING NETWORK

venion.	rolyureinant	Metriod: rolytiethane roam plugs and AAD-2 result with gas cili on along aprity mass specifion en y	AL-Z resin w.	,	aroga apiro	ass spectror	metry				
	Monitoring Sites	Sites									Pop
Site	AQS				Sampling				Date		(2010
Name	Site ID	Address	Latitude	Latitude Longitude Frequency Purpose	Frequency	Purpose	Scale	County	Estab.	CESA 1	Census)
Jearborn	261630033	Dearborn   261630033   2842 Wyoming	42.30667 -83.1489 1:6 max conc nghbrhd Wayne	-83.1489	1:6	max conc	nghbrhd	Wayne	6/1/90	DWL	4,296,250

FIGURE 20: MICHIGAN'S PAH MONITORING NETWORK



#### Meteorological Measurements:

Various meteorological measurements have been added to supplement the ambient monitoring network and enhance data analysis activities. A description of the types of meteorological measurements that are made at each site is provided in **Table 30**. The MDEQ is not planning any changes to the meteorological measurements.

#### Meteorological Equipment Quality Assurance

On an annual basis, an Equipment Technician conducts a multi-speed and directional certification of the propeller anemometer and vane systems. The QA Team staff or Senior Environmental Technician performs a "sun shot" to check the true north orientation of the anemometer and vane system at the station.

An independent audit is conducted by the QA Team to assess the accuracy of the indoor and outdoor temperature, barometric pressure, and relative humidity measurements at the site. The comparison is done between the station's measurements and the auditor's certified thermometer, barometer, and hygrometer to ensure quality objectives are being met. The QA Coordinator reviews the results of both the wind speed and wind direction certifications as well as the independent audits. Hard copies of all assessments are retained in the QA file system.

#### Plans for the 2016 Meteorological Monitoring Network

During 2016, contingent upon adequate levels of funding, Michigan plans to continue collecting hourly meteorological measurements at:

- Holland (26005003)
- Bay City (260170014)
- Coloma (260210014)
- Cassopolis (260270003)
- Flint (260490021)
- Otisville (260492001)
- Harbor Beach (260630007)
- Belding-Reed St. (260670002)
- Lansing (260650012)
- Kalamazoo (260770008)
- Grand Rapids–Monroe St. (260810020)
- Evans (280810022)
- Tecumseh (260910007)
- New Haven (260990009)
- Sterling Heights/Freedom Hill (260990021)
- Scottville (261050007)
- Houghton Lake (261130001)
- Sterling St Park–Monroe (261150006)
- Muskegon–Green Creek Rd. (261210039)
- Oak Park (261250001)
- Pontiac (261250011)
- Rochester (261250012)
- Jenison (261390005)
- West Olive (261390011)
- Port Huron (261470005)

- Seney (261530001)
- Ypsilanti (261610008)
- Allen Park (261630001)
- River Rouge (261630005)
- Detroit—SWHS (261630015)
- Livonia Near Road (261630095)
- Detroit-Joy Rd. (261630026)
- Dearborn (261630033)
- Detroit-FIA/Lafayette (261630039)
- Eliza Howell #1 (261630093)
- Eliza Howell #2 (261630094)

To the best of our knowledge, the following tribal meteorological equipment monitor will continue operation:

- Manistee (261010922)
- Sault Ste. Marie (260330901)

TABLE 30: METEOROLOGICAL MEASUREMENTS IN MICHIGAN

Site Name	AQS ID	WS	WD	Temperature	Rel. Humidity	Barom, Pressure	Solar Radiation	Sigma Theta
Holland	260050003	Х	l x	X	X	X	X	×
Bay City	260170014	Х	×	x				×
Coloma	260210014	Х	Х	X			-	×
Cassopolis	260270003	Х	X	X	İ			X
Sault Ste Marie +	260330901	Х	X	х		Х		х
Flint	260490021	х	×	X		Х		×
Otisville	260492001	Х	Х	х		Х		X
Harbor Beach	260630007	X	×	X				×
Belding- Reed St	260670002	х	X	х		Х		X
Lansing	260650012	Х	X	X		Х	1	X
Kalamazoo	260770008	Х	Х	X			1	X
Grand Rapids - Monroe St	260810020	Х	X	Х	Х	X		X
Evans	260810022	х	x	х				Х
Tecumseh	260910007	Х	Х	Х		Х		X
New Haven	260990009	Х	X	Х	Х		×	Х
Sterling Hts/ Freedom Hill	260990021	Х	Х	х				Х
Manistee +	261010922	X	Х	X		Х	Х	х
Scottville	261050007	Х	Х	Х				х
Houghton Lake	261130001	X	X	Х		×		×
Sterling St Park - Monroe	261150006	Х	Х	Х				х
Muskegon, Green Ck Rd	261210039	Х	X	Х				Х
Oak Park	261250001	Х	×	х		X		Х
Pontiac	261250011	Х	Х	Х				Х
Rochester	261250012	Х	X	Х				Х
Jenison	261390005	Х	Х	Х				Х
West Olive	261390011	Х	Х	Х				Х
Port Huron	261470005	Х	Х	Х		Х		Х
Seney	261530001	Х	Х	х	Х	Х	х	Х
Ypsilanti	261610008	Х	х	Х		Х		Х
Allen Park	261630001	Х	Х	Х	Х	Х		X
River Rouge	261630005	Х	Х	Х				Х
Detroit - SW HS	261630015	х	×	Х	Х	Х		Х
Detroit - E 7 Mi	261630019	Х	X	Х	Х	Х		Х
Livonia Near Road	261630095	X	Х	Х	Х	Х		Х
Detroit - Joy Rd	261630026	Х	Х	Х				Х
Dearborn	261630033	Х	Х	Х	Х	Х		Х
Detroit -FIA/Lafayette	261630039	Х	Х	Х				Х
Biza Howell #1	261630093	Х	Х	Х				Х
⊟iza How ell #2	261630094	Х	Х	Х	Х	X		Х

#### Adequacy of Michigan's Monitoring Sites:

The suitability of monitoring site locations is frequently assessed by the AMU's QA Team and the EPA. The EPA assesses the adequacy of the stations during PM<sub>2.5</sub> PEP audits, gaseous NPAP audits, and systems audits. The results indicate that the stations are properly sited, which includes distances away from obstructions, large trees, and set-backs from roadways. Suitability of probe heights and separation distances are assessed both by MDEQ and EPA auditors.

The overall design of the regional air monitoring networks will be assessed by the Regional EPA office with assistance from state, local and tribal agencies once every five years. The next regional review is due by July 1, 2015. This review assesses any redundancies of monitors along border areas will be assessed, identifies monitors that are no longer necessary and determines network deficiencies. Preliminary versions of this assessment were reviewed and suggested changes to Michigan's ambient air monitoring network are addressed in various portions of this review.

**Table 31** Summarizes the various monitoring waivers the MDEQ has requested.

TABLE 31: SUMMARY OF WAIVERS FOR MICHIGAN'S MONITORING NETWORK

Type of Wavier	Explanation
Ozone Monitor	The Ann Arbor MSA does not have enough space for the downwind monitor in Washtenaw County, therefore the MDEQ requests to place it in Oakland County
Lead Co-location	There is not a large enough foot print at the Belding monitoring sites to co-locate a lead monitor. Therefore, the MDEQ requests to leave the lead co-location at Dearborn. Originally requested in 2010.
Lead Monitoring	Request to waive lead monitoring at Consumer's JH Campbell plant. Modeling shows low impact. Originally requested in 2009 and resubmitted in 2014. Needs to be renewed every 5 years.
Lead Monitoring	Request to waive lead monitoring at St. Mary's Cement plant. Modeling shows low impact. Originally requested in 2009 and resubmitted in 2014. Needs to be renewed every 5 years.
Lead Monitoring	Request to waive lead monitoring at Consumer's Karn-Weadock plant. Modeling shows low impact. Originally requested in 2011 and re-submitted in 2016. Needs to be renewed every 5 years.
Tree Line	At the Dearborn NATTS, there is a tree on personal property that is getting close to the drip line limit. The MDEQ has a waiver request pending.

Appendix A: Acronyms and Their Definitions:

	Acronyms and Their Definitions:
>	Greater than
<	Less than
≥	Greater than or equal to
≤	Less than or equal to
%	Percent
μg/m³	Micrograms per cubic meter
AERMOD	AMS/EPA Regulatory Model
AMU	Air Monitoring Unit
AQD	Air Quality Division
AQS	Air Quality System (EPA air monitoring data archive)
ARM	Approved regional method
BAM	Beta Attenuation Monitor (hourly PM <sub>2.5</sub> measurement monitor)
CAA	Clean Air Act
CASTNET	Clean Air Status and Trends Network
CBSA	Core-Based Statistical Area
CFR	Code of Federal Regulations
CO	Carbon monoxide
CSA	Consolidated Statistical Area
DNPH	
DINFIL	2,4 -di nitrophenyl hydrazine – this is the derivatizing agent on the cartridges
DPW	used to collect carbonyl samples
EC	Department of Public Works
	Elemental carbon
EPA	U.S. Environmental Protection Agency
FDMS	Filter Dynamic Measurement System
FEM	Federal Equivalent Method
FIA	Family Independence Agency
FRM	Federal Reference Method
GC	Gas chromatograph (instrument providing VOC measurements)
GFIs	Ground fault circuit interrupters
hr	Hour
IN-MI	Indiana-Michigan
LADCO	Lake Michigan Air Directors Consortium
DEQ	Michigan Department of Environmental Quality
MITAMP	Michigan Toxics Air Monitoring Program
MSA	Metropolitan Statistical Area
NAAQS	National Ambient Air Quality Standard
NAMS	National Air Monitoring Station
NATTS	National Air Toxics Trend Sites
NCore	National Core Monitoring Sites
NEI	National Emission Inventory
NO <sub>2</sub>	Nitrogen dioxide
NO <sub>X</sub>	Oxides of Nitrogen
NO <sub>Y</sub>	Oxides of nitrogen + nitric acid + organic and inorganic nitrates
NPAP	National Performance Audit Program
OAQPS	Office of Air Quality and Planning and Standards (EPA)
OC OC	Organic carbon
OTAQ	Office of Transportation and Air Quality (EPA)
PAH	Polynuclear Aromatic Hydrocarbon
PAMS	Photochemical Assessment Monitoring Station
1 VINO	r notochemical Assessment Monitoring Station

Appendix A: Acronyms and Their Definitions, Continued

PEP	Performance Evaluation Program
PM	Particulate matter
PM <sub>2.5</sub>	Particulate matter with an aerodynamic diameter less than or equal to
	2.5 microns
PM <sub>10</sub>	Particulate matter with a diameter of 10 microns or less
PM <sub>10-2,5</sub>	Coarse PM equal to the concentration difference between PM <sub>10</sub> and PM <sub>2,5</sub>
ppb	parts per billion
ppm	parts per million = mg/kg, mg/L, µg/g (1 ppm = 1,000 ppb)
QA	Quality assurance
QAPP	Quality Assurance Project Plan
RTI	Research Triangle Institute (national contract laboratory for speciated PM <sub>2.5</sub> )
SLAMS	State and Local Air Monitoring Station
SO <sub>2</sub>	Sulfur dioxide
STAG	State Air Grant (federal)
STN	Speciation Trend Network (PM <sub>2.5</sub> )
TEOM	Tapered element oscillating microbalance (hourly PM <sub>2.5</sub> measurement monitor)
tpy	ton per year
TŘI	Toxic Release Inventory
TSP	Total Suspended Particulate
U of M	University of Michigan
U.S.	United States
VOC	Volatile organic compounds

#### Appendix B: Summary of Comments Received and Replies

As part of the network review process, the EPA requires that the MDEQ solicit public comments. MDEQ made the draft 2015 Network Review available for public review by posting the document on its air quality homepage. To ensure that public was aware that the document was open for comment, the 30-day public comment period was announced in the DEQ Calendar on May 18, 2015.

The MDEQ received two comments to the network review. Both comments spoke to the need for MDEQ to increase SO<sub>2</sub> monitoring throughout the State.

#### Comment:

Two commenters argued the need for MDEQ to increase its focus on sulfur dioxide (SO<sub>2</sub>).

The first commenter asked that MDEQ rely upon source-oriented dispersion modeling to increase the number of SO<sub>2</sub> samplers in MDEQ's ambient air monitoring network and/or to relocate existing analyzers to better quantify maximum impacts from the sources already monitored by MDEQ. The commenter provided modeling analyses for DTE's St. Clair, Belle River, Trenton Channel, River Rouge and Monroe plants along with Lansing Board of Water and Light's Eckert plant, Consumer Energy's Campbell plant and Wisconsin Electric's Presque Isle plant. This commenter also stated that SO<sub>2</sub> contributes to the formation of secondary particulate matter.

The second commenter asked that MDEQ install a  $SO_2$  monitor at its New Haven air monitoring station (260990009) so to provide estimates of the  $SO_2$  levels being advected into the Port Huron area

#### Response:

MDEQ's  $SO_2$  air monitoring network is a result of three different requirements or rationale. The first two are required in federal regulations (40 CFR Part 58) that prescribe the minimum required monitoring States must perform under an acceptable State Implementation Plan (SIP).

The first is EPA's requirement to carryout trace level SO₂ monitoring at all National Core (NCore) monitoring sites. MDEQ has met this requirement at its two NCore stations: Allen Park (2616300) and Grand Rapids-Monroe Street (260810020).

The second EPA requirement is the Population Weighted Emission Index (PWEI), added to Part 58 in 2010. For any area with a calculated PWEI value between 5000 and 100,000 million person-tons per year, MDEQ is required to have one SO<sub>2</sub> monitor. As a result, MDEQ has SO<sub>2</sub> monitors in Lansing (260650012), Monroe-Sterling State Park (261150006), and West Olive (261390011) to fulfill PWEI requirements for Lansing Board of Water and Light's Eckert station, DTE's Monroe plant and Consumer Energy's Campbell plant, respectively. The Jenison SO<sub>2</sub> (261390005) monitor was originally deployed to characterize it SO<sub>2</sub> emissions in the county while the exact location of the new site was being determined.

The third rationale used by MDEQ for  $SO_2$  monitoring revolves around continuing those State and Local Air Monitoring Stations (SLAMS) that have observed the highest  $SO_2$  concentrations in the past. For this reason, MDEQ monitors  $SO_2$  at Port Huron (261470005) and Detroit-Southwestern High School (also known as Detroit-Fort Street, 261630015).

While not part of the MDEQ network, SO<sub>2</sub> monitoring is also being carried out at a school by a southwest Detroit industrial facility near River Rouge. This data is being uploaded to EPA's national data repository, AQS, and as such, is available for regulatory use.

Currently, the EPA is developing regulations on the need for additional  $SO_2$  data to make  $SO_2$  designations in areas not currently designated as nonattainment. This is the proposed "Data Requirements Rule" that, if finalized, will require States to characterize the air quality these areas through either monitoring or dispersion modeling. The Data Requirement Rule is expected to be finalized in the summer of 2015 with any subsequent monitoring due by January 2017. Until EPA puts final regulations in place, MDEQ does not believe the time is ripe to propose or implement additional  $SO_2$  monitoring at Marquette, St. Clair, Trenton or Belle River. However, once EPA regulations are available, MDEQ will solicit public comment as part of its annual air monitoring network review process on how and where additional  $SO_2$  monitoring should be conducted, if the State has the resources to conduct such monitoring. Under the proposed regulations, the State will have the choice of characterizing attainment status of source-specific areas through the use of dispersion modeling in lieu of ambient monitoring.

With respect to the modeling submitted by the commenter on the placement of MDEQ's SO<sub>2</sub> monitors, MDEQ believes that this modeling supports our monitor placement in Monroe. While the commenter suggests the Lansing and Detroit-Southwestern High School monitors "...could be relocated to capture peak SO<sub>2</sub> concentrations", MDEQ believes that these monitors are indeed impacted by the nearby emission sources. Additionally, the area of Oakwood Hts/Melvindale that is suggested for monitor placement already has quality assured monitors located in that area. All of the data from these monitors is in the AQS database and is currently monitoring attainment. MDEQ also believes that given site access, siting criterion for trees and other obstructions, and the need to be in close proximity to electrical power, moving these sites to localized hotspots is not possible without being cost prohibitive.

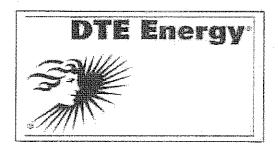
One commenter asked for  $SO_2$  monitoring at our existing New Haven site (260990009). If this commenter is willing to provide an  $SO_2$  monitor, calibrator, and gas standard tank the MDEQ would be willing to install and operate them at our New Haven site as special purpose monitors for a finite period of time.

Lastly, MDEQ recognizes that  $SO_2$  emissions may lead to secondary ambient particulate production. There are no proposed changes to the  $PM_{2.5}$  network at this time. As long as funding is maintained, the MDEQ is not considering changes to the  $PM_{2.5}$  FRM or speciation networks.

APPENDIX C

June 17, 2015

Ms. Amy Robinson MDEQ – Air Quality Division P.O. Box 30260 Lansing, MI 48909-7760 robinsona1@michigan.gov



Subject:

DTE Energy Comments on the Draft 2016 Michigan Ambient Air

Monitoring Network Review

Dear Ms. Robinson:

DTE Energy is pleased to submit the following comments regarding the Draft 2016 Michigan Ambient Air Quality Monitoring Network Review. We are supportive of your efforts to meet the air quality monitoring requirements mandated in EPA's regulations, especially with the uncertain Federal and State funding for this program.

DTE Energy supports the proposed changes in the draft network plan for 2016. However, DTE Energy has a couple of important comments regarding the network plan. The first one applies to the State's PM<sub>2.5</sub> monitoring plan and the second one is associated with the SO<sub>2</sub> monitoring plan.

Michigan's proposal to keep using the Federal Reference Method (FRM) to measure PM<sub>2.5</sub> is preferable to switching to Federal Equivalent Method (FEM) samplers (I.e., TEOMs), that are biased high in the Midwest. This is especially important with EPA's recent lowering of the annual NAAQS to 12.0 ug/m<sup>3</sup>, making it much more difficult to meet than the previous 15.0 ug/m<sup>3</sup> NAAQS.

There are quite a few PM<sub>2.5</sub> monitoring sites that would not be required to meet EPA's minimum siting criteria; especially those with recent 3-year average design values less than 85 percent of the 24-hour and annual NAAQS. Keeping those sites operational will help future air permit applicants determine representative background concentration values, rather than forcing them to use less appropriate, farther away, site data. This critical information will provide more real-world data, and rely less on estimated impacts from sources not modeled in air quality impact assessments, which is required for most sources seeking permits to install.

Last year, DTE Energy commented that the State's 2015 Monitoring Plan should add an SO<sub>2</sub> monitor to its existing New Haven site to provide a more representative background estimate for upcoming 1-hour SO<sub>2</sub> designations in areas not yet designated. This would have been extremely beneficial for impending designations in St. Clair County, where a lawsuit settlement between EPA and the Sierra Club has sped up the designation process. Michigan must provide a recommendation to EPA by September 2015 for this part of Michigan. DTE Energy and Agency staff are currently developing a dispersion modeling protocol to predict whether the SO<sub>2</sub> NAAQS is met around these power plants.

However, the nearest monitoring site, in Port Huron, is impacted by these two power plants, as well as two other sources in Michigan and a couple other sources in Ontario. It will be difficult to segregate the Port Huron SO<sub>2</sub> data to estimate a representative background concentration. We believe it is very important to avoid double-counting impacts from these DTE Energy power plants and from other SO<sub>2</sub> sources that impact the Port Huron monitor. Having at least two of these sources located in Canada makes it difficult to acquire accurate actual SO<sub>2</sub> emission data, increasing the uncertainty of the impact analysis.

DTE Energy may ask the State of Michigan to recommend that EPA designate this County as unclassifiable. We realize that the State does not have the funds to install and operate any new SO<sub>2</sub> monitoring sites, but DTE Energy may fund one or two new sites to avoid overestimating source impacts in St. Clair County. DTE Energy submitted a modeling protocol to the State for these plants, and now awaits approval from the State (& Region 5 of EPA) to perform the impact analysis. In the meantime, the September deadline is quickly approaching.

Thank you for the opportunity to review this important document. The Michigan Department of Environmental Quality's Air Quality Division (MDEQ-AQD) staff should be commended for the quality of this draft monitoring plan.

Wickel Leber

Michael Lebeis
Principal Air Quality Engineer
Environmental Management & Resources
DTE Energy
313-235-8615 (office)
248-568-1784 (cell)



June 18, 2015

Amy Robinson
Michigan Department of Environmental Quality
Air Quality Division
PO Box 30260 Lansing, MI 48909-7760
Robinsonal@michigan.gov

#### Via Electronic Mail

Re: Sierra Club and Earthjustice Comments on Michigan's Proposed 2016 Ambient Air Monitoring Network Review

Ms. Robinson:

On behalf of Sierra Club and Earthjustice, we submit the following comments on the Michigan Department of Environmental Quality's proposed 2016 Ambient Air Monitoring Network Review ("MDEQ 2016 Proposed Monitoring Plan"). These comments focus on the sulfur dioxide monitoring aspects of the Plan and briefly touch on the importance of monitoring PM2.5. In addition, these comments address why Michigan should use modeling to implement the 2010 SO<sub>2</sub> National Ambient Air Quality Standards (NAAOS).<sup>2</sup>

<sup>1</sup> Michigan Department of Environmental Quality Air Quality Division, *Michigan's 2016 Ambient Air Monitoring Network Review* (proposed May 18, 2015), available at <a href="http://www.michigan.gov/documents/deq/deq-aqd-toxics-2016\_Air\_Mon\_Network\_Review\_489490\_7.pdf">http://www.michigan.gov/documents/deq/deq-aqd-toxics-2016\_Air\_Mon\_Network\_Review\_489490\_7.pdf</a> (last visited June 8, 2015).

MDEQ's 2016 Proposed Monitoring Plan also demonstrates that at least eight counties in Michigan are exceeding the 2008 Ozone NAAQS based on 2011-2013 data, while three counties exceed the standard using 2012-2014 data. 2016 Proposed Monitoring Plan at p. 24. As explained in Sierra Club's June 4, 2014 comments on Michigan's Proposed Infrastructure State Implementation Plan, it is critical that MDEQ require coal-fired EGUs that are causing such exceedances to install pollution controls and comply with stringent emission limits in order to protect public health and avoid future non-attainment designations. See Sierra Club, Comments Concerning Michigan State Implementation Plan Infrastructure Applicable to the 2010 Nitrogen Dioxide, 2010 Sulfur Dioxide, 2008 Ozone, and 2012 Particulate Matter 2.5 National Ambient Air Quality Standards (June 4, 2014), at pp. 22-25, attached hereto as Ex. 1; see also Sierra Club, Earthjustice et al, Comments on Draft Permits to Install No. 215-11B (Trenton Channel) and 40-08G (River Rouge), attached as Ex. 2. Those comments are incorporated herein by reference.

- I. There Is a Compelling Need for Additional Source-Oriented SO<sub>2</sub>
  Modeling and Monitoring in Michigan.
  - A. Without the Use of SO<sub>2</sub> Modeling, the Proposed Monitoring Network is Insufficient to Identify Even the Most Significant Violations of the NAAQS.

The overriding purpose of an air quality monitoring network is to determine which areas of Michigan do not meet the NAAQS and therefore require pollution reductions to ensure that the residents of those areas are not breathing unhealthy air. When the U.S. Environmental Protection Agency ("EPA") revised the SO<sub>2</sub> NAAQS in 2010, it highlighted the significance of stationary sources in terms of monitoring network design and noted that peak 1-hour concentrations would likely be greatest near stationary sources.<sup>3</sup>

However, EPA decided to rely heavily on modeling to identify areas exceeding the SO<sub>2</sub> NAAQS in light of the expense and burden of establishing a monitoring network that addresses all significant sources, the "special challenges SO<sub>2</sub> emissions present in terms of monitoring short-term SO<sub>2</sub> levels for comparison with the NAAQS in many situations," and "the superior utility that modeling offers for assessing SO<sub>2</sub> concentrations." In particular, EPA noted that:

[W]e intend to use a hybrid analytic approach that would combine the use of monitoring and modeling to assess compliance with the new 1-hour SO<sub>2</sub> NAAQS.... [W]e believe that for a short-term 1-hour standard it is more technically appropriate, efficient, and effective to use modeling as the principle means of assessing compliance for medium to larger sources, and to rely more on monitoring for groups of smaller sources and sources not as conducive to modeling.<sup>5</sup>

EPA's final 2010 SO<sub>2</sub> NAAQS rule simply built upon EPA's historical practice of using modeling to determine attainment and nonattainment status for SO<sub>2</sub> NAAQS. In doing so, EPA properly recognized the "strong source-oriented nature of SO<sub>2</sub> ambient impacts," and concluded that the appropriate methodology for purposes of determining compliance, attainment, and nonattainment with the new NAAQS is modeling. Accordingly, in promulgating the 2010 SO<sub>2</sub> NAAQS, EPA explained that, for the one-hour standard, "it is more appropriate and efficient to principally use modeling to assess compliance for

<sup>&</sup>lt;sup>3</sup> U.S. Environmental Protection Agency (EPA), Primary National Ambient Air Quality Standard for Sulfur Dioxide; Final Rule, 75 Fed. Reg. 35,520, 35,557 (June 22, 2010) (to be codified at 40 C.F.R. pts. 50, 53, and 58) ["SO<sub>2</sub> NAAQS Final Rule"].

<sup>&</sup>lt;sup>4</sup> *Id.* at 35,550.

<sup>&</sup>lt;sup>5</sup> *Id.* at 35,551.

<sup>&</sup>lt;sup>6</sup> Id. at 35,570.

<sup>&</sup>lt;sup>7</sup> See id. at 35,551

medium to larger sources . . . . "8 Similarly, EPA then explained in a white paper that using modeling to determine attainment for the SO<sub>2</sub> standard "could better address several potentially problematic issues than would the narrower monitoring-focused approach discussed in the proposal for the SO<sub>2</sub> NAAQS, including the unique sourcespecific impacts of SO<sub>2</sub> emissions and the special challenges SO<sub>2</sub> emissions have historically presented in terms of monitoring short-term SO<sub>2</sub> levels for comparison with the NAAQS in many situations (75 FR 35550)."9

Because EPA is now subject to a consent decree to complete area SO<sub>2</sub> designations for many areas throughout the country by in July 2, 2016, and the rest of the country by December 31, 2017 or December 31, 2020, the agency has emphasized the need for states to efficiently gather data for designation. <sup>10</sup> Acknowledging that this new timeline "does" not provide for establishment and use of data from new ambient monitors." EPA anticipates that modeling will be a more reliable source of designation information. 11 Plants located in Michigan for which EPA will issue area designations by July 2, 2016. include Karn/Weadock, Erickson, Eckert, Presque Isle, Monroe, JH Campbell, Belle River, and St. Clair. 12

> B. As a Supplement to Modeling, MDEQ Should Strengthen Its Network of SO<sub>2</sub> Monitors.

In its proposed Data Requirements Rule for the 1-Hour Sulfur Dioxide NAAOS. 13 EPA indicated that it will allow states the "flexibility to choose whether to use monitoring or modeling to characterize air quality around or in proximity to identified sources." 14 However, EPA emphasized that the current monitoring network "is not appropriately positioned or of adequate size for purposes of the 2010 SO<sub>2</sub> standard to characterize the air quality around many of the nation's larger SO<sub>2</sub> sources in operation today." <sup>15</sup> EPA therefore indicated that in order to use monitoring to characterize air quality, states "will need to take explicit actions to identify, relocate and/or install new ambient SO<sub>2</sub> monitors

<sup>9</sup> EPA, Implementation of the 1-Hour SO2 NAAQS Draft White Paper for Discussion at 3-4 ["EPA White Paper"], available at http://www.epa.gov/airquality/sulfurdioxide/pdfs/20120522whitepaper.pdf (to be codified at 40 C.F.R. pt. 51).

<sup>11</sup> *Id.* at 3.

<sup>12</sup> EPA, Air Designations for the 2010 SO2 National Ambient Air Quality Standard to be Completed by July 2, 2016, available at http://www.epa.gov/airquality/sulfurdioxide/designations/pdfs/sourceareas.pdf.

13 Data Requirements Rule for the 1-Hour Sulfur Dioxide (SO<sub>2</sub>) Primary National Ambient Air Quality

<sup>8</sup> Id. at 35,570

 $<sup>^{10}</sup>$  EPA, Updated Guidance for Area Designations for the 2010 Primary Sulfur Dioxide National Ambient Air Quality Standard at 2 (March 20, 2015) available at http://www.epa.gov/oaqps001/sulfurdioxide/pdfs/20150320SO2designations.pdf.

Standard (NAAQS); Proposed Rule, 79 Fed. Reg. 27,446 (May 13, 2014), available at http://www.gpo.gov/fdsys/pkg/FR-2014-05-13/pdf/2014-09458.pdf ["proposed Data Requirements Rule"]. <sup>14</sup> *Id.* at 27,453.

<sup>15</sup> *Id.* at 27,449.

that would characterize peak 1-hour SO<sub>2</sub> concentrations in areas around or impacted by identified SO<sub>2</sub> sources."<sup>16</sup>

The proposed rule's companion Technical Assistance Document further indicates that states should take into account all existing data in determining where to site monitors, including "existing modeling results." An air agency that chooses to use monitoring as a means of satisfying the anticipated data requirements rule are thus required to develop a network proposal in which it demonstrates that the area characterized around an identified SO<sub>2</sub> source (or sources) includes the locations where peak 1-hour SO<sub>2</sub> concentrations are expected to occur. 18

The Technical Assistance Document further explains how to identify these locations where peak 1-hour concentrations are likely to occur. Rather than recommending minimum criteria for the number of monitors in a network, EPA emphasizes that the number of monitors and their locations relative to sources will be case-specific. 19

The Sierra Club recognizes that MDEQ lacks sufficient resources to add all large and medium SO<sub>2</sub> sources to the monitoring network at this time. However, in the interest of both efficiency and the health of Michigan residents, and in recognition of EPA's expressed preferences, MDEQ should ensure its existing monitors are placed in priority areas based on the extent of emissions and/or proximity to large, potentially-affected populations. Priority areas include capturing the peak emissions concentrations from the following major sources:

- DTE's St. Clair and Belle River plants;
- DTE's Trenton Channel and River Rouge plants;
- Wisconsin Electric's Presque Isle plant;
- Lansing Board of Water & Light's Eckert plant;
- DTE's Monroe plant; and
- Consumers Energy's J.H. Campbell plant.

<sup>&</sup>lt;sup>16</sup> Id. at 27,458. In the proposed rule's companion Technical Assistance Document (TAD), EPA offers the following guidance on how air agencies might satisfy the SO<sub>2</sub> data requirements in order to determine compliance with the NAAQS: "The EPA expects monitoring conducted in response to [an anticipated] future data requirements rule to be targeted, source-oriented monitoring, for which the primary objective would be to identify peak SO2 concentrations in the ambient air that are attributable to an identified emission source or group of sources." EPA Office of Air and Radiation, Office of Air Quality Planning and Standards, Air Quality Assessment Division, SO<sub>2</sub> NAAQS Designations Source-Oriented Monitoring Technical Assistance Document (December 2013 Draft), at 2 available at http://www.epa.gov/airquality/sulfurdioxide/pdfs/SO2MonitoringTAD.pdf ["Proposed Data Requirements Rule TAD"].

<sup>&</sup>lt;sup>17</sup> Proposed Data Requirements Rule TAD at 2.

<sup>&</sup>lt;sup>18</sup> Id. at 16 ("The primary objective is to place monitoring sites at the location or locations of expected peak concentrations.").

<sup>&</sup>lt;sup>19</sup> *Id.* at 11.

Where the air monitoring network is insufficient to adequately characterize peak  $SO_2$  air quality, MDEQ must use dispersion modeling to determine compliance with the 1-hour  $SO_2$  standard.

# C. <u>The Public Health Impacts of SO<sub>2</sub> Emissions on Michigan Residents are Significant.</u>

In order to "protect public health with an adequate margin of safety," EPA revised the SO<sub>2</sub> primary NAAQS in 2010 to replace the 24-hour and annual standards with a short-term, 1-hour standard. <sup>20</sup> In revising the standard, EPA noted that its rationale focused primarily on the causal relationship between respiratory morbidity following short-term exposure to SO<sub>2</sub>. <sup>21</sup> Indeed, SO<sub>2</sub> exposure for as little as 5-10 minutes can lead to adverse health effects to asthmatics. <sup>22</sup> EPA also noted that the existing standards were not adequate to "protect public health with an adequate margin of safety." <sup>23</sup> EPA then selected a short-term standard that was designed to limit adverse respiratory effects on atrisk populations. <sup>24</sup>

Short-term SO<sub>2</sub> exposure is associated with a variety of negative health effects, particularly among at-risk populations:

Current scientific evidence links health effects with short-term exposure to SO<sub>2</sub> ranging from 5-minutes to 24-hours. Adverse respiratory effects include narrowing of the airways which can cause difficulty breathing (bronchoconstriction) and increased asthma symptoms. These effects are particularly important for asthmatics during periods of faster or deeper breathing (e.g., while exercising or playing).

Studies also show an association between short-term SO<sub>2</sub>exposure and increased visits to emergency departments and hospital admissions for respiratory illnesses - particularly in at-risk populations including children, the elderly and asthmatics.<sup>25</sup>

Unfortunately, a considerable portion of Michigan's residents can be categorized as atrisk, and many of these at-risk populations live in the Detroit-Warren-Livonia area, a major population center located near some of the state's largest stationary sources of SO<sub>2</sub> emissions. For example, the prevalence of asthma among Detroit adults is 50 percent

<sup>&</sup>lt;sup>20</sup> SO<sub>2</sub> NAAQS Final Rule, 75 Fed. Reg. at 35,521.

<sup>&</sup>lt;sup>21</sup> *Id.* at 35,526.

<sup>&</sup>lt;sup>22</sup> Id. at 35,536.

<sup>&</sup>lt;sup>23</sup> *Id.* at 35,550.

<sup>&</sup>lt;sup>24</sup> Id.

<sup>&</sup>lt;sup>25</sup> EPA, Fact Sheet: Revisions to the Primary National Ambient Air Quality Standard, Monitoring Network, and Data Reporting Requirements for Sulfur Dioxide, *available at* http://www.epa.gov/airquality/sulfurdioxide/pdfs/20100602fs.pdf (last visited June 18, 2012).

higher than that of Michigan as a whole, and rates of asthma hospitalization in Detroit are three times higher than that of Michigan as a whole.<sup>26</sup>

#### D. SO<sub>2</sub> Emissions Contribute to the Creation of Fine Particulate Matter. Which is Linked to Premature Death.

In addition to the adverse health effects attributable directly to SO<sub>2</sub>, the health of Michigan residents is further threatened because SO<sub>2</sub> pollution contributes to the formation of secondary particles of fine particulate matter (PM2.5). Secondary particles of PM2.5 are formed from atmospheric reactions of chemicals including SO<sub>2</sub>, and most of the fine particle pollution in the United States is formed in this way.<sup>2</sup>

PM2.5 pollution contributes to a number of adverse health effects, including heart attacks, aggravated asthma, decreased lung function, coughing, and difficulty breathing.<sup>28</sup> Most disturbingly, PM2.5 is also associated with premature death in people with existing heart or lung disease.<sup>29</sup> According to the EPA, "the evidence is sufficient to conclude that the relationship between long-term PM2.5 exposures and mortality is causal."<sup>30</sup>

The estimated numbers of deaths caused by fine particulate matter from some of the state's largest SO<sub>2</sub> sources emphasize the urgency of adequate SO<sub>2</sub> monitoring. DTE's Trenton Channel plant alone is estimated to have caused between 56 and 110 premature deaths in 2011, ranking it among the 18 plants in the nation whose premature deaths cost society more than the value of the electricity they generate. 31 Similarly, DTE's St. Clair plant is estimated to have caused between 76 and 160 premature deaths in 2011, while the J.H. Campbell plant is estimated to have caused between 70 and 140 premature deaths in that year. 32

Additional statistics on health impacts caused by fine particle pollution from each of the major sources identified above have been compiled by the Clean Air Task Force. These data, summarized below, reveal that each of the major sources has substantial health

<sup>&</sup>lt;sup>26</sup> See "Disparities in Michigan's Asthma Burden," at 2, available athttp://www.michigan.gov/documents/mdch/Disparities-in-Michigan-Asthma-Burden 424786 7.pdf, (last visited June 10, 2015).

<sup>&</sup>lt;sup>27</sup> EPA, Basic Information on Particulate Matter, available at http://www.epa.gov/pm/basic.html (last visited June 18, 2012).

<sup>&</sup>lt;sup>28</sup> EPA, Health information on Particulate Matter, available at http://www.epa.gov/pm/health.html (last visited June 10, 2015). <sup>29</sup> Id.

<sup>&</sup>lt;sup>30</sup> EPA, Integrated Science Assessment for Particulate Matter, EPA/600/R-08/139F, at 7-96 (Dec. 2009), available at http://www.epa.gov/ncea/pdfs/partmatt/Dec2009/PM ISA full.pdf (last visited June 16, 2014) <sup>31</sup> Environmental Integrity Project, Net Loss: Comparing the Cost of Pollution vs. the Value of Electricity from 51 Coal-Fired Plants (June 2012), at ii, v, available at http://www.environmentalintegrity.org/news reports/documents/PowerPlantReport 2012.6.6.Final.pdf (last visited June 10, 2015). <sup>32</sup> Id.

effects on the surrounding communities through increased heart attacks, asthma attacks, chronic bronchitis, and death.<sup>33</sup>

Source	Deaths	Heart Attacks	Asthma Attacks	Hospital Admissions	Chronic Bronchitis	Asthma ER Visits
St. Clair	66	110	1,000	49	39	54
Belle River	55	89	860	41	33	45
Trenton Channel	58	93	920	43	34	50
River Rouge	20	33	320	15	12	17
Presque Isle	14	22	220	10	8	13
Eckert	10	16	160	7	6	9
Monroe	140	230	2,200	100	83	120
J.H. Campbell	67	110	1,100	49	40	65

<sup>\*</sup>These data are estimated annual impacts from each plant in 2012. 34

#### II. The State Cannot Rely on Monitoring to Comply with the SO<sub>2</sub> NAAQS.

Before discussing specific inadequacies in Michigan's proposed monitoring network, it is important to note that the state should not use a monitoring network as the primary means of evaluating SO<sub>2</sub> NAAQS compliance but, instead, should rely on lower-cost and more accurate air dispersion modeling.

# A. Monitors Alone Cannot Accurately Evaluate Compliance with the SO<sub>2</sub> NAAQS for Medium and Large Sources.

When EPA promulgated the 2010 SO<sub>2</sub> NAAQS, it conceded that the existing monitor network—which dwindled from 1496 sites in 1980 to 488 monitors in 2008—is insufficient to support a monitoring approach to implementation.<sup>35</sup> As EPA explained in the final 2010 SO<sub>2</sub> NAAQS Rule, when designating attainment, it relies on dispersion modeling to confirm the absence of violations, "even if monitoring does not show a violation."<sup>36</sup> The EPA concluded that monitoring in general is "less appropriate, more expensive, and slower to establish,"<sup>37</sup> and that "dispersion models are able to characterize air quality impacts from the modeled sources across the domain of interest on an hourly

<sup>37</sup> Id.

<sup>&</sup>lt;sup>33</sup> Clean Air Task Force, *Death and Disease from Power Plants, available at* <a href="http://www.catf.us/fossil/problems/power\_plants/">http://www.catf.us/fossil/problems/power\_plants/</a> (last visited June 10, 2015).

<sup>34</sup> Id.

<sup>35</sup> SO<sub>2</sub> NAAQS Final Rule, 75 Fed. Reg. at 35,525.

 $<sup>^{36}</sup>$  Id. at 35,551.

basis with a high degree of spatial resolution, overcoming the limitations of an approach based solely on monitoring." <sup>38</sup>

Deploying a more extensive monitoring network would be too slow, too impractical, and too ineffective to replace modeling as the primary means of implementing the 1-hr SO<sub>2</sub> NAAQS.

First, the minimum monitoring requirements established by EPA will be largely insufficient to characterize SO<sub>2</sub> air quality or to determine compliance with the 1-hr SO<sub>2</sub> standard. <sup>39</sup> EPA itself acknowledges that "[t]the total number of monitoring sites that will serve the variety of data needs will be substantially higher than these minimum requirements provide." <sup>40</sup> For any area with fewer than three SO<sub>2</sub> monitors positioned to capture peak concentrations from a large SO<sub>2</sub> source, monitoring will be inadequate to establish 1-hr SO<sub>2</sub> compliance. <sup>41</sup> And if only one monitor is located near a large source, that source has a clear invitation to game the system by, for example, slightly adjusting its stack or operating parameters to ensure that high impacts will not occur at the one monitor.

Second, even if the state were to have the resources to deploy a sufficient number of monitors, the state may not be able locate a monitor where models indicate the highest impact is likely to occur for technical reasons, such as inability to gain physical or legal access to the site, or lack of access to power supply.<sup>42</sup>

Third, even if a sufficiently extensive monitoring network were established, implementation of the NAAQS through monitoring would likely take up to a decade, which is an untenable amount of time. Not only would this delay be a disservice to the public, it would also be a disservice to the regulated entities, especially owners of coal-fired power plants. Coal-fired power plants are making critical decisions now about the need for additional pollution controls or retirements because of a number of factors such as other major environmental regulations, declining demand for energy, declining prices and increasing availability of zero or low SO<sub>2</sub> generating sources, and the age of the existing coal fired power plant fleet. Evaluating and achieving compliance through more expeditious and cost-effective air dispersion modeling can thus provide the regulatory clarity needed to make prudent decisions about those plants now that reliance on increased monitoring alone cannot.

<sup>&</sup>lt;sup>38</sup> *Id.* at 35,559.

<sup>&</sup>lt;sup>39</sup> See Andrew Gray, Gray Sky Solutions, "Review of Michigan's 2015 SO<sub>2</sub> Ambient Air Monitoring Network," June 20, 2014, at 3, attached as Ex. 3.

<sup>&</sup>lt;sup>40</sup> 40 C.F.R. § 58 App. D, § 1.1.2 (2011).

<sup>&</sup>lt;sup>41</sup> Gray at 3.

<sup>&</sup>lt;sup>42</sup> An inability to place monitors at appropriate locations is another argument in favor of a modeling approach, as EPA has long recognized: "Although siting criteria may preclude the placement of ambient monitors at certain locations, this does not preclude the placement of model receptors at these sites." U.S. EPA 1994 SO<sub>2</sub> Guideline Document at 2-6.

EPA itself has acknowledged that for medium to large sources, monitoring is "less appropriate, more expensive, and slower to establish" than modeling. <sup>43</sup>. This has been EPA's position for decades. For example, in 1994, EPA explained:

A small number of ambient SO<sub>2</sub> monitors usually is not representative of the air quality for an area. Typically, modeling estimates of maximum ambient concentration are based on a fairly infrequent combination of meteorological and source operating conditions. To capture such results on a monitor would normally require a prohibitively large and expensive network. Therefore, dispersion modeling will generally be necessary to evaluate comprehensively a source's impacts and to determine the areas expected high concentrations. Air quality modeling results would be especially important if sources were not emitting at their maximum level during the monitoring period or if the monitoring period did not coincide with potentially worst-case meteorological conditions.

U.S. EPA 1994 SO<sub>2</sub> Guideline Document at 2-5 to 2-6 (emphasis added). EPA has also explained:

Monitoring is not more accurate than computer modeling, except for determining ambient concentrations under real-time conditions at a discrete location.

Monitoring is limited in time as well as space. Monitoring can only measure pollutant concentrations as they occur; it cannot predict future concentrations when emission levels and meteorological conditions may differ from present conditions. Computer modeling, on the other hand, can analyze all possible conditions to predict concentrations that may not have occurred yet but could occur in the future.

67 Fed. Reg. 22,168, 22,185 (May 2, 2002) (emphasis added).

As far back as 1983, EPA stated that in "most SO<sub>2</sub> cases, monitoring data alone will not be sufficient for areas dominated by point sources. A small number of ambient monitors usually is not representative of the air quality for the entire area." "EPA explained that it was 'not practical, given the number and complexity of sulfur dioxide sources, to install a sufficient number of monitors to provide the spatial coverage provided by air quality dispersion models." (emphasis added).

Indeed, it is unlikely that *any* number of monitors would be sufficient to implement the NAAQS. The State and Territorial Air Pollution Program Administrators/Association of Local Air Pollution Control Officers (now National Association of Clean Air Agencies, or "NACAA") told EPA over a decade ago that monitoring could not be used to

<sup>45</sup> Id.

47

<sup>&</sup>lt;sup>43</sup> SO<sub>2</sub> NAAQS Final Rule, 75 Fed. Reg. at 35,551.

<sup>&</sup>lt;sup>44</sup> Sheldon Meyers, Memorandum re Section 107 Designation Policy Summary (April 21, 1983), attached hereto as Exhibit 3; see also Montana Sulphur & Chemical Co. v. EPA, 666 F.3d 1174, 1184 (9th Cir. 2012)

effectively determine compliance with short-term SO<sub>2</sub> ambient standards. ACAA explained that since short-term SO<sub>2</sub> "concentrations are strongly influenced by meteorology (wind direction, wind speed, stability, etc.), there is no assurance that any prescribed number of monitors around a facility would detect the highest levels in adjacent population neighborhoods." NACAA also explained that "[r]edeploying monitors in the existing network to cover specific facilities in an attempt to keep costs down does not recognize the true potential of need." NACAA also explained that redeployment of existing monitors is problematic because many existing monitors are needed for long-term trends analysis. NACAA further acknowledged the difficulty of gaining physical and legal access to essential monitoring locations.

#### B. The Cost of Modeling is Modest Compared to the Cost of Monitoring.

The cost of modeling compliance with the SO<sub>2</sub> NAAQS is modest, particularly in comparison to the costs of installing and operating a monitoring network. One of the main reasons it is significantly cheaper to model rather than monitor for attainment designations is the profile of SO<sub>2</sub> emitters. SO<sub>2</sub> emissions are not spread evenly across all of the 84,000 SO<sub>2</sub> emitters in the United States. Instead, just 540 sources, 236 of which are coal-fired EGUs, are responsible for 90% of all SO<sub>2</sub> emissions in the United States. <sup>50</sup> In Michigan, over 80 percent of the state's SO<sub>2</sub> emissions are emitted by approximately 70 coal-fired electric generating units. <sup>51</sup> As a result, by focusing on this small subset of SO<sub>2</sub> sources, Michigan could expeditiously make significant progress in ensuring that the health protections promised by the NAAQS are met.

The profile of SO<sub>2</sub> emitters—where a handful of medium and large sources generate nearly all of SO<sub>2</sub> emissions in the country and the source specific locational nature of the SO<sub>2</sub> air pollution—means that SO<sub>2</sub> air pollution from medium and large sources can be readily and accurately modeled by simple particle dispersion modeling.

The Michigan DEQ modeling staff could likely model the medium and large SO<sub>2</sub>emitters under its current budget. If the Michigan DEQ did not have in-house modeling resources, the agency would incur some costs charged by third party modelers, but even these costs are comparatively nominal. Independent third party modelers could conduct AERMOD time series modeling for SO<sub>2</sub> for less than \$5,000 per source, and in most instances less than \$3,000. Thus to model the large and medium sources in Michigan that cause 90% of the SO<sub>2</sub> emissions would cost less than \$150,000. This number drops rapidly, however,

<sup>&</sup>lt;sup>46</sup> See STAPPA-ALAPCO Letter to Eric Ginsburg (Feb. 15, 2001).

<sup>&</sup>lt;sup>47</sup> *Id.* at 1

<sup>&</sup>lt;sup>48</sup> *Id.* at 1-2.

<sup>&</sup>lt;sup>49</sup> *Id.* at 4.

<sup>&</sup>lt;sup>50</sup> EPA, Next Steps of Area Designations and Implementation of the Sulfur Dioxide National Ambient Air Quality Standard, at 3, (February 6, 2013) available at

http://www.epa.gov/oaqps001/sulfurdioxide/pdfs/20130207 SO<sub>2</sub> StrategyPaper.pdf, (last visited June 10, 2015) ["EPA 2013 Strategy Paper"].

<sup>&</sup>lt;sup>51</sup> EPA Technology Transfer Network, 2011 National Emissions Inventory, *available at* http://www.epa.gov/ttnchie1/net/2011inventory.html.

when one accounts for the sources in areas monitored as nonattainment or that have committed to retiring by a date certain.

In stark contrast, simply purchasing and installing a single monitor can cost an air agency "anywhere from \$50,000 to \$100,000" per site. 52 In fact, many states submitted comments to EPA stating that implementing the SO<sub>2</sub> NAAOS via monitors would be cost-prohibitive.<sup>53</sup> MDEQ's 2016 Proposed Monitoring Network report conditions the planned operation of SO<sub>2</sub> monitors on "adequate levels of funding."<sup>54</sup>

#### III. The Current Monitoring Network Is Inadequate to Monitor The Threats to Michigan Citizens' Health Posed by Large Sources of SO<sub>2</sub> Emissions.

While monitoring should not be relied upon as the primary means of evaluating SO<sub>2</sub> NAAQS compliance, it is an important component of Michigan's efforts to characterize air quality. As such, Michigan's plan should better utilize source-oriented monitors that effectively address the state's largest sources of SO<sub>2</sub>.

> A. Source-Oriented SO<sub>2</sub> Monitors Are Needed to Meet Monitoring Objectives.

When adopting the 1-hour NAAQS for SO<sub>2</sub>, EPA observed that the highest concentrations of SO<sub>2</sub> would most likely be found near large stationary sources:

A significant fact for ambient SO<sub>2</sub> concentrations is that stationary sources are the predominant emission sources of SO<sub>2</sub> and the peak, maximum SO<sub>2</sub> concentrations that may occur are most likely to occur nearer the parent stationary source. 55

EPA has "recognized over many years that peak concentrations of SO<sub>2</sub> are commonly caused by one or a few major point sources... and are typically observed relatively close to the source."56 Despite the source-oriented nature of SO<sub>2</sub> pollution, EPA's analysis pursuant to the 2010 SO<sub>2</sub> NAAQS review found that "only up to a third" of SO<sub>2</sub> monitors "were sited to characterize peak 1-hour ambient SO<sub>2</sub> concentrations." This analysis "led the EPA to conclude that the network was not properly focused to support the revised NAAQS."58 In 2014, the EPA reiterated that the SO<sub>2</sub> monitoring network is ill-positioned and ill-sized to characterize air quality around "many of the larger SO<sub>2</sub> sources."<sup>59</sup>

<sup>&</sup>lt;sup>52</sup> EPA 2013 Strategy Paper at 2.

<sup>&</sup>lt;sup>53</sup> SO<sub>2</sub> NAAQS Final Rule, 75 Fed. Reg. at 35,551.

<sup>&</sup>lt;sup>54</sup> MDEQ 2016 Proposed Monitoring Network at 63.

<sup>55</sup> SO<sub>2</sub>NAAQS Final Rule, 75 Fed. Reg. at 35,557.

<sup>&</sup>lt;sup>56</sup> Proposed Data Requirements Rule, 79 Fed. Reg. at 27,449.

<sup>&</sup>lt;sup>57</sup> Id. <sup>58</sup> Id.

<sup>&</sup>lt;sup>59</sup> Id.

Pursuant to EPA regulations, monitoring network plans must achieve three objectives: 1) provide the public with data on air pollution; 2) provide supporting data for air pollution research; and 3) "support compliance with ambient air quality standards and emissions strategy development." Additionally, a network must also incorporate "a variety of types of monitoring sites." <sup>61</sup>

Monitoring sites must be capable of informing managers about many things including the peak air pollution levels, typical levels in populated areas, air pollution transported into and outside of a city or region, and air pollution levels near specific sources. <sup>62</sup>

Because stationary sources are by far the largest contributors to ambient SO<sub>2</sub> pollution, MDEQ must place monitors in areas of predicted peak emissions concentrations for at least the largest sources of SO<sub>2</sub> emissions.<sup>63</sup> Due to the source-oriented nature of SO<sub>2</sub> pollution, monitors sited to measure background concentration levels or typical concentrations in high-density population areas need to be supplemented with monitors sited to "determine the impact of significant sources or source categories on air quality."<sup>64</sup> EPA's proposed 2013 implementation strategy for SO<sub>2</sub> NAAQS involves identifying priority source areas of SO<sub>2</sub> pollution. Because SO<sub>2</sub> has localized impacts, monitoring objectives should include "characterization of peak air quality concentrations in the area around the source," and "characterization of air quality in populated areas."<sup>65</sup>

An SO<sub>2</sub> monitoring network can only support compliance with ambient air quality standards if individual monitors are located such that they will measure the areas of greatest anticipated concentration, *i.e.*, areas affected by the largest sources of SO<sub>2</sub> pollution. A network that omits monitors near the largest sources of SO<sub>2</sub> pollution therefore also fails to provide at-risk members of the public with adequate and accurate information about the quality of the air they are breathing.

B. <u>Michigan's Limited Monitoring Network is Inadequate to Determine</u>
Whether Some of the Largest Pollution Sources Are Causing Unhealthy
Levels of SO<sub>2</sub>.

<sup>&</sup>lt;sup>60</sup> 40 C.F.R. § 58 App. D, § 1.1 (2011).

<sup>&</sup>lt;sup>61</sup> Id §1.1.1. The regulations specify "six general site types: (a) Sites located to determine the highest concentrations expected to occur in the area covered by the network. (b) Sites located to measure typical concentrations in areas of high population density. (c) Sites located to determine the impact of significant sources or source categories on air quality. (d) Sites located to determine general background concentration levels. (e) Sites located to determine the extent of regional pollutant transport among populated areas; and in support of secondary standards. (f) Sites located to measure air pollution impacts on visibility, vegetation damage, or other welfare-based impacts."

<sup>&</sup>lt;sup>63</sup> Proposed Data Requirements Rule TAD at 16.

<sup>64 40</sup> C.F.R. § 58 App. D, § 1.1.

<sup>&</sup>lt;sup>65</sup> EPA 2013 Strategy Paper at 5.

<sup>&</sup>lt;sup>66</sup> Proposed Data Requirements Rule TAD at 16.

MDEQ currently operates five SO<sub>2</sub> ambient air monitors in the state: one in Lansing, one in the Sterling State Park in Monroe County, one in Port Huron, and one at the Southwest High School in Detroit, and one in West Olive.<sup>67</sup> MDEQ also operates NCore monitors at Allen Park and in Grand Rapids at Monroe St.<sup>68</sup>

At Sierra Club's request, an air dispersion modeling expert conducted a review of MDEQ's 2015 Proposed Monitoring Plan (hereinafter, "Gray Report"). <sup>69</sup> In that report, Dr. Gray 1) examined whether MDEQ's monitors are deployed in a manner that captures peak predicted impacts from major sources, and 2) recommended the best location for a single monitor to identify the highest SO<sub>2</sub> concentrations caused by emissions from each of the major sources. These recommended monitor sites, which have not yet been deployed, represent the beginning of what Sierra Club hopes will eventually be a robust monitoring network, informed and supplemented by air quality modeling that will ensure that Michigan is able to identify, address, and prevent SO<sub>2</sub> NAAQS exceedances.

MDEQ's 2016 Proposed Monitoring Plan fails to address any of the shortcomings identified in the Gray Report. As discussed in greater detail below, the Gray Report found that MDEQ's 2015 Plan failed to include SO<sub>2</sub> monitors capable of capturing peak predicted emissions concentrations from several of the largest SO<sub>2</sub> sources, including the Trenton Channel, St. Clair, Belle River, and Presque Isle power plants. Without monitors near these large sources of SO<sub>2</sub>, the monitoring network cannot effectively determine the "peak air pollution levels" caused by such sources. Additionally, by omitting source-oriented monitors near many of the largest sources of SO<sub>2</sub>, the monitoring network fails to provide adequate information on "air pollution levels near specific sources." Finally, while monitors are better placed with regards to SO<sub>2</sub> emissions from the River Rouge and Eckert plants, MDEQ should consider installing additional monitors to ensure that peak air pollution levels are being caught. The should be should consider installing additional monitors to ensure that peak air pollution levels are being caught.

Because Michigan's monitoring network does not capture predicted peak SO<sub>2</sub> concentrations from a number of major sources, MDEQ must either redeploy or expand its monitoring network. In addition, because the monitoring network is not expansive enough to characterize SO<sub>2</sub> air quality, MDEQ must rely on dispersion modeling to comply with the 1-hour SO<sub>2</sub> standard.

<sup>&</sup>lt;sup>67</sup> MDEQ 2016 Proposed Monitoring Plan at 64. MDEQ had previously deployed an SO<sub>2</sub> monitor at the Jenison site in Ottawa County, but shut down the monitor in 2013 pending the move of its monitor to West Olive.

<sup>&</sup>lt;sup>68</sup> Id.

<sup>&</sup>lt;sup>69</sup> Andrew Gray, Gray Sky Solutions, "Review of Michigan's 2015 SO<sub>2</sub> Ambient Air Monitoring Network," June 20, 2014, at 3, attached as Ex. 3.
<sup>70</sup> *Id.* at 4.

<sup>&</sup>lt;sup>71</sup> 40 C.F.R. § 58 App. D, § 1.1 (2011).

<sup>&</sup>lt;sup>72</sup> Id.

<sup>&</sup>lt;sup>73</sup> Gray Report at 4, 6, and 11.

# IV. Modeling and Emissions Data Support the Installation or Redeployment of Source-Oriented SO<sub>2</sub> Monitors Near DTE's River Rouge, Trenton Channel, St. Clair, Belle River, and Presque Isle Power Plants.

Air dispersion modeling performed at the Sierra Club's request indicates that both allowable and, in some instances, maximum or actual emissions from the St. Clair, Belle River, Monroe, J.H. Campbell, Eckert, and Presque Isle power plants result in modeled violations of the 1-hour SO<sub>2</sub> NAAQS.<sup>74</sup> In addition, MDEQ's own modeling data for the St. Clair, Belle River, Trenton Channel and River Rouge plants shows predicted violations of the NAAQS.<sup>75</sup> As shown in Table 1, below, all of these plants have modeled maximum emissions above the SO<sub>2</sub> NAAQS.

Based on a review of the air modeling analyses, the Gray Report concluded that several of these plants do not have SO<sub>2</sub> monitors located in the peak emissions concentration areas identified by the modeling. Table 1, below, summarizes the Gray Report's findings and recommendations for where MDEQ should place SO<sub>2</sub> monitors to better capture predicted peak emissions concentrations from these major sources.

Table 1 Summary of Recommended Monitor Location
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Source	Allowable Emissions (tpy)	Modeled Maximum SO <sub>2</sub> Concentrations (ppb)	Monitor Located Near Modeled Peak?	Recommended Monitor Location
River Rouge	34,200	91	YES*	Oakwood Hts/Melvindale
Trenton Channel	44,254	107	NO	Allen Rd. & West Rd.
Belle River	71,631	85	NO	} St. Clair Hwy & King Rd.
St. Clair	98,322	186	NO	
JH Campbell	87,563	111	YES	West Olive
Monroe	14,300	91	YES	Sterling Park

<sup>&</sup>lt;sup>74</sup> See Steven Klafka, Belle River and St. Clair Power Plants, St. Clair, Michigan, Evaluation of Compliance with 1-hour NAAQS for SO2 (May 28, 2014), [hereinafter "Klafka Belle River and St. Clair Report"], attached hereto as Ex. 4; Steven Klafka, Eckert Station, Lansing, Michigan, Evaluation of Compliance with 1-hour NAAQS for SO2 (May 30, 2014), [hereinafter "Eckert Report"], attached hereto as Ex. 5; Steven Klafka, J.H. Campbell Plant, West Olive, Michigan, Evaluation of Compliance with 1-hour NAAQS for SO2 (May 28, 2014), [hereinafter "J.H. Campbell Report"], attached hereto as Ex. 6; Steven Klafka, Monroe Power Plant, Monroe, Michigan, Evaluation of Compliance with 1-hour NAAQS for SO2 (April 16, 2014), [hereinafter "Monroe Report"], attached hereto as Ex. 7; Steven Klafka, Presque Isle Power Plant, Marquette, Michigan, Evaluation of Compliance with the 1-hour NAAQS for SO2 (May 30, 2014) [hereinafter "Presque Isle Report"], attached hereto as Ex. 8.

<sup>&</sup>lt;sup>75</sup> H. Andrews Gray, SO2 Impacts from the St. Clair and Belle River Power Plants (June 3, 2014) (attached hereto as Ex. 9) [Gray St Clair/Belle River Report]. Gray conducted his analysis of the impacts from the St. Clair and Belle River plants using modeling files obtained from MDEQ. Gray also used MDEQ's modeling files to analyze the appropriate locations for monitors for the Trenton Channel and River Rouge plants.

Eckert Station	29, 068	117	YES*	2-3 km SE or SW of plant
Presque Isle	30,482	295	NO	Southwest Marquette

<sup>\*</sup> The monitors near River Rouge and Eckert Station could be relocated to capture peak SO2 concentrations. See text for

MDEQ must therefore redeploy or expand its monitoring network to cover peak concentrations from major sources. Moreover, because the monitoring network is not sufficient to characterize SO<sub>2</sub> air quality, MDEQ must continue to use dispersion modeling to comply with the 1-hour SO<sub>2</sub> standard for all sources.

#### A. The Monitoring Network Does Not Adequately Capture SO<sub>2</sub> Impacts from DTE's River Rouge and Trenton Channel Power Plant.

The Southwest High School (SWHS) SO<sub>2</sub> monitor is located within five kilometers of a number of large SO<sub>2</sub> sources in the Detroit area, including the River Rouge power plant. The Gray Report noted that while the SWHS monitor is "located in an area where high concentrations from the River Rouge plant might be expected to occur....the modeled peak impacts from all nearby sources combined (and also peak impacts from individual sources, including River Rouge) were typically located to the south or southwest of the SWHS monitor." To capture the peak predicted concentrations from the River Rouge plant, MDEQ should place a monitor near the intersection of Oakwood Blvd. and S. Dix St, between the Oakwood Heights and Melvindale neighborhoods. 77 As discussed above. however, regardless of placement, a single monitor cannot suffice to characterize the SO<sub>2</sub> air quality in the surrounding area, and so the state must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAOS.<sup>78</sup>

Moreover, the Gray Report concluded that "there currently exists no monitor in southern Wayne County that can be used to characterize peak SO<sub>2</sub> air quality around the Trenton Channel power plant." 79 The Gray Report noted that the Allen Park monitor is located about 8 to 10 km southwest of major SO<sub>2</sub> sources, but in a generally upwind direction, and therefore likely does not capture peak emissions concentrations. 80 The Gray Report thus found that the Allen Park monitor "does not satisfy the need for source-oriented monitors that can be used to characterize peak concentrations around major sources, as required by the proposed data requirements rule."81 To assess peak SO<sub>2</sub> concentrations associated with emissions from the Trenton Channel power plant, the Gray Report recommended that MDEQ place a monitor approximately 4.5 km northwest of the plant, near the intersection of Allen Road and West Road in the Woodhaven neighborhood.<sup>82</sup>

<sup>&</sup>lt;sup>76</sup> Gray Report at 6.

<sup>&</sup>lt;sup>77</sup> Id.

<sup>&</sup>lt;sup>78</sup> *Id.* 

<sup>&</sup>lt;sup>79</sup> *Id*.

<sup>&</sup>lt;sup>80</sup> *Id*.

<sup>&</sup>lt;sup>81</sup> *Id*.

<sup>&</sup>lt;sup>82</sup> *Id.* at 7.

Again, however, even with a properly placed monitor, the state must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAOS.

> B. The Monitoring Network Does Not Adequately Capture SO<sub>2</sub> Impacts from DTE's St. Clair and Belle River Power Plants.

The St. Clair and Belle River power plants can emit up to 98,322 tons SO<sub>2</sub>/year and 71,631 tons SO<sub>2</sub>/year, respectively. Modeling performed by MDEQ and on behalf of the Sierra Club indicates that the two plants' emissions will cause violations of the SO<sub>2</sub> NAAQS over a wide area. 83 Yet, no SO<sub>2</sub> monitor is sited close enough to the plants to capture their peak emissions concentrations.

Modeling analysis using MDEQ's inputs and outputs found that peak SO<sub>2</sub> concentrations from the Belle River and St. Clair plants are expected to occur between approximately 3.5 and 6 kilometers north and northwest of the two power plants. 84 The nearest SO<sub>2</sub> monitor is the Port Huron monitor, which is located over 20 km north of the plants. The Gray Report found that "[w]hile there will likely be some occasional impact at the Port Huron monitor due to emissions from the St. Clair and Belle River power plants, there is almost no chance that the maximum SO<sub>2</sub> concentration generated by St. Clair and Belle River will be observed in Port Huron."<sup>85</sup> In fact, MDEQ has itself acknowledged that a monitor placed at such a distance is unlikely to capture peak emissions concentrations from a large SO<sub>2</sub> source; MDEQ moved the Jenison monitor to West Olive because the Jenison monitor, located 30 km east of the J.H. Campbell plant, was too far away to capture the plant's emissions. 86

Similarly, because the Port Huron monitor cannot capture the peak SO<sub>2</sub> emissions concentrations from the Belle River and St. Clair power plants, the Gray Report recommended that MDEQ redeploy the monitor to an area slightly northwest of the two sources, such as the Pine River Elementary School or the St. Clair Lion's Club. 87 Even if MDEQ installed a properly placed monitor, however, the state must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAOS.<sup>88</sup>

> C. The Monitoring Network May Not Adequately Capture SO<sub>2</sub> Peak Concentrations from the J.H. Campbell Plant.

Modeling performed on behalf of the Sierra Club predicts that the West Olive monitor should capture secondary modeled peak concentrations. 89 However, the monitor is not

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83 See supra at Table 1.
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<sup>&</sup>lt;sup>84</sup> Gray Report at 7. 85 Id. at 8.

<sup>&</sup>lt;sup>86</sup> *Id* at 7.

<sup>&</sup>lt;sup>87</sup> *Id.* at 9.

<sup>&</sup>lt;sup>88</sup> Id.

<sup>&</sup>lt;sup>89</sup> *Id.* at 7.

ideally placed to capture primary peak concentrations from the Campbell plant. <sup>90</sup> Even with this monitor, however, because a single monitor cannot suffice to characterize SO<sub>2</sub> air quality, MDEQ must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAQS.

# D. The Monitoring Network Does Not Adequately Capture SO<sub>2</sub> Impacts from the Presque Isle Power Plant.

Modeling performed on behalf of the Sierra Club predicts that the Presque Isle plant's emissions will cause exceedances of the SO<sub>2</sub> NAAQS. <sup>91</sup> Again, however, no SO<sub>2</sub> monitor is sited close enough to the plants to capture the plant's peak emissions concentrations. Based on the results of the air dispersion modeling, the Gray Report recommendeds that MDEQ place a monitor in southwestern Marquette, north of Highway 41. <sup>92</sup> Once again, even if MDEQ installed a properly placed monitor, the state must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAQS.

# E. The Lansing Monitor May Not Capture Peak SO<sub>2</sub> Concentrations from the Eckert Power Plant.

Modeling performed on behalf of the Sierra Club predicted that the Eckert plant's emissions may cause exceedances of the SO<sub>2</sub> NAAQS. The Gray Report found that the Lansing monitor is not co-located with the Eckert plant's predicted peak emissions concentrations. Pacifically, the Gray Report noted that while "[t]he Lansing SO<sub>2</sub> monitoring site is located about 3 km to the northeast of the Eckert Station power plant," "[t]he modeled peak SO<sub>2</sub> concentration is located 1.8 km to the south-southeast of the power plant." The Report further finds that the monitor appears to be located in an area of somewhat lower concentrations, likely due to lower wind frequency in that direction. As a result, the Gray Report recommends that MDEQ consider relocating the SO<sub>2</sub> monitor to a location about 2-3 km to the southeast or west-southwest of the plant in order to capture the peak concentration impacts from Eckert Station. As stated above, however, because a single monitor cannot suffice to characterize the SO<sub>2</sub> air quality in the surrounding area, MDEQ must continue to use modeling to evaluate and demonstrate compliance with the 1-hr SO<sub>2</sub> NAAQS.

# V. Maintaining the Current Network of Speciated PM2.5 Monitors Is Critical to Protecting Public Health.

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<sup>90</sup> Id.
<sup>91</sup> See supra at Table 1.
<sup>92</sup> See Gray Report at 14, Figure 13.
<sup>93</sup> See supra Table 1.
<sup>94</sup> Gray Report at 11.
<sup>95</sup> Id.
<sup>96</sup> Id.
<sup>97</sup> Id.
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Sierra Club appreciates MDEQ's response to comments urging the need to retain the Southwest High School Monitor in Detroit in the face of budget shortfalls.<sup>98</sup>

Speciated PM2.5 monitoring is essential to protecting the health of Michigan residents, especially those in urban Detroit. Chemical speciation of particulate matter is "needed to characterize PM2.5 composition and to better understand the sources and processes leading to elevated PM2.5 concentrations." Chemical speciation provides information on the levels of metals and other hazardous air pollutants that make up particulate matter. In EPA's own words, speciation of PM2.5 is "critically important for the implementation efforts associated with air quality programs," including source attribution analysis (*i.e.*, determining the likely mix of sources impacting a site), emission inventory, air quality model evaluation, and tracking the success of emissions reductions programs. Emission inventory and modeling tools are essential to developing sound source emission reduction strategies. Understanding the chemical composition of PM2.5 in an area is also vital to assessing the health risks associated with PM2.5.

Maintaining speciated PM2.5 monitoring capabilities is particularly important at the Southwest High School in Detroit, which is located near a mix of large industrial sources and power plants that emit many toxic air pollutants, including mercury, lead, arsenic, cadmium, and chromium. Without adequate monitoring, MDEQ and EPA cannot assess whether concentrations of toxic air pollutants have reached unsafe levels, nor can they design and implement effective emission reduction strategies for these toxic air pollutants.

#### VI. Conclusion

For the reasons set forth above, because the monitoring network will not characterize peak concentrations from the Trenton Channel, St. Clair, Belle River, and Presque Isle power plants, MDEQ must amend its proposed 2016 Monitoring Plan to add or re-deploy source-oriented monitors associated with those plants, and should consider adding source-oriented monitors associated with the River Rouge and Eckert plants to ensure that peak concentrations are caught. MDEQ must also continue to rely on dispersion modeling to comply with the 1-hour SO<sub>2</sub> standard. Finally, in order to protect the health of Michigan citizens, the State should maintain speciated PM2.5 monitoring, particularly in the Detroit area.

<sup>&</sup>lt;sup>98</sup> MDEQ 2015 Proposed Monitoring Plan, Appendix B: Summary of Comments Received and Replies at 87

<sup>&</sup>lt;sup>99</sup> EPA, "Revised Requirements for Designation of Reference and Equivalent Methods for PM2.5 and Ambient Air Quality Surveillance for Particulate Matter," Final Rule, 62 Fed. Reg. 38764, 38777 (July 18, 1997).

<sup>&</sup>lt;sup>100</sup> *Id.* at 38778. *See also* EPA, "Particulate Matter (PM2.5) Speciation Guidance Document," pp 6-7 (draft dated July 22, 1998), available at http://www.epa.gov/ttnamti1/files/ambient/pm25/spec/specpln2.pdf; http://www.epa.gov/region4/sesd/pm25/p2.html <sup>101</sup> *Id.* 

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