NPDES PERMIT NO. TX0134055 STATEMENT OF BASIS

FOR THE DRAFT NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) PERMIT TO DISCHARGE TO WATERS OF THE UNITED STATES

APPLICANT:

Enterprise Products Operating, LLC Appelt Terminal P.O. Box 4324 Houston, Tx 77210

ISSUING OFFICE:

U.S. Environmental Protection Agency Region 6 1445 Ross Avenue Dallas, Texas 75202-2733

PREPARED BY:

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DATE PREPARED:

December 5, 2017

PERMIT ACTION

It is proposed that the facility be issued an NPDES permit for a 5-year term in accordance with regulations contained in 40 Code of Federal Regulations (CFR) 122.46(a).

40 CFR CITATIONS: Unless otherwise stated, citations to 40 CFR refer to promulgated regulations listed at Title 40, Code of Federal Regulations, revised as of December 1, 2017.

RECEIVING WATER - BASIN

Unnamed Ditch to Carpenters Bayou (unclassified Segment No. 1006B) to Houston Ship Channel Tidal, Segment No. 1006 of the San Jacinto River Basin.

DOCUMENT ABBREVIATIONS

For brevity, Region 6 used acronyms and abbreviated terminology in this Statement of Basis document whenever possible. The following acronyms were used frequently in this document:

BAT Best Available Technology Economically Achievable)

BOD₅ Biochemical oxygen demand (five-day unless noted otherwise)

BPJ Best professional judgment CFR Code of Federal Regulations

cfs Cubic feet per second COD Chemical oxygen demand COE United States Corp of Engineers

CWA Clean Water Act

DMR Discharge monitoring report ELG Effluent limitation guidelines

EPA United States Environmental Protection Agency

ESA Endangered Species Act

F&WS United States Fish and Wildlife Service

GPD Gallon per day HT Hydrostatic Testing

IP Procedures to Implement the Texas Surface Water Quality Standards

μg/l Micrograms per liter (one part per billion)
mg/l Milligrams per liter (one part per million)

MGD Million gallons per day
MSGP Multi-Sector General Permit

NPDES National Pollutant Discharge Elimination System

MQL Minimum quantification level

O&G Oil and grease

RRC Railroad Commission of Texas

RP Reasonable potential

SIC Standard industrial classification s.u. Standard units (for parameter pH)

TAC Texas Administrative Code

TCEQ Texas Commission on Environmental Quality

TDS Total dissolved solids
TMDL Total maximum daily load
TOC Total Organic Carbon
TRC Total residual chlorine
TSS Total suspended solids

TSWQS Texas Surface Water Quality Standards

WET Whole effluent toxicity

WQMP Water Quality Management Plan

WQS Water Quality Standards

I. PROPOSED CHANGES FROM CURRENT PERMIT

The facility is a new discharger.

II. APPLICANT LOCATION and ACTIVITY

Under the SIC code 4612, the applicant plans to receive store and transfer crude oil and condensate products via pipelines. The proposed permit is for the discharge of hydrostatic test water.

As described in the application, the facility is located at 2665 Appelt Drive in Houston, Harris County, Texas.

III. DISCHARGE LOCATION

The discharge points showing Outfall number, discharge coordinates: latitude and longitude, county, average flow rate in millions gallons per day (GPD), receiving water, and the waterbody identification numbers are shown in the following table:

Outfall	Discharge Coordinates		Average	Receiving Water	Segment #
Reference	Latitude Deg° Min' Sec"		Flow		
Number	Longitude Deg° Min' Sec"	County	GPD		
001	29° 45' 48" N	Harris	250	Carpenters Bayou to	1006
	95° 8' 31" W			Houston Ship Channel Tidal	
002	29° 45' 54" N	Harris	250	Carpenters Bayou to	1006
	95° 8' 38" W			Houston Ship Channel Tidal	
003	29° 45' 58" N	Harris	250	Carpenters Bayou to	1006
	95° 8' 48" W			Houston Ship Channel Tidal	

IV. DISCHARGE DESCRIPTION

The project application is for the discharge of new and existing pipeline tank hydrostatic test water. Enterprise Products Operating LLC operates the existing Appelt Terminal located in Houston, Harris County, Texas. The Appelt Terminal is a pipeline breakout station which receives, stores, and transfers crude oil and condensate products via pipelines. Enterprise will discharge hydrostatic test water from existing vessels (i.e. pipelines and aboveground storage tanks) currently located at the facility and any new vessels (i.e. pipelines and aboveground storage tanks) constructed throughout the duration of the permit.

The discharge from the facility will entirely be made up of hydrostatic test water. New vessels will be tested prior to being placed in service and existing vessels will be tested prior to being put back in service. The frequency of discharge will be dependent on a variety of factors but it is estimated that at least two discharges will occur per year. The facility is planning to obtain its water from the firewater line located at the facility. The hydrostatic test water will be discharged into Unnamed Ditch to Carpenters Bayou (unclassified Segment No. 1006B) to Houston Ship Channel Tidal, Segment No. 1006 of the San Jacinto River Basin.

In the event that treatment is needed, an advanced oxidation process which includes chemical treatment and filtration will be used to insure water quality. The hydro clean process utilizes a catalyzed oxidation technology that has been proven to be an excellent oxidizer of volatile organic compounds (VOC's), semi volatile compounds (SVOC's), mercaptans, hydrogen sulfide,

and other hydrocarbon-based compounds. The hydro clean process utilizes a proprietary catalyst. The catalyst is a complex organic compound and is combined with hydrogen peroxide (H2O2) to rapidly generate significant quantities of hydroxyl free radicals. The process simply requires deploying the catalyst with the hydrogen peroxide into the targeted wastewater. The reaction occurs very quickly, thereafter. Upon completion of the reactions, only CO2, dissolved O2 and water are the final products with complete oxidation.

Discharges from Outfalls 001, 002 & 003 flow to an unnamed ditch to Carpenters Bayou (Unclassified Segment No. 1006B) to Houston Ship Channel Tidal Segment Code No. 1006 of the San Jacinto River Basin. The designated uses for Segment No.1006, Houston Ship Channel Tidal are navigation and industrial water supply.

Below are the facility's discharge characteristics as submitted with the NPDES application.

Table 1: Discharge Characteristics for Outfall 001, 002 & 003

The table below shows facility's pollutant concentrations contained in the NPDES application.

Parameter	Max Concentration, mg/L	Average Concentration,
	unless noted	mg/L unless noted
Flow, GPM	250 – 3,000	
pH, su	6.0-9.0	
TSS	30	<30
BOD	20	
Oil & Grease	<15	<10
Ammonia	2.0	

V. DRAFT PERMIT RATIONALE AND PROPOSED PERMIT CONDITIONS

A. OVERVIEW of TECHNOLOGY-BASED VERSUS WATER QUALITY STANDARDS-BASED EFFLUENT LIMITATIONS AND CONDITION FOR PERMIT ISSUANCE

Regulations contained in 40 CFR §122.44 NPDES permit limits are developed that meet the more stringent of either technology-based effluent limitation guidelines, numerical and/or narrative water quality standard-based effluent limits, on best professional judgment (BPJ) in the absence of guidelines, and/or requirements pursuant to 40 CFR 122.44(d), whichever are more stringent.

B. TECHNOLOGY-BASED EFFLUENT LIMITATIONS/CONDITIONS

Regulations promulgated at 40 CFR §122.44 (a) require technology-based effluent limitations to be placed in NPDES permits based on ELGs where applicable, on BPJ in the absence of guidelines, or on a combination of the two. In the absence of promulgated guidelines for the discharge, permit conditions may be established using BPJ procedures.

There are no published ELG's for this type of activity. Permit limits are proposed based on BPJ. Since hydrostatic test water discharges are batch discharges of short term duration, limits in this Permit will be expressed in terms of daily maximum concentrations rather than in terms of mass

limitations, as allowed by 40 CFR 122.45(e) and (f). Numerical water quality based limitations have been placed in the permit for pH, TRC, & benzene. Technology-based effluent limitations are established in the proposed draft permit for TSS, oil & grease, BTEX, & TOC. The permittee shall not discharge if Benzene, BTEX, & TOC limits cannot be met. Narrative standards for oil, grease, or related residue have has been placed in the proposed permit. The proposed limitation for TSS is 45 mg/l maximum, 30 mg/l average, TOC is 50 mg/L, and Oil & Grease is 15 mg/l maximum. Concentration limits will be protective of the stream uses.

C. WATER QUALITY BASED LIMITATIONS

1. General Comments

Water quality based requirements are necessary where effluent limits more stringent than technology-based limits are necessary to maintain or achieve federal or state water quality limits. Under Section 301(b)(1)(C) of the CWA, discharges are subject to effluent limitations based on federal or state WQS. Effluent limitations and/or conditions established in the draft permit are in compliance with applicable State WQS and applicable State water quality management plans to assure that surface WQS of the receiving waters are protected and maintained, or attained.

The general criteria and numerical criteria which make up the stream standards are provided in the 2014 EPA-approved Texas Water Quality Standards, Texas Administrative Code (TAC), 30 TAC Sections 307.1 - 307.9, effective March 6, 2014.

2. Reasonable Potential- Procedures

EPA develops draft permits to comply with State WQS, and for consistency, attempts to follow the IP where appropriate. However, EPA is bound by the State's WQS, not State guidance, including the IP, in determining permit decisions. EPA performs its own technical and legal review for permit issuance, to assure compliance with all applicable State and Federal requirements, including State WQS, and makes its determination based on that review. Waste load allocations (WLA's) are calculated using estimated effluent dilutions, criteria outlined in the TWQS, and partitioning coefficients for metals (when appropriate and designated in the implementation procedures). The WLA is the end-of-pipe effluent concentrations that can be discharged and still meet instream criteria after mixing with the receiving stream. From the WLA, a long term average (LTA) is calculated, for both chronic and acute toxicity, using a log normal probability distribution, a given coefficient of variation (0.6), and either a 90th or a 99th percentile confidence level. The 90th percentile confidence level is for discharges to rivers, freshwater streams and narrow tidal rivers with upstream flow data, and the 99th percentile confidence level is for the remainder of cases. For facilities that discharge into receiving streams that have human health standards, a separate LTA will be calculated. The implementation procedures for determining the human health LTA use a 99th percentile confidence level, along with a given coefficient of variation (0.6). The lowest of the calculated LTA; acute, chronic and/or human health, is used to calculate the daily average and daily maximum permit limits.

Procedures found in the IP for determining significant potential are to compare the reported analytical data either from the DMR history and/or the application information, against percentages of the calculated daily average water quality-based effluent limitation. If the average of the effluent data equals or exceeds 70% but is less than 85% of the calculated daily average limit, monitoring for the toxic pollutant will usually be included as a condition in the

permit. If the average of the effluent data is equal to or greater than 85% of the calculated daily average limit, the permit will generally contain effluent limits for the toxic pollutant. The permit may specify a compliance period to achieve this limit if necessary.

Procedures found in the IP require review of the immediate receiving stream and effected downstream receiving waters. Further, if the discharge reaches a perennial stream or an intermittent stream with perennial pools within three-miles, chronic toxicity criteria apply at that confluence.

For all outfalls the hydrostatic test, the hydrostatic test water will be obtained from the fire line onsite and discharged into Carpenters Bayou, and to the Houston Ship Channel Tidal. As a result, intake credits are not authorized for any outfalls.

5. Permit-Action - Water Quality-Based Limits

Regulations promulgated at 40 CFR §122.44(d) require limits in addition to, or more stringent than effluent limitation guidelines (technology based). State WQS that are more stringent than effluent limitation guidelines are as follows:

a. pH

The daily minimum and daily maximum permit limits of 6.0 standard units to 9.0 standard units on hydrostatic test general permits developed by other EPA Regions and States. TAC 307.10 states, "The pH criteria are listed as minimum and maximum values expressed in standard units at any site within the segment."

Wastewater discharges from the facility will flow into waterbody segment 1006. pH shall be limited to the criteria listed for this Segment. For all outfalls, pH shall be limited to 6.5 - 9.0 s.u..

b. Benzene

Studies show that benzene is an appropriate BAT parameter representing the toxic hydrocarbons which may be present in hydrostatic test water discharges from existing natural gas pipelines. Studies also show that the daily maximum level of benzene representing BAT is selected as 50 μ g/L. The TCEQ WQS standard for Benzene is 0.005 mg/l (5 μ g/l). Since the TCEQ WQS is more stringent than the BAT, benzene limit of 5 μ g/l is proposed in the draft permit.

c. <u>BTEX</u>

Benzene, toluene, ethylbenzene, and xylenes are among the hydrocarbons typically found in water contaminated by liquid or gaseous petroleum hydrocarbons. Hydrocarbon condensates left by the natural gas are the major source of toxic pollutants in hydrostatic test water discharges from existing natural gas pipelines. The daily maximum level of BTEX representing BAT is $100\mu g/l$. The TCEQ does not have BTEX standard. As a result, a BTEX daily maximum limit of $100\mu g/l$ is proposed in the draft permit.

d. <u>Total Residual Chlorine</u>

The facility will obtain its source water from an onsite fire line. As a result, TRC shall be limited to 0.019 mg/l in Outfalls 001, 002 & 003.

0.019 mg/L is EPA's acute criteria for chlorine.

The draft permit shall establish 0.019 mg/L limit. However, TRC is toxic at measurable amounts, so in addition to the 0.109 mg/L chemical specific limitation, the narrative limit for TRC shall be "No Measurable." Hence, the effluent shall contain NO MEASURABLE TRC at any time. NO MEASURABLE will be defined as no quantifiable level of TRC as determined by any approved method established in 40 CFR 136 that is greater than the established MQL. The effluent limitation for TRC is the instantaneous maximum and cannot be averaged for reporting purposes. TRC shall be measured within fifteen (15) minutes of sampling.

e. <u>Narrative Limitations</u>

Narrative protection for aesthetic standards will propose that surface waters shall be maintained so that oil, grease, or related residue will not produce a visible film or globules of grease on the surface or coat the banks or bottoms of the watercourse; or cause toxicity to man, aquatic life, or terrestrial life.

The following narrative limitations in the proposed permit represent protection of water quality for Outfall 001, 002 & 003.

"The effluent shall contain no visible film of oil or globules of grease on the surface or coat the banks or bottoms of the watercourse."

f. Toxics

The CWA in Section 301 (b) requires that effluent limitations for point sources include any limitations necessary to meet water quality standards. Federal regulations found at 40 CFR §122.44 (d) state that if a discharge poses the reasonable potential to cause an in-stream excursion above a water quality criteria, the permit must contain an effluent limit for that pollutant.

The applicant proposes to draw water from the onsite fire line, to conduct its hydrostatic testing. Hydrostatic test water will contact both new and existing tanks and pipelines. The facility may use an advanced oxidation process to treat any contaminated wastewater.

Based on the TCEQ's implementation procedure, Outfall 001, 002 & 003 is MENU 2 (Discharge is to an intermittent water body within three miles of a perennial freshwater ditch, river or stream). The Outfall discharges into an unnamed ditch upstream of Carpenters Bayou, a perennial unclassified stream Segment No. 1006B. Carpenters Bayou flows into Houston Ship Channel Tidal. Houston Ship Channel Tidal is Texas Segment 1006.

CRITICAL FLOWS:

USGS Gage 08075730 is used as a reference gage. The Harmonic Mean and 7Q2 Low Flow for the gage are as follows:

Harmonic Mean (HM) = 1.27 cubic feet per second (cfs), 7Q2 = 0.43 cfs, Contributing Area (CA) = 6.57 Square Miles (sq mi)

Outfall 001 has a CA= 0.26 sq mi and critical flows are calculated in the following way:

HARMONIC MEAN = Gage HM * (Outfall CA/Gage Ca) + Permit HM = 1.27*0.26/6.57+0=0.05 Cubic Feet per Second

7Q2 = Gage 7Q2 * (Outfall CA/Gage Ca) + Permit 7Q2 = 0.43*0.26/6.57+ 0 = 0.02 Cubic Feet per Second.

The critical dilution, CD, is calculated as:

 $CD = Qe/(F \cdot Qa + Qe)$, where:

F = fraction of stream allowed for mixing (1.0)

Qe = facility flow (0..56 cfs)

Qa = critical low flow of the receiving waters (.02 cfs)

CD = [0.56cfs/(.56cfs + 0.02)]*100

= 97%

Outfall 002 has a CA= 0.13 sq mi and critical flows are calculated in the following way:

HARMONIC MEAN = Gage HM * (Outfall CA/Gage Ca) + Permit HM = 1.27*0.13/6.57+ 0 = 0.03 Cubic Feet per Second

7Q2 = Gage 7Q2 * (Outfall CA/Gage Ca) + Permit 7Q2 =0.43*0.13/6.57+ 0 = 0.01 Cubic Feet per Second.

The critical dilution, CD, is calculated as:

 $CD = Qe/(F \cdot Qa + Qe)$, where:

F = fraction of stream allowed for mixing (1.0)

Qe = facility flow (0.56 cfs)

Qa = critical low flow of the receiving waters (.01 cfs)

CD = [0.56cfs/(.56cfs + 0.01)]*100

= 98.25%

Outfall 003 has a CA= 0.13 sq mi and critical flows are calculated in the following way:

HARMONIC MEAN = Gage HM * (Outfall CA/Gage Ca) + Permit HM = 1.27*0.13/6.57+0 = 0.03 Cubic Feet per Second

7Q2 = Gage 7Q2 * (Outfall CA/Gage Ca) + Permit 7Q2 = 0.43*0.13/6.57+0 = 0.01 Cubic Feet per Second.

The critical dilution, CD, is calculated as:

 $CD = Qe/(F \cdot Qa + Qe)$, where:

F = fraction of stream allowed for mixing (1.0)

Qe = facility flow (0..56 cfs)

Qa = critical low flow of the receiving waters (.01 cfs)

CD = [0.56cfs/(.56cfs + 0.01)]*100

= 98.25%

Chronic toxic criteria apply for 98% at the point of discharge of Outfalls 002 and 003 and for 97% at Outfall 001. The discharges did not show potential to violate Texas WQS from specific pollutants identified in the application.

g. Solids and Foam

The prohibition of the discharge of floating solids or visible foam in other than trace amounts is proposed in the draft permit. In addition, there shall be no discharge of visible films of oil, globules of oil, grease or solids in or on the water, or coatings on stream banks.

h. Turbidity

Waste discharges must not cause substantial and persistent changes from ambient conditions of turbidity or color.

D. MONITORING FREQUENCY FOR LIMITED PARAMETERS

Regulations require permits to establish monitoring requirements to yield data representative of the monitored activity, 40 CFR §122.48(b), and to assure compliance with permit limitations, 40 CFR §122.44(i)(1). The monitoring frequencies are based on BPJ, taking into account the nature of the facility.

For outfall 001, 002 & 003 monitoring for flow, TSS, Oil & Grease, benzene, BTEX, TOC, and pH shall be daily by grab sample, when discharging.

E. WHOLE EFFLUENT TOXICITY LIMITATIONS

Biomonioring is the most direct measure of potential toxicity which incorporates both the effects of synergism of effluent components and receiving stream water quality characteristics. Existing tanks and pipelines have the potential for contamination, in addition, in the permit application it was indicated that the facility is planning to treat wastewater with an advanced oxidation process to insure water quality, if necessary. Therefore, it appears that the discharge will have a potential for toxicity. Biomonitoring of the effluent is, therefore, required as a condition of this permit to assess potential toxicity.

OUTFALL 001, 002, 003

According to TCEQ implementation procedures, permittees that discharge into intermittent streams with perennial pools will conduct chronic testing. In Section V.C.5.d. above; "Toxics", it was stated that the critical dilution, CD, for Outfall 001 is 97%, and 98% for Outfalls 002 and 003. The WET requirements apply to all outfalls, however, because these outfalls have substantially identical effluents discharging to the same receiving stream, the permit allows the permittee to composite the effluent samples in proportion to the flow from the outfalls and conduct one WET test, when discharging from multiple outfalls. Therefore, the critical dilution that will be used to assess toxicity will be 98%. Based on the nature of the discharge; industrial, the estimated average flow; .56 cfs, the nature of the receiving water; intermittent freshwater within 3 miles of a perennial stream; the 2003 TCEQ IP directs the WET test to be a 7 day chronic test using chronic test species *Ceriodaphnia dubia* and *Pimephales promelas* at a

quarterly frequency for the first year of the permit. If all WET tests pass during the first year, the permittee may request a monitoring frequency reduction for the either or both of the test species for the following 2-5 years of the permit. The invertebrate species (*Ceriodaphnia dubia*) may be reduced to twice per year and the vertebrate species (*Pimephales promelas*) may be reduced to once per year. If any tests fail during that time the frequency will revert back to the once per three months frequency for the remainder of the permit term. Both test species shall resume monitoring at a quarterly frequency on the last day of the permit.

The proposed permit requires five (5) dilutions in addition to the control (0% effluent) to be used in the toxicity tests based on a 0.75 dilution series. The critical dilution used for compliance in all WET tests is 98% The additional effluent concentrations shall be 31%, 41%, 55%, 74%, and 98%. WET limits will not be established in the proposed permit.

During the period beginning the effective date of the permit and lasting through the expiration date of the permit, the permittee is authorized to discharge from Outfall 001, 002 & 003 - the discharge to Unnamed Ditch to Carpenters Bayou 1006B (Unclassified) to the Houston Ship Channel Tidal in Waterbody Segment Code No. 1006 of the San Jacinto River Basin. Discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	DISCHARGE MONITORING	MONITORING REQUIREMENTS	
WHOLE EFFLUENT TOXICITY (7-Day Chronic NOEC) (*1)	VALUE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Pimephales promelas	Report	Once/Quarter	24-Hr Composite
Ceriodaphnia dubia	Report	Once/Quarter	24-Hr Composite

FOOTNOTES

1/ Monitoring and reporting requirements begin on the effective date of this permit. See Part II, Whole Effluent Toxicity Testing Requirements for additional WET monitoring and reporting conditions.

F. FINAL EFFLUENT LIMITATIONS

See the draft permit for limitations.

VI. FACILITY OPERATIONAL PRACTICES

A. WASTE WATER POLLUTION PREVENTION REQUIREMENTS

The permittee shall institute programs directed towards pollution prevention. The permittee will institute programs to improve the operating efficiency and extend the useful life of the treatment system.

B. OPERATION AND REPORTING

The permittee must submit Discharge Monitoring Report's (DMR's) <u>quarterly</u>, beginning on the effective date of the permit, lasting through the expiration date of the permit or termination of the permit, to report on all limitations and monitoring requirements in the permit.

Electronic Reporting Rule

The EPA published the electronic reporting rule in the federal register (80 FR 64063) on October 22, 2015. The rule became effective on December 21, 2015. One year after the effective date of the final rule, NPDES regulated entities that are required to submit DMRs (including majors and non-majors, individually permitted facilities and facilities covered by general permits) must do so electronically. All DMRs shall be electronically reported effective December 21, 2016, per 40 CFR 127.16. If you are submitting on paper before December 21, 2016, you must report on the Discharge Monitoring Report (DMR) Form EPA. No. 3320-1 in accordance with the "General Instructions" provided on the form. No additional copies are needed if reporting electronically, however when submitting paper form EPA No. 3320-1, the permittee shall submit the original DMR signed and certified as required by Part III.D.11 and all other reports required by Part III.D. to the EPA and other agencies as required. (See Part III.D.IV of the permit.). To submit electronically, access the NetDMR website at www.epa.gov/netdmr and contact the R6NetDMR@epa.gov in-box for further instructions. PA and authorized NPDES programs will begin electronically receiving these DMRs from all DMR filers and start sharing these data with each other.

Sufficiently Sensitive Analytical Methods (SSM)

The permittee must use sufficiently sensitive EPA-approved analytical methods (SSM) (under 40 CFR part 136 or required under 40 CFR chapter I, subchapters N or O) when quantifying the presence of pollutants in a discharge for analyses of pollutants or pollutant parameters under the permit. In case the approved methods are not sufficiently sensitive to the limits, the most SSM with the lowest method detection limit (MDL) must be used as defined under 40 CFR 122.44(i)(1)(iv)(A). If no analytical laboratory is able to perform a test satisfying the SSM in the region, the most SSM with the lowest MDL must be used after adequate demonstrations by the permittee and EPA approval.

VII. IMPAIRED WATER - 303(d) LIST AND TMDL

According to the 2014 State of Texas 303(d) List for Assessed River/Stream Reaches Requiring Total Maximum Daily Loads (TMDLs), the receiving stream for all Outfalls, Houston Ship Channel Tidal, is listed as impaired for bacteria, chlordane in edible tissue, dieldrin in edible tissue, dioxin in edible tissue, heptachlor epoxide in edible tissue, mercury in water, PCBs in edible tissue, and toxicity in sediment. The impairments are listed under TCEQ's category 5c, with the exception of dioxin in edible tissue and PCBs in edible tissue, which implies additional data or information will be collected and/or evaluated for one or more parameters before a management strategy is selected. scheduled. Dioxin in edible tissue and PCBs in edible tissue are listed under TCEQ's category 5a, which implies that a TMDL is underway, scheduled, or will be scheduled.

In light of the nature of the facility and its' operations, the discharger is not likely to contribute to bacteria. Therefore, no additional requirements beyond the previously described technology-based or water quality-based effluent limitations and monitoring requirements, are established in the proposed permit.

VIII. ANTIDEGRADATION

The Texas Commission on Environmental Quality, Texas Surface Water Quality Standards, Antidegradation, Title 30, Part 1, Chapter 307, Rule §307.5 sets forth the requirements to protect designated uses through implementation of the State WQS. The limitations and monitoring requirements set forth in the proposed permit are developed from the State WQS and are protective of those designated uses. Furthermore, the policy sets forth the intent to protect the existing quality of those waters, whose quality exceeds their designated use. The permit requirements are protective of the assimilative capacity of the receiving waters, which is protective of the designated uses of that water.

IX. ENDANGERED SPECIES

The effects of EPA's permitting action are considered in the context of the environmental baseline. The environmental baseline is established by the past and present impacts of all Federal, State, or private actions and other human activities in an action area; the anticipated impacts of all proposed Federal projects in an action area that have already undergone formal or early ESA §7 consultation; and the impact of State or private actions that are contemporaneous with the consultation in process (50 CFR §402.02). Hydrostatic test water discharges occur after a pipeline has already been put in place following earth disturbing activities that have had to have received appropriate federal, state, and local authorizations putting the construction of pipeline itself into the environmental baseline. The scope of the evaluation of the effects of the discharge authorized by this permit was therefore limited to the effects related to the authorized discharge. According to the US Fish and Wildlife Service (USFWS), $\underline{https://ecos.fws.gov/ipac/location/Y52J2ACC6VCVPDBMHX3B475TD4/resources\#endanger}$ ed-species, nine species are listed as either endangered or threatened. The Least Tern (Sterna antillarum) and the Texas Prairie Dawn-flower (Hymenoxys texana) are listed as endangered. The Piping Plover (Charadrius melodus) and the Red Knot (Calidris canutus rufa), and West Indian Manatee (*Trichechus manatus*) are listed as threatened. The description of the species and its effect is described below.

Least Tern (Sterna antillarum)

Least terns are the smallest member of the gull and tern family. They are approximately 9" in length. Unlike gulls, terns will dive into the water for small fish. Least Terns arrive at breeding areas from early April to early June, and spend 3 to 5 months on the breeding grounds. Upon arrival, adult terns usually spend 2 to 3 weeks in noisy courtship. Nesting habitat of the Least Tern includes bare or sparsely vegetated sand, shell, and gravel beaches, sandbars, islands, and salt flats associated with rivers and reservoirs. The birds prefer open habitat, and tend to avoid thick vegetation and narrow beaches. Channelization, irrigation, and the construction of reservoirs and pools have contributed to the elimination of much of the tern's natural nesting habitat in the major river systems.

Texas Prairie Dawn-flower (*Hymenoxys texana*)

A delicate annual herb, 5-25 cm high, with small yellow flower heads in bloom March-early April. Habitat consists of poorly drained sparsely vegetated areas at the bases of small mounds in open grassland or in almost barren areas. Endemic within the Houston Coastal Prairie and in Fort Bend, Harris, and Trinity County. Habitat destruction for Houston development on private land

is the primary threat to the species. Many occurrences are on private land in a county that is under development.

Piping Plover (*Charadrius melodus*)

The piping plover is a small shore bird, about 7 1/4 inches long with a 15 inch wingspan. These shorebirds live on sandy beaches and lakeshores. Gulf Coast beaches from Florida to Mexico, and Atlantic coast beaches from Florida to North Carolina provide winter homes for plovers. Habitat alteration and destruction are the primary causes for the decline of the Piping Plover. Loss of sandy beaches and lakeshores due to recreational, residential, and commercial development has reduced available habitat on the Great Lakes, Atlantic Coast, and the Gulf of Mexico. Winter habitats along the Gulf coast are threatened by industrial and urban expansion and maintenance activities for commercial waterways. Pollution from spills of petrochemical products and other hazardous materials is also a concern.

Red Knot (Calidris canutus rufa)

Length is 25-28 cm. Adults in spring are finely mottled with grays, black and light ochre, running into stripes on crown; throat, breast and sides of head cinnamon-brown; dark gray line through eye; abdomen and undertail coverts white; uppertail coverts white, barred with black. Red knots migrate long distances in flocks northward through the contiguous United States mainly April-June, southward July-October. A small plump-bodied, short-necked shorebird that in breeding plumage, typically held from May through August, is a distinctive and unique pottery orange color. The Red Knot prefers the shoreline of coast and bays and also uses mudflats during rare inland encounters.

West Indian Manatee (*Trichechus manatus*)

Manatees have large, seal-shaped bodies with paired flippers and a round, paddle-shaped tail. They are typically grey in color (color can range from black to light brown) and occasionally spotted with barnacles or colored by patches of green or red algae. The muzzle is heavily whiskered and coarse, single hairs are sparsely distributed throughout the body. Adult manatees, on average, are about nine feet long and weigh about 1,000 pounds. Hunting is thought to be largely responsible for the initial decline of the species. Today, the greatest threats to manatee survival are collisions with boats.

The Environmental Protection Agency has evaluated the potential effects of issuance of this permit upon listed endangered or threatened species. After review, EPA has determined that this issuance of this permit will have "no effect" on listed threatened and endangered species nor will adversely modify designated critical habitat. EPA makes this determination based on the following:

- 1. No pollutants are identified by the permittee-submitted application at levels which might affect species habitat or prey species. Issuance of this permit is found to have no impact on the habitats of these species.
- 2. There is no designated critical habitat in the area of the facility.

3. Based on information described above, EPA Region 6 has determined that discharges proposed to be authorized by the proposed permit will have no effect on the listed species in Brazoria County.

The standard reopener clause in the permit will allow EPA to reopen the permit and impose additional limitations if it is determined that changes in species or knowledge of the discharge would require different permit conditions.

Operators have an independent ESA obligation to ensure that any of their activities do not result in prohibited "take" of listed species. Section 9 of the ESA prohibits any person from "taking" a listed species, e.g., harassing or harming it, with limited exceptions. See ESA Sec 9; 16 U.S.C. §1538. This prohibition generally applies to "any person," including private individuals, businesses and government entities. Operators who intend to undertake construction activities in areas that harbor endangered and threatened species may seek protection from potential "take" liability under ESA section 9 either by obtaining an ESA section 10 permit or by requesting coverage under an individual permit and participating in the section 7 consultation process with the appropriate FWS or NMFS office. Operators unsure of what is needed for such liability protection should confer with the appropriate Services.

X. HISTORICAL and ARCHEOLOGICAL PRESERVATION CONSIDERATIONS

In a letter dated October 11, 2017, the State Historic Preservation officer concurred that no historic properties would be affected by the project, authorizing the project to proceed.

XI. CERTIFICATION

This permit is in the process of certification by the State agency following regulations promulgated at 40 CFR 124.53. A draft permit and draft public notice will be sent to the District Engineer, Corps of Engineers; to the Regional Director of the U.S. Fish and Wildlife Service and to the National Marine Fisheries Service prior to the publication of that notice.

XII. FINAL DETERMINATION

The public notice describes the procedures for the formulation of final determinations.

XIII. ADMINISTRATIVE RECORD

The following information was used to develop the permit:

A. APPLICATION

NPDES Application for Permit to Discharge, Form 1 & 2E, Permit Application received on September 13, 2017.

B. State of Texas References

2014 Texas Integrated Report of Surface Water Quality, Texas Commission on Environmental Quality, November 19,2015.

"Procedures to Implement the Texas Surface Water Quality Standards via Permitting," Texas Commission on Environmental Quality, June 2010.

2014 Texas Surface Water Quality Standards, 30 TAC Sections 307.1 - 307.9, effective March 6, 2014.

C. Endangered Species References

http://www.fws.gov/southwest/es/ES_ListSpecies.cfm

D. 40 CFR CITATIONS

Sections 122, 124, 125, 133, and 136

E. MISCELLANEOUS CORRESPONDENCE

Letter from Dorothy Brown, EPA, to Mr. Bradley Cooper, Enterprise LLC, dated September 19, 2017 informing the applicant that its' NPDES application received July 31, 2017 was administratively incomplete.

Letter from Dorothy Brown, EPA, to Mr. Bradley Cooper, Enterprise LLC, dated December 12, 2017 informing the applicant that its' NPDES application received July 31, 2017 was administratively complete.

Email from Shannon Cass, to Nichole Young, EPA, dated 10/9/17, 11/1/17, 11/8/17, 12/8/17 on additional permit application information.

Email from Michael Daniel, EPA, to Nichole Young, EPA, dated December 1, 2017 on critical conditions information.