1 2	SYLVIA QUAST Regional Counsel United States Environmental Protection Agency, Region IX				
3	JANET MAGNUSON				
4	Assistant Regional Counsel United States Environmental Protection Agency, Region IX				
5	75 Hawthorne Street San Francisco, California 94105 (415) 972-3887				
6					
7	Attorneys for Complainant				
8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX				
9	75 Hawthorne Street				
10	San Francisco, California 94105				
11	IN THE MATTER OF: ) DOCKET NO. UIC-09-2018-0001				
12	Uilani Associates, Inc.,				
13	Respondent.				
14	) AND				
15	Proceedings under Sections 1423(c) of the Safe Drinking Water Act, 42 U.S.C. §§ 300h-2(c).FINAL ORDER				
16	)				
17					
18	)				
19	CONSENT AGREEMENT				
20	<u>CONSENT AGREEMENT</u>				
21	I. <u>AUTHORITIES AND PARTIES</u>				
22	1. The United States Environmental Protection Agency ("EPA" or "Complainant"),				
23	Region IX and Uilani Associates, Inc., ("Respondent") (collectively the "Parties") agree to settle this matter and consent to the entry of this Consent Agreement and Final Order ("CA/FO"),				
24					
25	which commences this proceeding in accordance with 40 C.F.R. §§ 22.13(b), 22.18(b)(2) and				
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22.45(b). Pursuant to 40 C.F.R. § 22.18(b)(3), this proceeding will conclude upon the issuance of a final order by the Regional Judicial Officer.

2. This is a civil administrative action instituted by EPA Region IX against Respondent pursuant to Section 1423(c) of the Safe Drinking Water Act ("SDWA" or "the Act"), 42 U.S.C. §§ 300h-2(c) for violations of the SDWA and the Underground Injection Control ("UIC") requirements set forth at 40 C.F.R. Part 144.

3. Complainant is the Director of the Enforcement Division, EPA Region IX. The Administrator of EPA delegated to the Regional Administrator of EPA Region IX the authority to initiate and settle this action under SDWA. The Regional Administrator of EPA Region IX has further delegated the authority to enter into a consent agreement settling this action under SDWA to the Director of the Enforcement Division.

4. Respondent is a corporation headquartered at 25312 Bowspirit Drive, Dana Point, California 92629-1419.

II. APPLICABLE STATUTES AND REGULATIONS

5. Pursuant to Part C of the SDWA, 42 U.S.C. §§ 300h to 300h-8, EPA has promulgated regulations at 40 C.F.R. Part 144 establishing minimum requirements for UIC programs to prevent underground injection that endangers drinking water sources.

6. Per Section 1422(c) of the SDWA, 42 U.S.C. § 300h-1(c), and 40 C.F.R.
§ 147.601, EPA administers the UIC program in the State of Hawaii. This UIC program consists of the program requirements of 40 C.F.R. Parts 124, 144, 146, 147 (Subpart M), and 148.

7. "Underground injection" means the subsurface emplacement of fluids by well injection. 42 U.S.C. § 300h(d)(1); 40 C.F.R. § 144.3.

8. "Well injection" means the subsurface emplacement of fluids through a well. 40C.F.R. § 144.3.

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9. "Well" means, in relevant part, a dug hole whose depth is greater than the largest
 surface dimension. 40 C.F.R. § 144.3.

10. A "cesspool" is a "drywell," which in turn is a "well," as those terms are defined in 40 C.F.R. § 144.3.

11. "Large capacity cesspools" ("LCCs") include "multiple dwelling, community or regional cesspools, or other devices that receive sanitary wastes, containing human excreta, which have an open bottom and sometimes perforated sides." 40 C.F.R. § 144.81(2). LCCs do not include single-family residential cesspools or non-residential cesspools which receive solely sanitary waste and have the capacity to serve fewer than 20 persons per day. *Id*.

10 12. UIC program regulations classify LCCs as Class V UIC injection wells. 40 C.F.R.
11 § 144.80(e).

12 13. Class V UIC injection wells are considered a "facility or activity" subject to
13 regulation under the UIC program. 40 C.F.R. § 144.3.

14 14. "Owner or operator" means the owner or operator of any "facility or activity"
15 subject to regulation under the UIC program. 40 C.F.R. § 144.3.

15. The "owner or operator" of a Class V UIC well "must comply with Federal UIC requirements in 40 C.F.R. Parts 144 through 147," and must also "comply with any other measures required by States or an EPA Regional Office UIC Program to protect [underground sources of drinking water]." 40 C.F.R. § 144.82.

16. Owners or operators of existing LCCs were required to have closed those LCCs no later than April 5, 2005. 40 C.F.R. §§ 144.84(b)(2) and 144.88.

## III. <u>ALLEGATIONS</u>

17. Respondent is a corporation and thus qualifies as a "person" within the meaning of Section 1401(12) of the SDWA, 42 U.S.C. § 300f(12), and 40 C.F.R. § 144.3.

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18. Since at least September 17, 1990, there has been one cesspool located at and servicing the Uilani Plaza located at 64-1035 Mamalahoa Highway, Kamuela, Hawaii.

19. Since at least September 17, 1990, Respondent has owned and operated at the Uilani Plaza, including the cesspool receiving sanitary waste from those businesses operating at the Plaza.

6 20. Since at least September 17, 1990, Respondent has been the "owner or operator"
7 of the cesspool referred to in Paragraph 18, within the meaning of 40 C.F.R. § 144.3.

21. Since at least April 5, 2005, the cesspool referred to in Paragraph 18 had the capacity to serve 20 or more persons per day, and thus is considered an LCC pursuant to 40 C.F.R. § 144.81(2).

22. Since at least April 5, 2005, Respondent failed to close the cesspool referred to in Paragraph 18 in violation of the requirement for owners and operators to close all LCCs by that date, as set forth at 40 C.F.R. §§ 144.84(b)(2) and 144.88.

23. On July 7, 2016, Respondent commenced the work to close the cesspool referred to in Paragraph 18, and on October 5, 2016, Respondent completed the work to clean, backfill and close the LCC in accordance with 40 C.F.R. §§ 144.84(b)(2) and 144.88 and Hawaii Department of Health requirements.

24. Pursuant to Section 1423(c)(1) of the SDWA, 42 U.S.C. § 300h-2(c)(1), and 40 C.F.R. § 19.4, EPA may issue an administrative order either assessing a civil penalty of not more than \$21,916 per day per violation up to a maximum of \$273,945, or requiring compliance, or both, against any person who violates the SDWA or any requirement of an applicable UIC program.

# IV. SETTLEMENT TERMS

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A.

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**General Provisions** 

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25. Consistent with the requirements of 40 C.F.R. § 22.18(b)(2), for the purposes of this proceeding, Respondent (1) admits the jurisdictional allegations contained in this CA/FO, (2) neither admits nor denies the specific factual allegations contained in this CA/FO; (3) consents to the assessment of the penalty and to the specified compliance obligations contained in this CA/FO, and (4) and waives any right to contest the allegations or to appeal the Final Order accompanying this CA/FO.

26. Respondent expressly waives any right to contest the allegations contained in the 7 Consent Agreement and to appeal the Final Order under the SDWA or the Administrative 8 Procedures Act, 5 U.S.C. §§ 701-706, including any right to confer with the EPA Administrator 10 under SDWA § 1447(b)(3), 42 U.S.C. § 300j-6(b)(3).

27. This CA/FO, inclusive of all exhibits, appendices, and attachments, is the entire agreement between the Parties to resolve EPA's civil claims against Respondent for the specific SDWA violations identified in this CA/FO. Full compliance with this CA/FO, which includes payment of an administrative civil penalty of \$6,000 in accordance with Section IV.B of this CA/FO shall constitute full settlement of Respondent's liability for federal civil claims for the SDWA violations specifically identified in this CA/FO.

28. The provisions of this CA/FO shall apply to and be binding upon Respondent, its officers, directors, agents, servants, authorized representatives, employees, and successors or assigns. Action or inaction of any persons, firms, contractors, employees, agents, or corporations acting under, through or for Respondent shall not excuse any failure of Respondent to fully perform its obligations under this CA/FO.

29. Issuance of this CA/FO does not in any manner affect the right of EPA to pursue 22 appropriate injunctive or other equitable relief or criminal sanctions for any violations of law, 23 except with respect to those claims that have been specifically resolved pursuant to Paragraph 27 24 above. 25

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30. This CA/FO is not a permit or modification of a permit, and does not affect Respondent's obligation to comply with all federal, state, local laws, ordinances, regulations, permits, and orders. Issuance of, or compliance with, this CA/FO does not waive, extinguish, satisfy, or otherwise affect Respondent's obligation to comply with all applicable requirements of the SDWA, regulations promulgated thereunder, and any order or permit issued thereunder, except as specifically set forth herein.

31. EPA reserves any and all legal and equitable remedies available to enforce this CA/FO, as well as the right to seek recovery of any costs and attorneys' fees incurred by EPA in any actions against Respondent for noncompliance with this CA/FO. Violation of this CA/FO shall be deemed a violation of the SDWA.

32. Unless otherwise specified, the Parties shall each bear their own costs and attorneys' fees incurred in this proceeding.

33. This CA/FO may be executed and transmitted by facsimile, email or other electronic means, and in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute an instrument. If any portion of this CA/FO is determined to be unenforceable by a competent court or tribunal, the Parties agree that the remaining portions shall remain in full force and effect.

34. The undersigned representative of each party certifies that he or she is duly and fully authorized to enter into and ratify this CA/FO.

B. Penalty

35. Respondent agrees to the assessment of a civil penalty in the amount of SIX THOUSAND DOLLARS (\$6,000). EPA considered the nature, circumstances, extent, and gravity of the violations, Respondent's ability to pay, its prior history of violations, its degree of culpability, and any economic benefit or savings accruing to Respondent as a result of the violations. EPA determined that Respondent had a limited ability to pay a penalty greater than the one assessed in this CA/FO.

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1	36. Respondent shall pay the assessed penalty identified in Paragraph 35 no later than		
2	thirty (30) days from the Effective Date of this CA/FO.		
3	37. Respondent may pay the penalty by check (mail or overnight delivery), wire		
4	transfer, automated clearing house, or online payment. Payment instructions are available at:		
5	http://www2.epa.gov/financial/makepayment. Payments made by a cashier's check or certified		
6	check must be payable to the order of "Treasurer, United States of America" and delivered to the		
7	following address:		
8	U.S. Environmental Protection Agency		
9	Fines and Penalties Cincinnati Finance Center		
10	P.O. Box 979077 St. Louis, Missouri 63197-9000		
11	38. Respondent must provide a letter with evidence of the payment made pursuant to		
12	this CA/FO, accompanied by the title and docket number of this action, to the EPA Region IX		
13	Regional Hearing Clerk, the EPA Region IX Enforcement Division Compliance Officer, and the		
14			
15	EPA Region IX Office of Regional Counsel attorney, via United States mail, at the following		
16	addresses:		
17	Regional Hearing Clerk U.S. Environmental Protection Agency		
18	Region IX - Office of Regional Counsel		
19	75 Hawthorne Street (ORC-1) San Francisco, CA 94105		
20	Jelani Shareem, Compliance Officer		
21	U.S. Environmental Protection Agency Region IX - Enforcement Division		
22	75 Hawthorne Street (ENF-3-3) San Francisco, CA 94105		
23			
24	Janet Magnuson, Assistant Regional Counsel U.S. Environmental Protection Agency		
25	Region IX – Office of Regional Counsel 75 Hawthorne Street (ORC-2) San Francisco, CA 94105		
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1	39. In	accordance with the Debt Collection Act of 1982 and 40 C.F.R. Part 13
2	interest, penalty c	harges, and administrative costs will be assessed against the outstanding
3	amount that Resp	ondent owes to EPA for Respondent's failure to pay the civil administrative
4	penalty by the dea	adline specified in Paragraph 36.
5	a.	Interest on delinquent penalties will be assessed per 40 C.F.R. § 13.11(a)(1) at
6		an annual rate that is equal to the rate of current value of funds to the United
7		States Treasury (i.e., the Treasury tax and loan account rate) as prescribed and
8		published by the Secretary of the Treasury in the Federal Register and the
9		Treasury Fiscal Requirements Manual Bulletins.
10	b.	A penalty charge will be assessed on all debts more than 90 days delinquent.
11		The penalty charge will be at a rate of 6% per annum and will be assessed
12		monthly per 40 C.F.R. § 13.11(c).
13	c.	In addition, administrative costs for handling and collecting Respondent's
14		overdue debt will be based on either actual or average cost incurred, and will
15		include both direct and indirect costs, as provided in 40 C.F.R. § 13.11(b).
16	40. Fa	ilure to pay any civil administrative penalty by the deadline may also lead to
17	any or all	of the following actions:
18	a.	The debt being referred to a credit reporting agency, a collection agency, or to
19		the Department of Justice for filing of a collection action in the appropriate
20		United States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any
21		such collection action, the validity, amount, and appropriateness of the
22		assessed penalty and of this CA/FO shall not be subject to review.
23	b.	The department or agency to which this matter is referred (e.g., the
24		Department of Justice, the Internal Revenue Service) may assess
25		administrative costs for handling and collecting Respondent's overdue debt in
		addition to EPA's administrative costs.
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c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; or
(ii) suspend or disqualify Respondent from doing business with EPA or
engaging in programs EPA sponsors or funds. 40 C.F.R. § 13.17.

41. Respondent shall tender any interest, handling charges, late penalty payments, and stipulated penalties in the same manner as described in Paragraphs 37 and 38.

C. <u>Stipulated Penalties</u>

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42. If Respondent fails to pay the assessed civil administrative penalty specified in Paragraph 35 by the deadline specified in Paragraph 36, Respondent agrees to pay a stipulated penalty of \$250 per day for each day the assessed penalty is late, in addition to the assessed penalty.

43. Respondent agrees to pay any stipulated penalties within thirty (30) days of receipt of EPA's written demand for such penalties. All penalties shall begin to accrue on the first date of noncompliance, and shall continue to accrue through the date of completion of the delinquent CA/FO requirement. Respondent will use the method of payment specified in Paragraphs 37 and 38, and agrees to pay interest, handling charges and penalties that accrue for late payment of the stipulated penalty in the same manner as set forth in Paragraphs 37 and 38.

44. Neither the demand for, nor payment of, a stipulated penalty relieves Respondent of its obligation to comply with any requirement of this CA/FO or modifies or waives any deadlines set forth in this CA/FO.

45. EPA may, in the unreviewable exercise of its discretion, reduce or waive stipulated penalties due under this CA/FO.

D. Notices

46. EPA must send any written communications to the following addresses:

Helene Fukamizu 25312 Bowspirit Drive Dana, California 92629-1419

David L. Brault Law Offices of David L. Brault

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1	68 Liberty, Suite 240 Aliso Viejo, California 92656
2	IV. EFFECTIVE DATE
3	IV. <u>EFFECTIVE DATE</u>
4	47. Pursuant to 40 C.F.R. § 22.45, the proposed CA/FO will be subject to public
5	notice and comment at least 40 days prior to it becoming effective through the issuance of the
6	final order by the Regional Judicial Officer.
7	48. In accordance with 40 C.F.R. $\$$ 22.18(b)(3) and 22.31(b), this CA/FO shall be
8	effective on the date that the final order contained in this CA/FO, having been approved and
9	issued by either the Regional Judicial Officer or Regional Administrator, is filed with the
10	Regional Hearing Clerk.
11	
12	CONSENTING PARTIES:
13	For Respondent Uilani Associates, Inc.
14	
15	<u>H C Fukamizu "/s/"</u> Date: <u>10/11/17</u>
16	
17	For Complainant U.S. Environmental Protection Agency, Region IX:
18	
19	Kathleen H. Johnson "/s/"     Date: 11/07/17
20	Kathleen H. Johnson Director, Enforcement Division, Region IX
21	U.S. Environmental Protection Agency 75 Hawthorne Street
22	San Francisco, CA 94105
23	
24	
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1	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX			
2	75 Hawthorne Street			
2	San Francisco, California 94105			
3 4	IN THE MATTER OF: ) DOCKET NO. UIC-09-2018-0001			
5	Uilani Associates, Inc.			
6	Respondent.			
7 8 9	) Proceedings under Section 1423(c) of the Safe ) Drinking Water Act, 42 U.S.C. § 300h-2(c).			
10	ý			
11	FINAL ORDER			
12	The United States Environmental Protection Agency Region IX ("EPA"), and			
13	Respondent Uilani Associates, Inc. ("Uilani") (collectively the "Parties"), having entered into the			
14	foregoing Consent Agreement, and EPA having duly publicly noticed the Consent Agreement			
15	and Final Order.			
16 17 18	It is Hereby Ordered that this Consent Agreement and Final Order (Docket No. UIC-09- 2018-0001) be entered and that Respondent shall pay a civil penalty in the amount of \$6,000			
19	dollars, in accordance with the terms of this Consent Agreement and Final Order.			
20	This Final Order is effective on the date that it is filed. This Final Order constitutes full			
21	adjudication of the allegations in the Consent Agreement entered into by the Parties in this			
22 23	proceeding.			
24 25	Steven L. Jawgiel "/s/" Date: 01/04/18 Steven L. Jawgiel Regional Judicial Officer, U.S. EPA, Region IX <i>UIC-09-2018-0001</i>			
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