**Coal Mine Methane Developments in the United States** *Updated July 2019* 



# Introduction

Methane (CH<sub>4</sub>) emissions accounted for 10.2 percent of all United States (U.S.) greenhouse gas (GHG) emissions in 2017.<sup>1</sup> Coal seams often contain significant quantities of CH<sub>4</sub>, which has a shorter atmospheric lifespan and greater global warming potential than carbon dioxide (CO<sub>2</sub>).

Coal mine methane (CMM) refers to CH<sub>4</sub> from surface or underground coal mines, and abandoned underground coal mines that is released to the atmosphere or captured in advance of, during, or following physical coal mining activities. The release of CMM from active and abandoned mining operations accounts for about 9 percent of global anthropogenic CH<sub>4</sub> emissions.<sup>2</sup>

CMM emissions management is important for several reasons. Recovery and use of CMM can lead to improved worker safety, mitigation of GHG emissions, and the potential supply of a local clean energy source. Recovered CMM is used for power generation, natural gas pipeline injection, vehicle fuel, industrial process feed stocks, onsite mine boilers, mine heating, and home heating distribution systems.

This document provides an overview of U.S. CMM emissions, U.S. CMM use and

destruction projects, federal policies and state incentives for CMM capture and utilization, and CMM emissions data from the U.S. Greenhouse Gas Reporting Program (GHGRP), Subpart FF. It also discusses other developments, including the emergence of compliance carbon markets.

#### **Overview of CMM Emissions in the U.S.**

The U.S. CMM emissions inventory consists of five different sub-source categories:

- CH<sub>4</sub> released through underground mine ventilation fans (ventilation air CH<sub>4</sub> or VAM).
- Gas drainage systems at underground coal mines that use vertical and/or horizontal wells (CMM).
- Fugitive emissions from abandoned coal mines (abandoned mine methane or AMM).
- Coal seams exposed to the atmosphere through surface mining (surface mine CH<sub>4</sub> or SMM).
- Post-mine emissions (surface and underground) released in handling and transporting coal after mining.

Figure 1 breaks down each sub-source category by emissions in 2016. U.S. coal mines emitted 3,274 million cubic meters (MCM) of  $CH_4$  in 2017.

https://www.epa.gov/ghgemissions/inventory-us-

<sup>&</sup>lt;sup>1</sup> EPA. 2019. *Inventory of US Greenhouse Gas Emissions and Sinks 1990–2017*. U.S. Environmental Protection Agency. Available:

greenhouse-gas-emissions-and-sinks-1990-2017 Accessed 5/30/2019.

<sup>&</sup>lt;sup>2</sup> Ibid.



Figure 1. 2017 U.S. CMM Emissions (MCM). UG = underground.

Most emissions from coal mining are attributed to underground operations. In 2017, the U.S. Environmental Agency (EPA) estimated these operations accounted for about 89 percent (or 3,337 MCM) of CH<sub>4</sub> emissions associated with coal mining. Most of the emissions (2,216 MCM) originate from VAM; post-mining operations and degasification systems are also significant sources. To maintain safe working environments in underground coal mines, particularly gassy mines, CH<sub>4</sub> degasification systems are used to supplement ventilation fans. In 2017, about 80 percent of the CH<sub>4</sub> from degasification systems was recovered and used.

Emissions from surface coal mining are small compared to emissions from underground coal mining. Coal seams that are mined near the surface contain less in situ CH<sub>4</sub> than deeper coal seams, typically mined in underground coal mines. Surface mines also contribute to CH<sub>4</sub> emissions from overburden piles and release emissions through uncontrolled combustion and low-temperature oxidation. About 16 percent of 2017 emissions from coal mining were attributable to surface mining and post-surface mining operations.

Figure 2 shows active underground coal mine production and CMM emissions in the U.S. from 2000 to 2017. Underground coal production has steadily declined or remained flat since 2000; production in 2017 was 27 percent lower than in 2000. The amount of CMM liberated from underground mines does not closely correlate with coal production: it increased significantly from 2008 to 2011 before falling in 2017 to a level 12 percent lower than in 2000. This trend reflects the closure of less-gassy mines and the increased gas contents of the coal being mined in deeper seams. In 2000, U.S. underground coal mines produced about 338 million metric tons (MMT) of coal and liberated 3.8 billion cubic meters (BCM) of CH<sub>4</sub>. In 2017, underground coal production declined to 248 MMT of coal, and underground mines liberated 3.3 BCM of CH<sub>4</sub>. The recovery and use of CH<sub>4</sub> liberated from coal mine degasification systems has averaged 83 percent since 2000. This is due primarily to the deployment of large-scale CMM pipeline injection projects throughout the Appalachian coal basins. The remaining CMM is vented to the atmosphere and accounts for the 227 MCM presented in Figure 1 for degasification emissions.



Figure 2. Active Underground Coal Mine Production and CMM Emissions in the U.S., 2000–2017

Emissions at U.S. surface coal mines have declined 34 percent from 2000 to 2017, primarily due to lower coal production (27 percent) over that period. The last CH<sub>4</sub> drainage project at a surface mine was decommissioned in 2011.

With many underground coal mines closing in the 1990s, AMM emissions were near a historical peak in 2000 (see Figure 3), with contributions from over 400 gassy abandoned mines. (CH<sub>4</sub> emissions can continue for a long time after operations have ceased and a mine has been sealed, due to cracks and fissures in overlying geological layers, boreholes, and vent pipes. Exceptions include completely flooded mines, wherein emissions drop to zero after about 15 years.)

Emissions then declined steadily until 2005, when they began to increase to reach new peaks in 2007 and 2008 due to the closure of several very-gassy underground coal mines. The AMM recovery also peaked in 2007–2008, following the closure of two large mines with pre-existing CH<sub>4</sub> recovery projects. CH<sub>4</sub> vented to the atmosphere from abandoned mines has remained relatively flat since that time, with new abandoned mines offsetting the natural overall decline in AMM emissions. However, over 30 mines closed in 2015–2016, beginning a small upward trend in emissions.



Figure 3. CH<sub>4</sub> Emissions from Abandoned Mines

# **Overview of U.S. CMM Utilization and Destruction Projects**

As a primary constituent of natural gas, CH<sub>4</sub> can be an important energy source. Efforts to recover and use CH4 emissions from coal mines can provide economic, environmental, and energy benefits; and improve worker safety. CMM recovery and use peaked in 2010 (at an estimated 1,387 MCM) and reached 894 MCM in 2017, which is 14 percent below the CMM volume recovered and used in 2000 and 47 percent below the 2010 peak recovery and use volume. There are seven types of CMM utilization and destruction projects in the U.S.: pipeline sales, electric generation, heater, boiler/dryer, flaring, degasification pumps, and VAM oxidation. Several mines have multiple project types.

Injection of CMM and AMM into pipelines is the most common project type. Pipeline projects are feasible for mines with nearby pipelines that can handle the quantity of gas expected to be produced. CH<sub>4</sub> from a coal mine must also meet pipeline standards to be injected, which may involve upgrading the CH<sub>4</sub> gas to natural gas pipeline specifications.

CMM or AMM that is recovered can be used as a fuel, generating electricity to meet onsite needs or be sold to utilities. Unlike pipeline injection, CMM for power generation does not require high-quality CH<sub>4</sub>. U.S. projects are typically in the 1- to 3-megawatt (MW) range. Electric power generation projects are less common than pipeline projects. The other non-pipeline project located at an active mine uses CH<sub>4</sub> to fuel mine air heaters.

Flaring of CMM or AMM – in open or enclosed systems – converts the  $CH_4$  to  $CO_2$ . CMM flare projects have been implemented to reduce  $CH_4$  emissions and thus earn carbon offset credits. Currently, the U.S. has three flare projects, all working in conjunction with other project destruction devices.

CH<sub>4</sub> is explosive at concentrations ranging from 5 to 15 percent in the atmosphere. Federal mine safety regulations require gassy underground coal mines to keep CH<sub>4</sub> concentrations well below the lower explosive limit. For safety, fresh air is circulated through underground coal mines using ventilation systems to dilute CH<sub>4</sub> to levels typically ranging from 0.1 to 1.0 percent. VAM represent over 60 percent of all coal mining emissions in the U.S. and is vented to the atmosphere at all mines but one. VAM technologies oxidize the CH<sub>4</sub> in mine exhaust air and destroy it before it is released to the atmosphere. The most commonly used VAM technology is thermal oxidation.

In 2017, 13 active underground mines were operating  $CH_4$  recovery and use projects in

the U.S. These projects involve upgrading CH<sub>4</sub> for injection into a commercial pipeline. However, the projects include six types of other end uses and CH<sub>4</sub> destruction is accomplished via flares and thermal oxidizers. Table 1 summarizes the various end uses deployed at the mines. The latest projects to be deployed at active mines in the U.S. were the Elk Creek Mine CMM project<sup>3</sup> and the Marshall County Mine VAM project, both in 2012.

In 2017, there were 20 AMM projects operating at 51 abandoned mines in the U.S. Most of these are east of the Mississippi River, in the Central Appalachian, Northern Appalachian, Illinois, and Warrior coal basins; the western mines are in Colorado and Utah. One project (the Corinth project in southern Illinois) recovers CH<sub>4</sub> from 14 mines that were abandoned between 1926 and 1998.

Table 1. Summary of U.S. Mine CH4 Recovery and Destruction Projects

	Number of		End Uses					
Type of Mine	Mines with Projects	Number of Projects	Pipeline	Electric Generation	Heater	Boiler/ Dryer	Flare	VAM
Active underground	13	19	11	0	1	1	2	1
Abandoned underground	51	20	15	3	0	0	2	0

# **CMM Project Profiles**

The Elk Creek Coal Mine project, at Oxbow's Elk Creek Mine in Gunnison County, Colorado, was the latest active underground coal mine in the U.S. to generate electricity from CMM, and the first at a western coal mine. The Elk Creek mine was closed in 2016; the project transitioned to a multi-mine AMM project that included four adjacent abandoned mines. The 3-MW plant continues to operate in conjunction with an enclosed flaring system. In addition to selling electricity to a local utility, the project has generated offset credits in voluntary and compliance carbon markets in the U.S. The VAM project at Murray Energy's Marshall County Mine in West Virginia began destroying CH<sub>4</sub> in May 2012 and, as of 2018, is the only operating VAM project in the U.S. It consists of three regenerative thermal oxidizers that convert CH<sub>4</sub> to CO<sub>2</sub> and water vapor. During the start-up phase, the ceramic medium bed in the oxidizer is heated with a propane burner. VAM is then forced through the bed, CH<sub>4</sub> is oxidized, the released heat is recovered by the ceramic bed medium, and the air flow is reversed. The heat recovered from the first cycle heats the incoming VAM and the process repeats. The CH<sub>4</sub>

 $<sup>^{\</sup>rm 3}$  The Elk Creek mine changed to abandoned status in 2016.

concentration in the VAM ranges between 0.6 and 1.5 percent. The project has also generated offset credits in voluntary and compliance carbon markets in the U.S.

Market and Policy Incentives for CMM Capture and Utilization

Several voluntary carbon markets in the U.S. provide opportunities for CMM offset projects to generate carbon credits. Whether a CMM project is eligible for carbon credits depends on specifics such as its start-up date, end-use technology (electricity generation vs. pipeline sales), and origin of CH<sub>4</sub> (e.g., active vs. abandoned mines, surface vs. underground mines). In addition, each GHG registry has its own rules governing project eligibility, additionality, and registration. Voluntary carbon markets include Verra, formerly the Verified Carbon Standard (VCS), the Climate Action Reserve (CAR), and the American Carbon Registry (ACR). During 2015 and 2016, seven of the nine U.S. projects that were registered with voluntary carbon markets transitioned to the California Air Resources Board (CARB) compliance offset program because of the increased value for the offset credits.

# Voluntary Carbon Markets

The CAR, a nonprofit registry and trading system based in California, was launched in 2008. The *Coal Mine Methane Project Protocol Version 1.1*, issued on October 26, 2012, covers projects that use CMM for electricity generation and flaring and projects destroying VAM. As of December 2012, CAR had four CMM projects registered, all at active mines: two CMM utilization and flaring projects and two VAM projects. One of the VAM projects was decommissioned in 2013; the other three projects have transitioned to CARB.

Verra began as VCS in 2005 and currently manages a portfolio of programs and initiatives, including the VCS Program (allows projects to register and sell carbon credits) and the VCS California Offset Project Registry



Elk Creek CMM Electric Power Project



#### Marshall County VAM Project

(helps administer the registration of carbon credits for California's cap-and-trade program). VCS follows Clean Development Mechanism (CDM) methodologies and tools for CMM projects, namely CDM methodology ACM0008. VCS developed a SMM protocol in 2009 (VMR0001) and an AMM protocol in 2010 (VMR0002). As of December 2011, VCS had five CMM projects registered: two SMM gas pipeline projects and three AMM gas pipeline projects. Although decommissioned in 2011, the two SMM projects received early action credits from CARB. Two of the AMM projects received early action credits and have transitioned to CARB. The last AMM project was decommissioned in 2014, but never received early action credits or transitioned to CARB.

The ACR, launched in 1996, was the first private voluntary GHG registry in the U.S. before becoming an enterprise of Winrock International in 2007. ACR considers methodologies from other GHG program standards that are consistent with the ACR Technical Standard, including CDM, VCS, and CAR. Acting as an offset program registry for CARB, ACR has accepted CMM projects into its system beginning in 2015. No voluntary CMM projects have been registered in ACR.

#### Compliance Carbon Markets

Since 2011, CARB has operated a compliance offset program as part of its GHG cap-andtrade regulation. In 2014, CARB adopted the Mine Methane Capture (MMC) Protocol allowing CMM projects other than natural gas pipeline sales to qualify as Compliance Offset Projects. CARB then allows covered entities to purchase and trade these ARB Offset Credits from CMM projects anywhere in the U.S. The MMC Protocol has renewed interest in CMM projects, particularly VAM destruction projects and projects that use drained gas for power production, flaring, and liquefied natural gas or compressed natural gas production.

As of October 2018, CMM projects have been issued credits for 5.86 MMT carbon dioxideequivalent ( $CO_2e$ ) reductions in the CARB offset program, representing 4.2 percent of the total compliance offset credits issued by CARB (Table 2).

Table 2. Registered MMC	Projects in the CARB	Offset Program (as of 2018	3)4
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	Project			Credits		
Project Name	Туре	Location	Credit Type	Issued	Start Date	End Date
Verdeo Marshall County VAM		WV	Early action	197,411	5/4/2012	10/31/2013
Abatement Project	VAM		Compliance	1,045,923	11/1/2013	12/31/2017
Vamox® Demonstration Project at JWR Shaft No. 4-9		AL	Early action	80,766	3/6/2009	2/28/2013
Elk Creek Coal Mine Methane	СММ	со	Early action	432,609	1/1/2014	12/31/2014
Destruction and Utilization Project	CIVIIVI	0	Compliance	266,263	1/1/2015	1/31/2016
Elk Creek Permit Area Abandoned Mine Project	AMM	СО	Compliance	420,398	2/1/2016	1/31/2018
Solvay Chemicals, Inc. Waste Mine		WY	Early action	498,654	8/13/2010	12/31/2014
Methane Project	CMM	VVI	Compliance	744,290	1/1/2015	12/31/2017
Cambria 33 Abandoned Mine Methane Capture and Use Project		PA	Early action	107,064	1/1/2011	12/31/2014
Corinth Abandoned Mine Methane	AMM	IL	Early action	490,456	1/1/2010	12/31/2014
Recovery Project			Compliance	504,214	1/1/2015	12/31/2017
Baker Mine AMM Project		KY	Compliance	2,236	4/4/2016	10/4/2016
North Antelope Rochelle Coal Mine Project	SMM	WY	Early action	1,072,724	3/28/2006	3/31/2009
Total CARB credits issued for MMC as of October 2018			Early action	2,879,684	3/6/2009	12/31/2014
			Compliance	2,983,324	1/1/2013	10/24/2018
			Total	5,863,008		

#### Alternative and Renewable Energy Incentives for CMM

CMM is considered an increasingly important alternative or renewable energy resource to help states meet renewable portfolio standards (RPSs). Many U.S. states have developed RPSs that direct electricity providers to generate or obtain minimum percentages of their power from "eligible energy resources" by certain dates. Out of the top 15 coal-producing states in 2016,5 five – Pennsylvania, Ohio, Utah, Indiana, and

<sup>&</sup>lt;sup>4</sup> California Air Resources Board. 2018. ARB Offset Credits Issued. Updated through July 25, 2018. Available: <u>https://www.arb.ca.gov/cc/capandtrade/offsets/issuance/arb\_offset\_credit\_issuance\_table.pdf</u>. Accessed 7/26/2018.

<sup>&</sup>lt;sup>5</sup> Alabama, Ohio, Pennsylvania, Illinois, Indiana, West Virginia, Virginia, North Dakota, Kentucky, Texas, Colorado, Wyoming, Utah, Montana, and New Mexico.

Colorado – currently include CMM in their renewable or alternative energy standards.

In those states' RPSs, CMM is considered "similar" to landfill gas, in that CH<sub>4</sub> is released over time during industrial-type operations, and efforts to capture and use or destroy CMM are technically similar to measures used to collect and dispose of landfill gas.

Pennsylvania and Ohio each designate CMM as an "alternative" energy resource rather than a "renewable" energy resource. Generally, the term "renewable energy" resources refers to sources such as solarelectric, solar thermal energy, wind power, hydropower, geothermal energy, fuel cells, and certain biomass energy and biologically derived fuels. However, the designation of alternative energy sources varies from state to state and may include sources such as waste coal, demand-side management or energy improvement projects, and solid waste conversion technologies. Where CMM is included as part of a state's renewable or alternative energy portfolio standards, other state-level alternative energy incentives for development can also exist. Table 3 provides a summary of state CMM incentives and complete details regarding states' incentive programs can be found in Appendix A.

State	Definition of CMM	Incentives and Programs				
Pennsylvania	CMM is an alternative anargy resource	Alternative Energy Portfolio Standard				
	CMM is an alternative energy resource	Alternative energy credits				
Ohio		Alternative Energy Resource Standard				
	CMM is an advanced energy resource; AMM is a	• Renewable energy certificates (RECs)				
	renewable energy resource	Advanced Energy Program				
		<ul> <li>Forgivable and non-forgivable loans</li> </ul>				
Colorado	CMM is a renewable energy resource if it is GHG-	Renewable Energy Standard				
	neutral electricity; determined on a case-by-case basis	RECs				
Utah		Renewable Portfolio Standard				
	CMM is a renewable energy resource	RECs				
Indiana	ODM (as all had mothems) is defined as an alternative	Voluntary Clean Energy Portfolio Standard				
	CBM (coalbed methane) is defined as an alternative energy source and clean energy resource	<ul> <li>Incentives to help pay for compliance projects</li> </ul>				

Table 3. Summary of State CMM Incentives

# CMM Data from the U.S. Greenhouse Gas Reporting Program Subpart FF

#### **GHGRP** Overview

In 2009, the EPA issued the Mandatory Reporting of Greenhouse Gases Rule, which requires reporting of GHG data and other relevant information from large sources and suppliers throughout the U.S. Since 2010, the information gathered by the rule has given EPA a better understanding of the relative emissions of specific industries and of individual facilities within those industries. In general, facilities that emit 25,000 metric tons or more per year of GHGs are required to submit annual reports to EPA. In the case of underground coal mines (Subpart FF), facilities that liberate 36.5 million cubic feet of CH<sub>4</sub> per year (17,525 metric tons CO2e, 1,033,700 cubic meters CH<sub>4</sub>) or more per year must report.

The first reporting year for underground coal mines was 2011. Reports are submitted annually by the end of March in the year following the reporting year, and become available to the public in October. EPA publishes current year and prior year data through its interactive Facility Level Information on Greenhouse Gases Tool (FLIGHT)<sup>6</sup> and EPA's Envirofacts<sup>7</sup> data portal.

# Coal Mine Reporting Requirements

The GHG Reporting Rule requires underground coal mines subject to the rule to report CH<sub>4</sub> liberated through ventilation streams and degasification systems. The mines report the net ventilation and drainage flows along with the portion of that flow that is emitted and the portion recovered for use or flaring. If the recovered CH<sub>4</sub> is combusted without energy recovery (e.g., flared or oxidized), the CO<sub>2</sub> from CH<sub>4</sub> destruction is also reported. Use of CH<sub>4</sub> in an engine or other useful combustion device requires that the facility report CO<sub>2</sub> emissions under the subpart covering combustion devices, if it is a size and type that fits the subpart requirements.

The GHG Reporting Rule allows mines to use one of three approaches to calculate emissions from mine ventilation systems: they may measure flow rates and emissions

Table 4. GHGRP Subpart FF Reporting: 2011-2017

concentrations directly by (1) taking grab samples, (2) using Continuous Emissions Monitoring (CEMS) to calculate total emissions, or (3) they may use air sampling results from the Mine Safety and Health Administration's (MSHA's) quarterly inspections. MSHA regulates in-mine concentrations of ventilation air using welldefined procedures to ensure that the CH<sub>4</sub> is well below explosive levels. Mines can access that data for use in calculating overall emissions. To calculate emissions from degasification systems, mines must use either grab samples or CEMS.

# Results of 2011–2017 Data Collection

In 2016, 95 underground coal mines reported to the GHGRP (Table 4); their emissions totaled 1,559,644 metric tons of CH<sub>4</sub>. A majority of the reporting mines (70 percent) that year used quarterly MSHA measurements as the basis of their emissions report rather than their own samples. CH<sub>4</sub> emissions decreased by 5 percent from 2011 to 2017.

	2011	2012	2013	2014	2015	2016	2017
GHGRP Underground Mines Reporting	117	118	131	130	125	95	78
Active U.S. Underground Mines <sup>a</sup>	508	488	395	345	305	253	237
GHGRP Share							
Percent of Underground Coal Mines	23%	24%	33%	38%	41%	37%	33%
Percent of Underground Coal Production	84%	87%	89%	89%	88%	77%	71%

EIA. 2018. Annual Coal Reports 2012–2017. Table 1. Energy Information Administration, U.S. Department of Energy. November.

# Conclusions

CMM accounts for about 8.5 percent of total U.S. anthropogenic CH<sub>4</sub> emissions. Managing CMM emissions improves worker safety and mine profitability. Since 2000, the recovery and use of CMM from coal mine degasification systems has ranged from 77 to 88 percent of

annual emissions. The first VAM recovery and destruction project in the U.S. started in 2012. California's compliance offset program has provided meaningful incentives for U.S. projects, with most eligible projects transitioning from voluntary GHG registries by

<sup>&</sup>lt;sup>6</sup> EPA Flight. 2018. Explore Greenhouse Gas (GHG) Emissions from Large Facilities. U.S. Environmental Protection Agency Facility Level Information on Greenhouse Gases Tool. Available:

https://ghgdata.epa.gov/ghgp/main.do#. Accessed 6/20/2019.

<sup>&</sup>lt;sup>7</sup> EPA. Envirofacts. U.S. Environmental Protection Agency. Available: <u>https://www3.epa.gov/enviro/</u>. Accessed 6/20/2019.

2015. The anticipated increase in price for offsets and the extension of the program to 2030 might incentivize additional CMM, AMM, and VAM projects in the near future. CMM is also increasingly being considered an important alternative or renewable energy resource by individual states, with eligible projects now located in three states. The GHGRP provides a rich source of information on CH<sub>4</sub> emissions from underground coal mines.

# **Appendix A: Overview of State Renewable Energy Incentive Programs**

# Colorado

Colorado became the first state to adopt an RPS by ballot initiative when voters approved Amendment 37, the "Colorado Renewable Energy Requirement Initiative," to create the state's Renewable Energy Standard (RES) in November 2004. More recently, the passing of S.B. 13-252 in 2013 added CMM as an eligible energy resource for utility providers. As a requirement under the RES, electricity generated from CMM must also be shown to be GHG-neutral over a five-year period. The RPS requires utilities to generate different percentages of power from eligible energy resources, based on their sector type. By 2020, each sector must generate electricity from eligible energy sources in the following proportions of their retail sales: 30 percent for investorowned utilities, 20 percent for electric cooperatives serving 100,000 or more meters, 10 percent for electric cooperatives serving fewer than 100,000 meters, and 10 percent for municipal utilities serving more than 40,000 customers.

Utilities comply with the RPS by obtaining and retiring RECs. One REC is issued per 1 MW-hour of electricity generated by a renewable energy source. RECs are good until the end of the fifth calendar year following the year in which it was generated, and a utility can buy, sell, or trade RECs given that it obtains and retires enough RECs to comply with the RES requirements.

Since November 2012, Colorado's Elk Creek Mine project in Gunnison County is generating and selling 3 MW of electricity to Holy Cross Energy. The project is operated by Vessels Coal Gas, Inc.

#### Indiana

Indiana passed a Clean Energy Law in May 2011, which established the Clean Energy Portfolio Standard, also known as the Comprehensive Hoosier Option to Incentivize Cleaner Energy (CHOICE) program. Regulated by the Indiana Utility Regulatory Commission (IURC), the program creates incentives for the state's utilities to voluntarily increase the amount of clean energy resources in their electricity portfolios, and is available to electricity suppliers approved by the IURC. The voluntary goal set forth by the CHOICE program requires that 10 percent of electricity produced is generated from qualifying clean energy sources by 2025. The Clean Energy Law names 21 clean energy sources qualifying under the standard, including CBM.

Electricity suppliers choosing to participate in CHOICE must apply to and be approved by the IURC, and submit a plan to meet the goals, including a detailed business plan and identification of specific projects and resources, as well as proof of compliance with the program's requirements. Similar to Utah, the state lets utilities meet this target by producing electricity from an eligible form of renewable energy or by purchasing clean energy credits, which are defined as 1 MW-hour of clean energy or 3,412,000 British thermal units (BTU).

Hoosier Energy, an electricity and generating cooperative, constructed a 13 MW-hour CBM power-generating facility in Sullivan County, Indiana. This is a first-ofits-kind facility, the only one solely operating on CBM. The project, which began operations in May 2013, is unique because the CH<sub>4</sub> is collected, processed, and converted to electricity entirely onsite

#### Ohio

Ohio's Alternative Energy Resource Standard (AERS) was created by S.B. 221 in May 2008. The AERS combines renewable energy resources and advanced energy resources into one category, "alternative energy resources." In its current form, the AERS applies to electric utilities and electric service companies serving customers in Ohio and requires utilities to provide 12.5 percent of their retail electricity supply from alternative energy sources by 2026.

In July 2009, legislators amended the original law with Sub H.B. 1, to include CH<sub>4</sub> gas emitted from abandoned coal mines as well as CH<sub>4</sub> from operating coal mines as an alternative energy resource. The law was also amended to include projects with technologies, products, activities, and management practices or strategies that facilitate the generation or use of energy that supports reduced energy consumption or production of clean renewable energy. Thus, CMM pipeline sales projects could qualify under the revised law. In May 2014, S.B. 310 changed the original standards set forth by S.B. 221, by freezing the ramp-up schedule of renewable percentage benchmarks for two years, removing the in-state requirement for renewable energy procurement, and pushing back the final renewable benchmark from 25 percent to 12.5 percent from 2024 to 2026. Ohio was the first state to freeze its multi-year alternative energy ramp-up schedule, but as of January 1, 2017, the AERS was mandatory again. Ohio's House of Representatives voted in March 2017 to turn the AERS into a voluntary standard. The bill then went to the Ohio Senate,

where it stalled. The Senate wants to keep the standards in place but with lower rates compared to the current law.

AERS compliance is achieved by earning or purchasing qualified RECs, which are good for five years after acquisition. One REC is issued per 1 MW-hour of electricity generated by a renewable energy source. At least 50 percent of the renewable energy requirement must be met by instate facilities, and the remaining 50 percent can be provided from renewable energy resources shown to be deliverable into the state. Only RECs generated after July 31, 2008, from facilities with a capacity of more than 6 kilowatts, may be used for compliance. To qualify under the AERS, an alternative energy and renewable energy facility must have a placed-in-service date of January 1, 1998 or later, and must be a member in good standing of the PJM (a regional transmission organization), MISO (the regional electric power market), or other credible tracking system.

CBM Ohio LLC operates an AMM project and is receiving RECs for its CH<sub>4</sub>-topipeline sales in Harrison County, Ohio. It is currently managing exploration and production of over 20,000 acres of abandoned coal mines in the state. In 2013, CMM accounted for 1.4 percent of the total REC retirements in the state.

#### Pennsylvania

Pennsylvania was the first state to define CMM as an alternative energy fuel in its Alternative Energy Portfolio Standard (AEPS), signed into law November 30, 2004. The AEPS does not distinguish between renewable and alternative energy resources; it designates all sources as alternative energy. Eligible technologies include demand-side management, waste coal, CMM, and coal gasification. The AEPS requires each electric distribution company that sells electricity to customers in Pennsylvania to supply 18 percent of its electricity from alternative energy resources by 2021, with at least 8 percent from "Tier I" resources (which includes CMM) by May 31, 2021. The Pennsylvania Public Utility Commission is responsible for carrying out and enforcing the requirements of this law.

Compliance with the AEPS requires alternative energy credits (AECs). One AEC is equal to 1 MW-hour of alternative energy generated, and is good for three years from the date it was created. If a utility cannot produce the required AECs for one year, it must make alternative compliance payments to offset the deficit. AECs are similar to traditional RECs, except that they include both renewable energy resources and Pennsylvaniaspecific alternative resources. Energy derived from alternative energy sources inside Pennsylvania or within the PJM Service Territory outside the state (the regional transmission group) is eligible to meet the AEPS requirements.

#### Utah

Utah established a renewable portfolio goal in its "Energy Resource and Carbon Emission Reduction Initiative," enacted in March 2008 (similar to RPSs in other states). Under this law, to the extent that it is cost-effective to do so, each electrical corporation and municipal electric utility's retail electric sales must consist of "qualifying electricity" or RECs, equal to 20 percent of its adjusted retail electricity sales. Unlike other state RPS policies, Utah's does not include any interim targets and the first compliance year is 2025.

In early 2010, the Utah legislature passed H.B. 192 "Renewable Energy – Methane Gas," which amended the definition of "renewable energy source" to include "methane gas from an abandoned coal mine or a coal degassing operation associated with a state-approved mine permit" as part of waste gas or waste heat captured or recovered for use as an energy source for an electric generation facility. Initially, the bill included CH<sub>4</sub> gas from abandoned and working coal mines; however, the Senate Transportation and Public Utilities and Technology Committee's proposed Amendment 01 put the term "working" in front of "coal mines" as a potential CH<sub>4</sub> gas resource that might qualify as renewable energy. The Senate and House approved the amendment, effective May 11, 2010.

Utilities may meet targets by producing electricity with an eligible form of renewable energy or by purchasing RECs. RECs issued under the program do not expire.