

TSCA Section 5(a)(3) Determination for Premanufacture Notice (PMN) P-17-0382

Number: P-17-0382

TSCA Section 5(a)(3) Determination: The chemical substance is not likely to present an unreasonable risk (5(a)(3)(C))

Chemical Name:

Specific: Amides, tallow, N,N-bis(2-hydroxypropyl), CASRN 1454803-04-3

Conditions of Use (intended, known, or reasonably foreseen)¹:

Intended conditions of use (specific): Import, process for use, and use as a friction modifier for automotive lubricants (motor oil, transmission and differential fluids) mainly used in passenger vehicles (including consumer use), at a percent in formulation no greater than 3%, consistent with the processing, use, distribution, and disposal information described in the PMN.

Known conditions of use: Applying such factors as described in footnote 1, EPA evaluated whether there are known conditions of use and found none.

Reasonably foreseen conditions of use: Applying such factors as described in footnote 1, EPA evaluated whether there are reasonably foreseen conditions of use and found none.

Summary: The chemical substance is not likely to present an unreasonable risk of injury to health or the environment, without consideration of costs or other nonrisk factors, including an unreasonable risk to a potentially exposed or susceptible subpopulation identified as relevant by the Administrator under the conditions of use, based on the risk assessment presented below. Although EPA estimated that the new chemical substance could be persistent, the chemical substance has low potential for bioaccumulation, such that repeated exposures are not expected to be cumulative. Based on data for the new chemical substance, EPA estimates that the new chemical substance has high environmental hazard and the potential for the following human health hazards: sensitization, liver and spleen effects. Based on surfactant properties there is concern for lung effects if the new chemical substance is inhaled. EPA concludes that the new

¹ Under TSCA § 3(4), the term “conditions of use” means “the circumstances, as determined by the Administrator, under which a chemical substance is intended, known, or reasonably foreseen to be manufactured, processed, distributed in commerce, used, or disposed of.” In general, EPA considers the intended conditions of use of a new chemical substance to be those identified in the section 5(a) notification. Known conditions of use include activities within the United States that result from manufacture that is exempt from PMN submission requirements. Reasonably foreseen conditions of use are future circumstances, distinct from known or intended conditions of use, under which the Administrator expects the chemical substance to be manufactured, processed, distributed, used, or disposed of. The identification of “reasonably foreseen” conditions of use will necessarily be a case-by-case determination and will be highly fact-specific. Reasonably foreseen conditions of use will not be based on hypotheticals or conjecture. EPA’s identification of conditions of use includes the expectation of compliance with federal and state laws, such as worker protection standards or disposal restrictions, unless case-specific facts indicate otherwise. Accordingly, EPA will apply its professional judgment, experience, and discretion when considering such factors as evidence of current use of the new chemical substance outside the United States, evidence that the PMN substance is sufficiently likely to be used for the same purposes as existing chemical substances that are structurally analogous to the new chemical substance, and conditions of use identified in an initial PMN submission that the submitter omits in a revised PMN. The sources EPA uses to identify reasonably foreseen conditions of use include searches of internal confidential EPA PMN databases (containing use information on analogue chemicals), other U.S. government public sources, the National Library of Medicine’s Hazardous Substances Data Bank (HSDB), the Chemical Abstract Service STN Platform, REACH Dossiers, technical encyclopedias (e.g., Kirk-Othmer and Ullmann), and Internet searches.

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chemical substance is not likely to present an unreasonable risk under the conditions of use.

Fate: Environmental fate is the determination of which environmental compartment(s) a chemical moves to, the expected residence time in the environmental compartment(s) and removal and degradation processes. Environmental fate is an important factor in determining exposure and thus in determining whether a chemical may present an unreasonable risk. EPA estimated physical/chemical and fate properties of this new chemical substance using submitted data for the new chemical substance and EPI (Estimation Programs Interface) Suite, a suite of physical/chemical property and environmental fate estimation programs (<http://www.epa.gov/tsca-screening-tools/epi-suite-estimation-program-interface>). The chemical substance is estimated to be removed with an efficiency of 90-99% during wastewater treatment due to sorption to sludge and partial biodegradation. Volatilization to air is estimated to be negligible because the substance is expected to have low vapor pressure and a low Henry's Law constant. Overall, these estimates are indicative of low potential for this chemical substance to volatilize into the air and a low potential for this chemical to migrate into groundwater.

Persistence²: Persistence is relevant to whether a new chemical substance is likely to present an unreasonable risk because chemicals that are not degraded in the environment at rates that prevent substantial buildup in the environment, and thus increase potential for exposure, may present a risk if the substance presents a hazard to human health or the environment. EPA estimated biodegradation half-lives of this new chemical substance using submitted data on the new chemical substance and EPI (Estimation Programs Interface) Suite, a suite of physical/chemical property and environmental fate estimation programs (<http://www.epa.gov/tsca-screening-tools/epi-suite-estimation-program-interface>). EPA estimated the aerobic and anaerobic biodegradation half-lives to be less than two months and greater than six months, respectively. These estimates for biodegradation indicate that the new chemical substance may have limited persistence in aerobic environments (e.g., surface water) and may be very persistent in anaerobic environments (e.g., sediment).

Bioaccumulation³: Bioaccumulation is relevant to whether a new chemical substance is likely to present an unreasonable risk because substances that bioaccumulate in aquatic and/or terrestrial species pose the potential for elevated exposures to humans and other organisms via food chains. EPA estimated the potential for the new chemical substance to bioaccumulate using submitted data for the new chemical substance and EPI (Estimation Programs Interface) Suite, a suite of physical/chemical property and environmental fate estimation programs

² Persistence: A chemical substance is considered to have limited persistence if it has a half-life in water, soil or sediment of less than 2 months or there are equivalent or analogous data. A chemical substance is considered to be persistent if it has a half-life in water, soil or sediments of greater than 2 months but less than or equal to 6 months or if there are equivalent or analogous data. A chemical substance is considered to be very persistent if it has a half-life in water, soil or sediments of greater than 6 months or there are equivalent or analogous data. (64 FR 60194; November 4, 1999)

³ Bioaccumulation: A chemical substance is considered to have a low potential for bioaccumulation if there are bioconcentration factors (BCF) or bioaccumulation factors (BAF) of less than 1,000 or there are equivalent or analogous data. A chemical substance is considered to be bioaccumulative if there are BCFs or BAFs of 1,000 or greater and less than or equal to 5,000 or there are equivalent or analogous data. A chemical substance is considered to be very bioaccumulative if there are BCFs or BAFs of 5,000 or greater or there are equivalent or analogous data. (64 FR 60194; November 4 1999)

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(<http://www.epa.gov/tsca-screening-tools/epi-suitetm-estimation-program-interface>). The new chemical substance has low bioaccumulation potential (bioconcentration factor = 360; bioaccumulation factor = 130). Although EPA estimated that the new chemical substance could be very persistent, the chemical substance has low potential for bioaccumulation, such that repeated exposures are not expected to cause food chain effects via accumulation in exposed organisms.

Human Health Hazard⁴: Human health hazard is relevant to whether a new chemical substance is likely to present an unreasonable risk because the significance of the risk is dependent upon both the hazard (or toxicity) of the chemical substance and the extent of exposure to the substance. EPA estimated the human health hazard of this chemical substance based on data for the new chemical substance and data for analogous chemicals. EPA estimated that absorption is poor-to-moderate through skin, poor through lung, and moderate through the gastrointestinal tract based on physical/chemical properties. Test data for the new chemical substance indicate it is not corrosive or irritating to skin and not irritating to eyes. Multiple genotoxicity assays performed on the new chemical substance also showed negative results. Two different skin sensitization tests on the new chemical substance provided conflicting results; hence, EPA identified potential for sensitization. Based on surfactant properties, EPA also identified concern for lung effects if the new chemical substance is inhaled. Based on test data, the new chemical substance exhibits low acute toxicity (oral and dermal LD₅₀ > 5000 mg/kg-bw-day). No effects were observed in a Reproduction/Developmental Toxicity Screening test (OECD TG 421) up to the highest concentration tested (1000 mg/kg-day). EPA identified a NOAEL of 300 mg/kg-day for the new chemical substance based on systemic toxicity in a Repeated Dose 28-day Oral Toxicity Study in Rodents (OECD TG 407), which was used to derive exposure route- and population-specific points of departure for quantitative risk assessment, described below.

Environmental Hazard⁵: Environmental hazard is relevant to whether a new chemical substance is likely to present unreasonable risk because the significance of the risk is dependent

⁴ A chemical substance is considered to have low human health hazard if effects are observed in animal studies with a No Observed Adverse Effect Level (NOAEL) equal to or greater than 1,000 mg/kg/day or if there are equivalent data on analogous chemical substances; a chemical substance is considered to have moderate human health hazard if effects are observed in animal studies with a NOAEL less than 1,000 mg/kg/day or if there are equivalent data on analogous chemical substances; a chemical substance is considered to have high human health hazard if there is evidence of adverse effects in humans or conclusive evidence of severe effects in animal studies with a NOAEL of less than or equal to 10 mg/kg/day or if there are equivalent data on analogous chemical substances. EPA may also use Benchmark Dose Levels (BMDL) derived from benchmark dose (BMD) modeling as points of departure for toxic effects. See <https://www.epa.gov/bmds/what-benchmark-dose-software-bmds>. Using this approach, a BMDL is associated with a benchmark response, for example a 5 or 10 % incidence of effect. The aforementioned characterizations of hazard (low, medium, high) would also apply to BMDLs. In the absence of animal data on a chemical or analogous chemical substance, EPA may use other data or information such as from in vitro assays, chemical categories (e.g., Organization for Economic Co-operation and Development, 2014 Guidance on Grouping of Chemicals, Second Edition. ENV/JM/MONO(2014)4. Series on Testing & Assessment No. 194. Environment Directorate, Organization for Economic Co-operation and Development, Paris, France. ([http://www.oecd.org/officialdocuments/publicdisplaydocumentpdf/?cote=env/jm/mono\(2014\)4&doclanguage=en](http://www.oecd.org/officialdocuments/publicdisplaydocumentpdf/?cote=env/jm/mono(2014)4&doclanguage=en))), structure-activity relationships, and/or structural alerts to support characterizing human health hazards.

⁵ A chemical substance is considered to have low ecotoxicity hazard if the Fish, Daphnid and Algae LC50 values are greater than 100 mg/L, or if the Fish and Daphnid chronic values (ChVs) are greater than 10.0 mg/L, or there are no effects at saturation (occurs when water solubility of a chemical substance is lower than an effect concentration),

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upon both the hazard (or toxicity) of the chemical substance and the extent of exposure to the substance. EPA estimated environmental hazard of this new chemical substance using hazard data for the new chemical substance. The acute toxicity values for fish (LC₅₀), aquatic invertebrates (EC50) and algae (EC50) were 0.91 mg/L, 0.14 mg/L and 0.43 mg/L, respectively. Chronic toxicity values (ChV) for fish, aquatic invertebrates and algae were 0.114 mg/L, >0.033 mg/L and 0.36 mg/L, respectively. These toxicity values indicate the new chemical is expected to have high acute ecotoxicity hazard and moderate chronic ecotoxicity hazard. Application of acute and chronic assessment factors of 5 and 10 to the lowest definitive acute and chronic values, respectively, results in concentrations of concern (COCs) of 0.028 mg/L (28 ppb) and 0.011 mg/L (11 ppb), respectively, for the new chemical substance.

Exposure: The exposure to a new chemical substance is potentially relevant to whether a new chemical substance is likely to present unreasonable risks because the significance of the risk is dependent upon both the hazard (or toxicity) of the chemical substance and the extent of exposure to the substance.

EPA estimates occupational exposure and environmental release of the new chemical substance under the intended conditions of use described in the PMN using ChemSTEER (Chemical Screening Tool for Exposures and Environmental Releases <https://www.epa.gov/tsca-screening-tools/chemsteer-chemical-screening-tool-exposures-and-environmental-releases>). EPA uses EFAST (the Exposure and Fate Assessment Screening Tool; <https://www.epa.gov/tsca-screening-tools/e-fast-exposure-and-fate-assessment-screening-tool-version-2014>) to estimate general population, consumer, and environmental exposures.

EPA considers workers to be a potentially exposed or susceptible subpopulation (PESS) on the basis of greater exposure potential compared to the general population. EPA also considers PESS in conducting general population drinking water exposures by evaluating risks associated with water intake rates for multiple age groups, ranging from infants to adults. EPA considers consumers of specific products to be a potentially exposed or susceptible subpopulation on the basis of greater exposure potential compared to the general population who do not use specific products.

For this new chemical assessment, EPA assessed exposure to workers via the dermal route during processing and use of the chemical substance. Inhalation exposures to workers are not expected because the new chemical substance has low vapor pressure and generation of mists/aerosols is not expected under the conditions of use. Releases to water, landfill, and air were estimated and used to assess exposure to the general population. EPA assessed exposure to the general population via drinking water. Exposure to the general population via inhalation was not assessed because releases to air were expected to be negligible (below modeling thresholds).

or the log Kow value exceeds QSAR cut-offs. A chemical substance is considered to have moderate ecotoxicity hazard if the lowest of the Fish, Daphnid or Algae LC50s is greater than 1 mg/L and less than 100 mg/L, or where the Fish or Daphnid ChVs are greater than 0.1 mg/L and less than 10.0 mg/L. A chemical substance is considered to have high ecotoxicity hazard, or if either the Fish, Daphnid or Algae LC50s are less than 1 mg/L, or any Fish or Daphnid ChVs is less than 0.1 mg/L (Sustainable Futures <https://www.epa.gov/sustainable-futures/sustainable-futures-p2-framework-manual>).

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EPA conducted a conservative assessment of intermittent consumer exposure to the new chemical substance via the dermal route.

Risk Characterization: EPA applies a margin of exposure approach to calculate potential human health risks of new chemicals. A benchmark (acceptable) margin of exposure is derived by applying uncertainty factors for the following types of extrapolations: intra-species extrapolation ($UF_H = 10$ to account for variation in sensitivity among the human population), inter-species extrapolation ($UF_A = 10$ to account for extrapolating from experimental animals to humans) and LOAEL-to-NOAEL extrapolation ($UF_L = 10$ to account for using a LOAEL when a NOAEL is not available). Hence, in the New Chemicals Program, a benchmark MOE is typically 100 and 1000 when NOAELs and LOAELs, respectively, are used to identify hazard. When allometric scaling or pharmacokinetic modeling is used to derive an effect level, the UF_H may be reduced to 3, for a benchmark MOE of 30. The benchmark MOE is used to compare to the MOE calculated by comparing the toxicity NOAEL or LOAEL to the estimated exposure concentrations. When the calculated MOE is equal to or exceeds the benchmark MOE, the new chemical substance is not likely to present an unreasonable risk. EPA assesses risks to workers considering engineering controls described in the PMN but in the absence of personal protective equipment (PPE) such as gloves and respirators. If risks are preliminarily identified, EPA then considers whether the risks would be mitigated by the use of PPE (e.g., impervious gloves, respirator).

Risks to human health for the new chemical substance were evaluated using the route-specific effect levels (i.e., NOAEL) described above. Risks to workers were identified for systemic toxicity from dermal exposure during processing (MOE = 18; benchmark MOE = 100). Risks were not identified for workers from dermal exposure during use (MOE = 600; benchmark MOE = 100). Risks will be mitigated if exposures are controlled by the use of appropriate PPE, including impervious gloves. EPA expects that workers will use appropriate PPE (i.e., impervious gloves), consistent with the Safety Data Sheet prepared by the PMN submitter, in a manner adequate to protect them.

Risks were not identified for systemic effects for the general population from oral exposure to drinking water (MOE_{Adult} = 70,257,611; MOE_{Infant} = 16,848,348) because the MOEs exceeded the benchmark MOE of 100. Risks were not identified from EPA's assessment of intermittent consumer exposure to the new chemical substance via the dermal route (MOE = 260; benchmark MOE = 100).

Risks to the environment were evaluated by comparing estimated surface water concentrations with the estimated acute and chronic COCs. Risks to the environment were not identified based on no exceedences of the acute or chronic COCs under the conditions of use.

Because worker exposures can be controlled by PPE, and no unreasonable risks to the general population, consumers, or environment were identified, EPA has determined that the new chemical substance is not likely to present unreasonable risk to human health or the environment under the conditions of use.

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11/21/2018

/s/

Date:

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