# Coastal Wetland Restoration and Planning: Tools for Tidal Restriction Avoidance and Removal

Webcast sponsored by EPA's Watershed Academy in partnership with the Coastal States Organization (CSO)





Thursday, June 11, 2020, 1:00pm – 3:00pm Eastern

#### Speakers

- Amanda Santoni, U.S. Environmental Protection Agency
- Mike Molnar, Deputy Director, Coastal States Organization (CSO)
- Kevin Lucey, Habitat Coordinator, New Hampshire Department of Environmental Services-Coastal Program
- Scott Jackson, Extension Associate Professor, University of Massachusetts- Department of Environmental Conservation
- Howard Schnabolk, Marine Restoration Specialist, National Oceanographic and Atmospheric Administration
- Mike Ruth PG, Geologist, Federal Highway Administration

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# Watershed Academy Webcast

- The slides for today's presentations are posted.
- A recording will be posted within the next month.

www.epa/gov/watershedacademy

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# **Webcast Logistics**

- To Ask a Question Type your question into the "Questions" tool box on the right side of your screen and click "Send."
- To Report any Technical Issues (such as audio problems) – Type your issue in the "Questions" tool box on the right side of your screen and click "Send." We will respond by posting an answer in the that same box.

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# **Speakers**

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- Established in 1970 by appointed representatives from the nation's coastal states.
- Mission: Support the shared work and vision of the coastal states and territories for the protection, conservation, responsible use, and sustainable economic development of the nation's coastal resources.
- Vision: The nation's coastal areas are sustainably managed to balance economic and resource values and uses.

# Learn more: www.coastalstates.org

SUPPORTING HEALTHY COASTS & STRONG COASTAL COMMUNITIES



## **EPA Coastal Wetlands Initiative**

#### **Interagency Coastal Wetlands Workgroup**

EPA works on the Coastal Wetlands Initiative in partnership with a number of federal agencies involved in coastal wetlands conservation









**■USGS** 



#### **Coastal Wetland Reviews**

Stakeholder meetings in selected watersheds to collect information regarding stressors on coastal wetlands, local protection strategies and key gaps



#### **Coastal Wetland Loss Pilot Studies**

Geospatial analysis to understand land use change at the parcel level, contrasted with permitting data and interviews with local area staff to gain understanding of the factors behind loss

https://www.epa.gov/wetlands/coastal-wetlands



### What is a Tidal Restriction?



A tidal restriction occurs when a structure or built landform limits or prevents tidal exchange between upstream and downstream habitats.



# **Types of Tidal Restrictions**

- 1. Structures to protect lands by purposefully impeding movement of water:
  - Dikes, berms, dams, levees
- 2. Structures to move or drain water:
  - Ditches
  - Water control structures (e.g. weirs and tide gates)
- 3. Transportation structures over/ through tidal areas:
  - Bridges and culverts
  - Road and railroad causeways









Top Left: Series of levees in south San Francisco Bay (Andrei Stanescu/Stock): Top Right: Mosquito Ditches at Assateague Island National Sosobre (National Park Service): Bottom Left: Round Hill culver in Dartmouth, MA (Lia McLaughlin/USFWS); Bottom Right: Undersized bridge on Parkers River in Barnstable, MA (Lia

# Types of Tools Available

- Identification and prioritization
  - Atlases/inventories
  - Direct assessment methods
  - Conservation and restoration planning
- Project planning and implementation
- Structure design and operation
- Funding



## ID and Prioritization: Atlases, Inventories, and Assessments

#### **Existing Atlases and Inventories**

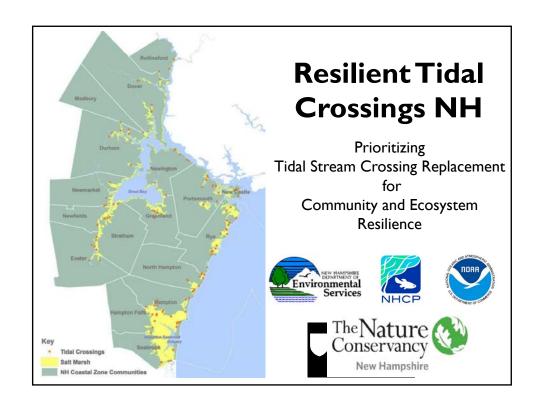
Method/ Resource	States
Direct survey	ME, NH, MA, FL, (Gulf), AL, MS, LA, TX
Model (transportation crossings only)	RI, CT, NY, NJ, DE, MD, VA
Related resource*	ME, VA, NC, SC, GA, FL (Atlantic), FL (Gulf), CA, OR, WA, AK

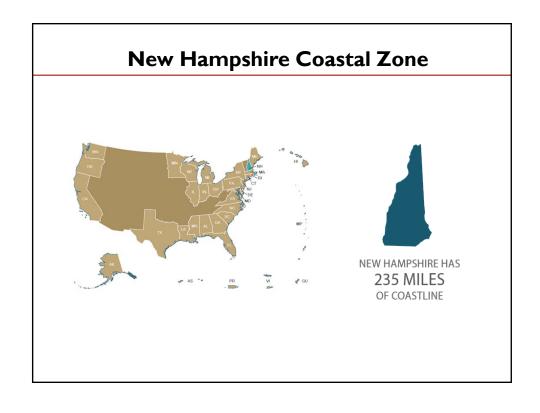
Example: NH Resilient Tidal Crossings and Tidal Crossing Assessment Protocol





\*Related Resources were: synthesis of coastal wetland condition, AOP database, tide gate and levee inventory, and dam inventory





# **New Hampshire Coastal Zone**





Great Bay Estuary

Hampton Seabrook Estuary

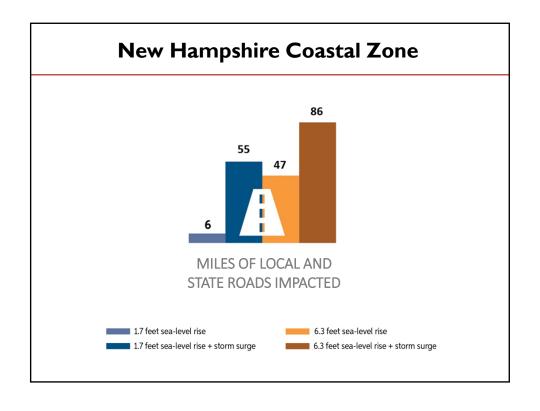
# **New Hampshire Coastal Zone**



420,000+ PEOPLE LIVE IN A NEW HAMPSHIRE COASTAL ZONE COUNTY

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OVER \$19 BILLION OF N.H.'S G.D.P. COMES FROM **COASTAL ZONE COUNTIES** 



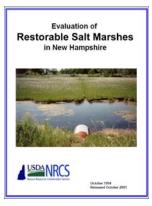
# **A**genda

- Assessment Protocol Development
- Data Analysis and Site Prioritization
- Advancing Highest Priority Projects
- Policy



# Why Tidal Crossings?

30 Years of Community Based Restoration at Tidal Crossings





15 Pro-Active Tidal Restriction Removal Projects since 1994;Restoring Tidal Hydrology to 635 Acres of Salt Marsh

## Why Tidal Crossings?

# Complex Systems and Decision Making

Dynamic, Bi-Directional Flow

Increased Storm Intensity



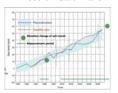
Salt Marsh Condition and Health



Operations & Maintenance



Rising Sea Level Effect on Salt Marsh



Low Lying Infrastructure



### **NHT**idal Protocol Development

#### **Local Advisory Committee**







University of New Hampshire







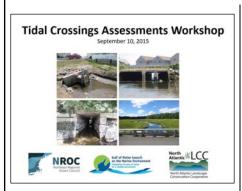






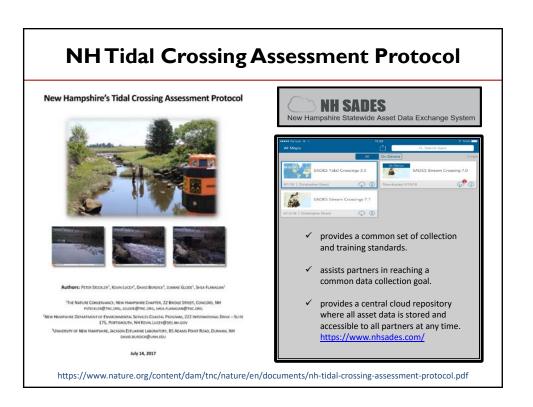
## **NHTidal Protocol Development**

### Regional Coordination





NH Tidal Protocol Development		
Management Objective	Management Objective Standard	
Crossing Condition	Crossing is in good condition	
Tidal Restriction	Crossing does not restrict tidal flow	
Tidal Aquatic Organism Passage	Crossing does not impede fish or other aquatic organism passage	
Salt Marsh Migration	Crossing will not impede upstream salt marsh migration	
Vegetation	Crossing has no noticeable effect on upstream versus downstream marsh vegetation	
Infrastructure Risk	Crossing is climate-ready: it is not vulnerable to inundation currently and with 1.7 feet of sea level rise (i.e. 2050 high emissions projection)	
Adverse Impacts	Restoring full tidal range at the crossing will not adversely affect upstream infrastructure	



#### **INFRASTRUCTURE SCORES**

- 1. Structure Condition
- 2. Inundation Risk To Roadway
- 3. Inundation Risk To Crossing Structure
- 4. Inundation Risk To Low-Lying Development

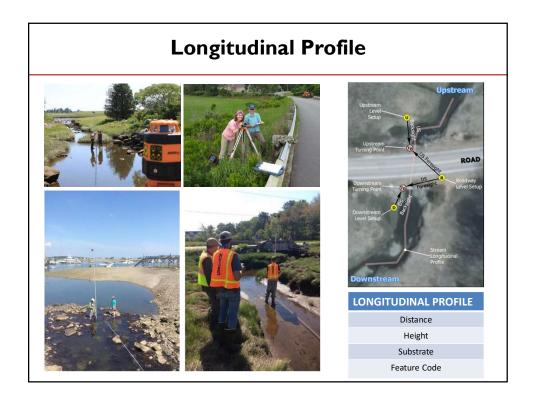
#### **ECOLOGICAL SCORES**

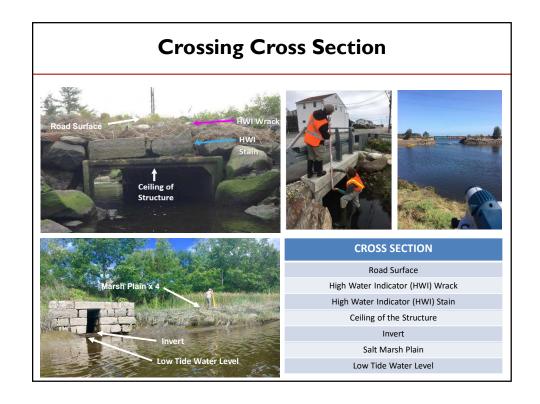
- 5. Tidal Range Ratio
- 6. Crossing Ratio
- 7. Erosion Classification
- 8. Tidal Restriction Overall Score
- 9. Tidal Aquatic Organism Passage Evaluation
- 10. Salt Marsh Migration Potential Watershed
- 11. Salt Marsh Migration Potential Evaluation Unit
- 12. Vegetation Evaluation

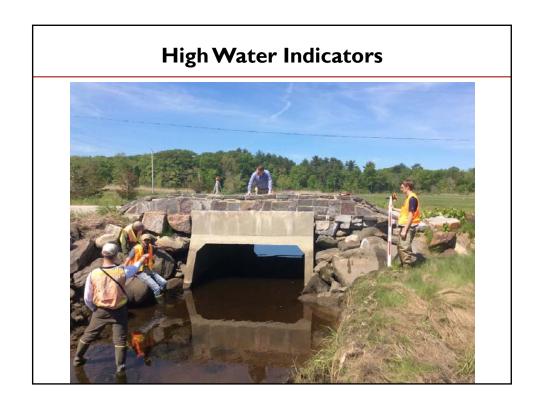
#### **COMBINED SCORES**

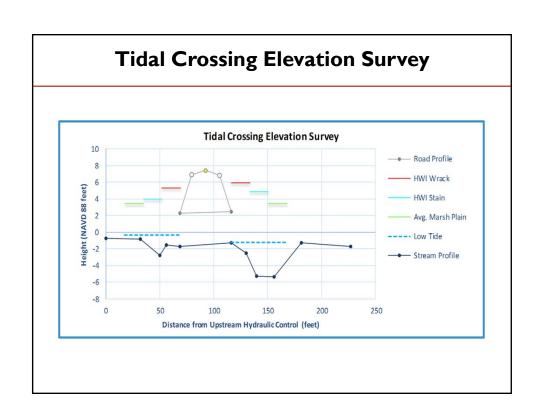
- 13. Overall Infrastructure Score
- 14. Overall Ecological Score
- 15. Overall Combined Score

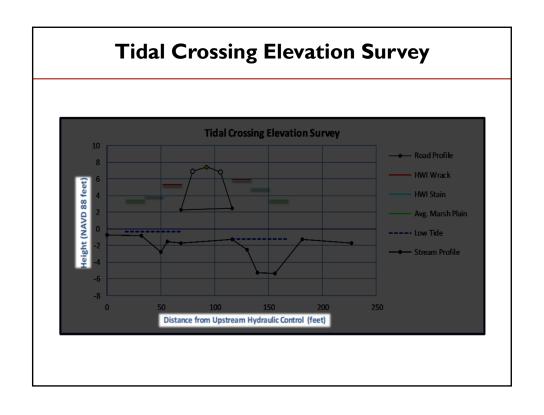
#### **Scoring & Prioritization** RECOMMENDED **SCORE SCORING CHARACTERIZATION ACTION** good structure condition no tidal restriction allows organism passage low salt marsh migration potential **Low Replacement** vegetation unaffected by crossing **Priority** low flood risk many adverse impacts 2 3 4 poor structure condition severe tidal restriction reduced organism passage **High Replacement** 5 high salt marsh migration potential **Priority** vegetation affected by crossing high flood risk few adverse impacts SCORE ≥ 3 indicate a cause for concern

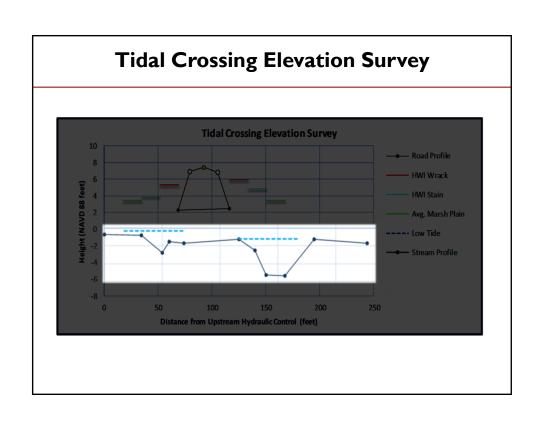


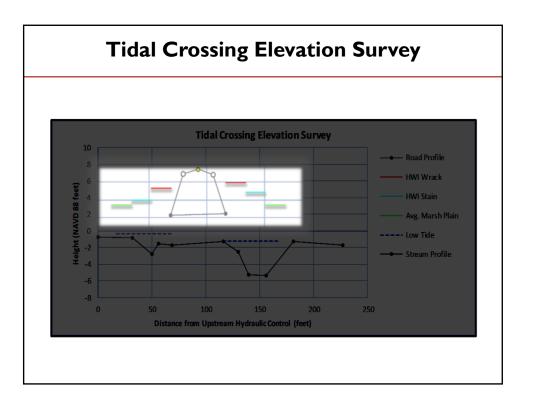












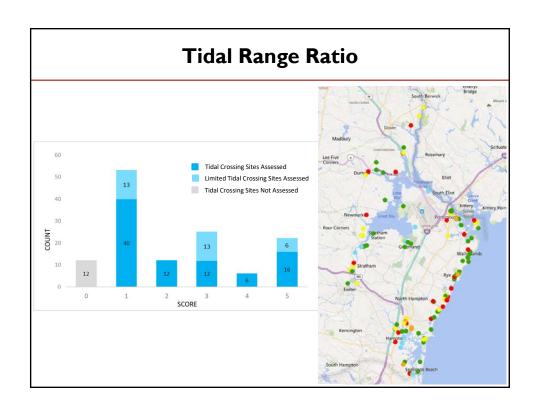
### **Evaluation Criteria - Tidal Restriction**

	Components of tidal restriction overall score			Tidal
	Tidal Range Ratio	Crossing Ratio*	Erosion Classification*	Restriction Overall
Parameters	MHHW	Channel Width	Channel Width	rolled up score of three tidal
Assessment Parameters	MLLW	Structure Width	Scour Pool Width	restriction component scores

\*adapted from Purinton and Mountain (1996)

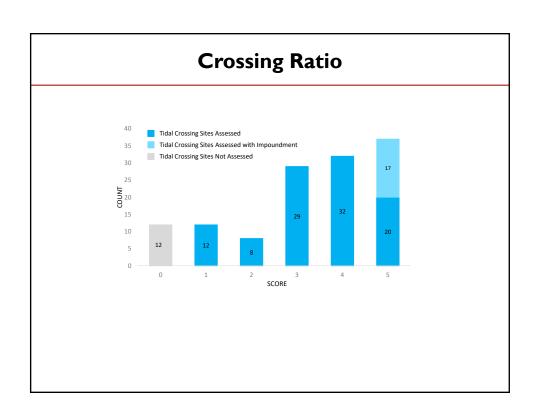
# **Tidal Range Ratio**

1	No downstream invert perch at low tide; stream grade through the crossing matches that of the natural system (upstream tidal range is >90% of downstream tidal range), or crossings with limited tidal influence (downstream natural community is brackish or fresher) have no downstream perch and low tide water depth at crossing inverts is six inches or greater
2	Tidal range upstream is between 80 and 90 percent of downstream range
3	Tidal range upstream is between 70 and 80 percent of downstream range, or crossings with limited tidal influence (downstream natural community is brackish or fresher) have no downstream perch and low tide water depth at one or both crossing inverts is less than six inches
4	Tidal range upstream is between 50 and 70 percent of downstream range
5	Downstream invert is perched at high tide, or tidal range upstream is less than 50 percent of downstream range, or crossings with limited tidal influence (downstream natural community is brackish or fresher) have a downstream perch



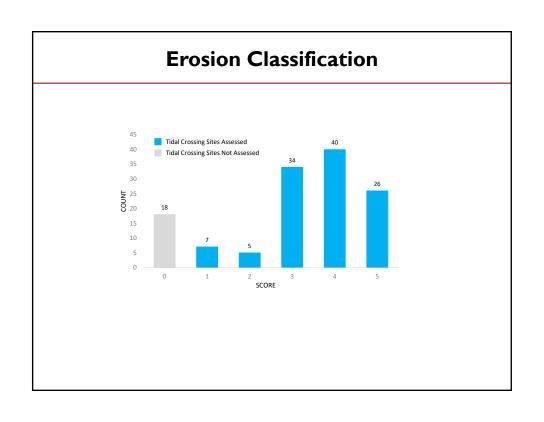
# **Crossing Ratio**

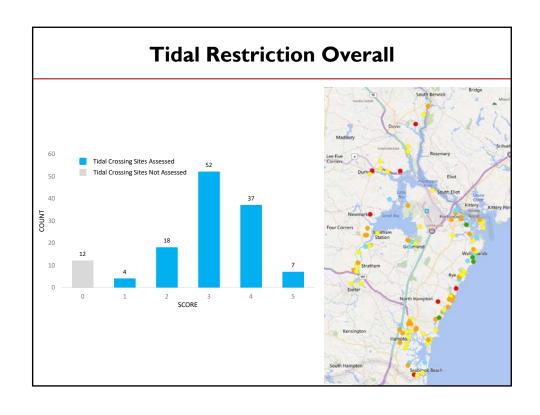
Evaluation Score		Evaluation Criteria	
Upstream	Downstream	Evaluation Circuit	
	0	Crossing outlets to subtidal conditions (i.e. no measurable downstream channel)	
1	1	Channel Width < Opening Width	
2	2	Channel Width ≥ 1 and < 1.2 times opening width	
3	3	Channel Width ≥ 1.2 and <2.5 times Opening Width	
4	4	Channel Width ≥2.5 and <5 times Opening Width	
5	5	Channel Width ≥5 times Opening Width, or for the upstream side only, crossing structure permanently impounds water and no channel feature is present.	

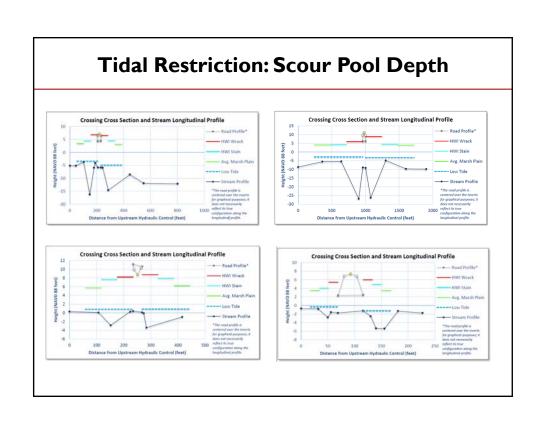


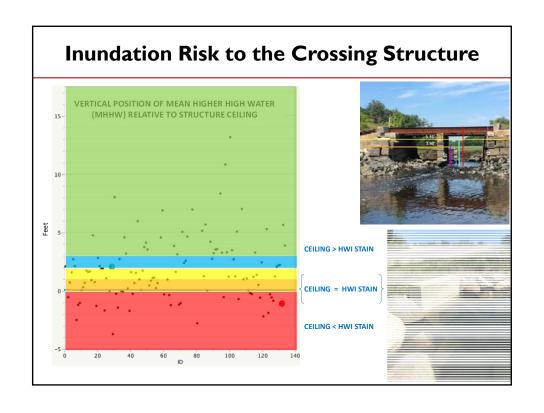
# **Erosion Classification**

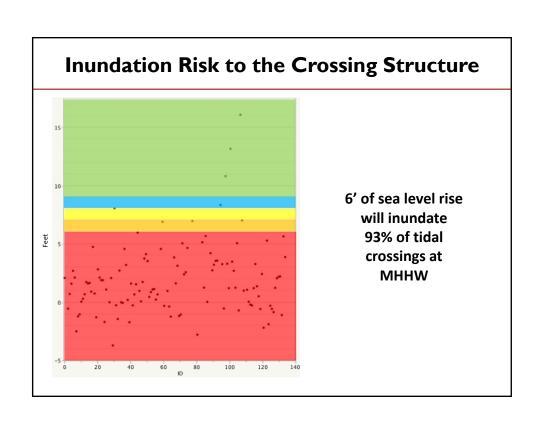
Evaluation Score		Evaluation Criteria	
Upstream	Downstream		
0 0	For upstream only: if the crossing serves as an impoundment resulting in no detectable scour pool		
Ĭ	Ŭ	For downstream only: if the crossing outlets directly to subtidal conditions resulting in no detectable scour pool	
1	1	Unrestricted/ No Pooling (erosion classification <=1)	
2	2	Flow Detained/ Slight Erosion (>1, <=1.2, pool width is up to 20% wider than channel)	
3	3	Minor Pooling/ Erosion Present (>1.2, <=2, pool width is between 20 and 100% wider than channel)	
4	4	Significant Pooling/Erosion Present (>2, <=3, pool width is two to three times wider than channel)	
5	5	Major Pooling/ Major Erosion Present (>3, pool width is more than three times as wide as channel)	

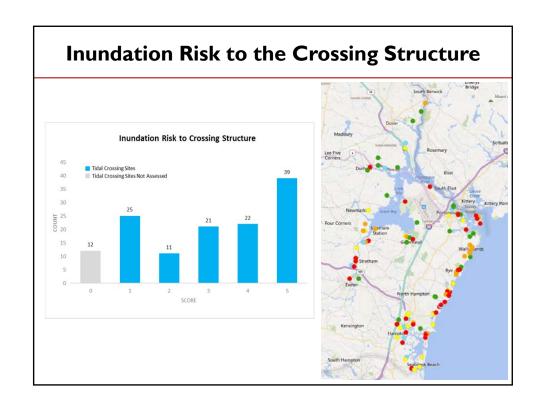


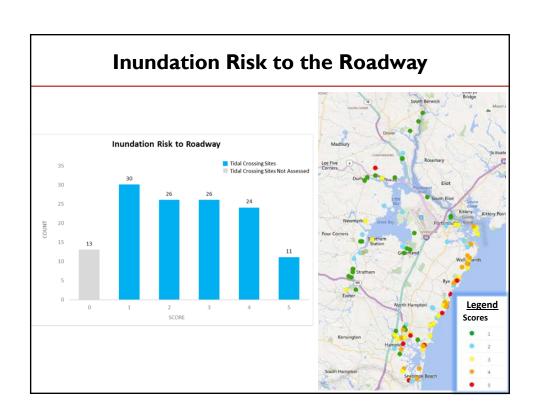


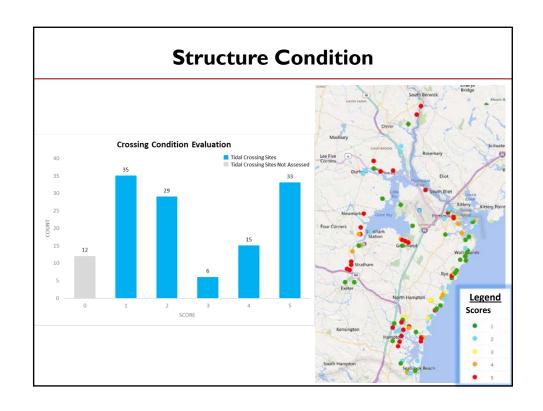


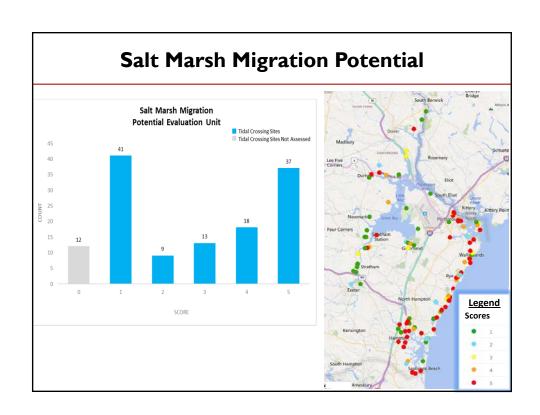


















NH SADES

ew Hampshire Statewide Asset Data Exchange S

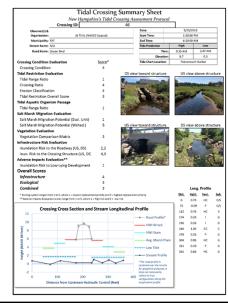
Final Report with Summary Sheets and static maps for 132 assessed Tidal Crossings Abridged Tidal Crossing Assessment scores available for display and download on NH Coastal Viewer Complete Tidal Crossing Assessment dataset available for display and download through SADES

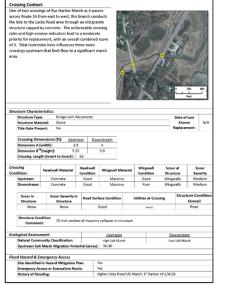
https://www.des.nh.gov/

http://www.nhcoastalviewer.org/

https://www.nhsades.com/

# **Data Sharing**



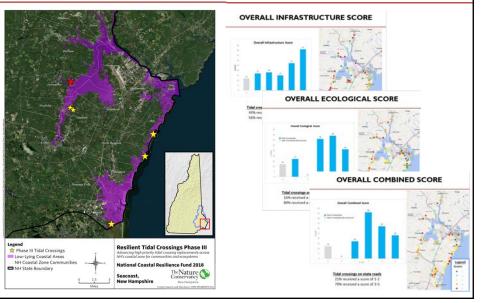


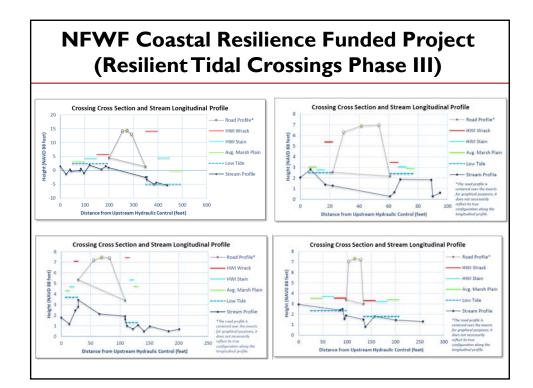
# NFWF Coastal Resilience Funded Project (Resilient Tidal Crossings Phase III)

### PROJECT DESCRIPTION

- → Complete full engineering and design plans for <u>four</u> <u>to five</u> high-priority tidal crossings across New Hampshire's coastal zone.
- → Project will work closely with local partners and coastal resource managers to deign **projects that will enhance resilience for coastal communities and ecosystems**.
- \$200,000 for engineering

# NFWF Coastal Resilience Funded Project (Resilient Tidal Crossings Phase III)





### **NHDES Stream Crossing Policy**

Structure type requirements are based upon contributing watershed area and waterbody type.

Tier 1	Tier 2	Tier 3	Tier 4
≤200 acres	>200 - <640 acres	greater than 640 acres	Tidal Watercourse
		A POST OF THE PARTY	



New tidal stream crossings rules (Tier IV) became effective on December 15, 2019

# **NHDES Tidal Stream Crossing Policy**

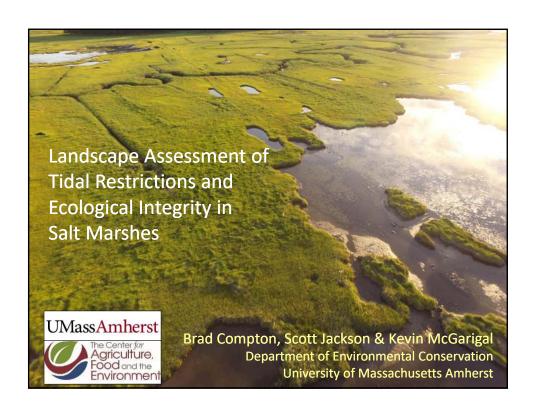
### ENV-WT 904.07 Tier 4 Stream Crossing Regulatory Design Criteria

### Shall be a designed:

- Of sufficient size to accommodate the 100-Year 24-hour design storm.
- To prevent a restriction of tidal flows
- To account for channel morphology
- To consider sea level rise.

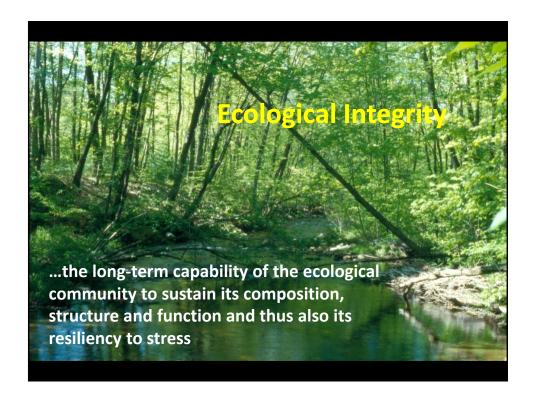
# **Questions?**

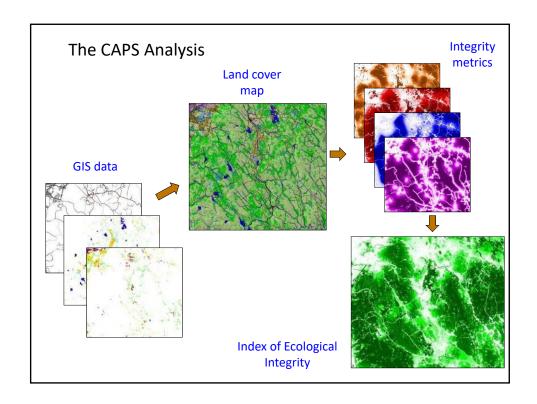












### **CAPS Integrity Metrics**

#### **Stressor metrics**

**Road Traffic Habitat loss** 

Microclimatic alterations Mowing & plowing intensity

Domestic predators Edge predators

Non-native invasive plants Non-native invasive earthworms

Wetland buffer insults

### **Tidal restrictions** Salt marsh ditching

Coastal structures Beach pedestrian traffic

Beach ORVs

Boat traffic intensity

#### Watershed-based stressor metrics

Road salt

Road sediment

Phosphorus enrichment

Nitrogen enrichment

Dam intensity

Watershed habitat loss

Imperviousness

Hydrological alterations

#### **Resiliency metrics**

Similarity

Connectedness

Aquatic connectedness



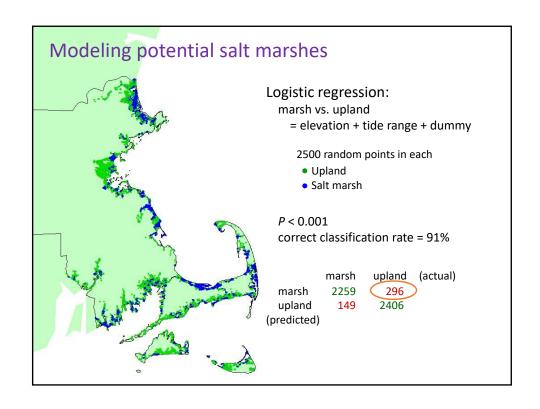
### **Tidal restrictions**

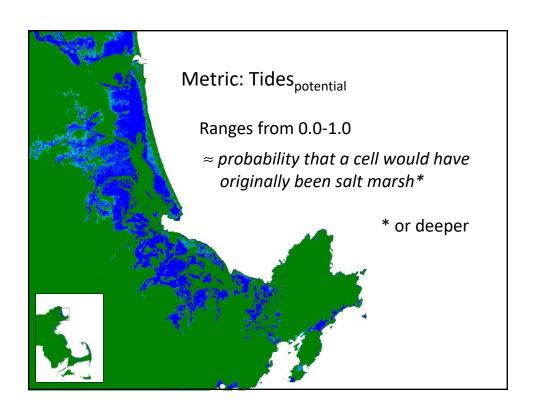


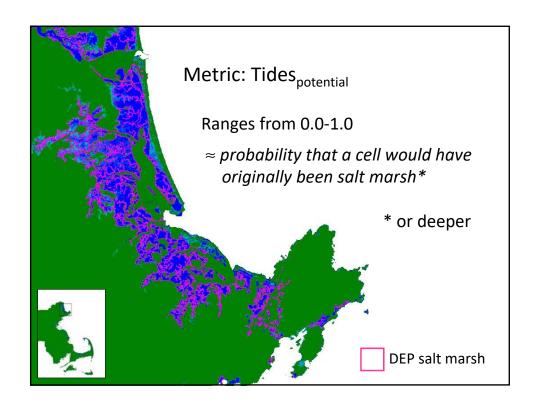
Have 67 measured restrictions from MA CZM/DEP. Each records  $\Delta$  spring high tide (m).

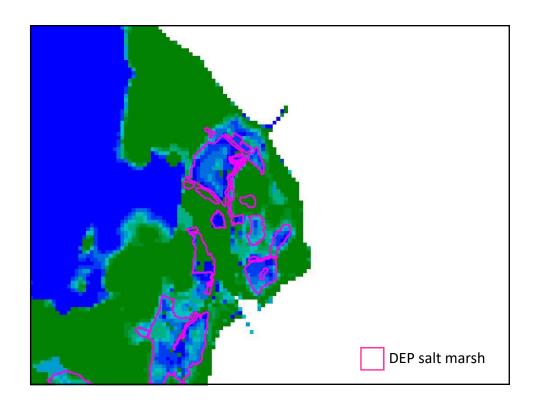
Potential tidal restrictions modeled at all road-stream and railroad-stream crossings in coastal area.

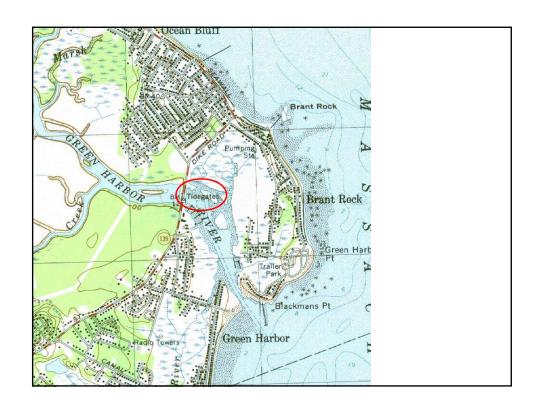
We didn't have data for isolated tide gates.

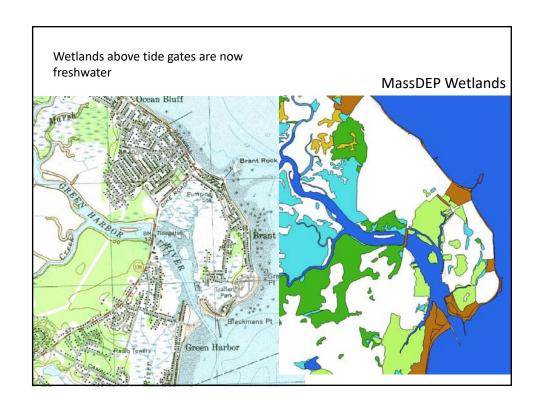












### Estimating severity of unsurveyed tidal restrictions

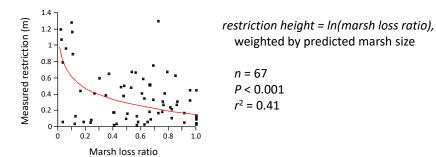
#### Marsh loss ratio =

 $1 - \frac{\text{area of observed salt marsh (DEP wetlands)}}{\text{area of potential salt marsh (tides}_{\text{potential}} > 0.5)} \quad \text{above each restriction}$ 

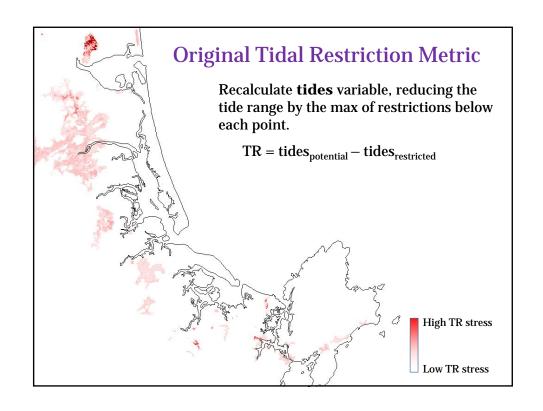
Values range from 0 (no loss) to 1.0 (complete loss)

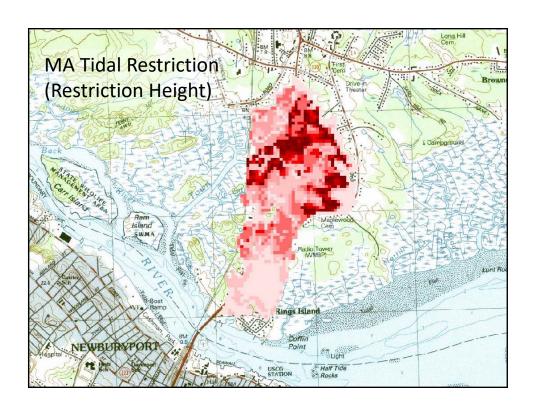
... Assumption: tidal restrictions are sole cause of salt marsh loss

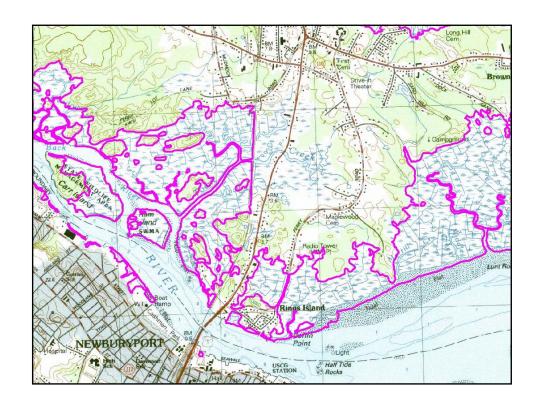
### Estimating severity of unsurveyed tidal restrictions

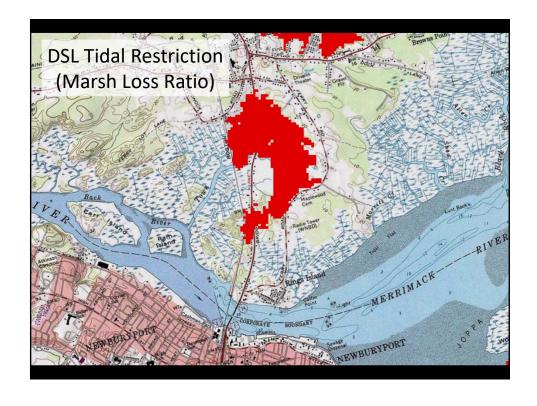


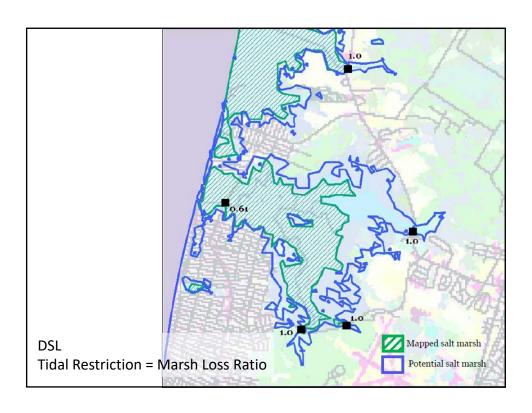
Applied to 1,528 potential tidal restrictions, giving us an estimate of the  $\Delta$  (in m) for each potential restriction.

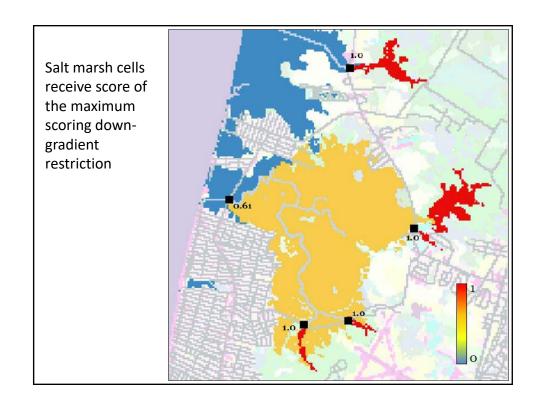


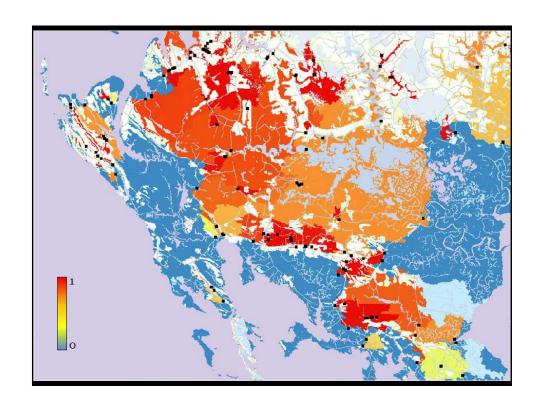


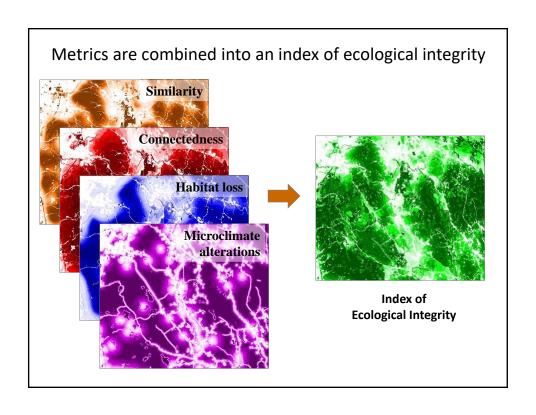


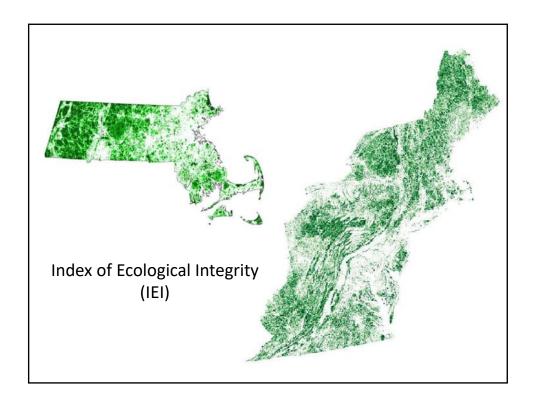












Designing Sustainable Landscapes: Project Executive Summary

A project of the University of Massachusetts Landscape Ecology Lab

- Principuls:

  Kevin Megarigal, Professor

  Brad Compton, Research Associate

  Ethau Plunkett, Research Associate

  Bill Deluca, Research Associate

  Joanna Grand, Research Associate





rigal K, Compton BW, Plunkett EB, Deluca WV, and Grand J. 2017. I able landscapes: project executive summary. Report to the North A cration Community. US Fish and Wildlife Service. Northeast Resion

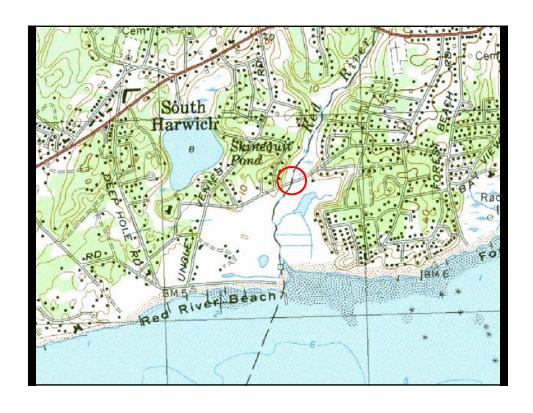
#### **Designing Sustainable** Landscapes (DSL)

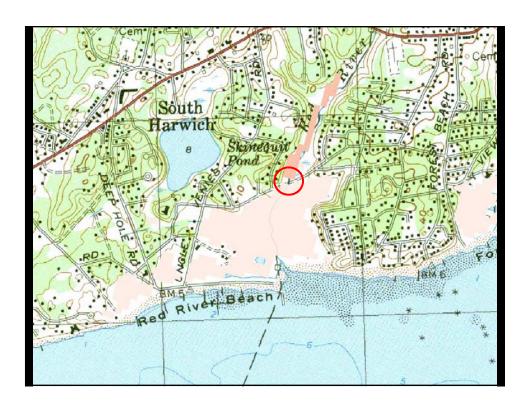
- ➤ CAPS IEI
- > Critical Linkages
- ➤ Habitat for Representative Species
- ➤ Landscape Change Scenarios
  - Urban growth
  - Ecological succession
  - Vegetation disturbance
  - Climate change



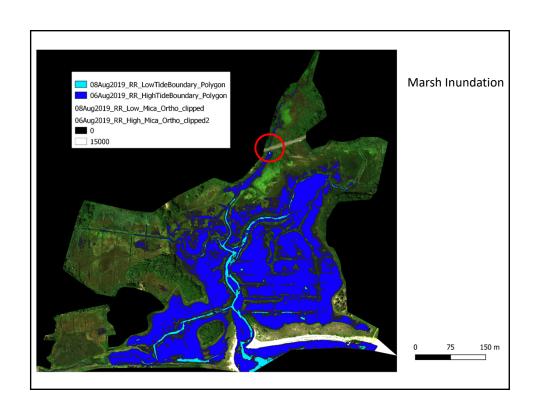
#### Landscape Conservation Design

- Connect the Connecticut
- Nature's Network









# Designing Sustainable Landscapes: CAPS (existing MA results): www.umassdsl.org/ Designing Sustainable Landscapes Contents Contact: Scott Jackson, sjackson@umass.edu







# Returning The Tide: A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States



Howard Schnabolk NOAA Restoration Center Charleston, SC



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#### **Overview**

- NOAA Restoration Center Programs and Projects
- History and extent of tidal hydrology modifications in the Southeast U.S.
- Guidance Manual
  - Approach
  - Structure, Tools, Resources
  - Guidance Manual Topic Areas & Recommendations



# NOAA Restoration Center Damage Assessment, Remediation, and Restoration Program (DARRP)

 Goal: Restore injured resources and services following an oil spill or release of hazardous substances





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## NOAA Restoration Center Community-based Restoration Program

- RC competitive grant program
- Cooperative agreements with grantees (state, local governments, NGO's, etc)
- RC staff provides oversight and technical assistance
- All projects include a "target species" and some level of scientific monitoring
- South Atlantic region dominated by hydrologic/saltmarsh, oyster restoration, and living shoreline projects





# History of Tidal Modification in Southeastern U.S.

- Multiple barriers/ blockages to tidal flow commonly constructed in the 1940's, 50's, 60's
  - Agriculture impoundments for rice
  - Livestock grazing
  - Road construction sediment from marsh used to create road platform
  - Causeway construction borrowed material from bay bottom to connect islands to mainland
  - Migratory bird (i.e. duck) habitat impoundment

     changes salt marsh to freshwater
  - Mosquito control managed impoundments or ditching/draining
  - Dredge spoil disposal- often placed on marsh



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# Extent of Tidal Hydrology Modification in Southeastern U.S.



#### **Impoundments**

- More than 16,000 ha on east coast of Florida
- 14-16% of coastal wetland in South Carolina
- More than 15,000 ha in Louisiana

Restricted or blocked tidal flow Little or no fish access Poor water quality, etc.



### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

Providing practical guidance and tools with the goals of:

- Encouraging additional projects
- Improving ecological success
- Advancing the science of restoration





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### **Restoring Tidal Hydrology Workshop**

#### **Restoring Tidal Hydrology Breaking Down Barriers**

#### Workshop Proceedings







- NOAA staff and 13 tidal hydrology experts designed workshop
- ~75 attendees; Jan 16 & 17 2008
- Workshop Objectives:
  - Exchange of information between experienced and potential practitioners
  - Identify gaps in knowledge, research and tools related to hydrologic restoration
- Breakout sessions, plenary and panel discussions
- Proceedings formed the basis for the guidance manual.



### **Restoring Tidal Hydrology Workshop**

Design: What are the implications of storm surge on project designs?

Permitting: What assistance can regulatory agencies provide to project planners? Scientific Evaluation: What monitoring strategies can be employed to determine the footprint benefitted by the project?



Construction: What strategies are effective for contractor selection?

> Community Involvement: What are the typical concerns of local communities regarding hydrologic restoration projects?



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# Returning The Tide: A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

#### Contents of Document:

- Main Body 7 chapters, each covering a "topic area" associated with the multiple phases of project implementation. Includes "Project Spotlights"
- Project Portfolios- Comprehensive and consistent information on 13 completed projects.
- Toolkit- provides resources for the multiple phases of project planning and implementation. It includes easy-to-use checklists, agency contact information and summaries of tips from the manual.





#### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

### Chapter 1: Background

- Reasons for historic tidal modifications
- Impacts on different estuarine habitats
- Ecological / economic benefits





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#### Returning The Tide:

A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States



# Chapter 2: Project Identification, feasibility, and planning

- Regional Planning vs. Opportunistic Projects
- Structural characteristics of restoration opportunities
- Common ecological changes
- Funding
- Building a project team



#### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

### Chapter 3:

#### Goals and Objectives

- The importance of goals and objectives; biological targets
- Methods for establishing goal and objectives;
- Common tidal hydrology restoration goals and objectives;





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#### Returning The Tide:

#### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

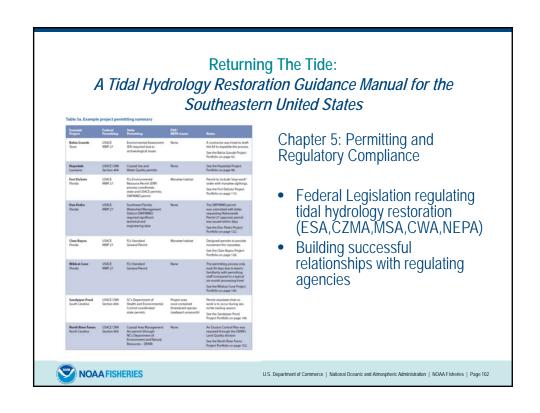
#### Chapter 4: Project Design

- Ecological and physical parameters
- Pros/Cons of various design strategies and techniques
- Sea-level rise considerations
- Hydrologic modeling









#### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

#### Chapter 6: Construction & Maintenance

- Selecting a Contractor
- Budgeting
- Scheduling
- Implementation (i.e. site prep, contingency planning)
- Post-construction management and maintenance
- Challenges of construction in estuaries





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# Returning The Tide: idal Hydrology Restoration Guidance Ma

A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

# Chapter 7: Scientific Evaluation and Monitoring

- What and how to monitor;
- Where and when to monitor:
- Guidelines for how to determine restoration effectiveness;
- Discussion on how a practitioner can contribute to furthering the science and understanding of tidal hydrology restoration





#### A Tidal Hydrology Restoration Guidance Manual for the Southeastern United States

Table 8a. Strategies for successful public support.

# Chapter 8: Community Support

- Building Programmatic (longterm) support for restoration
- Building project-level support
- Developing volunteer strategies
- Volunteers and monitoring

Engage early

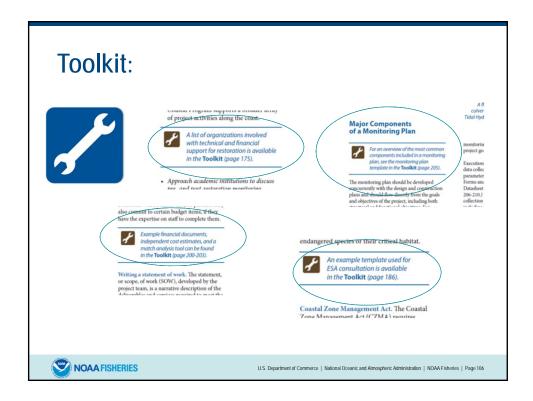
Communicate early with the community to help gain approval from landowners directly affected by or adjacent to the project area. Having affected stakeholders serve as project propovers can be public support.

Mold public meetings

Provide the public an opportunity to weight in on the project data long before placent and the project data long before placent placent project propovers can be public to make falled this part to restored ecosystems, so that community members can envision a finished product in their inerplothonod (classing and 1979).

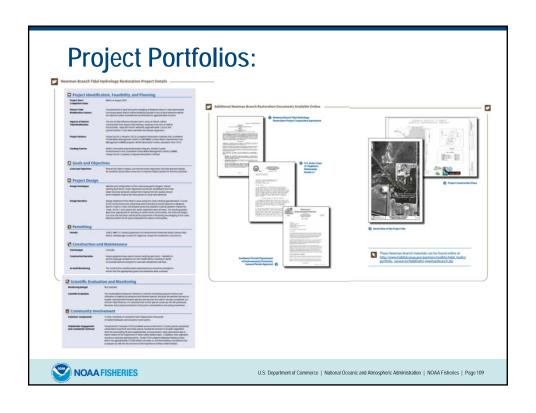
Clearly translate project goals and control project goals goals

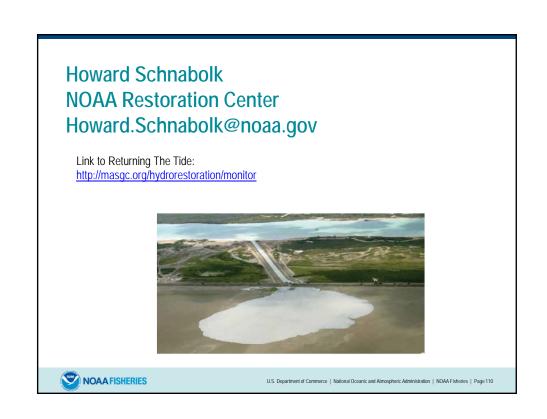












# Design and Operational Tools

- Mike Ruth, PG
- Geologist, Federal Highway Administration
- Design Tools
  - Kind of depends What are we addressing bridge? Culvert? Tide gate? Causeway/Dam
  - Existing Transportation Engineering Manual/Guidance
  - USACE requirements, USFWS, NOAA, USCG
  - Hydraulic Models
- Operational Tools
  - Identification inventories, remote sensing/GIS, ground truthing, catalogue
  - Regulatory existing programmatic agreements (resource agencies)
  - USACE RGL 18-01
  - FHWA Development of Programmatic Mitigation Plans 23 CFR 450.214

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#### **Funding Tools**



Funding Tools	
NOAA	Coastal Resilience Grants Program and Community-based Restoration Program
USFWS	National Coastal Wetlands Conservation Grant Program, The Coastal Program and National Fish Passage Program
ACOE	Estuary Restoration Act and Water Resources Development Act funds
FEMA	Public Assistance Program, Hazard Mitigation Grant Program, and National Flood Insurance Program Community Rating System
FHWA	Emergency Relief Program, and Emergency Relief for Federally Owned Roads Program; Development of Programmatic Mitigation Plans
USDA NRCS	Watershed Protection and Flood Prevention Program
EPA	319 Grants, Wetland Program Development Grants
Multiple	Natural Resource Damage Assessment, The Five Star Program, and



# **Speaker Contact Information**

- Amanda Santoni, santoni.amanda@epa.gov
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- Kevin Lucey, kevin.lucey@des.nh.gov
- Scott Jackson, sjackson@umext.umass.edu
- Howard Schnabolk, <a href="mailto:howard.schnabolk@noaa.gov">howard.schnabolk@noaa.gov</a>
- Mike Ruth PG, mike.ruth@dot.gov

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# Watershed Academy Webcast

More webcasts coming soon!

www.epa/gov/watershedacademy

The slides from today's presentations are posted. A recording will be posted within the next month.

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# **Participation Certificate**

- If you would like to obtain a participation certificate you can access the PDF in the **Handouts** section of your control panel.
- You can type each of the attendees names into the PDF and print the certificates.

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# Thank You!

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