

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 4

In the Matter of:

Vulcan Construction Materials, LLC,

Respondent.

Docket No. CWA-04-2020-0306(b)

**CONSENT AGREEMENT**

**I. NATURE OF ACTION**

1. This is an administrative penalty assessment proceeding brought under Section 309(g)(2)(B) of the Clean Water Act, 33 U.S.C. § 1319(g)(2)(B), (“CWA” or the “Act”) and Sections 22.13(b) and 22.18 of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (“Consolidated Rules”), as codified at Title 40 of the Code of Federal Regulations (“C.F.R.”), Part 22.
2. This Consent Agreement and the attached Final Order shall collectively be referred to as the CAFO.
3. Having found that settlement is consistent with the provisions and objectives of the Act and applicable regulations, the Parties have agreed to settle this action pursuant to 40 C.F.R. § 22.18 and consent to the entry of this CAFO without adjudication of any issues of law or fact herein.

**II. PARTIES**

4. Complainant is the Director of the Enforcement and Compliance Assurance Division of the United States Environmental Protection Agency (“EPA”), Region 4, who has been delegated the authority on behalf of the Administrator of the EPA to enter into this CAFO pursuant to 40 C.F.R. Part 22 and Section 309(g)(2)(B) of the CWA.
5. Respondent is Vulcan Construction Materials, LLC (“Respondent”), a limited liability corporation formed under the laws of the State of Delaware doing business in the State of Georgia. This proceeding pertains to Respondent’s facility located at 256 Lee’s Mill Road, Forest Park, Georgia 30297 (“Facility”).

### III. GOVERNING LAW

6. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into waters of the United States except as in compliance with a National Pollutant Discharge Elimination System ("NPDES") permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.
7. Section 402 of the CWA, 33 U.S.C. § 1342, establishes an NPDES Permit Program authorizing the EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including stormwater, into navigable waters subject to specific terms and conditions. The EPA has granted the State of Georgia, through the Georgia Environmental Protection Division ("GAEPD"), approval to issue NPDES permits pursuant to Section 402(b) of the CWA.
8. Section 502(12) of the CWA, 33 U.S.C. § 1362(12), defines a "discharge of pollutants" as "[a]ny addition of any pollutant to navigable waters from any point source
9. Section 502(6) of the CWA, 33 U.S.C. § 1362(6), defines a "pollutant" as "dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt and industrial, municipal, and agricultural waste discharged into water."
10. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines "point source" as "[a]ny discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit [or] discrete fissure . . . from which pollutants are or may be discharged."
11. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines "navigable waters" as "[t]he waters of the United States, including the territorial seas."
12. Pursuant to Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), and 40 C.F.R. § 22.38(b), the Complainant represents that the State of Georgia was provided a prior opportunity to consult with the Complainant regarding this matter.
13. Pursuant to Section 309(g)(4)(A) of the CWA, 33 U.S.C. § 1319(g)(4)(A), and 40 C.F.R. § 22.45, Complainant will provide public notice of and reasonable opportunity to comment on the proposed issuance of this CAFO prior to issuance of the Final Order.

### IV. ALLEGED FINDINGS OF FACT

14. GAEPD issued NPDES Permit No. GA0027073 ("Wastewater Permit") to Respondent in accordance with the Georgia Water Quality Control Act of 1964 (OCGA Code Sections 12-5-20 *et seq.*, 1964), the Georgia Rules and Regulations for Water Quality Control Chapter 391-3-6, and the CWA. The Wastewater Permit became effective on December 27, 2012, and was scheduled to expire on November 30, 2017. The Wastewater Permit was subsequently reissued on July 1, 2017, and expires on June 30, 2022.

15. GAEPD additionally issued NPDES Permit No. GAR050000 (“Stormwater Permit”) to Respondent in accordance with the Georgia Water Quality Control Act of 1964 (OCGA Code Sections 12-5-20 *et seq.*, 1964), the Georgia Rules and Regulations for Water Quality Control Chapter 391-3-6, and the CWA. The Stormwater Permit became effective on June 1, 2012, and expired on May 31, 2017. It was reissued on June 1, 2017, and will expire on May 31, 2022.
16. On March 22, 2017, the EPA and GAEPD performed a Compliance Evaluation Inspection (“2017 CEI”) to evaluate Respondent’s compliance with the requirements of Sections 301 and 402 of the CWA, 33 U.S.C. §§ 1311 and 1342, the regulations promulgated thereunder at 40 C.F.R. § 122, the Wastewater Permit, and the Stormwater Permit.
17. During the 2017 CEI of the Facility, among other observations, the EPA’s inspectors observed an alleged point source for pollutants to discharge to the Flint River along the southwest border of the Facility. According to the EPA, the point source originated from a pile of waste material removed from process wastewater ponds that receive slurry generated by processing activities at the Facility. The point source was not identified in the Wastewater and Stormwater Permits, or in any NPDES applications, and material from the waste pile was observed migrating downgradient, breaching the sediment barrier, and encroaching the Flint River.
18. On May 4, 2017, the EPA sent an Inspection Report (“2017 Inspection Report”) to Respondent documenting the observations made during the 2017 CEI.
19. On September 8, 2017, Respondent sent the EPA a letter in response to the 2017 Inspection Report discussing steps Respondent had taken to address items raised in the 2017 Inspection Report.
20. On December 4, 2017, the EPA issued an Opportunity to Show Cause (“Show Cause”) to Respondent.
21. On January 10, 2018, the EPA and Respondent held a Show Cause meeting.
22. On May 1, 2018, the EPA and GAEPD performed a second CEI (“2018 CEI”) at the Facility to evaluate Respondent’s compliance with the requirements of Sections 301 and 402 of the CWA, 33 U.S.C. §§ 1311 and 1342, the regulations promulgated thereunder at 40 C.F.R. § 122, the Wastewater Permit, and the Stormwater Permit.
23. During the 2018 CEI, the EPA’s inspectors again observed an alleged point source for pollutants to enter the Flint River at the base of the waste material pile. This was the same area observed during the 2017 CEI.
24. On August 29, 2018, the EPA sent an Inspection Report (“2018 Inspection Report”) to Respondent documenting the observations made during the 2018 CEI.
25. Following the 2018 CEI, Respondent undertook maintenance activities, including adding additional rip-rap and silt fencing and undertook grading improvements, including above and below the waste material pile and adjacent to the Flint River.
26. On January 14, 2020, the EPA and GAEPD performed a follow-up site visit at the Facility to again evaluate Respondent’s compliance with the requirements of Section 301 and 402 of the CWA, 33 U.S.C. §§ 1311 and 1342, the regulations promulgated thereunder at 40 C.F.R. § 122,

the Wastewater Permit, and the Stormwater Permit. Based on observations made during the visit of improvements made by the Facility along the waste material pile and adjacent to the Flint River in the area of the alleged outfall, the EPA determined that site conditions no longer warranted additional injunctive relief or corrective action.

27. Based upon the EPA's inspection reports, follow-up visit, and additional information provided by Respondent, the EPA alleges that there was an unpermitted discharge of pollutants to the Flint River through a point source located near the base of the waste material pile along the southwest border of the Facility at a frequency based on the Facility's hydrology and historic rainfall data.

## **V. ALLEGED VIOLATIONS**

28. At all times relevant to this action, Respondent is a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
29. At all times relevant to this action, the Respondent owned and/or operated the Facility.
30. The Flint River is a traditionally navigable water of the United States as defined by Section 502(7) of the CWA, 33 U.S.C. § 1362(7), and its implementing regulations at 40 C.F.R. § 122.
31. As a result of the CEIs, the follow-up visit, and its review of additional information provided by Respondent, the EPA alleges that there were discharges of pollutants from the Facility into waters of the United States within the meaning of Section 502(12) of the CWA, 33 U.S.C. § 1362(12), and without an NPDES permit pursuant to Section 402 of the CWA, 33 U.S.C. § 1342, and its implementing regulations.
32. Based on the CEIs and review of additional information, EPA alleges that Respondent has violated Section 301 of the CWA, 33 U.S.C. § 1311, due to these discharges not authorized by an NPDES permit. Specifically, the EPA alleges that based on the Facility's hydrology and historic rainfall data, Respondent discharged pollutants from a point source located near the base of the waste material pile along the southwest border of the Facility into the Flint River, and that this point source was not identified in the Facility's Wastewater and Stormwater Permits, or in any NPDES applications, pursuant to Section 402 of the CWA, 33 U.S.C. § 1342, and its implementing regulations.

## **VI. STIPULATIONS**

33. The issuance of this CAFO simultaneously commences and concludes this proceeding. 40 C.F.R. § 22.13(b).
34. For the purpose of this proceeding, as required by 40 C.F.R. § 22.18(b)(2), Respondent:
- (a) admits that EPA has jurisdiction over the subject matter alleged in this CAFO;
  - (b) neither admits nor denies the factual allegations set forth in Section IV (Alleged Findings of Fact) of this CAFO;
  - (c) consents to the assessment of a civil penalty as stated below;
  - (d) consents to the conditions specified in this CAFO;

(e) waives any right to contest the allegations set forth in Section V (Alleged Violations) of this CAFO; and

(f) waives its rights to appeal the Final Order accompanying this CAFO.

35. For the purpose of this proceeding, Respondent:

(a) agrees that this CAFO states a claim upon which relief may be granted against Respondent;

(b) acknowledges that this CAFO constitutes an enforcement action for purposes of considering Respondent's compliance history in any subsequent enforcement actions;

(c) waives any rights it may possess at law or in equity to challenge the authority of EPA to bring a civil action in a United States District Court to compel compliance with the CAFO, and to seek an additional penalty for such noncompliance, and agrees that federal law shall govern in any such civil action;

(d) waives any right it may have pursuant to 40 C.F.R. § 22.8 to be present during any discussions with, or to be served with and reply to, any memorandum or communication addressed to EPA officials where the purpose of such discussion, memorandum, or communication is to persuade such official to accept and issue this CAFO; and

(e) agrees to comply with the terms of this CAFO.

36. In accordance with 40 C.F.R. § 22.5, the individuals named in the certificate of service are authorized to receive service related to this proceeding and the parties agree to receive service by electronic means at the following valid email addresses: dromgoole.ahmad@epa.gov for the EPA and asowatzka@kslaw.com for the Respondent.

37. The parties acknowledge and agree that this CAFO is subject to the requirements of 40 C.F.R. § 22.45(c)(4), which provides a right to petition to set aside a proposed CAFO based on comments received during the public comment period.

## **VII. TERMS OF PAYMENT**

38. Respondent consents to the payment of a civil penalty, which was calculated in accordance with the Act, in the amount of sixty-eight thousand (\$68,000.00), which is to be paid within thirty (30) calendar days of the Effective Date of this CAFO.

39. Payment(s) shall be made by cashier's check, certified check, by electronic funds transfer (EFT), or by Automated Clearing House (ACH) (also known as REX or remittance express). If paying by check, the check shall be payable to: Treasurer, United States of America, and the Facility name and docket number for this matter shall be referenced on the face of the check. If Respondent sends payment by the U.S. Postal Service, the payment shall be addressed to:

United States Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, Missouri 63197-9000

If Respondent sends payment by non-U.S. Postal express mail delivery, the payment shall be sent to:

U.S. Bank  
Government Lockbox 979077  
U.S. EPA Fines & Penalties  
1005 Convention Plaza  
Mail Station: SL-MO-C2-GL  
St. Louis, Missouri 63101  
Contact Number: (314) 425-1819

If paying by EFT, Respondent shall transfer the payment to:

Federal Reserve Bank of New York  
ABA: 021030004  
Account Number: 68010727  
SWIFT address: FRNYUS33  
33 Liberty Street  
New York, New York 10045  
Field Tag 4200 of the Fedwire message should read:  
“D 68010727 Environmental Protection Agency”

If paying by ACH, Respondent shall remit payment to:

US Treasury REX / Cashlink ACH Receiver  
ABA: 051036706  
Account Number: 310006, Environmental Protection Agency  
CTX Format Transaction Code 22 – checking  
Physical location of US Treasury facility:  
5700 Rivertech Court  
Riverdale, Maryland 20737  
Contact: Craig Steffen, (513) 487-2091  
REX (Remittance Express): 1-866-234-5681

40. Respondent shall send proof of payment, within 24 hours of payment of the civil penalty, to:

(a) Regional Hearing Clerk  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960  
R4\_Regional\_Hearing\_Clerk@epa.gov

and



(b) Mr. Ahmad Dromgoole  
Surface Water and Groundwater Section  
Enforcement and Compliance Assurance Division  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960  
Dromgoole.Ahmad@epa.gov

41. “Proof of payment” means, as applicable, a copy of the check, confirmation of credit card or debit card payment, confirmation of wire or automated clearinghouse transfer, and any other information required to demonstrate that payment has been made according to EPA requirements, in the amount due, and identified with the Facility name and “Docket No. CWA-04-2020-0306(b).”
42. Pursuant to 33 U.S.C. § 1319(g)(9), if Respondent fails to timely pay any portion of the penalty assessed under this CAFO, EPA may recover, in addition to the amount of the unpaid penalty assessed, the following amounts on any portion overdue:
- (a) Interest. Interest will begin to accrue on the civil penalty from the Effective Date of this CAFO. If the civil penalty is paid within thirty (30) days of the Effective Date of this CAFO, Interest is waived. However, if the civil penalty is not paid in full within thirty (30) days of the Effective Date of this CAFO, Interest will continue to accrue on any unpaid portion until the unpaid portion of the civil penalty and accrued Interest are paid. Interest will be assessed currently prevailing rates.
  - (b) Non-Payment Penalty. A 20 percent quarterly nonpayment penalty pursuant to 33 U.S.C. § 1319(g)(9); and
  - (c) Attorneys’ Fees and Costs of Collection. The United States’ attorneys’ fees and costs of collection.
43. In addition to what is stated in the prior Paragraph, if Respondent fails to timely pay any portion of the penalty assessed under this CAFO, EPA may:
- (a) refer the debt to a credit reporting agency or a collection agency, 40 C.F.R. §§ 13.13 and 13.14;
  - (b) collect the debt by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, 40 C.F.R. Part 13, Subparts C and H;
  - (c) suspend or revoke Respondent’s licenses or other privileges, or suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds, 40 C.F.R. § 13.17; and/or

(d) request that the Attorney General bring a civil action in the appropriate district court to recover the amount assessed, in addition to the amounts described above, pursuant to 33 U.S.C. § 1319(g)(9). In any such judicial action, the validity, amount, and appropriateness of the penalty and of this CAFO shall not be subject to review.

44. Penalties paid pursuant to this CAFO shall not be deductible for purposes of federal taxes.
45. Effective upon signature of this CAFO by the Respondent, the Respondent agrees that the time period commencing on the date of its signature and ending on the Effective Date shall not be included in computing the running of any statute of limitations potentially applicable to any action brought by EPA related to the matters addressed in this CAFO and that, in any action brought by EPA related to the matters addressed, the Respondent will not assert, and may not maintain, any defense or claim based upon principles of statute of limitations, waiver, laches, estoppel, or other defense based on the passage of time during such period.

### **VIII. EFFECT OF CAFO**

46. In accordance with 40 C.F.R. § 22.18(c), Respondent's full compliance with this CAFO shall only resolve Respondent's liability for federal civil penalties for the violations and facts specifically alleged above.
47. Full payment of the civil penalty, as provided in Section VII (Terms of Payment), shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. 40 C.F.R. § 22.18(c).
48. Nothing in this CAFO shall relieve Respondent of the duty to comply with all applicable provisions of the Act and other federal, state, or local laws or statutes, nor shall it restrict EPA's authority to seek compliance with any applicable laws or regulations, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit, except as expressly provided herein.
49. Nothing herein shall be construed to limit the power of EPA to undertake any action against Respondent or any person in response to conditions that may present an imminent and substantial endangerment as provided under the Act.
50. The terms, conditions, and compliance requirements of this CAFO may not be modified or amended except upon the written agreement of both Parties, and approval of the Regional Administrator.
51. The provisions of this CAFO shall apply to and be binding upon Respondent and its officers, directors, employees, agents, trustees, servants, authorized representatives, successors, and assigns.
52. Any change in the legal status of the Respondent, or change in ownership, partnership, corporate or legal status relating to the Facility, will not in any way alter Respondent's obligations and responsibilities under this CAFO.
53. By signing this Consent Agreement, Respondent acknowledges that this CAFO will be available to the public and agrees that this CAFO does not contain any confidential business information



or personally identifiable information.

54. By signing this Consent Agreement, the Complainant and the undersigned representative of Respondent each certify that he or she is fully authorized to execute and enter into the terms and conditions of this CAFO and has the legal capacity to bind the party he or she represents to this CAFO.
55. By signing this Consent Agreement, both Parties agree that each party's obligations under this CAFO constitute sufficient consideration for the other party's obligations.
56. By signing this Consent Agreement, Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and continues to be, true, accurate, and complete for each such submission, response, and statement. Respondent acknowledges that there are significant penalties for submitting false or misleading information, including the possibility of fines and imprisonment for knowing submission of such information, under 18 U.S.C. § 1001.
57. EPA also reserves the right to revoke this CAFO and settlement penalty if and to the extent that EPA finds, after signing this CAFO, that any information provided by Respondent was materially false or inaccurate at the time such information was provided to EPA. If such false or inaccurate material was provided, EPA reserves the right to assess and collect any and all civil penalties for any violation described herein. EPA shall give Respondent notice of its intent to revoke, which shall not be effective until received by Respondent in writing.
58. Unless specifically stated otherwise in this CAFO, each party shall bear its own attorney's fees, costs, and disbursements incurred in this proceeding.
59. It is the intent of the parties that the provisions of this CAFO are severable. If any provision or authority of this CAFO or the application of this CAFO to any party or circumstances is held by any judicial or administrative authority to be invalid or unenforceable, the application of such provisions to other parties or circumstances and the remainder of the CAFO shall remain in force and shall not be affected thereby.

#### **IX. EFFECTIVE DATE**

60. This CAFO shall become effective after execution of the Final Order by the Regional Administrator, on the date of filing with the Hearing Clerk.

The foregoing Consent Agreement In the Matter of Vulcan Construction Materials, LLC, Docket No. CWA-04-2020-0306(b), is Hereby Stipulated, Agreed, and Approved for Entry.

FOR RESPONDENT:

 DocuSigned by:  
694B2FB20AD9486...  
Signature 7-21-2020  
Date

Printed Name: Jason Teter

Title: Senior Vice President, Southeast and Mideast Divisions

Address: 800 Mount Vernon Parkway, Suite 200, Atlanta, GA 30328

The foregoing Consent Agreement In the Matter of Vulcan Construction Materials, LLC, Docket No. CWA-04-2020-0306(b), is Hereby Stipulated, Agreed, and Approved for Entry.

FOR COMPLAINANT:

---

Carol L. Kemker  
Director  
Enforcement and Compliance Assurance Division  
U.S. Environmental Protection Agency, Region 4

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4

In the Matter of:

Vulcan Construction Materials, LLC,

Respondent.

Docket No. CWA-04-2020-0306(b)

FINAL ORDER

The Regional Administrator is authorized to ratify this Consent Agreement which memorializes a settlement between Complainant and Respondent. 40 C.F.R. §22.18(b)(3). The foregoing Consent Agreement is, therefore, hereby approved, ratified and incorporated by reference into this Final Order in accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits*, 40 C.F.R. Part 22.

The Respondent is hereby ORDERED to comply with all of the terms of the foregoing Consent Agreement effective immediately upon filing of this Consent Agreement and Final Order with the Regional Hearing Clerk. This Final Order disposes of this matter pursuant to 40 C.F.R. §§ 22.18 and 22.31.

**BEING AGREED, IT IS SO ORDERED.**

---

Mary S. Walker  
Acting Regional Administrator

## CERTIFICATE OF SERVICE

I certify that the foregoing “Consent Agreement” and “Final Order,” in the Matter of Vulcan Construction Materials, LLC, Docket No. CWA-04-2020-0306(b), were filed and copies of the same were mailed to the parties as indicated below.

**Via email to all parties:**

Mr. Adam G. Sowatzka  
King & Spalding LLP  
1180 Peachtree Street, NE  
Atlanta, GA 30309  
asowatzka@kslaw.com

Mr. Ahmad Dromgoole  
Surface Water and Groundwater Section  
Enforcement and Compliance Assurance Division  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303  
Dromgoole.Ahmad@epa.gov

Mr. Stephen P. Smith  
Office of Regional Counsel  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303  
Smith.Stephen@epa.gov

---

Patricia A. Bullock, Regional Hearing Clerk  
U.S. EPA Region 4  
61 Forsyth Street, S.W.  
Atlanta, Georgia 30303-8960