

**IN THE UNITED STATES COURT OF APPEALS  
FOR THE DISTRICT OF COLUMBIA CIRCUIT**

INTERNATIONAL UNION, UNITED  
AUTOMOBILE, AEROSPACE &  
AGRICUTURAL IMPLEMENT  
WORKERS OF AMERICA, UAW

*Petitioner,*

v.

UNITED STATES ENVIRONMENTAL  
PROTECTION AGENCY, and  
ANDREW WHEELER, Administrator,  
United States Environmental Protection  
Agency,

*Respondents.*

No.

**PETITION FOR REVIEW**

Pursuant to the Toxic Substances Control Act, 15 U.S.C. § 2618, the Administrative Procedure Act, 5 U.S.C. §§ 701-706, and Rule 15 of the Federal Rules of Appellate Procedure, the International Union, United Automobile, Aerospace & Agricultural Implement Workers of America, UAW hereby petitions for review of a final risk evaluation and order by Respondent United States Environmental Protection Agency (EPA), determining that the chemicals in the cyclic aliphatic bromide cluster (HBCD) do not present an unreasonable risk of injury to health or the environment under certain conditions of use.

EPA published a notice of availability for the final risk evaluation and order

for HBCD in the Federal Register on September 25, 2020 (at 86 Fed. Reg. 60,456). The final risk evaluation and order were accordingly “issue[d]” for purposes of judicial review on October 9, 2020. 40 C.F.R. § 23.5(a); *see also* 15 U.S.C. §§ 2605(i)(1), 2618(a). A copy of EPA’s notice of availability is attached as Exhibit 1 to this petition, and a copy of EPA’s final risk evaluation can be found at [https://www.epa.gov/sites/production/files/2020-09/documents/1.\\_risk\\_evaluation\\_for\\_cyclic\\_aliphatic\\_bromide\\_cluster\\_hbcd\\_casrn25637-99-4\\_casrn\\_3194-5\\_casrn\\_3194-57-8.pdf](https://www.epa.gov/sites/production/files/2020-09/documents/1._risk_evaluation_for_cyclic_aliphatic_bromide_cluster_hbcd_casrn25637-99-4_casrn_3194-5_casrn_3194-57-8.pdf)).

Pursuant to 15 U.S.C. § 2618(a) jurisdiction is proper in the District of Columbia Circuit.

Dated: December 3, 2020

Respectfully Submitted,  
/s/ Randy S. Rabinowitz

OSH Law Project, LLC  
P.O. Box 3769  
Washington, DC 20027  
(202) 256-4080  
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## Certificate of Service

I hereby certify that on December 3, 2020, I served a copy of the attached Petition for Review, together with Exhibit 1 to the Petition on the following counsel for Respondent at the addresses listed below:

By Email:

Joseph E. Cole  
[Cole.josephe@epa.gov](mailto:Cole.josephe@epa.gov)  
Associate General Counsel  
Pesticides and Toxic Substances Law Office  
Office of the General Counsel  
U.S. Environmental Protection Agency  
1200 Pennsylvania Ave. NW  
Mail Code 2333A  
Washington, DC 20460

By First Class Mail:

Correspondence Control Unit  
Office of the General Counsel (2311)  
U.S. U.S. Environmental Protection Agency  
1200 Pennsylvania Ave. NW  
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/s/ Randy S. Rabinowitz

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# **Exhibit 1**

**ENVIRONMENTAL PROTECTION AGENCY**

[FRL-10015-06-OA]

**Notice of Meeting of the EPA Children's Health Protection Advisory Committee (CHPAC)**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Notice.

**SUMMARY:** Pursuant to the provisions of the Federal Advisory Committee Act, notice is hereby given that the next meeting of the Children's Health Protection Advisory Committee (CHPAC) will be held virtually October 22, 2020. The CHPAC advises the Environmental Protection Agency (EPA) on science, regulations and other issues relating to children's environmental health.

**DATES:** October 22, 2020 from 2 p.m. to 5 p.m.

**ADDRESSES:** The meeting will take place virtually. If you want to listen to the meeting or provide comments, please email [louie.nica@epa.gov](mailto:louie.nica@epa.gov) for further details.

**FOR FURTHER INFORMATION CONTACT:** Nica Louie, Office of Children's Health Protection, U.S. EPA, MC 1107T, 1200 Pennsylvania Avenue NW, Washington, DC 20460, (202) 564-7633 or [louie.nica@epa.gov](mailto:louie.nica@epa.gov).

**SUPPLEMENTARY INFORMATION:** The meetings of the CHPAC are open to the public. An agenda will be posted to <https://www.epa.gov/children/childrens-health-protection-advisory-committee-chpac>.

*Access and Accommodations:* For information on access or services for individuals with disabilities, please contact Nica Louie at 202-564-7633 or [louie.nica@epa.gov](mailto:louie.nica@epa.gov).

Dated: September 16, 2019.

**Nica Mostaghim,**  
*Environmental Health Scientist.*

[FR Doc. 2020-21143 Filed 9-24-20; 8:45 am]

BILLING CODE 6560-50-P

**ENVIRONMENTAL PROTECTION AGENCY**

[EPA-HQ-OPPT-2019-0237; FRL-10014-87]

**Cyclic Aliphatic Bromide Cluster (HBCD); Final Toxic Substances Control Act (TSCA) Risk Evaluation; Notice of Availability**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Notice.

**SUMMARY:** The Environmental Protection Agency (EPA) is announcing the availability of the final Toxic Substances Control Act (TSCA) risk evaluation of Cyclic Aliphatic Bromide Cluster (HBCD). The purpose of conducting risk evaluations under TSCA is to determine whether a chemical substance presents an unreasonable risk of injury to health or the environment under the conditions of use, including an unreasonable risk to a relevant potentially exposed or susceptible subpopulation, without consideration of costs or other nonrisk factors. EPA has determined that specific conditions of use of HBCD present an unreasonable risk of injury to health or the environment. For those conditions of use for which EPA has found an unreasonable risk, EPA must take regulatory action to address that unreasonable risk through risk management measures enumerated in TSCA. EPA has also determined that specific conditions of use do not present unreasonable risk of injury to health or the environment. For those conditions of use for which EPA has found no unreasonable risk to health or the environment, the Agency's determination is a final Agency action and is issued via order in the risk evaluation.

**ADDRESSES:** The docket for this action, identified by docket identification (ID) number EPA-HQ-OPPT-2019-0237, is available online at <http://www.regulations.gov> or in-person at the Office of Pollution Prevention and Toxics Docket (OPPT Docket), Environmental Protection Agency Docket Center (EPA/DC), West William Jefferson Clinton Bldg., Rm. 3334, 1301 Constitution Ave. NW, Washington, DC. The Public Reading Room is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. The telephone number for the Public Reading Room is (202) 566-1744, and the telephone number for the OPPT Docket is (202) 566-0280.

Due to the public health concerns related to COVID-19, the EPA Docket Center (EPA/DC) and Public Reading Room is closed to visitors with limited exceptions. The EPA/DC staff continue to provide remote customer service via email, phone, and webform. For the latest status information on EPA/DC services and docket access, visit <https://www.epa.gov/dockets>.

**FOR FURTHER INFORMATION CONTACT:** For technical information contact: Dr. Stan Barone, Office of Pollution Prevention and Toxics (7403M), Environmental Protection Agency, 1200 Pennsylvania Ave. NW, Washington, DC 20460-0001;

telephone number: (202) 564-1169; email address: [barone.stan@epa.gov](mailto:barone.stan@epa.gov).

For general information contact: The TSCA-Hotline, ABVI-Goodwill, 422 South Clinton Ave., Rochester, NY 14620; telephone number: (202) 554-1404; email address: [TSCA-Hotline@epa.gov](mailto:TSCA-Hotline@epa.gov).

**SUPPLEMENTARY INFORMATION:**

**I. General Information**

*A. Does this action apply to me?*

This action is directed to the public in general. This action may be of interest to persons who are or may be interested in risk evaluations of chemical substances under TSCA, 15 U.S.C. 2601 *et seq.* Since other entities may also be interested in this final risk evaluation, the EPA has not attempted to describe all the specific entities that may be affected by this action.

*B. What is EPA's authority for taking this action?*

TSCA section 6, 15 U.S.C. 2605, requires EPA to conduct risk evaluations to "determine whether a chemical substance presents an unreasonable risk of injury to health or the environment, without consideration of costs or other nonrisk factors, including an unreasonable risk to a potentially exposed or susceptible subpopulation identified as relevant to the risk evaluation by the Administrator, under the conditions of use." 15 U.S.C. 2605(b)(4)(A). TSCA sections 6(b)(4)(A) through (H) enumerate the deadlines and minimum requirements applicable to this process, including provisions that provide instruction on chemical substances that must undergo evaluation, the minimum components of a TSCA risk evaluation, and the timelines for public comment and completion of the risk evaluation. TSCA also requires that EPA operate in a manner that is consistent with the best available science, make decisions based on the weight of the scientific evidence and consider reasonably available information. 15 U.S.C. 2625(h), (i), and (k). TSCA section 6(i) directs that a determination of "no unreasonable risk" shall be issued by order and considered to be a final Agency action, while a determination of "unreasonable risk" is not considered to be a final Agency action. 15 U.S.C. 2605(j).

The statute identifies the minimum components for all chemical substance risk evaluations. For each risk evaluation, EPA must publish a document that outlines the scope of the risk evaluation to be conducted, which includes the hazards, exposures, conditions of use, and the potentially

exposed or susceptible subpopulations that EPA expects to consider. 15 U.S.C. 2605(b)(4)(D). The statute further provides that each risk evaluation must also: (1) Integrate and assess available information on hazards and exposures for the conditions of use of the chemical substance, including information that is relevant to specific risks of injury to health or the environment and information on relevant potentially exposed or susceptible subpopulations; (2) describe whether aggregate or sentinel exposures were considered and the basis for that consideration; (3) take into account, where relevant, the likely duration, intensity, frequency, and number of exposures under the conditions of use; and (4) describe the weight of the scientific evidence for the identified hazards and exposures. 15 U.S.C. 2605(b)(4)(F)(i)–(ii) and (iv)–(v). Each risk evaluation must not consider costs or other nonrisk factors. 15 U.S.C. 2605(b)(4)(F)(iii).

The statute requires that the risk evaluation process be completed within a specified timeframe and provide an opportunity for public comment on a draft risk evaluation prior to publishing a final risk evaluation. 15 U.S.C. 2605(b)(4).

Subsection 5.4.1 of the final risk evaluation for HBCD constitutes the order required under TSCA section 6(i)(1), and the “no unreasonable risk” determinations in that subsection are considered to be a final Agency action effective on the date of issuance of the order. In conducting risk evaluations, “EPA will determine whether the chemical substance presents an unreasonable risk of injury to health or the environment under each condition of use within the scope of the risk evaluation. . . .” 40 CFR 702.47. Under EPA’s implementing regulations, “[a] determination by EPA that the chemical substance, under one or more of the conditions of use within the scope of the risk evaluation, does not present an unreasonable risk of injury to health or the environment will be issued by order and considered to be a final Agency action, effective on the date of issuance of the order.” 40 CFR 702.49(d). For purposes of TSCA section 19(a)(1)(A), the date of issuance of the section 6(i)(1) order for HBCD shall be at 1:00 p.m. Eastern time (standard or daylight, as appropriate) on the date that is two weeks after the date when this notice is published in the **Federal Register**, which is in accordance with 40 CFR 23.5.

#### C. What action is EPA taking?

EPA is announcing the availability of the risk evaluation of the chemical

substance identified in Unit II. In this risk evaluation EPA has made unreasonable risk determinations on some of the conditions of use within the scope of the risk evaluation for this chemical. For those conditions of use for which EPA has found an unreasonable risk of injury to health or the environment, EPA must take regulatory action to address those risks through risk management measures enumerated in 15 U.S.C. 2605(a).

EPA also is announcing the availability of the information required to be provided publicly with each risk evaluation, which is available online at <http://www.regulations.gov> in the dockets identified. 40 CFR 702.51. Specifically, EPA has provided:

- The scope document and problem formulation (in Docket ID No. EPA–HQ–OPPT–2016–0735);
- Draft risk evaluation, and final risk evaluation (in Docket ID No. EPA–HQ–OPPT–2019–0237);
- All notices, determinations, findings, consent agreements, and orders (in Docket ID No. EPA–HQ–OPPT–2019–0237);
- Any information required to be provided to the Agency under 15 U.S.C. 2603 (in Docket ID No. EPA–HQ–OPPT–2016–0735 and Docket ID No. EPA–HQ–OPPT–2019–0237);
- A nontechnical summary of the risk evaluation (in Docket ID No. EPA–HQ–OPPT–2019–0237);
- A list of the studies, with the results of the studies, considered in carrying out each risk evaluation (Risk Evaluation for Cyclic Aliphatic Bromide Cluster (HBCD Cluster) in Docket ID No. EPA–HQ–OPPT–2019–0237);
- The final peer review report, including the response to peer review and public comments received during peer review (in Docket ID No. EPA–HQ–OPPT–2019–0237); and
- Response to public comments received on the draft scope and the draft risk evaluation (in Docket ID No. EPA–HQ–OPPT–2019–0237).

## II. TSCA Risk Evaluation

### A. What is EPA’s risk evaluation process for existing chemicals under TSCA?

The risk evaluation process is the second step in EPA’s existing chemical review process under TSCA, following prioritization and before risk management. As this chemical is one of the first ten chemical substances undergoing risk evaluation, the chemical substance was not required to go through prioritization (81 FR 91927, December 19, 2016) (FRL–9956–47). The purpose of conducting risk evaluations is to determine whether a chemical

substance presents an unreasonable risk of injury to health or the environment under the conditions of use, including an unreasonable risk to a relevant potentially exposed or susceptible subpopulation. As part of this process, EPA must evaluate both hazard and exposure, not consider costs or other nonrisk factors, use reasonably available information and approaches in a manner that is consistent with the requirements in TSCA for the use of the best available science, and ensure decisions are based on the weight of scientific evidence.

The specific risk evaluation process that EPA has established by rule to implement the statutory process is set out in 40 CFR part 702 and summarized on EPA’s website at <http://www.epa.gov/assessing-and-managing-chemicals-under-tsca/risk-evaluations-existing-chemicals-under-tsca>. As explained in the preamble to EPA’s final rule on procedures for risk evaluation (82 FR 33726, July 20, 2017) (FRL–9964–38), the specific regulatory process set out in 40 CFR part 702, subpart B is being followed for the first ten chemical substances undergoing risk evaluation to the maximum extent practicable.

Prior to the publication of this final risk evaluation, a draft risk evaluation was subject to peer review and public comment. EPA reviewed the report from the peer review committee and public comments and has amended the risk evaluation in response to these comments as appropriate. The public comments, peer review report, and EPA’s response to comments is in Docket ID No. EPA–HQ–OPPT–2019–0237. Prior to the publication of the draft risk evaluation, EPA made available the scope and problem formulation, and solicited public input on uses and exposure. EPA’s documents and the public comments are in Docket ID No. EPA–HQ–OPPT–2016–0735. Additionally, information about the scope, problem formulation, and draft risk evaluation phases of the TSCA risk evaluation for this chemical is at <https://www.epa.gov/assessing-and-managing-chemicals-under-tsca/risk-evaluation-cyclic-aliphatic-bromide-cluster-hbcd>.

### B. What is Cyclic Aliphatic Bromide Cluster (HBCD Cluster)?

The cyclic aliphatic bromide cluster chemicals, including hexabromocyclododecane (HBCD), are flame retardants. Other uses include use as a component of solder and use in automobile replacement parts. EPA has not identified reasonably available information to suggest that HBCD is currently domestically manufactured in

any quantity. Companies have the ability to import the chemical in low volumes below the CDR reporting threshold.

**Authority:** 15 U.S.C. 2601 *et seq.*

**Andrew Wheeler,**  
Administrator.

[FR Doc. 2020-21133 Filed 9-24-20; 8:45 am]

BILLING CODE 6560-50-P

## ENVIRONMENTAL PROTECTION AGENCY

[ER-FRL-9053-1]

### Environmental Impact Statements; Notice of Availability

**Responsible Agency:** Office of Federal Activities, General Information 202-564-5632 or <https://www.epa.gov/nepa>. Weekly receipt of Environmental Impact Statements (EIS) Filed September 14, 2020 10 a.m. EST Through September 21, 2020 10 a.m. EST Pursuant to 40 CFR 1506.9.

**Notice:** Section 309(a) of the Clean Air Act requires that EPA make public its comments on EISs issued by other Federal agencies. EPA's comment letters on EISs are available at: <https://cdxnodengn.epa.gov/cdx-enepa-public/action/eis/search>.

EIS No. 20200188, Draft Supplement, USFS, WV, Mountain Valley Pipeline and Equitrans Expansion Project Draft Supplemental Environmental Impact Statement, Comment Period Ends: 11/09/2020, Contact: Ken Arney 888-603-0261.

EIS No. 20200189, Draft, USAF, GA, Moody Air Force Base Comprehensive Airspace Initiative, Comment Period Ends: 11/24/2020, Contact: Lorence Busker 229-257-2396.

EIS No. 20200190, Draft, USAF, TX, B-21 Main Operating Base (MOB 1) Beddown at Dyess AFB, Texas or Ellsworth AFB South Dakota, Comment Period Ends: 11/09/2020, Contact: Julianne Turko 210-925-3777.

EIS No. 20200191, Final, USFS, AK, Rulemaking for Alaska Roadless Areas, Review Period Ends: 10/26/2020, Contact: Ken Tu 303-275-5156.

EIS No. 20200192, Final Supplement, FDOT, FHWA, FL, Tampa Interstate Study, Contact: Luis D. Lopez Rivera 407-867-6420. Pursuant to U.S.C. 139(n)(2), FHWA has issued a single document that consists of a final supplemental environmental impact statement and record of decision. Therefore, the 30-day wait/review period under NEPA does not apply to this action.

EIS No. 20200193, Final, BR, CA, Truckee Canal Extraordinary Maintenance, Review Period Ends: 10/26/2020, Contact: Laurie Nicholas 775-884-8360.

EIS No. 20200194, Final, NNSA, SC, Plutonium Pit Production at the Savannah River Site in South Carolina, Review Period Ends: 10/26/2020, Contact: Ms. Jennifer Nelson 803-557-6372.

### Amended Notice

EIS No. 20200168, Draft, FAA, CA, Bob Hope Hollywood Burbank Airport Replacement Passenger Terminal Project, Comment Period Ends: 10/27/2020, Contact: Edvige B. Mbakoup 424-405-7283. Revision to FR Notice Published 8/21/2020; Extending the Comment Period from 10/5/2020 to 10/27/2020.

EIS No. 20200182, Final, USFS, AZ, WITHDRAWN—Fossil Creek Wild and Scenic River Comprehensive River Management Plan, Contact: Mike Dechter 928-527-3416. Revision to FR Notice Published 09/18/2020; Officially Withdrawn per request of the submitting agency.

Dated: September 21, 2020.

**Cindy S. Barger,**

Director, NEPA Compliance Division, Office of Federal Activities.

[FR Doc. 2020-21174 Filed 9-24-20; 8:45 am]

BILLING CODE 6560-50-P

## ENVIRONMENTAL PROTECTION AGENCY

[EPA-HQ-OPP-2020-0390; FRL-10014-21]

### Ortho-Phthalaldehyde; Receipt of Application for Emergency Exemption, Solicitation of Public Comment

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Notice.

**SUMMARY:** EPA has received a specific exemption request from the National Aeronautics and Space Administration (NASA) to use the pesticide ortho-phthalaldehyde (OPA, CAS No. 643-79-8) to treat the coolant fluid of the internal active thermal control system of the International Space Station to control aerobic/microaerophilic bacteria in the aqueous coolant. The applicant proposes the use of a new chemical which has not been registered by EPA. Therefore, in accordance with the Code of Federal Regulations (CFR), EPA is soliciting public comment before making the decision whether to grant the exemption.

**DATES:** Comments must be received on or before October 13, 2020.

**ADDRESSES:** Submit your comments, identified by docket identification (ID) number EPA-HQ-OPP-2020-0390, by one of the following methods:

- **Federal eRulemaking Portal:** <http://www.regulations.gov>. Follow the online instructions for submitting comments. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute.

- **Mail:** OPP Docket, Environmental Protection Agency Docket Center (EPA/DC), (28221T), 1200 Pennsylvania Ave. NW, Washington, DC 20460-0001.

- **Hand Delivery:** To make special arrangements for hand delivery or delivery of boxed information, please follow the instructions at <http://www.epa.gov/dockets/contacts.html>.

Due to the public health concerns related to COVID-19, the EPA Docket Center (EPA/DC) and Reading Room is closed to visitors with limited exceptions. The staff continues to provide remote customer service via email, phone, and webform. For the latest status information on EPA/DC services and docket access, visit <https://www.epa.gov/dockets>.

### FOR FURTHER INFORMATION CONTACT:

Marietta Echeverria, Registration Division (7505P), Office of Pesticide Programs, Environmental Protection Agency, 1200 Pennsylvania Ave. NW, Washington, DC 20460-0001; main telephone number: (703) 305-7090; email address: [RDfRNotices@epa.gov](mailto:RDfRNotices@epa.gov).

### SUPPLEMENTARY INFORMATION:

In accordance with the regulations at 40 CFR 166.24(a)(1), EPA is soliciting public comment before making the decision whether to grant the exemption.

### I. General Information

#### A. Does this action apply to me?

You may be potentially affected by this action if you are a pesticide manufacturer (North American Industrial Classification System (NAICS) (Code 32532) or involved with the International Space Station. This listing is not intended to be exhaustive, but rather provides a guide to help readers determine whether this document applies to them. Other types of entities not listed could also be affected.

#### B. What should I consider as I prepare my comments for EPA?

1. **Submitting CBI.** Do not submit this information to EPA through [www.regulations.gov](http://www.regulations.gov) or email. Clearly mark the part or all of the information that you claim to be CBI. For CBI